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Peoria Warehouse District

Implementation Plan

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CHAPTER

Executive Summary

Introduction

Across the country, cities have recognized the value in reinvesting in their downtowns not only as a means of preserving and promoting a city's unique sense of place, but also as a means of reinventing the function of downtowns as the hub of a city's economic development. Peoria is no different. Beginning with the 2002 Heart of Peoria Plan, Peoria's downtown, which includes the Warehouse District, has been the beneficiary of a substantial and steady current of planning and revitalization efforts. The 2002 Heart of Peoria Plan recognized that the significant stock of underutilized buildings within the Warehouse District could become the foundation for the emergence of a new, urban neighborhood through adaptive reuse and the promotion of mixed-use development. In fact, that foundation was already taking shape with several redevelopment projects completed or underway at the time the Heart of Peoria Plan was born. Since 2002, Peoria has continued to take steps toward implementing the

vision of the Heart of Peoria Plan; and, despite the economic downturn, the Warehouse District continues to be a viable and important piece in implementation efforts. The Warehouse District Implementation Plan is a culmination of those previous efforts and presents a clear path forward toward the realization of the community's vision for the Warehouse District.

It is important to clarify that this plan is not prescriptive and fixed, because no plan can anticipate the countless variables that affect the often-organic nature of a city's evolution. Instead, this plan is a flexible set of recommendations to guide the City and a predictable framework for the development community, as they work together to revitalize the Warehouse District.

Study Area

The study area for this plan does not constitute the entirety of the Warehouse District, but rather approximately 135 acres within the Warehouse District. The study area boundaries were determined by overlaying several maps associated with the area including the Form District boundary, TIF District boundary, Washington Street Improvements Area, and the Warehouse District Street Improvements TIGER II boundary. The final agreed upon boundary generally includes the extent of current street improvements, which are considered crucial to redevelopment. As illustrated in the aerial photograph on the facing page, the resulting boundaries for this study were Jefferson Street, Harrison Street, the river,





The study area contains a mixture of active industrial uses, revitalized structures, and vacant, historic industrial architecture

Persimmon Street and Spencer Street. While the study area does not encompass the entirety of what is considered the "Warehouse District," the strategies in this plan can be applied beyond the study area boundaries.

Process

No planning effort can result in true results without the input of key stakeholders. Planning and implementation in the Warehouse District has benefited from a great deal of involvement from stakeholders, including citizens, residents, business owners, property owners, developers, public officials, and others. Public involvement helped to shape the established vision for the Warehouse District. As with previous efforts, this implementation plan is informed by input received during its production, including:

- interviews conducted in December 2011, with stakeholders who have redeveloped in the Warehouse District or are interested or actively pursuing redevelopment projects in the Warehouse District;
- follow-up meetings and conversations with stakeholders, city staff, and public officials; and
- comments received at an April 2012 public presentation of the site assessment, market findings, and preliminary concepts.

Input received at a final presentation in November has also been incorporated into the final plan.

How to Use This Plan

As stated in the introduction, this Implementation Plan is intended as a guide for both the City and potential developers. Specifically, this plan:

- consolidates the common elements from previous plans into a single vision to guide the redevelopment of the Warehouse District (chapter 2);
- provides guidance on a potential building program based on market projections (chapter 3);
- establishes marketing concepts unique to the district (chapter 3);
- offers design concepts for catalytic projects that illustrate where and how building program and marketing concepts might be configured on the ground (chapter 4);
- explores the feasibility of catalytic projects and how potential projects can be financially constructed (chapter 4); and, most importantly,
- recommends district-wide strategies for successful implementation (chapter 5).

This plan should be used as a basis for policy and development decisions; however, it is expected, and even encouraged, that additional and more current information might also affect such decisions.

Strategy Overview

The chief product of this plan is a set of ten strategies for success. Each of the strategies outlined in this plan are important to achieving the vision, but it is the City's responsibility to execute each strategy in a manner that best suits the interest of the community. The ten strategies for Peoria's Warehouse District are:

Strategy 1

Create an Organization That Oversees and Supports Development in Downtown Peoria

This plan recognizes that the Warehouse District is a distinct area within Downtown Peoria and the vitality of the Warehouse District positively impacts the entire Downtown and vice versa. This plan recommends the creation of an organization that champions all of Downtown and guides its development while preserving the autonomy of its distinct districts.

Strategy 2

Brand and Promote the Warehouse District

Urban neighborhoods and downtowns across the country are increasingly seeking to discover and leverage their unique sense of place in order to promote pride in community and spur economic development. This plan recommends the launch of a branding effort for at least a portion of the Warehouse District focused on the concept of an "Old Peoria Distillery District," which celebrates the unique industrial and architectural heritage of the area. This branding theme and approach

is ultimately up to the City and the district; but regardless, the district needs an effective hook to make it a destination. The distillery theme is suggested because it is authentic to Peoria's history and has the potential to generate excitement for the area, which is critical for effectiveness.

Strategy 3

Focus on Key Catalytic Projects and Attracting Anchor Uses

This plan recognizes the need to focus on developing catalytic projects and attracting unique, anchor business uses in the Warehouse District. The specialty "anchor" uses recommended in this plan are not large in scale, but are specialized to help link the identity of the district with elements such as the distillery heritage brand.

Strategy 4

Encourage and Incentivize Adaptive Reuse

The architectural character of much of the Warehouse District's existing buildings is what makes the district unique. It is this unique character that often attracts creative business tenants and residents to the district. This plan recommends the protection of existing resources and the creation of a central source for adaptive reuse incentives to assist owners and developers in the district.

Strategy 5

Capitalize on Proximity to the Riverfront

Considered one of Downtown Peoria's distinctive assets, it is important to consider the role of the River in the transformation of the Warehouse

District. This plan recommends reclaiming the riverfront over time as an open space for active and passive recreation that can serve the district and the community as a whole.

Strategy 6

Develop a Parking Strategy for the Warehouse District

Capturing destination visitors will be critical to the early success of the Warehouse District's revitalization efforts and most of these visitors will arrive by automobile. This plan recommends the development of an interim strategy that capitalizes on existing parking assets and a long term strategy that plans for centralized solutions to parking needs.

Strategy 7

Complete Transportation and Infrastructure Improvements

The current efforts along Washington Street and other streets within the Warehouse District are critical to create a transportation network that balances the needs of pedestrians, cyclists, and vehicular traffic. This plan recommends that improvements to create a more balanced network throughout the Warehouse District be fully implemented in order to increase the attractiveness of the area to new, urban investment.

Strategy 8

Encourage and Incentivize Sustainable Practices

This plan recognizes the inherent sustainability in

the preservation and adaptive reuse of existing buildings within the Warehouse District. This plan makes recommendations for additional sustainable practices and recommends the use of incentives to encourage owners and developers to incorporate these strategies into their projects.

Strategy 9

Refine the Form-Based Code and Develop Design Guidelines

This plan lauds the City's adoption of form-based zoning for the Warehouse District, but recognizes that all standards need to be revisited periodically and tweaked, if necessary, based on current conditions. This plan recommends some revisions to the form-based standards and suggests that the City adopt Architectural Standards specific to the Warehouse District that preserve and enhance its unique character.

Strategy 10

Maintain Streetscapes and Public Spaces

A well-maintained neighborhood creates a clean, safe, and inviting environment for residents, workers, and patrons. This plan recognizes that infrastructure improvements underway and proposed will require maintenance beyond typical City standards; and it recommends the creation of a maintenance program, including responsibilities and potential sources of funding.



SHAPTER 2

The Vision for the Warehouse District

Introduction

Peoria's Warehouse District has the potential to become downtown's premier urban neighborhood where streets are animated with people living, working and playing. The district's proximity to the central business district and the riverfront coupled with its wealth of historic, urban warehouse architecture provides the setting for a unique place that can be a destination not only for the city, but the region and beyond. Reinvestment in the area is strengthening thanks to a handful of pioneers whose efforts have not only sparked a revival of the area, but also expanded the attractiveness of the area to investors interested in its redevelopment. Likewise, the City has been a partner in the effort to revitalize the Warehouse District since 2002 through a series of plans and initiatives. It is imperative that the City continues to embrace the vision of the Warehouse District and takes the necessary steps to assist in ensuring that vision is attained.

History

The history of the Warehouse District is the foundation for its vision. The aging brick structures that line the district's streets are a physical reminder of Peoria's glorious industrial past. But it is important to consider the history of the district within the greater context of the city's history in order to better understand its importance in the city's overall development. Since its earliest days. Peoria owes its rise to the widening of the Illinois River known now as Peoria Lake. The Native American tribes of the Illinois Confederacy, including the Peoria tribe, settled in this area, which they called Pimiteoui meaning "lake of great abundance." The region was an important fishing and hunting ground for the nomadic Illini tribes that were part of the Algonquin nation. Constant warfare caused the Native American population to dwindle and European explorers began to settle the area in the late 1600's.

The first village in the area was Fort St. Louis II, or Fort Pimiteoui as it was also known, and was founded by French settlers Henri de Tonti and Francois Daupin de LaForest. France relinquished the Illinois Territory to Great Britain following their loss in the French and Indian War in 1763. A leader in the village, Jean Baptist Maillet, was appointed commander of the settlement. Maillet built a house south of the original settlement and the area became known as LaVille de Maillet. The area around LaVille de Maillet is now the location of downtown Peoria. During the War

of 1812, American soldiers burned the French settlement to the ground and the remaining Native American tribes in the area were forced to migrate west. Soldiers built Fort Clark on the site of the French settlement near Liberty and Water Streets today. By the 1820's, American settlers, such as Josiah Fulton and Abner Eads. arrived and helped to build a new village around Fort Clark. Peoria was incorporated as a town in 1835, and by 1845; Peoria was incorporated as a city. The Illinois River and Peoria Lake were no longer simply a hunting and fishing ground. The river provided hydropower to mills and a means to import and export goods. As early as the 1830's industries began to spring up along the banks of the river and its tributaries.

Thanks to the river and the abundance of grain in the region, Distilleries were one of Peoria's earliest industries that grew to be one of its largest. The first distillery was built by Almiran Cole in 1843 along the riverfront near Oak Street. Breweries were also present, though they were less prevalent than distilleries. Andrew Eitle built the first brewery in 1837 south of the current Bob Michel Bridge in the heart of the Warehouse District. Between 1837 and 1919, Peoria was home to 73 distilleries and 24 breweries. The area between State Street and the current I-474 overpass was known as "Distillery Row." In 1881, whiskey baron Joseph Greenhut, built the largest distillery in the world south of Cedar Street, which was named the Great Western Distillery and, much later, Hiram Walker. Peoria

quickly became known as the "Whiskey Capital of the World" and paid more in federal whiskey tax than any other United States city. The alcohol industry spawned countless related industries that were necessary to support the distilleries. Peoria generated enormous wealth during this time and citizens used that wealth to build municipal buildings, parks, churches, and theaters for the performing arts. Unfortunately, Prohibition brought an end to the golden era of Peoria distilleries. Only Hiram Walker and Pabst Brewing were present following the repeal of Prohibition. Today, the only alcohol distilled in the Warehouse District is grain alcohol by ADM, which is located in what remains of Greenhut's Great Western Distillery.

Peoria's other great early industry was farm machinery, which eventually led to its long time claim to the title of "Earthmoving Capital of the World." Farm machinery manufacturing began as early as 1837. Names such as Avery, Kingman Plow, Tournapull, Selby Starr & Co., and Keystone Steel and Wire were just a few of the many farm and earthmoving machinery manufacturers located in Peoria. Caterpillar, which began as a merger between two companies in 1925, is the most well-known and major industry in the city. The international headquarters of Caterpillar is located in downtown Peoria and the company has several buildings in and around the Warehouse District. While Caterpillar's factories are located all over the world, its recent announcement that the new world headquarters will be located in

Peoria can have a positive impact on the revitalization of the Warehouse District.

From wagons to whiskey, wholesale grocers to furniture makers, there is little doubt about the important role Peoria's industry has played in its heritage (see birdseye view from 1867 on p. 4). In the 1920's, it was said that the words "Made in Peoria" were stamped on more than 900 manufactured items. While manufacturing has waned and many warehouse buildings sit empty, industry in Peoria and the Warehouse District is still alive. Steel fabricators, kitchen-supply companies, and food and beverage distributors are just a few of the industrial uses still in the area. A. Lucas and Sons Steel was started in 1857 and is still in operation today on Washington Street. These industries have the potential to spawn new, smaller industries that can coexist with redevelopment already underway and the vision of a mixed-use. urban neighborhood.

Previous Plans and Studies

The following is a brief summary of the plans and initiatives related to the Warehouse District that have been completed since 2002.

Heart of Peoria Vision Plan

(2002, Duany Plater-Zyberk & Company)

The 2002 Heart of Peoria Plan was born out of the recognition by community leaders that in order for Peoria's downtown and surrounding neighborhoods to remain competitive, a bold new vision for growth and redevelopment was necessary. The city hired Duany Plater-Zyberk, founders of the new urbanism movement, to assist them in developing this vision. The planning process included an intense multi-day workshop, known as a charrette, to engage the public and present ideas for feedback. Over 1,000 people participated during the weeklong event. Despite the fact that the Heart of Peoria Plan was only adopted "in concept" by the City Council, the plan laid the groundwork for subsequent efforts towards implementation of its key concepts.

The plan has two important components. First, the plan makes specific recommendations for modifications to the regulatory framework for development in an effort to make downtown development easier and promote good urban design. Second, the plan presents design proposals for specific interventions, including the Warehouse District, in order to illustrate the plan's principles and guide redevelopment as it occurs. The common thread is the importance of good design and the need for city officials to be well informed on matters of design as decisions are made regarding implementation. The Heart of Peoria Commission was established in 2004 to help realize the vision of the plan. Despite progress towards implementation, the group unfortunately voted to disband in 2009 leaving the plan with no formal steering committee to champion continued efforts.

The Warehouse District was targeted for specific

interventions primarily because redevelopment was already occurring in the area. The plan identified the Warehouse District as important for two reasons: the preservation of Peoria's industrial history and the opportunities for adaptive reuse of buildings with an urban aesthetic that would appeal to the market of Peoria's economic and cultural future. Key recommendations for the Warehouse District, some of which have been implemented, include:

- Preserve the waterfront for public use
- Review the historic preservation ordinance to determine its effectiveness
- Remove parking requirements and establish a parking management district similar to a public utility
- Develop a specific plan and code for the Warehouse District
- Develop a streamlined permitting process to incentivize redevelopment
- Establish a Tax Increment Financing district to help fund redevelopment
- Establish a Town Architect position within the Planning Department or an Architectural Review Board that understands good urban design and can work closely with developers (this recommendation applies beyond the Warehouse District)

Heart of Peoria Implementation Charrette Report

(2006, Ferrell Madden Associates)

In 2006, the city of Peoria hired form-based



This iconic image, by Urban Advantage, was completed for the Heart of Peoria Implementation Charrette in 2006 and illustrates a transformation of Washington Street from a high-speed thoroughfare to a vibrant urban street.

coding experts, Ferrell Madden Associates, to develop specific plans and codes for several districts within the Heart of Peoria Vision Plan. The Warehouse District was one of four "form-districts" in which the Ferrell Madden team developed a plan and accompanying form-based code. A public planning process was conducted in the fall of 2006. Over 75 individuals participated in one session dedicated to the Warehouse District. The Warehouse District was envisioned as a vibrant, pedestrian-friendly district with a variety of uses, housing for many income levels and direct access to the riverfront. There were also many community voices adamant that the Warehouse District must maintain a full range of

uses including viable industry.

The Ferrell Madden team included a market assessment by Urban Advisors. The assessment found that there had been steady growth in health and education employment in Peoria since 2003. While manufacturing was projected to continue to be a mainstay of the economy, health and education would continue to grow as well along with incomes. These trends and the supporting data seem to also indicate a pent-up demand for more urban housing choices. The Market Update that is part of this Implementation Plan will shed light on how these projections have or have not changed since the onset of the "Great Reces-

sion." Key recommendations for the Warehouse District include:

- Establish a TIF district to help finance infrastructure upgrades
- Encourage mid-rise, mixed-use infill with a focus on retail at street level
- Encourage the location of centralized parking structures that are well integrated architecturally into the streetscape
- Provide a variety of residential unit types to meet different housing needs
- Recapture the riverfront for public use

Warehouse District TIF

(2007, Camiros, Ltd.)

In 2007, the city of Peoria hired Camiros, Ltd. to study the viability of a Tax Increment Finance (TIF) District for the Warehouse District. TIF is a redevelopment tool that uses future gains in taxes generated by redevelopment to subsidize projects that will produce gains in taxes. The study recognized that in order to prevent additional blight in the Warehouse District and encourage mixed-use redevelopment that met the vision of the Heart of Peoria Plan, a TIF district was warranted. After review of the existing conditions within the study area, it was determined that the Warehouse District met the criteria for establishment as a TIF district.

SynergiCity

(2009, University of Illinois at Urbana-Champaign) Graduate architecture students from the University of Illinois at Urbana-Champaign developed the SynergiCity plan in the spring of 2009. The plan identifies Peoria as a "shrinking city," based on a decline in population that has plagued many industrial cities in the recent past. The SynergiCity plan is a response to the premise that a transformation from an industrial-based economy to an innovation-based economy is necessary to stem the decline of manufacturing cities. The master plan promotes five major concepts: walkability, density, sustainability, the concept of centers and nodes of development, and synergy, the "cooperation of action of creative enterprise." Key recommendations of the plan include:

- Reroute and concentrate transportation parallel to the Illinois River
- Redesign Washington Street as a boulevard
- Highlight State Street as a civic-oriented center for the Warehouse District that includes a research/business incubator
- Encourage 3-5 story mixed-use buildings
- Implement a landscaped levee and filtration basin to the south along the river

Residential Development Opportunities in Downtown Peoria

(2008, 2009, 2011 Tracy Cross & Associates, Inc.)

The City hired Tracy Cross Associates to conduct a market analysis for downtown residential in 2008. The result of the analysis indicated a strong demand for residential in the downtown area and identified the Warehouse District as a prime location. As the recession took hold beginning in 2008, the City became concerned

how it might affect the outcome of the 2008 study. The City asked Tracy Cross Associates to update their study in 2009 and 2011. The updates concluded that despite a sluggish economy Peoria had yet to fill its potential for urban residential, especially rental housing. Steep declines in residential permit authorizations occurred in 2008 and 2009; however, volumes reversed and rose greatly in 2010. Nearly threequarters of the permit authorizations were for multi-family projects. Moreover, the vacancy rate in downtown urban housing decreased from 3.4% in 2008 to a staggering 1.2% in 2011 with no incentives or concessions provided. This indicates the downtown housing market continues to be underserved. The study states that downtown, including the Warehouse District, could absorb nearly 200 units per year over the next several years. Key findings in this study include:

- Downtown and the Warehouse District must provide a variety of housing types that appeal to consumers attracted to the area.
- Housing must be positioned competitively with alternatives in other locations.
- Rental housing should be the primary focus for the first five years.
- More than 50% of the annual housing absorption should be loft conversion rentals from older buildings ranging from 500 to 1,200 s.f. with an average rent of \$1.04/s.f.
- 35% of the annual housing absorption

should be new construction rentals with an average size of 975 s.f. and an average rent of \$1.11/s.f.

- 6% of the annual housing absorption should be three-story garden condominiums ranging from 1,100 s.f. to 1,450 s.f. and priced between \$152,990 and \$177,990.
- 3% of the annual housing absorption should be townhouses ranging from 1,600 s.f. to 1,900 s.f. and priced between \$202,990 and \$222,990.

Comprehensive Plan (2011)

In 2010, the City updated its Comprehensive Plan. The plan identified eight critical success factors to achieve its vision. Three of these critical factors, reinvest in neighborhoods, support sustainability, and invest in our infrastructure and transportation, are already underway in the Warehouse District. While broad in scope, the Comprehensive Plan provides direction on how redevelopment of the Warehouse District is an important element in Peoria's growth. Key action items include:

- Rebuild the Heart of Peoria.
- Optimize the Illinois River.
- Encourage mixed-use development.
- Encourage historic preservation.
- Require urban streets with an emphasis on promoting sidewalks, street trees, connectivity, walkable environments, and transit.
- When floodplain areas are not conducive

to existing industrial uses, convert these areas back to open space.

Implementation Progress

The following is a brief summary of some of the efforts toward revitalization of the Warehouse District.

Redevelopment Projects Completed or Underway

The revitalization of the Warehouse District began as a grassroots effort on the part of several local urban pioneers. All of the recent planning efforts were spurred by the projects of these pioneers. Early redevelopers recognized the potential of Peoria's historic, industrial buildings as an attractive alternative to suburban lifestyles and a logical extension of downtown and the riverfront. Redevelopment projects have included a wide spectrum of uses including residential, retail, restaurants, offices, and even a television studio. Artists and design professionals work in the same district as steel fabricators and wholesale distributors. Project by project, the Warehouse District embodies the characteristics of a true mixed-use neighborhood. Successful redevelopment projects include:

- 401 Water Street
- Le Vieux Carre
- WTVP
- Sealtest
- Water Street Solutions

- Lofts at Waterfront Place
- Prairie Center of the Arts
- Numero
- WORKflow

Warehouse District TIF

(2007)

The TIF district was approved in 2007 for the Warehouse District. The district incorporates 313 buildings and 438 tax parcels on 215 acres. The TIF district has a 23-year life and a value based on an estimated total redevelopment cost of \$292 million. The TIF district allocates 50% of its funds to developers and 50% of its funds to public infrastructure. As of 2010, six projects had entered into development agreements with the city.

Peoria Land Development Code Form-Districts

(2008)

The Form-Based Code Handbook, by Daniel and Karen Parolek and Paul Crawford, defines a form-based code as "a method of regulating development to achieve a specific urban form." The plan for the Warehouse District, developed by the Ferrell Madden team during the 2006 Heart of Peoria Implementation Charrette, became the regulating element for a "form district" as defined in the Peoria Land Development Code. The intent of the Warehouse District Form-District is "to promote traditional urban form and a lively mix of uses."

Standards for compatible infill development were

established according to street frontage within the district. The form district includes bulk standards organized under the following headings: height, siting, use and element. The standards promote a form of development that encourages a mixed-use, pedestrian-friendly environment. There are general design standards for architecture, signage, lighting and mechanical equipment that apply to new construction as well as additions; however, despite its unique character, there are no design standards that are specific to the Warehouse District. Proposed street crosssections based on right-of-way width are included in the code and have become the basis for recent improvements to Warehouse District streets. The code is mandatory; however, variations to the code for site specific projects are possible through the Special Use process with ultimate approval through the City Council.

Walnut Street Improvements (2010)

A portion of Walnut Street between Washington and Water Streets was redesigned in 2009. The new design included wider sidewalks, narrower travel lanes, parallel and diagonal on-street parking, street trees and planters. A portion of the design was constructed in 2010. The Water Street Solutions building at the intersection of Water and Walnut was completed shortly thereafter. The existence of a surface parking lot in this location required a low wall as part of the streetscape design in order to screen the parking from the pedestrian way.

Washington Street Improvements

(currently underway)

A multi-disciplinary team was hired by the City of Peoria to design improvements to Washington Street through the Warehouse and Central Business Districts. Streetscape concepts were developed for Washington Street between Cedar Street on the southwest and Hamilton Street on the northeast. Overall, the goal was to create a more balanced street that accommodated pedestrian and vehicular traffic. The actual streetscape design varied based on the ROW and adjacent context. In addition to street improvements, concepts were also developed for elements such as lighting, banners, planters, and paving. Six success factors were identified as ideal for the transformation of Washington Street: the creation of an urban thoroughfare, a design that fosters redevelopment, the incorporation of sustainable features, the reduction of the impact on the combined sewer system, a design based on stakeholder consensus, and a project that stays on schedule and within budget.

TIGER II Warehouse District Streets (currently underway)

Building on the Washington Street effort, the City applied for a TIGER II grant to complete the street improvements in the Warehouse District. The City was awarded a TIGER II grant worth \$10 million. In 2011, designs were developed for Adams, Jefferson and many of the side streets within the Warehouse District. As in the Washington Street project, the emphasis was on

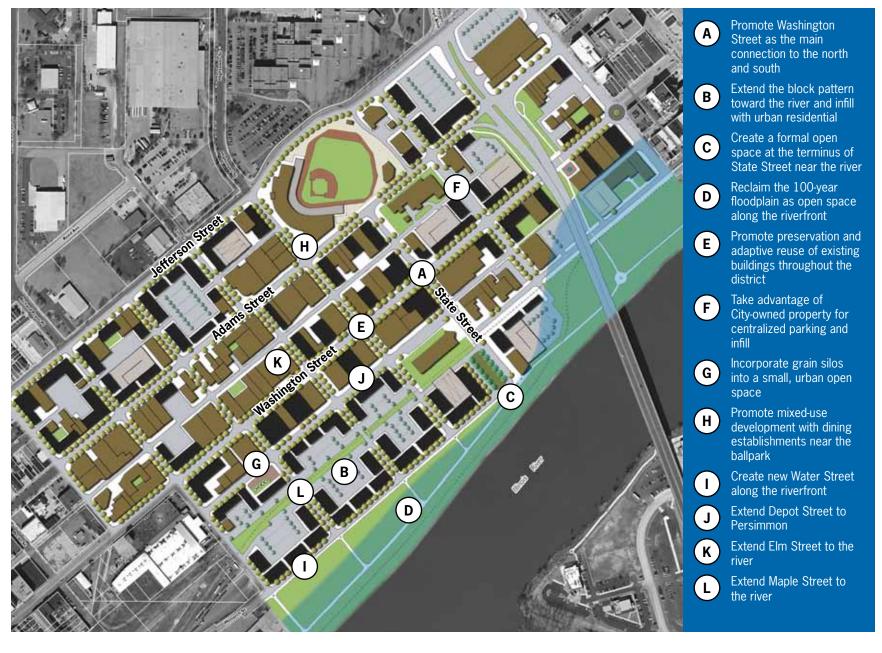
the creation of a more balanced transportation network through the reduction and narrowing of lanes, the widening of sidewalks, the addition of on-street parking, and the addition of streetscape to improve the pedestrian experience. At the request of City staff, special attention was given to the area surrounding the Peoria Chief's ball-park. Within the framework of the streetscape concepts developed for the entire Warehouse District, the streetscape around the ballpark was designed to better connect the ballpark to its surroundings and promote the mixed-use redevelopment of the area.

Overall Redevelopment Plan

In order to create a single plan representing the best ideas from previous planning efforts, an Overall Redevelopment Plan (figure 2a) was created for the study area. This plan is a synthesis of the Heart of Peoria Plan, the Heart of Peoria Implementation Plan, and the SynergiCity Plan. The synthesized plan is combined with the ideas from this effort to create an Overall Redevelopment Plan for the Warehouse District. The Overall Redevelopment Plan is essentially a scenario for the redevelopment of the Warehouse District that illustrates development form that is compatible with the community's vision of the district. It is not intended to be prescriptive and, thus, should be used as a guide by the City as redevelopment projects are introduced. Key features are noted on the Overall Redevelopment Plan graphic.

FIGURE 2a OVERALL REDEVELOPMENT PLAN

KEY RECOMMENDATIONS







Market Findings and Key Marketing Concepts

Introduction

A market analysis was completed to forecast the potential for development of commercial and industrial building uses within the Warehouse District, including retail, dining & entertainment, office, and industrial. The market analysis examined the potential for both rehabilitation of existing buildings as well as new, infill development. Input to the market analyses included field reconnaissance and site analysis, an inventory of existing uses, an overview of the local and regional economic base, demographic & economic trends and forecasts, competitive framework analysis, and interviews with business and real estate professionals among others. Existing market conditions in the Warehouse District and the greater Peoria area were also examined, in terms of the existing inventory, occupancy, rent and pricing trends, market drivers, tenancy and other factors.

Demand for commercial uses was determined based on a forecast of the expenditure potentials generated by households within a broad regional trade area, as the Warehouse District is envisioned as a destination in order to maximize its market potential. Tourist-generated demand was also forecasted as an input to the commercial market analysis, and the tourism component is seen as key to generating additional market demand to support redevelopment. Demand for office and industrial uses was determined based on economic factors including employment projections as well as real estate absorption patterns and other factors. The Warehouse District's capture of these market potentials was then determined based on an assessment of the regional competitive framework and a review of comparable districts. Demand for housing on an annual basis has been assessed in separate studies by Tracy Cross, and the findings incorporated into the overall concepts presented in this section. The concepts promote synergies for establishing identity and for marketing the Warehouse District.

Marketing Features

Site analysis was conducted to assess the physical conditions and general marketability of the Warehouse District for various uses. The Warehouse District is centrally-located and accessible via highways linking Downtown Peoria with suburban destinations. Because of its proximity to Downtown, the district benefits from a natural link to the Downtown business and employment base,

cultural amenities, the riverfront and emerging visitor attractions including the Peoria Riverfront Museum and the Caterpillar Visitor's Center. The district is also located within a short distance of the Caterpillar World Headquarters, major hospitals and Bradley University. The only significant physical barrier is the Kumpf Boulevard overpass, which establishes a visual and psychological boundary between Downtown and the district that must be overcome.

The Warehouse District forms part of the long southern industrial corridor that extends from Downtown south into Bartonville. Peoria's industry developed north and south along the Illinois River, and the district is among the oldest portions of this historic industrial corridor. As noted elsewhere, the Warehouse District emerged as one of the world's largest concentrations of whiskey distillery businesses and breweries. While the industry was all but eliminated by Prohibition, the legacy of this industry remains not only in historic buildings once used for mixing and warehousing but also in the current activities of Archer Daniels Midland (ADM), which processes corn into ethanol at the former Hiram Walker facility (once the largest distillery in the world), just south of the Warehouse District study area. Furniture wholesale and retail businesses thrived in the district for some years after Prohibition. Today, the Warehouse District retains its functions as a warehousing and supply source for the building, furniture, food, and equipment industries.

The district is populated by dense, urban historic industrial building stock that establishes its unique character. Because much of the historic fabric remains, the building stock becomes an asset for marketing the district and creating identity around the pre-Prohibition era heritage. The district's location on the Illinois River also adds significant value and allows for open space and connectivity to the Downtown and Riverfront areas. Further, the district is already home to destination activities including Peoria Chiefs baseball and restaurants along Water Street. The U.S. postal facility at 601 S.W. Water Street generates an important civic use, although the design of the building itself is inconsistent with the historic context of the district at an important location along the waterfront. Public uses including the police department and election commission are clustered near the stadium, reducing opportunities for an uninterrupted commercial corridor from the stadium east to the river.

It is important to capitalize on the positive characteristics of the district as redevelopment continues. These qualities are the foundation for cultivating the unique sense of place that is attractive to potential residents, businesses and patrons. Key marketing features include:

- An exceptional industrial and architectural heritage comprised of massive buildings with distinctive warehouse architecture;
- A unique historical context and identity from the distillery era and the sister

- industries it spawned;
- Interesting alleys and "back spaces" carved out of the arrangement of industrial buildings
- A dense, mid-rise urban character—especially near the intersection of Oak and Washington Streets;
- Potential access and views of the Illinois River and trail linkages to Downtown and the Riverfront;
- A north-south traffic orientation along Jefferson, Adams, Washington, and Water Streets, allowing direct links between the Warehouse District and Downtown; and
- Industrial buildings that are functionally obsolescent for modern distribution but are viable and attractive for a variety of "niche" industries including technology, media, design, and as showroom space for wholesale and retail businesses. Such buildings are also highly valued for residential units, such as loft apartments, artist studios, and boutique hotels

Existing Inventory

The Warehouse District has a total inventory of about 2.7 million square feet of building space (see Table 3a). The physical and use characteristics of the study area create two similar, yet distinct, portions of the district. About 2.1 million square feet is located within the "core" portion of the district south and west of William Kumpf Boulevard. Another 600,000 square feet is located within the "transition zone" north-east of Kumpf.

between the core area and downtown Peoria.

Existing uses within the Warehouse District are characterized largely by industrial activity, particularly within the "core" portion of the district. Most of the buildings were originally built for industrial uses, with the exception of O'Brien Field, the U.S. Post Office, and a few others. More than 40% of the building space within the core area is occupied by industrial uses, mainly for wholesale and storage. By contrast, only 4% of the space in the "transition zone" is occupied by industrial uses. Within the transition zone, office and parking uses predominate. While office tenancy is diverse, there is a substantial cluster of technology businesses.



Figure 3a. STUDY AREA ZONES

TABLE 3a. Existing Inventory

Use	Area (SF)
la di abii al	005 000
Industrial	925,222
Office	406,060
Retail	160,120
Residential	42,706
Sports/Recreation	79,132
Parking Garage	133,455
Government	217,113
Vacant	727,502
Total	2,691,310

Source: City of Peoria/Randall Gross Development Economics

There are also several large government uses in addition to the post office, including Peoria's police headquarters. There is about 160,000 square feet of retail use in the district, including restaurants and drinking places. One of the largest downtown-area residential apartment buildings is located in the transition zone, but there is very little residential occupancy in the core portion of the Warehouse District. Overall, about 27% (728,000 square feet) of the building space in the Warehouse District is vacant. While vacancy is significant, it is important to note that 73% of the existing building space is currently occupied, although some upper-floor space is underutilized or taken mainly for storage.

Market Findings

A summary of the market findings is presented below. The market analysis assessed existing market conditions and determined the potential "drivers" and sources of market demand for retail, office, industrial and other uses in the Warehouse District. Demand was forecasted based on the projected demographic or economic growth within each of these market sources. Potential for development or rehabilitation in the Warehouse District was then determined by examining the district's capture of demand within the competitive market. In establishing the district as a destination, the broader marketing concepts play a role in maximizing market potential by creating a "hook" for attracting residents, businesses and visitors to the area.

Sources of Market Demand

The potential sources of market demand for space in the Warehouse District will vary depending on the use, but would generally include the following:

Peoria Households

Downtown-area neighborhoods and other areas of Peoria are an important market driving demand for housing and retail business space within the Warehouse District. Neighborhoods to the south and south-west of Downtown are part of the "natural" trade area for retail within the Warehouse District because of commuting patterns that bring people into Downtown on a north-south axis. Other urban neighborhoods in the city

are also an important part of this "natural" retail market base.

Downtown Employees

The Warehouse District is part of Downtown Peoria and adjacent to the region's primary business node. Despite current physical and psychological barriers, Downtown and the Warehouse District have the potential to complement, not compete, with one another. Proposed changes to the transportation network will improve access for downtown employees to the Warehouse District. Thus, downtown employees are an important part of the "natural" market for retail goods and services in the Warehouse District.

Regional Destination

Downtown Peoria is already a business destination within the region and the continued redevelopment of the Warehouse District can enhance opportunities for the city to capture a larger portion of the regional demand for retail, dining and entertainment. The unique character of the district, if marketed appropriately, can help expand the appeal of Downtown Peoria as a place to live, shop, dine, operate a business, and enjoy recreation and entertainment. Thus, the suburban and metropolitan destination market for uses in the Warehouse District was also examined.

Tourists

Peoria has the opportunity to create synergies between the new Caterpillar Visitor Center, the new Peoria Riverfront Museum, and the redevelopment of the Warehouse District. This opportunity presents itself clearly in the physical proximity of the Warehouse District to the Museum block along Washington and Water Streets. Streetscape enhancements along Washington Street will greatly improve the connection between the two areas. Additionally, complimentary uses such as new industries, retail, dining and entertainment can strengthen the linkages between the areas. The Warehouse District can also be used as a "hook" for attracting overnight visitors for themed packages relating to the city's strong heritage resources. Concepts for marketing, explored later in this section, were used as a basis for forecasting tourism expenditure potentials within the district.

Bradley University

The active community around Bradley University is another market source for the Warehouse District. Whether it is entertainment, the arts, or creative businesses, the continued redevelopment of the Warehouse District can draw significantly from the diversity of the university and surrounding neighborhoods.

Market Potential Summary Industrial

The market assessment forecasted potential for only about 36,000 to 40,000 square feet of net new industrial use by 2018 within downtown Peoria. The Warehouse District would capture about 20,000 to 25,000 square feet of this potential, assuming that key buildings were proactively marketed for target industrial uses. While

demand for manufacturing space will continue to decline over the next several years, there will be increasing demand for wholesale, transport and warehousing, construction, and administrative services. The specific types of industrial uses most likely to be attracted to the Warehouse District are wholesale showrooms and warehouses (for food, building and equipment suppliers), building contractors and associated professional services, media production, art and craft production, catering, machinery & equipment repair services, and engineering-related uses. Industrial potentials are summarized in Table 3b.

Office

Office potentials of about 97,000 square feet were forecasted through 2018 for downtown.

The Warehouse District can be expected to capture about 44,000 square feet of this demand, assuming that appropriate building space is marketed and the environment is created to support additional office uses. The largest share of this demand would be generated by professional and technical service businesses, accounting for about 27,000 square feet of potential demand. Other target office uses would include administrative services, arts & recreation services, and information technology firms. The area has become attractive for IT and other technology firms, and potentially for software developers, architects, engineers, and other professional, technical, and information services firms. Many of these types of firms can be attracted by the amenity value associated with historic building

TABLE 3b. Industrial Potentials (2012-2018)

Urban Core Area (SF)	Warehouse District Area (SF)
4,656	931
11,428	1,143
(61,932)	(12,386)
52,841	26,420
573	229
24,850	4,970
3,428	1,143
983	197
36,827	22,647
	4,656 11,428 (61,932) 52,841 573 24,850 3,428 983

Source: Randall Gross Development Economics

space, coupled with active eating and drinking and retail uses. It will also be important for marketing this space to ensure security as well as sufficient parking to accommodate commuters. On the other hand, the Warehouse District building stock presents the opportunities for mixeduse including live-work spaces and integration of residential and work uses which can reduce the need for parking. The unique building stock in the district provides a complementary alternative, rather than direct competitor, to modern Downtown office towers. Office potentials are summarized in Table 3c.

Retail

A retail market analysis was conducted, which focused on the potential generated from within a primary trade area including downtown, the Warehouse District and areas south and west of the study area, as well as destination potential generated by the broader regional market base. As summarized below and detailed in Table 3d. the market analysis forecasted warranted potential within the next five years for about 140,000 square feet of retail use. This would include about 32,000 square feet of convenience retail use, 67,000 square feet in shopper's goods, 28,000 square feet of eating & drinking space, and 18,000 to 35,000 square feet in entertainment venues. However, there is the assumption that anchor entertainment and distillery venues are established early in the redevelopment process, to help spur demand for other retail and restaurant uses. Because they would assume a role of lead-

TABLE 3c. Office Potentials (2012-2018)

Industry	Urban Core	Warehouse District
Utilities	2,229	334
Manufacturing	(12,744)	(1,912)
Wholesale Trade	(231)	(69)
Retail Trade	(89)	(4)
Transport	1,212	242
Information	4,009	3,608
Finance	4,493	449
Real Estate	2,163	324
Prof./Tech. Services	53,742	26,871
Management	1,135	454
Admin. Services	10,508	6,305
Health Care	14,475	724
Arts/Rec. Services	6,917	3,459
Other Services	3,624	1,087
Government	5,212	1,564
Total	96,655	43,436

Source: Randall Gross Development Economics

ing development, the market support for specific entertainment anchor venues should be tested further to determine the most viable opportunity. It may be necessary to establish a public-private partnership to ensure that such venues are financially supportable, at least in the near-term. Finally, there is an oversupply of about 4,000 square feet in personal services at present, but

the addition of new housing units would help generate new demand for such services.

Housing

The housing market updates completed by Tracy Cross consistently determine absorption potential of about 200 units per year within the Downtown and Warehouse District areas. The most recent update, completed in 2011, determined an an-

TABLE 3d. Summary of Warranted Warehouse District Retail Demand by Use (2012 and 2017/18)

	Gross Demar	Gross Demand (SF)		Warranted
Type of Good	2012	2017/18	Uses (SF)	Demand (SF)
Convenience	33,628	35,300	3,779	31,521
Shoppers Goods	162,715	205,633	138,610	67,023
Eating/Drinking	58,315	72,626	44,303	28,323
Entertainment	16,859	33,963	16,416	17,547
Personal Services	6,465	6,944	10,877	(3,933)
Total	277,982	354,466	213,985	140,481
Existing Vacant			0	
Net New Space				140,481

Source: Randall Gross Development Economics

nual absorption rate of 186 units per year, including 102 rental loft conversion units, 66 rentals in new construction, 12 garden condominiums, and 6 row houses. Over the next three years, there is total potential of about 560 units based on the Cross Study. As redevelopment continues, the Warehouse District is likely to capture the largest share of this demand. The City should set a minimum, realistic target of 300 units in the Warehouse District. A disaggregation of unit types would include approximately 240 "loft conversion" rentals and 60 new rental units. A portion of these units, whether new or rehabbed. would likely be located in mixed-use buildings along with office, retail, design showrooms, and possibly light industrial (like artist studios).

Key Marketing Concepts

The following summarizes the proposed key marketing concepts, including a conceptual development mix, based on the findings of the market analyses, opportunities assessments, field reconnaissance and other inputs. These concepts are not mutually-exclusive and in fact, can and will overlap within some of the buildings. The purpose of the concepts is not to create alternatives or define geographic districts but rather to focus on different elements of the market, which can help fill the large amount of space in the district's buildings and attract new infill development. These concepts would be used to market space within the district, which cannot be filled by catering to a single market niche.

The Old Peoria Distillery District

The "brand" for a portion of the district may relate to its historic role as a major center for the distilling industry. Once known as the "Whiskey Capital of the World," Peoria was home to a large industry that generated great wealth and helped transform Peoria into one of the most important cities in the region. While it is unlikely that Peoria will once again become a center for distilleries, the physical landscape in the Warehouse District is a reminder of a glorious industrial past and a tribute to Peoria's heritage. It is only fitting that Peoria celebrate its heritage with the creation and branding of a Distillery District while reinventing the Warehouse District for the future. This heritage is what sets the Warehouse District apart from other neighborhoods and

TABLE 3e. Old Peoria Distillery District Conceptual Program

Type of Business	Area (SF)
Micro distillery and destination restaurant(s)	22,000
Brewpub	3,500
Specialty destination liquor market	5,000
Nightclub(s)	18,000
Food Hall - dine in/take away	10,000
Food wholesalers (26,000 SF new)	50,000
Kitchen equipment wholesale/retail (3,000 SF new)	20,000
Retail food/specialty market	18,000
Flower/garden market	3,500
Gift/novelty store(s)	3,500
Health product store	3,200
Baseball stadium (existing)	-
Total	156,700

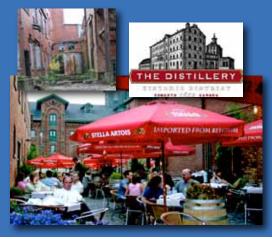
Source: Randall Gross Development Economics

what creates a unique product for marketing the district as a tourist destination. In celebrating its pre-Prohibition Era heritage, it is important to not simply focus on commemorating the history of the district, but rather to build a concept around some of the current and former businesses that contribute to the area's industrial character.

At the core of this concept is the creation of a food, dining, and entertainment destination district thematically represented by the pre-Prohibition era that represented the height of the local distillery industry. Anchor projects include development of a 150,000 square-foot regional wholesale/retail food market and its constituent components including consolidation of 100,000 square feet of wholesale food (26,000 square feet new), plus 18,000 square feet of retail food (including specialties) and 12,000 to 20,000 square feet of destination restaurants. A key component of this concept is the development of an 8,500 to 10,000 square foot "retro" (pre-prohibition era) micro-distillery and pub as a centerpiece and a major component of the overall branding for the project. Other components

DISTILLERY DISTRICTS (Toronto, ON and Lexington, KY)

There are only two identified Distillery Districts in North America. The Toronto Distillery District in Ontario, Canada comprises 47 buildings of the former Gooderham and Worts Distillery - the largest collection of Victorian industrial architecture in North America. The Lexington's Distillery District is comprised of 28 acres and was home to several distilleries in its golden age. Both districts have been the target of private developers seeking to transform the areas into mixed-use developments while preserving their distillery heritage. The Toronto Distillery District rebirth is farther along and hass been successful. In addition to the adaptive reuse of the distillery itself, \$200 million worth of mixed-use projects are slated for the district. The Lexington Distillery District completed a master plan in the early 2000s, which triggered a the establishment of a tax increment financing district in 2009 to fund a projected \$80 million in infrastructure improvements. In March of 2012, streetscape plans for Lexington's district were being finalized. Both districts seek to weave their distillery heritage throughout the redevelopment.



of this concept include entertainment venues, brewpubs, a health products store, a flower/garden supply center; as well as a destination liquor store featuring local micro brews, distilled spirits and a tourist-oriented novelty shop. Table 3e. illustrates the breakdown of the conceptual program.

Eating, drinking, and entertainment form important features of this concept. Anchor entertainment uses could include nightclubs, a comedy club and live theatre, some of which could be incorporated into the destination distillery concept or operated as independent venues. The comedy club and theatre, in particular, could incorporate and build on Peoria's unique heritage as the nation's Vaudeville Capital, made famous by the question "Will it play in Peoria?" While the specific types of entertainment venues have not been tested, the market analysis forecasted broad potential for entertainment uses that draws from both the regional market and overnight tourists. A weekend visitor experience can be developed and marketed that incorporates the Downtown museums, Madison Theatre, Distillery District, Whiskey Baron Mansion Tours, Spirit of Peoria Riverboat, and live entertainment, coupled with restaurants and specialty food. Incorporating entertainment venues helps create a destination draw for the district and strengthens the brand by establishing a vintage visitor experience. The pre-Prohibition-era theme can be carried through streetscape, design and marketing materials. The concept maximizes the destination draw in

order for the Warehouse District to reach its full market potential.

The Peoria Home Supply and Design Center

Across the country, technology and creative industry has been key to the revitalization of urban neighborhoods. Occupations in these industries typically include engineering, design, arts, computer programming, and media to name a few. The workforces of these industries are often drawn to the unique, mixed-use and historic character of urban neighborhoods, which seem to foster the creative nature of their business. Peoria's Warehouse District is already home to several of these businesses, ranging from architecture firms to a television studio. Additionally, there are some industrial uses within the Warehouse District that currently, and historically, can be linked to technology and creative industries. For example, steel fabricators, building material suppliers, and equipment wholesalers are often directly linked to design professionals that specify their products. Building on the synergy of some of the existing, specialty uses in the district and the attraction of the gritty, industrial and architectural heritage of the area, another concept that emerges for the Warehouse District is a Home Supply and Design Center.

The Peoria Home Supply and Design Center concept comprises a 132,500 square-foot Peoria Design Center, anchored by up to 50,000 square feet of specialty hardware/home supply (i.e., showrooms for hand-crafted ironwork, architec-

tural elements, etc), 25,000 square feet in furniture (including consolidation of existing uses), 18,000 square feet of architect and interior design offices, and 14,000 square feet in IT/communications and administrative services offices. Other tenants would include home furnishings, appliances, office supply, contracting offices, and others. Table 3f. illustrates the breakdown of the conceptual program.

It is important to recognize, support and assist existing businesses that have remained operating within the Warehouse District. Almost threequarters of the building space in the district is currently occupied. Although some of the upperfloor space is under-utilized for storage, the fact that a significant share of district space is being used for economic purposes must be recognized. At the same time, there is the opportunity to strengthen these existing uses and improve the utilization of space. This concept builds on the strengths of the existing wholesale / supply business base within the district, much of which supports the building industry, but strengthens the area's appeal to technology and creative enterprises by incorporating a strong building design component. The Design Center is meant to create a hub for design professionals, suppliers, and consumers to interact and for suppliers to showcase their home building products. Showrooms, whether for wholesale, art & design professionals, or retail use would be incorporated into the Design Center and other buildings to enliven the space and showcase product.

DALLAS DESIGN DISTRICT (Dallas, TX)

An area of rundown warehouses and furniture showrooms is undergoing a radical transformation into a mixed-use neighborhood known collectively as the Dallas Design District. But the Design District name is not really new. Since the 1950's, when developer Trammell Crow created the first design business center, the Design District has been a place where buyers could view building merchandise without travelling to bigger cities. Since its beginnings, though, the Design District was not really a neighborhood. The only residents were a relatively small group of designers, artists, and photographers that inhabited aging warehouses. Thanks in part to Crow Holdings, the City rezoned the area to permit residential uses in 2004. In 2005, the City created the Design District Tax Increment Financing District (TIF) to support an estimated \$1 billion worth of investment. The first mixed-use project. Trinity Lofts and Live/ Work Showrooms was completed in 2007 with 92 units and nearly 30,000 sf of showroom space. Since 2005, there has been a 117% increase in assessed taxable value in the district due to the redevelopment projects and approximately 2.500 residents now call the Design District home.



TABLE 3f. Peoria Home Supply and Design Center Conceptual Program

Type of Business	Area (SF)
Furniture/furnishings showrooms (including existing)	50,000
Appliances	5,000
Home supply/hardware (including existing)	30,000
General Merchandise	5,000
Office supply/furniture	3,000
Camera shop/service	1,500
Sewing supplies	1,000
Architects/designers offices	18,000
Contractors offices	5,000
Prof./tech./admin. services offices	14,000
Total	132,500

Source: Randall Gross Development Economics

Showroom space is also flexible and can easily interact in the same buildings with residential, retail, office, and studio spaces.

Mixed-use (Residential and Commercial)

The third key marketing concept is to leverage the Distillery and Design Districts to promote mixed-use development. True mixed-use development fosters the idea of the "24-hour neighborhood" where people live as well as work and play. At the core of this concept is urban housing, which would ultimately form the primary upper-floor use within the district. Residential use, some of which is already planned, would be developed primarily in rehabilitated buildings or in

new construction of mixed-use buildings. Additional uses that would complement the housing (and supported by demand generated by all three concepts) include apparel & accessories, a café, a fitness club (an opportunity not tested in the market), professional services offices, sporting goods, and a destination toy/game store anchor. Table 3g. illustrates the breakdown of the conceptual program.

While there is bound to be nascent demand for housing within the Warehouse District, the development of dining, entertainment, design center and other uses will help increase the pace of absorption and enhance the marketability of the

TABLE 3g. Mixed-use (Residential and Commercial) Conceptual Program

Type of Housing	Units
Loft conversion rentals	240
New construction rentals	60
Total	300
Type of Business	Area (SF)
Fitness club	10,000
Apparel, shoes, accessories	6,900
Destination toy/game store	11,000
Sporting goods (stadium)	1,500

Source: Randall Gross Development Economics

district as a place to live. As an exciting, branded Distillery District and a design center, baseball stadium, riverfront trails and other amenities, the district can become a marketing tool for attracting people and investment back into the inner city.

Prerequisites for Success

Overall, the dining & entertainment, food market, distillery, design center, and mixed-use residential projects would help form an exciting urban environment. Again, these concepts should not be seen as distinct geographic areas within the

district. While strategic locations for anchor uses are important, it is the synergy created by the interaction of all of these uses, many of which will be incorporated into the same buildings, that will help to create an exciting, 24/7 neighborhood. Prerequisites for the success of these concepts include:

- Establishing destination marketing strategies to broaden the sources of market demand;
- Focusing on anchor projects that foster complimentary uses;
- · Establishing identity branding for broad

- and collective promotion of the district;
- Utilizing thematic ("Pre-Prohibition Era") urban design that promotes a pedestrian-friendly environment to complement identity marketing and branding;
- Focusing on preservation and rehabilitation because the historic context is what makes the district (and Peoria) unique;
- Establishing circulation patterns as well as branded walking and bus tour routes that encourage movement between the Warehouse District, Downtown, the museums and other visitor attractions; and
- Leveraging opportunities to connect and enliven the complete riverfront.

Peer Districts

800

2,500

10,000

42,700

As Peoria takes steps to implement the community's vision for its Warehouse District, it is important to look at similar districts in other communities that have been revitalized, or are in the process of revitalization. While it is impossible to directly compare these peer districts to Peoria, they can still offer valuable lessons for the Warehouse District. Eleven districts across the U.S. and Canada were selected and each was studied to learn the aspects that have contributed to their success. Below, there is a list of the peer districts studied followed by a summary of the ideas and "lessons learned" that may be useful in Peoria's effort. Brief summaries of these districts are included in Appendix C and specific projects and ideas from these districts and other

Salon

Total

Coffee shop/café

Office (professional/non-profit)

places are featured alongside the Implementation Strategies in chapter 5.

American Tobacco District (Durham, NC)
Arts District (New Orleans, LA)
Distillery District (Lexington, KY)
Distillery Historic District (Toronto, Canada)
Historic Third Ward (Milwaukee, WI)
Historic Warehouse District (Cleveland, OH)
Historic Mill District (Minneapolis, MN)
Historic Millwork District (Dubuque, IA)
Lowell (Lowell, MA)
Old Market (Omaha, NE)
Shockoe Bottom (Richmond, VA)

Lessons for Peoria

- Planning efforts should be revisited every five to seven years to celebrate progress, adjust goals to market and other forces, and identify new project opportunities. It should be noted that, while the market potential may exist for development within the horizon period, other factors such as a lack of financing, lack of sponsors for anchor venues, and price speculation that limits affordable opportunities can delay such development. Revitalization takes years, if not decades, to complete, so patience and long-term champions are critical to lasting success.
- Public/private partnerships are important to the success of the Warehouse District, but the City's role should be supportive of new development and concentrated on investments that benefit the entire district.
- An organization dedicated to downtown, and the Warehouse District, is crucial to lead implementation efforts. Peer district organizations feature:

- A non-profit entity that promotes public/ private partnerships dedicated to implementing the vision for the area
- A Business Improvement District (BID), which utilizes special assessments for maintenance, marketing and promotion of the area
- A Community Development Corporation (CDC) that actively engages in development projects
- A Community Development Authority (CDA) that can issue tax-exempt revenue bonds backed by multiple revenue sources, such as TIF, special assessments, and parking revenue. This approach provides a more comprehensive method for assisting in redevelopment efforts
- Creative programs that encourage redevelopment through financial incentives
- A revolving loan program
- Existing civic uses should be leveraged as anchors for redevelopment efforts.
- An emphasis on a wide spectrum of the arts can create a cultural anchor for a district.
- Leveraging existing, viable, appropriate industrial uses (e.g., building industry suppliers) can help to create new anchor opportunities (i.e., design center and showrooms) for mutually beneficial mixed-use redevelopment.
- Strengthening current district organizations will allow them to promote and encourage business retention and recruitment.
- Encouraging a variety of events can draw people into the district throughout the year that promote the creative industries the district has to offer.
- International competitions for civic spaces and public art can bring notoriety to the area.
- Leveraging the architectural and industrial

- heritage of the district has the potential to attract creative industries and professionals.
- Interpreting the history of an area can enhance tourism as well as private investment in the area by creating a unique environment.
- Public art can be creatively used to help interpret the history of the area while enhancing the public realm.
- The preservation of older buildings should be strongly encouraged, but new infill should be allowed to follow a more modern aesthetic as long as urban design is not compromised.
- Utilizing incentives and unique financial tools can help fund redevelopment.
- Capitalizing on natural features such as a riverfront can be a key to revitalization.
- Creating active public open space can provide a focal point for the district.
- Architectural guidelines can promote proper rehabilitation of existing structures and compatible infill.
- Sufficient parking is necessary to accommodate destination retail, entertainment, and eating & drinking uses, as well as office and residential tenants
- Public investments such as streetscape improvements and trails are critical components that will make the area an inviting place to visit and linger as well as connect it with surrounding areas.
- Encouraging sustainable practices throughout the Warehouse District and not simply within publicly owned property or rights-ofway can have a positive impact on aging infrastructure.
- The cleaning and maintenance of public infrastructure, often funded through special assessments, is important to maintain the district as an inviting place to live, work and visit.



CHAPTER T

Catalytic Redevelopment Areas

Introduction

The ultimate vision for the Warehouse District is for the entire area to be reinvented as a vibrant neighborhood with a mixture of compatible uses from industrial to residential. The study area for this plan, however, comprises approximately 135 acres and the existing TIF district covers approximately 215 acres. While it may take years to fully realize the ultimate vision, there is an opportunity now to leverage the existing synergy within the core of the Warehouse District to create new synergies that can expand over time.

Site Assessment

Prior to identifying catalytic areas and exploring development scenarios, a site assessment was completed. This assessment looked at ownership, traffic patterns, parking supply, buildings, and physical site features. Maps and summaries of this assessment are included in Appendix A.

Warehouse District Core Description

In order to focus redevelopment efforts that build on the existing synergy within the Warehouse District, this plan identifies the core area of the Warehouse District as centered on the intersection of Washington and State streets and bounded by the Bob Michel Overpass on the north, Elm Street on the south, Jefferson Street on west, and the riverfront on the east (Figure 4a.). The reasons for this are as follows:

- This area is a focus area for streetscape improvements currently underway.
- Washington Street directly connects the area to the area around the new Riverfront Museum.
- State Street is the most heavily travelled east-west street in the study area.

- The Chiefs Stadium is a relatively recent, significant investment and anchor for the area.
- Many recent redevelopment efforts have occurred in this area including, but not limited to, WTVP, Le Vieux Carre, Water Street Solutions, Sealtest, and Numero.
- This area is immediately adjacent to the other redeveloping downtown areas between the Bob Michel overpass and the new Riverfront Museum, including projects like 401 Water.
- This area includes some of the largest and most iconic buildings in the Warehouse District, including Federal Warehouse, the Grawey Building, Builders Warehouse, Cohen Furniture, Jobst-Bethard, and Winkler Meats.



Figure 4a.

The core area of the Warehouse District (colored area on map) is bounded by the Bob Michel Overpass on the north, Elm Street on the south, Jefferson Street on the west and the river on the east.

Core Area Functional Diagram

A Functional Diagram (Figure 4b.) was created in order to translate the key market concepts into a strategic plan within the core of the Warehouse District. It is not the intent of this plan to compartmentalize the key concepts into single-purpose sub-districts. Land acquisition, adaptive reuse costs, and timing are just a few of the variables that would make such a concept inflexible. The vision is to encourage a mixed-use environment and there will undoubtedly be overlap of the key concepts within the core area and throughout the Warehouse District. The Functional Diagram simply provides a framework that property owners, developers, and the City can utilize to promote the right mixture of uses that sparks new synergies. Key concepts illustrated include:

Washington and Water Streets

Washington and Water Streets are important connections to the heart of downtown. Washington Street is the primary connection to the Central Business District. Water Street is the primary connection to the Riverfront District. Streetscape improvements along Washington should help to build synergy between downtown activities and redevelopment within the Warehouse District. Redevelopment should complement streetcape improvements underway by framing and activating the street, thereby enhancing the pedestrian experience between the districts.

Primary Pedestrian Circulation Route

The riverfront and ballpark have the potential to be great assets of the Warehouse District. State

and Oak Streets are important east-west streets linking these two uses. State Street is the most heavily travelled east-west street in the study area. Washington Street is an important link between State and Oak Streets. Where possible, this primary pedestrian circulation route should be activated with street level retail to enhance the pedestrian experience.

Washington-State Intersection

The intersection of Washington and State Streets should become one of the most important intersections within the core of the district. A 'crescendo' anchor, such as a distillery or entertainment venue, near this intersection can help to draw people into the heart of the district.

Secondary Pedestrian Circulation Route

Secondary pedestrian circulation routes are encouraged to be framed by mixed-use development; however, street level residential is appropriate along these streets.

New streets

As redevelopment continues, the street network should be continued toward the riverfront creating new blocks for infill.

Civic or Public Benefit

Existing civic and public benefit uses (in blue) can be leveraged to promote complimentary uses.

Mixed-use development with an emphasis on the Old Peoria Distillery Concept

Food and entertainment are important components of the Old Peoria Distillery Concept. These uses along with related retail uses can help to activate the street. Active uses can enhance the

experience along the primary pedestrian routes.

Mixed-use development with an emphasis on the Peoria Design Center Concept

The multi-story, warehouse buildings in these areas are conducive to the Design Center Concept. Showroom and retail uses are encouraged at street level. Levels just above street level may contain associated warehouse space and/or office space for creative industries. Upper levels are best for residential lofts that take advantage of surrounding views.

Mixed-use development with an emphasis on urban residential

A key component to the revitalization of the Warehouse District is urban residential. Ideally, residential should be located in mixed-use buildings. Residential should be promoted in certain areas (in orange) even at street level. This helps to concentrate street-level retail in the heart of the district.

Formal Open Space

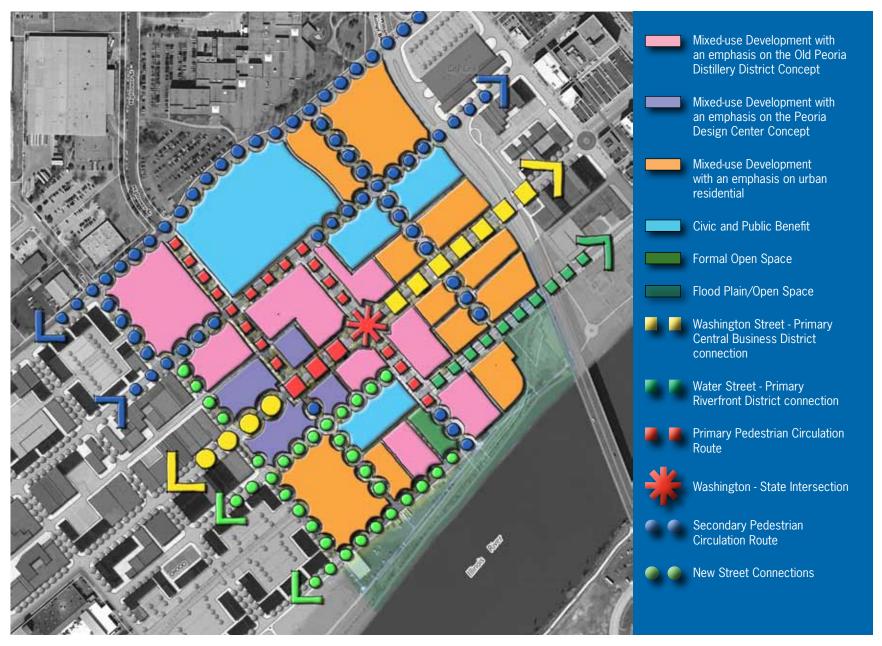
The planned formal open space at the terminus of State Street near the riverfront should build on the food and entertainment component of the Old Peoria Distillery District through the construction of a market hall and open air pavilion. This multifunctional structure can provide an anchor for the district near the riverfront.

Flood Plain/Open Space

The 100-year flood plain should be reclaimed as an open space along the riverfront with active and passive recreational space.

FIGURE 4b. CORE AREA FUNCTIONAL DIAGRAM

KEY CONCEPTS LEGEND



Catalytic Redevelopment Areas

After the Functional Diagram was created, three potential Catalytic Redevelopment Areas were strategically selected and presented to the City, of which two would be chosen for further study. Redevelopment area 'A' (Figure 4c.) included both sides of Washington Street between the Bob Michel overpass and State Street. Redevelopment area 'B' (Figure 4-d.) included both sides of Washington Street between State and Elm Streets. Redevelopment area 'C' included Oak and Adams Streets adjacent to the ballpark. All three proposed Catalytic Redevelopment Areas had similar qualities, but the City ultimately chose areas 'A' and 'B' for further study and the design of development scenarios.

Explanation of Areas

The following characteristics illustrate why Catalytic Redevelopment Areas 'A' and 'B' were chosen for more detailed study:

- Area 'A' has the greatest opportunity for infill development due to the amount of vacant land.
- Area 'A' is a gateway to the Warehouse District from Downtown.
- There is City-owned property in Area 'A' (Police Headquarters and Election Commission) that presents opportunities for shared, centralized parking for the Warehouse District.
- Area 'B' contains several iconic Warehouse District buildings such as Builders Warehouse, Cohen Furniture, Jobst-Bethard, and Winkler Meats.
- The larger multi-floor buildings in area 'B'

- present an opportunity to explore mixing the Design Center concepts with street level retail and upper floor residential.
- Area 'B' presents the opportunity to develop concepts for May and Depot Streets.
- Developers have recently pursued property in both of these areas for redevelopment.
- There is an opportunity to build on the existing synergy near the intersection of State and Water Streets.
- Washington Street streetscape improvements are underway in both of these areas.
- Finally, there is an opportunity to reinforce a strong connection to the Central Business District and the Riverfront Museum along Washington Street.

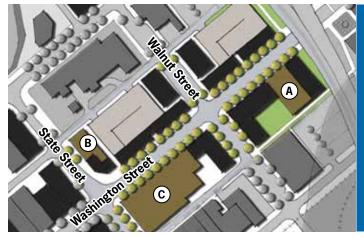
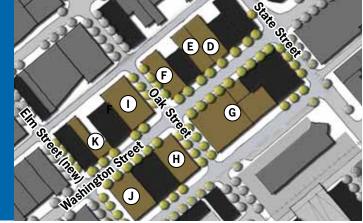


FIGURE 4c. CATALYTIC AREA 'A'

- A 512 SW Washington St.
- B 210 State St.
- **c** 600 SW Washington St.
- **D** 709 SW Washington St.
- **E** 723 SW Washington St.
- F 733 SW Washington St.
- **G** 736 SW Washington St.
- (H) 800 SW Washington St.
- 1 801 SW Washington St.
- J 812 SW Washington St.
- J 813 SW Washington St.



NOTABLE BUILDINGS

FIGURE 4d. CATALYTIC AREA 'B'

Existing Buildings within the Catalytic Redevelopment Areas

Once the Catalytic Redevelopment Areas were determined, the team took a closer look at some of the existing buildings within these areas. The purpose of this additional study was to identify characteristics that presented opportunities and challenges to the adaptive reuse of buildings that contribute to the overall character of the Warehouse District. Adaptive reuse is a well-established "building recycling" strategy which focuses on maintaining the structure or basic fabric of the building and repurposing its function, thus preserving the embodied energy used to create these monuments of city history. Adaptation can breathe new life and new purpose into our existing buildings while maintaining their place in the character of our community and cityscape. Considerable economic advantages and substantial savings can be realized in a repurposed building through the reduction of labor and cost of new materials required during the construction process. For example, maintaining a building's structural system alone can save more than 25 percent of the overall building cost.

Most of the buildings in the Warehouse District are constructed with durable materials and flexible layouts that have an immense potential for various forms of adaptive reuse. As an alternate to full demolition, the adaptive reuse approach to development often results in unique, creative project solutions that produce economic, en-

vironmental, and social benefits. While not all buildings can be saved, most can become part of redevelopment by another simple approach to recycling buildings which preserves specific components through the process of deconstruction. By preserving existing street facades or reusing salvaged materials in new construction, countless tons of usable construction materials can be diverted from the landfills, demolition costs offset, and employment opportunities increased. The following is a description of existing buildings within the Catalytic Redevelopment areas that the team was able to learn more about and their potential for adaptive reuse.

210 State Street Diamond Vogel Building

An attractive one story brick building perched near the heart of sports entertainment, the building has historically been occupied by commercial/retail uses and is now "retail with



warehouse" occupancy. Serving the commercial market and residential market, this property embodies the cross market draw the warehouse district requires. As times change, commercial/retail and restaurant uses are all appropriate adaptations with its strong street connection, adjacent parking, and close proximity to city entertainment facilities.

The exterior stone and brick masonry adds distinct vintage character to this single story brick masonry building. Large architectural windows along State Street (more may be added in north alley wall openings), wooden bow trusses and joists for roof framing, and a rear delivery area provide the flexibility needed for a sustainable redevelopment. One key is the flexibility the roofs structural system allows, providing potential of flexible open floor layouts with high ceilings.

600 SW Washington Grey Industrial Building

Formerly used by light industrial/heavy commercial warehouse occupancies with a retail component, this building is currently unoccupied. The location lends itself well to mixed-use opportunities, including on-grade warehouse



and commercial/retail with above-grade office and residential. With street and alley frontage on all sides and multiple loading docks on opposite ends of the building the possibilities are bountiful.

This elemental brick masonry building currently has one story high bays and a two story office area. Given the excellent site characteristics, this property could be a prime candidate for deconstruction or redevelopment. The brick

facade at the northwest corner (at existing office area) lends a great character to this property and the District. Whatever the fate of the property, this façade could be salvaged and restored for its period details emphasizing wall components and large masonry openings for providing a great deal of natural light. Similarly, other architectural components have the potential to be repurposed, including large roof skylights along with wood and steel structural elements.

611 SW WashingtonPeoria Historical Society & Huber Commercial, Inc.

The property is a one story, conventional brick masonry building with partial EIFS fascia and wooden bow trusses/heavy wood joists roof framing. This building's current occupants include office and warehouse with related office area.



While potentially undersized for the new warehouse archetype, the beautiful timber wood trusses and joists make the building a prime candidate for deconstruction.

These components can used to imbue the wonderful character and warmth of period craftsmanship to new development. Windows are located at front office areas. Warehouse delivery area is accessed through parking lot.

709 SW Washington Ingersoll Warehouse Building

Nestled amongst the taller warehouses in the District, this building contains warehouse space with office at first floor and back second floor area. The



second floor area on the Washington street side includes office and residential apartments. A single internal stair provides access to office/apartment area. In addition to existing occupancies, first floor uses might expand to include commercial/retail with related storage. The alley along the back of building sits a few feet below second floor height.

This conservative brick masonry building with iconic front cornice detailing, is two stories in height at front & back, with heavy wood/timber second floor and roof. The one story concrete and brick masonry center area supports the wooden bow trusses and joists used for roof framing. A tall brick chimney at the back 2nd floor area is visible from the alley. The property has many site features, which include parking on the next door lot, a front loading area, and loading docks for the back second floor area

at the north alley. First floor front and side wall masonry openings for windows are concealed behind siding that has been applied to the building. Second floor areas have many masonry openings for windows that can be good sources of natural light, while the center area has a large skylight.

723 SW Washington Ingersoll Warehouse Building

Current occupancies for this building are warehouse with office at first and second floors. The front second floor area is accessed by a single stair. Warehouse use with offices and commercial/retail use with related storage are appropriate for both floors. Second floor uses should

continue to include office and residential apartments. The alley at the back of building is just below second floor height.



The building is two stories in height, constructed of period style brick masonry with heavy wood/timber second floor and roof framing. Some parking may be available on the adjacent lot. A front loading area is accessed from Washington Street and upper floor loading docks are located at the alley. Windows can be sources of natural light for both floors. First and second floor front wall masonry openings appear to be large

traditional sizes but are concealed behind siding applied to the building. First floor side wall windows are basic sizes and located high in walls. Second floor areas have many standard sized masonry openings.

733 SW Washington Winkler Building

Historically occupied by light industrial/heavy commercial warehouse occupancies, this building was renovated as recently as 1998. Adapted over the years, this mixed-use property includes warehouse, commercial/retail and office space.

Due to its location and opportunity for open floor plans with flexibility, this building can provide a testament to why space in the warehouse district is so desirable.



This three story brick masonry building is a prime corner anchor for the block with brick and stone detailing on the street walls that continues to exemplify the essence of the warehouse district. There are large glass areas for windows and natural light on these faces which wrap around to the alley at the third floor; and off-street parking is available on the adjacent lot. Multiple locations exist for delivery areas, including both sides

and an upper floor loading dock which is accessed from the alley, and is several feet below the height of the second floor.

736 SW Washington Roszell – Sealtest Condominium

Mixed-use redevelopment is presently underway for this former cheese manufacturing/ office building. A variety of structural systems and bay spacing



provides excellent opportunities for a mixed-use redevelopment approach that would lend itself well to commercial/retail, restaurants, office and residential units.

Constructed of brick masonry (now partially painted), this two story building is full of potential. The main floors, with their tall ceilings and reinforced structure contain lower level spaces that could potentially be opened up to Washington Street for new street front retail. The Washington Street and Oak Street façades boast a good amount of period masonry detail and character that is unmistakably rooted in what the warehouse district personifies. With skylights and large masonry openings, the potential to wash the interior with natural light is everywhere. The structural systems vary from floor to floor and roof to roof, including everything from timber to

steel to concrete construction. Opportunities for parking are available on-site and along the side streets and most deliveries are made through main entrance at the alley.

800 SW Washington Former "Used But Nice Furniture" Building

Historically occupied by commercial/retail and warehouse uses, this building is partially occupied as a warehouse. It is an excellent candidate for mixed-use occupancy. The "hustle and bustle" street connection and large loading dock make the lower floors well suited to continuing these occupancies as well as future restaurant and



office uses. Upper floors, with their excellent city and river views, are well suited to the quieter occupancies like professional's office space and residential dwellings. The potential for modern warehouse loft conversions is undeniable.

This iconic six story brick masonry building and half basement is adorned with many attractive exterior stone details, including a signature double corner entry faced in stone. Other architectural features include: large windows on 3 sides of the building providing excellent natural light; round

windows at corners of the building and heavy wood/timber interior structure, reinforcing the unique character of this older building. The large open floors and generous ceiling heights offer great flexibility and a sense of presence for the building's next use(s).

Adjacent is a one story support building, whose Washington Street masonry elements and wooden roof/column components could help add historic character to a new development.

801 SW Washington Food Services Warehouse Building

The original use of this building as a wholesale grocer's office and warehouse embodies the true spirit the new Warehouse District strives to achieve. Currently occupied as a warehouse, the corner location, street connection, and multiple loading dock locations make this an excellent candidate for mixed-use occupancy. Taking a

note from its history, this building exudes the presence on multiple street fronts to support continued commercial/ retail occupancies, including restaurant, office, residential units, and re-



lated storage support spaces. The upper floors offer panoramic cityscape views of both the downtown and the warehouse district, creating an excellent opportunity for loft style renovations.

This six story brick masonry building houses a full basement and radiates architectural character, from the elaborate exterior brick and stone detailing, to the arched brick and glass main entry and architectural penthouse above. Many other features give the building a sense of true character, including large windows on 3 sides of the building, interior octagonal concrete columns, concrete floor structure, and large open floors create flexible layout opportunities for the building's next life.

812 SW Washington Builder's Warehouse

This building has been continually occupied by commercial/retail and warehouse uses and is now retail with related warehousing. The building's configuration and history make continued mixed-use a logical approach to redevelopment. A large array of opportunities



can be accommodated in and are well suited to this property, including commercial/retail, restaurant, office, residential, and related storage uses. The upper floors offer great potential for both office and residential warehouse loft conversions, with broad city and river views.

Towering seven stories above Washington Street, the brick masonry building boasts intricate brickwork at the upper floors and delicate stonework along the Washington Street facade. Plenty of opportunities for storage exist; the structure has a full basement with a second half basement level below that. Amongst the period brickwork, many other architectural features are prominent; including large windows on 2 sides, punched openings on the third side of the building for natural daylight, heavy timber interior construction for columns/beams with wood joists and wood slat flooring. The large open support structure and generous loading dock at the rear of the building make the property attractive, flexible and highly adaptable for years to come.

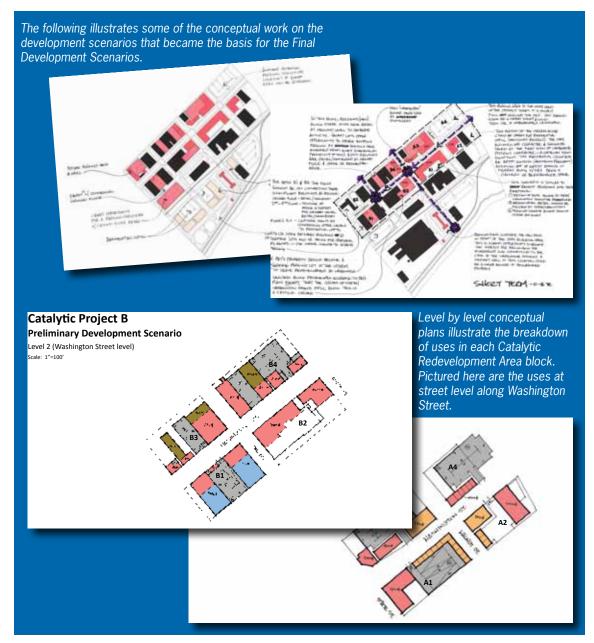
FIGURE 4e. PRELIMINARY DEVELOPMENT SCENARIOS

Development Scenarios

Development Scenarios are conceptual site plans that illustrate the potential layout of future redevelopment. These scenarios are based on many factors including ownership patterns, natural features, manmade structures, market findings, the functional diagram, empirical urban design principles and, of course, the vision for the Warehouse District established as part of previous planning efforts. Preliminary concepts were developed and reviewed by the Consultant team for consistency with key findings (see examples in Figure 4e.). The scenarios were then refined to create the Final Development Scenarios for each Catalytic Redevelopment Area. It is important to note that these scenarios are not a prescription for redevelopment. The Final Development Scenarios simply illustrate concepts that are consistent with what has been learned by the Consultant team through this process. These scenarios are a roadmap by which the City can guide redevelopment efforts, while remaining flexible in order to adapt to variable situations.

Final Development Scenarios

The Final Development Scenarios for Catalytic Redevelopment Areas 'A' and 'B' are on the following page (Figures 4f. and 4g.). Recommended programmatic elements are listed by block in the adjacent sidebar.



KEY RECOMMENDATIONS FIGURE 4f. DEVELOPMENT SCENARIO FOR CATALYTIC REDEVELOPMENT AREA 'A'

- This entire block has potential for redevelopment. A portion of the existing facade could be maintained at the corner of State and Washington. Retail/restaurant uses should occur at the corner of State and Washington. Ground level residential should occur toward the intersection of Walnut and Washington. Structured parking supports upper floor residential
- At three-story urban residential building with tuck-under parking anchors the corner of Walnut and Washington. The existing MRS Industrial building could remain and could be reused as an art gallery or performance venue
- Redevelop this block with a parking deck at the center of the block. The Diamond Vogel building should be preserved. New mixeduse should occur at the corner of State and Washington with retail/restaurant uses at street level and office uses above. A four-story residential building anchors the corner of Walnut and Washington
- Maintain the existing parking lot in the interim for patrons and employees of the Warehouse District utilze the lot at off-peak times. A future parking structure could potentially be located on this block with active ground floor uses or a liner building along Washington Street.

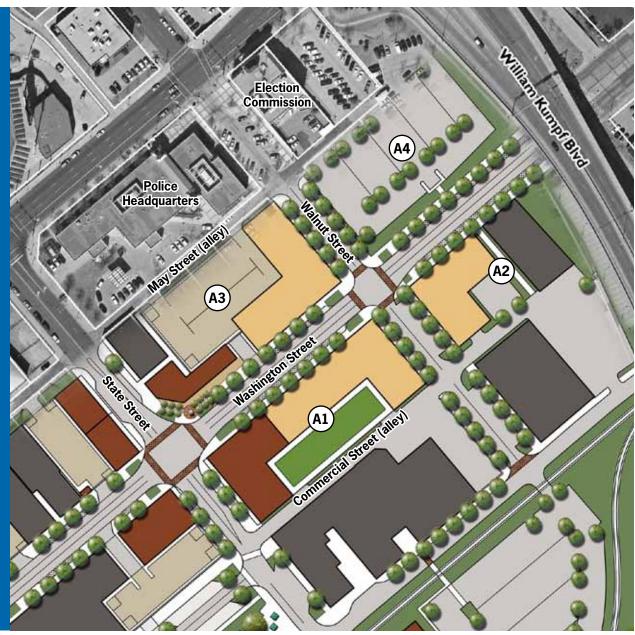


FIGURE 4g. DEVELOPMENT SCENARIO FOR CATALYTIC REDEVELOPMENT AREA 'B'

KEY RECOMMENDATIONS

- Chiefs Stadium State Street **B4** May Street, lilley) **B3** WIVP (B1
- This block contains two of the largest buildings in the district. Cohen Furniture and Builders Warehouse would be redeveloped with retail/showroom uses at street level and warehouse storage above. Office space for creative industries would occupy the middle floors and loft conversions above that. The lot between would be redeveloped as a parking deck.
- Adaptive reuse is occuring in the Sealtest building. New features include retail/restaurant uses at the Washington Street level and loft conversions above. A new 3-story mixed-use building anchors the corner of Washington and State streets with parking deck behind.
- B3 Similar to B1 buildings, the Jobst-Bethard building would have retail and/or showroom at street level with warehouse storage above. Upper floors would include office uses topped with residential on the highest floors. A new parking deck would be wrapped with existing and new mixed-use with retail at street level and office and residential above.
- This block consists of three redevelopment sites with two existing surface lots utilized for parking away from the corners.

 Two sites include existing buildings with retail uses at street level and office and residential uses above.

 A mixed retail and residential building anchors the State and Washington corner.

Development Program Matrix

The matrix below (Table 4a.) presents the programmatic elements of the Final Development Scenarios. Building areas are approximate based on GIS information available. Parking requirements are calculated differently than the form-based standards. The calculated required parking for each use generally exceeds the parking required by the form-based standards.

TABLE 4a. DEVELOPMENT PROGRAM MATRIX

BLOCK		PA	RKING				RETAIL			OFFICE			INDUSTRIA	L	R	ESIDENTI/	\L	MISC.
		Shared				Exist. To	Adaptive	New	Exist. To	Adaptive	New	Exist. To	Adaptive	New	Exist. To	Adaptive	New	Gallery
	Req'd.	Park.	Adj.			Remain	Reuse	Const.	Remain	Reuse	Const.	Remain	Reuse	Const.	Remain	Reuse	Const.	etc.
	Park.	Factor	Park.	Prov.	Diff.	(sf)	(sf)	(sf)	(sf)	(sf)	(sf)	(sf)	(sf)	(sf)	(units)	(units)	(units)	(sf)
A1	179	NA	179	182	3	-	-	12,050	-	-	-	-	-	-	-	-	87	-
A2	55	NA	55	89	34	-	-	-	-	-	-	-	-	-	-	-	37	21,046
А3	146	1.3	112	168	56	5,338	-	5,609	-	-	5,993	-	-	-	-	-	55	-
A4	-	NA	0	90	90	-	-	-	-	-	-	-	-	-	-	-	-	-
Totals:	380		346	529	183	5,338	-	17,659	-	-	5,993	-	-	-	-	-	179	21,046
						Total	Retail 'A':	22,997	Total	Office 'A':	5,993	Total Inc	dustrial 'A':	_	Tota	I Units 'A':	179	
						Total	riciali 71.	22,337	Total	onice 71.	0,330	Totaline	austrial 71.		1014	Ollits 71.	173	1
B1	448	1.3	345	533	188	-	29,885	3,030	-	43,379	-	-	59,770	-	-	75	-	-
B2	168	1.3	129	99	(30)	-	13,232	7,987	12,653	-	-	-	-	-	-	13	14	-
В3	221	1.3	170	81	(89)	-	11,124	3,504	-	16,762	1,275	-	21,170	-	-	47	6	-
B4	172	1.3	133	112	(21)	-	16,102	8,033	-	-	-	-	21,472	-	-	22	14	-
Totals:	1,009		776	825	49		70,343	22,554	12,653	60,141	1,275	<u> </u>	102,412	_	_	158	34	_
i otais.	1,000		,,,	020	1,5		, 0,010	22,001	12,000	00,111	1,270		102,112			100	<u> </u>	
1						Total	Retail 'B':	92,897	Total	Office 'B':	74,069	Total Inc	dustrial 'B':	102,412	Tota	I Units 'B':	192	

Total Catalytic Redevelopment Area Retail (sf):

Total Catalytic Redevelopment Area Office (sf):

Total Catalytic Redevelopment Area Industrial (sf):

Total Catalytic Redevelopment Area Miscellaneous (sf):

Total Catalytic Redevelopment Area Units:

371

Total Parking Spaces Required: 1,123
Total Parking Spaces Provided: 1,354
Difference: 231

Development Feasibility Analysis

Incremental Transformation

The successful transformation of districts with initially low anticipated rents and prices often require a multi-phased approach that begins with the strategic investment in viable near term catalytic projects. These near term projects leverage the catalytic potential of emerging markets, such as pioneering people or businesses that are willing to participate and contribute to the transformation of the district. Whether they are drawn by the promise of affordability, or the unique character and flexibility of warehouse district buildings. or are interested in participating in an emergent creative community, these pioneers help to build the neighborhood vibrancy and desirability required to command the higher rents and prices that make future phase development viable.

Based on projected construction costs, the market for mixed-use development, and the projected potential rents for each anticipated use, a conceptual feasibility analysis was conducted for each of the blocks in the catalytic project areas. The results of this analysis are summarized in Table 4b. The goals of this analysis are twofold:

1. Near Term Viability - Early Catalytic Projects

The primary goal of the feasibility analysis is to identify example projects that have the most potential to be viable, near term catalysts for the transformation of the Warehouse District. The

projects were identified based on the following:

- Viability Economic viability in the near term given current market conditions, construction costs, the ability to leverage current strengths of the Warehouse District, and the ability to access development resources.
- Impact A program mix that will attract and nurture a community of people and uses to help achieve the critical mass necessary for the Warehouse District to realize its potential as a dynamic, resilient and desirable neighborhood. In particular, it will be important to support catalytic developments that can build upon existing development energy and that will bring people to the district, either to live, work, or play.

2. Long Term Viability - Building on the Catalysts

The second goal of the feasibility analysis is to illuminate those projects and uses that are critical to the long-term vision of the Warehouse District but not currently viable given market conditions. The analysis will illustrate the current gaps in feasibility for each block within the catalytic project area, highlight the relative feasibility between proposed uses, and identify where the market needs to grow in order to justify development.

It is important to note that this analysis is conceptual. The implementation of any of the proposed catalytic projects will require a deeper analysis

of feasibility based on site-specific conditions, a project specific program and design, as well as project specific underwriting and financing approaches. As such, this analysis should be used as a planning tool to recognize development potential and challenges within the Warehouse District.

Financial Feasibility Assumptions

The development feasibility analysis was based on the following key assumptions:

Construction Costs:

Residential (New Construction	n) \$175.00 psf
Residential (Adaptive Re-use)	\$150.00 psf
Office/Retail (New Construction	on) \$180.00 psf
Office/Retail (Adaptive Reuse)	\$160.00 psf
Industrial (bare bones fit-out)	\$45.00 psf
Parking – Structured	\$16,000 per space
Parking – Surface	\$1,600 per space

Source: Farnsworth Group

Note: Costs are intended to be used for conceptual planning purposes and to illustrate the relative feasibility of each proposed use. A true accounting of the costs of each of these proposals will require further design development as well as the services of a professional cost estimator.

Projected potential rents:

Residential (New Construction) \$1.12 psf/month Residential (Adaptive Re-use) \$1.08 psf/month Avg Unit Size: 965 sf (2 Bedrooms or loft style)

ARTSPACE LOFTS (Waukegan, IL)

Artspace is renovating a former nine-story hotel (abandoned after a fire in the mid 1980s) a few blocks from Lake Michigan in downtown Waukegan, Illinois. The building will feature 36 live/work units for artists along with ground floor space for retail and community non-profits. The renovation is slated to cost \$12.5 million and was funded in part by \$9 million in Low Income Housing Tax Credits. Expected to be completed in late 2012, the Karcher Artspace Lofts received strong support from Mayor Robert Sabonjian who refers to it as "a legacy project." The project has strong catalytic potential – it is a long dormant landmark building amidst a downtown currently lacking in commercial activity, amidst buildings teeming with character. Interest in the site has been high, the developer fielded inquiries from 350 people for the 36 units. All but four of the units are affordable: rents are projected to range from \$325 for an efficiency to \$900 for a market rate twobedroom.



Office/Retail \$13.00 psf/year Industrial \$3.50 psf/year Parking (Structured) \$62.00 per space/month \$54.00 per space/month

Commercial rents and parking rents provided by Randall Gross Development Economics. Residential rents provided in the study "Residential Development Opportunities – Downtown Peoria, Illinois" by Tracy Cross & Associates, updated January 26, 2011.

Project Financing:

Each model assumes the following financing methodology.

1st Mortage - Residential

For the residential portion of each project, a maximum supportable loan amount is calculated based on the potential project cashflow and assumes an interest rate of 5.25%

2nd Mortgage - Commercial

For the commercial portion of each project, a maximum supportable loan amount is calculated based on the potential project cashflow and assumes the availability of low interest financing for commercial projects provided by the Illinois Finance Authority with an interest rate of 3.25%.

Equity

Each model assumes a 25% equity developer contribution to the project, except in the cases where subsidy/grant programs are proposed that may contribute equity to the project in the absence of developer equity. It is understood that depending on specific developer capacities,

the available equity may be different, but for the sake of this analysis a baseline of 25% is used to reflect conventional underwriting practices. Each project assumes a developer fee of 8% of the total development costs.

Tax Credits/Grants

Each of the near term catalytic projects propose the use of tax credits or grant programs that can enhance development viability. These are listed in the uses section of each applicable development budget.

Property Acquisition Costs

Often, owner expectations of property value can be artificially high as they anticipate a future with as of yet unrealized market strength (high rents and prices). This speculation can create conditions where asking prices for property far exceed what a developer could pay and still build a feasible project.

For the purposes of this analysis, property/land acquisition costs have not been included. However, each model critically illustrates the relationship between property value and feasibility by revealing a development surplus or gap. The examples that reveal a development surplus indicate that the proposed development could potentially generate enough value to justify payment for the underlying property. In the examples where there is no surplus, property acquisition costs would simply further hamper development feasibility.

Having an understanding of the relationship between market conditions (rents/prices/costs), underlying property value, and development feasi-

bility is critical for city stakeholders and property owners to engage in a meaningful dialogue about realistic property value expectations and potential development.

Near Term Viability - Early Catalytic Projects Project: WD/artshub

To leverage the potential for artists to be transformative pioneers that are living and working in the Warehouse district, WD/artshub proposes the construction of a new artists loft building connected to an existing industrial building. Like the Karcher Artspace Lofts building in Waukegan IL (see sidebar), WD/artshub builds on a project financing precedent that has been used with success in similar districts throughout the country. A combination of low income housing tax credit equity (LIHTC) and HOME grant funds provided by the Illinois Housing Development Authority, can make near term catalytic projects like WD/ artshub viable when market rents/prices alone are not strong enough to justify development. Partnering with local arts organizations and development organizations like Artspace (www. artspace.org) ensure that the project is successfully marketed and tenanted to artists. Projects of this nature can be particularly successful when local development entities or arts organizations can form partnerships with development companies that specialize in the development of artists housing (as in the case of the Karcher Artspace project).

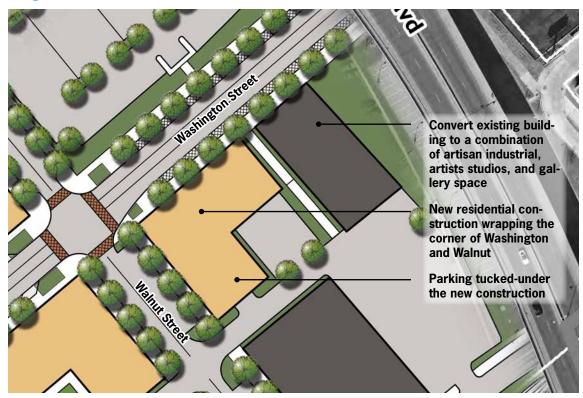
Example Site - New Construction/Adaptive USES Reuse in Block A2 **Development Costs:** Key Marketing Concept Residential - Artists Lofts \$10,488,382 \$1,355,008 Industrial – Adaptive Re-use Mixed-Use (Residential and Commercial) \$11,843,390 TOTAL USES: **SOURCES**

Proposed Development Program

37 Artists Lofts – New Construction 42.000sf First Mortgage 21,046sf Industrial - Adaptive Re-use LIHTC Equity 46 Structured Parking Spaces **Developer Equity** Potential Development Budget:

Figure 4h. CONCEPTUAL PLAN FOR DEVELOPMENT SCENARIO BLOCK A2

TOTAL SOURCES:



\$669,782

\$9,688,957

\$2,960,848

\$13,979,801

TABLE 4b. NEAR TERM CATALYTIC PROJECTS FEASIBILITY SUMMARIES

	R	Residential	Co	mmercial	Total
Total Development Costs	\$	10,488,382	\$	1,355,008	\$ 11,843,390
					\$ -
Residential Mortgage	\$	669,782			\$ 669,782
Commercial Mortgage			\$	535,553	\$ 535,553
Historic Tax Credit Equity	\$	-	\$	124,661	\$ 124,661
HOME Grant	\$	-			\$ -
LIHTC Equity	\$	9,688,957			\$ 9,688,957
Developer Equity	\$	2,622,095	\$	338,752	
Total Development Sources	\$	12,980,835	\$	998,966	\$ 13,979,801
Surplus/(Gap)		\$2,492,453	((\$356,042)	\$2,136,411

Block B2 - WD/Adapt							
	R	esidential	Commercial		Total		
Total Development Costs	\$	7,248,369	\$ 4,682,949	\$	11,931,318		
				\$	-		
Residential Mortgage	\$	178,826		\$	178,826		
Commercial Mortgage			\$ 5,540,780	\$	5,540,780		
Historic Tax Credit Equity	\$	239,939	\$ 256,590	\$	496,529		
HOME Grant	\$	-		\$	-		
LIHTC Equity	\$	5,150,691		\$	5,150,691		
Developer Equity	\$	1,812,092	\$ 1,170,737				
Total Development Sources	\$	7,381,548	\$ 6,968,107	\$	14,349,655		
Surplus/(Gap)		\$133,179	\$2,285,159		\$2,418,338		

	Aa	laptive		New			
Income Assumptions	i	Reuse	Co	nstruction		Vacancy	
Residential	\$	1.08	\$	1.12	psf/month		10%
Retail	\$	14.00	\$	14.00	psf/year		10%
Office	\$	13.00	\$	13.00	psf/year		10%
Industrial	\$	3.50	\$	3.50	psf/year		10%
	Str	ructured		Surface			
Parking	\$	62.00	\$	54.00	per month		10%

Market Rate Comparison								
A2 - Market Rate								
Residential \$ 10,516,194			ommercial	Total				
			1,355,008	\$ 11,871,203				
				\$	-			
\$	2,332,793			\$	2,332,793			
		\$	535,553	\$	535,553			
\$	-	\$	124,661	\$	124,661			
\$	-			\$	-			
\$	-			\$	-			
\$	2,629,049	\$	338,752					
\$	4,961,841	\$	998,966	\$	5,960,807			
((\$5,554,353)		(\$356,042)	(\$	5,910,395)			
	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	Residential \$ 10,516,194 \$ 2,332,793 \$ - \$ - \$ - \$ 2,629,049	Residential Co \$ 10,516,194 \$ \$ 2,332,793 \$ \$ - \$ \$ - \$ \$ - \$ \$ 2,629,049 \$ \$ 4,961,841 \$	Residential Commercial \$ 10,516,194 \$ 1,355,008 \$ 2,332,793 \$ 535,553 \$ - \$ 124,661 \$ - \$ - \$ 2,629,049 \$ 338,752 \$ 4,961,841 \$ 998,966	Residential Commercial \$ 10,516,194 \$ 1,355,008 \$ \$ 2,332,793 \$ \$ 535,553 \$ \$ - \$ 124,661 \$ \$ - \$ \$ - \$ \$ 2,629,049 \$ 338,752 \$ 4,961,841 \$ 998,966 \$			

B2 - Market Rate							
_	R	esidential	Commercial		Total		
Total Development Costs	\$	7,261,820	\$ 4,682,949	\$	11,944,768		
				\$	-		
Residential Mortgage	\$	983,093		\$	983,093		
Commercial Mortgage			\$ 5,540,780	\$	5,540,780		
Historic Tax Credit Equity	\$	240,384	\$ 256,590	\$	496,974		
HOME Grant	\$	-		\$	-		
LIHTC Equity	\$	-		\$	-		
Developer Equity	\$	1,815,455	\$ 1,170,737				
Total Development Sources	\$	3,038,932	\$ 6,968,107	\$	10,007,040		
Surplus/(Gap)	(\$4,222,887)	\$2,285,159	(\$	1,937,729)		

Development Surplus (Gap)

\$2,136,411

Note: detailed pro-forma analysis located in Appendix D.

As illustrated in Table 4b (previous page), a comparative analysis of the relative feasibility of block A2 as a market rate project vs an artists lofts project illustrates the challenge of development in a market where the current rent levels are not high enough to support the cost of construction. The use of low income housing tax credits is instrumental in overcoming this challenge by providing an equity source that can fill the development budget gap found in the market rate project. Additionally, the WD/artshub project yields enough development surplus to potentially pay land acquisition costs in cases where the landowner is not participating in the development.

This concept has been developed to illustrate a potentially viable development model. It was created for Block A2 within the catalytic project area, but it is a model that could be applied to many sites throughout the district.

Information:

Low Income Housing Tax Credit
http://www.ihda.org/developer/LIHTC.htm

HOMF funds

http://www.ihda.org/developer/HOME.htm

Project: WD/Adapt

WDAdapt was developed to illustrate the viability of combining artists lofts as described above in the WD/artshub, and the adaptive re-use of an existing historic structure to leverage the potential of both historic tax credits and low-income housing tax credits to create a viable near term catalytic project with both adaptive re-use as well as strategic new construction infill. As with the WD/artshub project, this concept generates a projected cashflow that positions the project

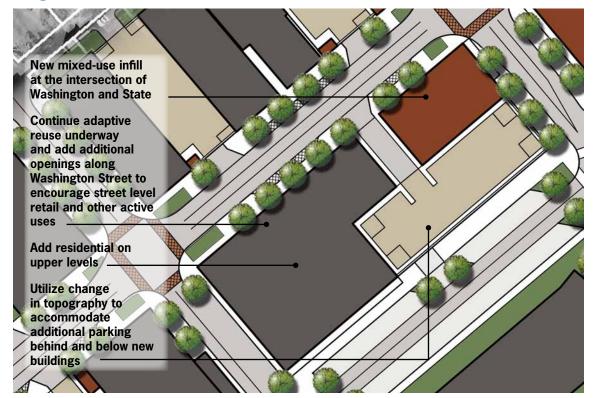
financially to yield a development budget surplus that could be used for land acquisition costs. The Denver Dry building as described (see sidebar on following page) provides a good example of how a project like this is often a powerful catalytic force for the revitalization of a neighborhood or district.

Example Site - Adaptive Reuse in Block B2

Key Marketing Concept

Old Peoria Distillery District

Figure 4i. CONCEPTUAL PLAN FOR DEVELOPMENT SCENARIO BLOCK B2



DENVER DRY BUILDING (Denver, CO)

Like many Midwestern communities, in the 1990's downtown Denver was in trouble. The retail was largely dead and only 2,000 units of housing existed in downtown. Even in light of these conditions at the time, the Denver Dry Building at 16th Street and California Street was a promising site on a pedestrian mall in the heart of downtown a block away from a light rail stop that was in development. The historic building had been the home to a regional retail chain, The Denver Dry Goods Company, which closed the location in 1987 following the sale of the company. Getting the building back on-line was a priority to Mayor Federico Peña, who negotiated the building's sale directly with the owners to be purchased by the Denver Urban Renewal Authority. After a number of unsuccessful development proposals—focused on retail, but financially unfeasible—a decision was made to move towards a mixed-use approach that would help bring the potential users of the retail to the area (many of whom were themselves downtown service workers). A leasing, financing and organization plan was created that utilized twenty-three sources of financing to convert this historic building into a mixed-use site. This successful redevelopment project inspired more than twenty other mixed-use/historic renovation projects in downtown Denver.



Proposed Development Program

13 Artists Lofts – Adaptive Reuse	13,232sf
14 Artists Lofts – New Construction	15,974sf
Office/Retail – Adaptive Reuse	13,232sf
Office/Retail – New Construction	7,987sf
64 Structured Parking Spaces	

Potential Development Budget

USES

Development Costs:

Residential - Artists Lofts	\$7,248,369
Office/Retail – Adaptive Reuse	<u>\$4,682,949</u>
Total Development Costs	\$11,931,318

SOURCES

Residential Mortgage	\$178,826
Commerical Mortgage	\$5,540,780
Historic Tax Credit	\$496,529
LIHTC Equity	\$5,150,691
Developer Equity	<u>\$2,982,829</u>
TOTAL SOURCES	\$14,349,655

Note: detailed pro-forma analysis located in Appendix D.

Development Surplus (Gap)

Long Term Viability - Building on the Catalysts

Residential Uses:

As illustrated in Table 4b, the development feasibility of the blocks within the catalytic project area is primarily challenged by low projected near term rents that do not currently support the cost of construction. This condition is particularly acute for residential uses, both for projects with new construction and adaptive re-use. As noted above, it is not uncommon for districts with initially weak markets, to use financing tools like those proposed for WD/artshub and WD/adapt, to facilitate the development of projects that will bring people and energy to the district. As these creative people move into the district, they increase the vibrancy of the district, and eventually the desirability of the district, raising the rent levels to a point where construction costs are justified.

Commercial Uses:

As illustrated in Table 2, the development potential for the commercial uses described in the market study section of this plan is considerably more viable in the near term than residential uses. While the development of commercial space from new construction is not yet justified, those blocks where historic structures (B1, B3, and B4) that are candidates for adaptive re-use are feasible. This is due to a lower anticipated construction cost for renovation, but also because of the equity made available to these projects through the use of Historic Tax Credits.

\$2.418.338

These findings would suggest a near term district approach that focuses on attracting people to live and work in the district through the development of affordable artists lofts, combined with the adaptive re-use of existing historic structures to create commercial spaces for the Warehouse District uses described in Chapter 3.





Implementation Strategies

Introduction

The continued revitalization of the Warehouse District requires a champion, or champions, that will make certain steady implementation of key actions occurs within a short-, medium-, longterm timeframe. Below is a description of each strategy and associated actions. This section also includes sidebars (in blue boxes) alongside many of the strategies that highlight similar ideas and projects that have been implemented elsewhere. At the end of this section, there is a matrix that lists the strategies and actions, suggested timeframe for implementation, and responsible parties. For the strategies presented in this plan, the short-term is defined as the next two years, medium-term is defined as two to five years, and long-term is five to 10 years. Agencies and partners responsible for implementing this Strategy include, but are not limited to, the following:

Agencies

City of Peoria Planning and Growth Department City of Peoria Public Works Department Peoria Park District Tri-County Regional Planning Commission

Partners

Focus Forward CI Heartland Partnership Area colleges and universities Downtown Corporations

Private Owners/Developers

STRATEGY 1:

Create an Organization That Oversees and Supports Development in Downtown Peoria

The Warehouse District is one of several distinct areas that make up downtown Peoria. While the Warehouse District has the potential to become a thriving, urban neighborhood, it can benefit from a collective effort to promote all of downtown Peoria as the heart of the community and region. As described earlier in this report, the distinct areas of the downtown core, including, but not limited to, the Central Business District, the Riverfront District, and the Warehouse District, can work together to strengthen each other. A downtown organization can be the champion that

leads the effort to accomplish this. This most successful organizations would be diverse with multiple responsibilities including:

- Development and development assistance
- Funding assistance for capital improvement projects
- Marketing and promoting the district, including event promotion as a second priority after the initial start-up of the organization
- Maintenance of public spaces and streetscapes
- Management of parking facilities districtwide
- Review and issuance of certificates of appropriateness for development meeting district-specific design standards

The responsibilities listed above have been historically divided among several organizations; however, the creation of "umbrella" organizations is increasing. In a time when funding can fall short, many cities have seen the benefits of sharing resources between organizations that share the same goal - a vibrant, downtown. Funding sources may dictate some organizational autonomy, which should be considered a good thing. Organizational autonomy aside though, it is recommended that the City work toward creating an organization with multiple components to assume the responsibilities identified above.

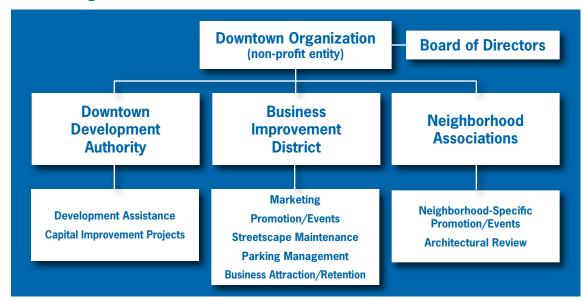
Development Authority Component

Development Authorities have been actively engaged in the redevelopment of many successful downtown districts. They establish strategic development goals and carry out the implementation of those goals. Sometimes they are the cohesive group that aligns with several disparate development entities. Other times they serve as the master developer for specific districts. They have the potential to increase productivity and streamline the development process. In many instances they fill the gaps in urban redevelopment by focusing on capital improvement projects that benefit entire districts. Development Authorities often use Tax Increment Financing to assist developers and build capital improvement projects.

Business Improvement District Component

Increasingly throughout the U.S., Business Improvement Districts (BIDs) have been established to help downtowns and neighborhoods revitalize through management, promotion, maintenance and upkeep of a specially designated area. The New York Institute of Small Business defines BIDs as "a public/private partnership in which property and business owners elect to make a collective contribution to the maintenance, development and promotion of their commercial district." In Illinois, the equivalent of a BID is called a Special Service Area (SSA). There are currently over 1,000 BIDs in the U.S. They are considered by some as a key component of investing in small businesses. Studies on BIDs in cities such as San Diego and New York indicate strong returns

Figure 5a. POTENTIAL ORGANIZATION FUNCTIONAL CHART



on investment for buisnesses, increased occupacy rates and lower crime rates. A BID is a useful method for investing money from business and property owners, through the assessment, directly into the collective management of the district. Additional information on the benefits of BIDs is included under Strategy 10.

Association Component

To encourage the autonomy of individual districts, the organization should also support the efforts of the distinct neighborhood associations within the downtown core, such as the long-established Warehouse District Association. This can be accomplished through cross promotion of the district, including activities and events. Support would also include neighborhood association representation on committees, boards, and

perhaps even design review committees if the organization is tasked with the review of proposed development. Associations are typically funded by membership dues and private contributions.

Organization Structure

To encourage and leverage a cohesive downtown district, this plan favors the formation of a not-for-profit, public/private partnership to oversee the redevelopment and management of downtown, governed by a Board of Directors. Board members should include a minimum of one City Council member and other appointments by the Mayor/Council. Board members should include business owners and developers from within the district and representatives of key sectors with a vested interest in the redevelopment of the district. Figure 5a illustrates a potential organi-

zational structure; however, additional study is recommended to determine the right structure for Peoria.

Organization Staff

The different components of the organization could share a central staff. The size of the staff will depend on the organization's mission and available funding, but may be small (1-3 people) in the early going. In order to be more effective, the organization should grow to a 5-10 member staff that oversees day-to-day operations. Staff positions might include:

Executive Director (essential)
Assistant Director
Communications Director
Finance Director
Business Recruitment and Retention Director
Marketing and Program Director (essential)
Planning and Development Director
Operations Director (essential)
Administrative and IT Support

Funding

Funding must be commensurate with responsibilities. The organization may require some government funding to get started, but a combination of TIF funding, private sector investment/contribution, and special assessment is recommended. Additionally, a mechanism should be in place for the development component to recommend that the City authorize bonds for priority projects.

FOUR MODEL DOWNTOWN ORGANIZATIONS

Fort Collins Downtown Development Authority (Fort Collins, CO)

City Population: 140,000

Downtown District size: 580 acres, over 40 city blocks

Created in 1981, the Fort Collins Downtown Development Authority (DDA) is a non-profit entity separate from city operations that uses tax increment financing to stimulate redevelopment in the central business district. The Authority focuses on projects that have benefit for the entire community. It uses its financial resources to directly leverage private investment. According to its Development Plan, the DDA has the authority of engage and fund many types of projects, including:

- Land assemblage and acquisition
- Construction and rehabilitation
- Selling and leasing space
- Development and funding of civic facilities
- Public improvements related to utilities, streets, streetscape, and civic facilities

Typically, the DDA will partner with a developer, business owner, or property owner through the issuance of bonds funded by the tax increment. The DDA's participation in such public-private partnerships ranges from a few thousand dollars to investments in excess of \$5 million. When a developer or business owner comes to the DDA board seeking issuance of bonds, the Board hears project details and approves or denies the project. In order to issue debt, the DDA must be indebted and cannot spend the revenues from TIF, so the DDA writes an issuance of debt resolution to recommend appropriations. Examples that illustrate the breadth of DDA projects include:

The purchase of façade easements for adaptive reuse and new infill projects

- Improvements to public infrastructure for mixed-use and residential projects
- Plaza
- Funding public art initiatives
- Funding of cameras and additional police presence in downtown
- Construction of Old Town Square plaza and associated parking structure

A five person staff that includes an executive director, project manager, programs administrator, administrative manager, and financial coordinator manages the DDA. The Board of Directors includes two representatives from city council, one representative from the county board, and nine business owners/representatives with businesses in the DDA boundaries.

Total revenues for the DDA in 2011 were \$6,389,000. Property Tax Increment Revenue accounted for 89% of the 2011 DDA revenues. The remainder of revenues includes property tax mill levy (9%), auto specific tax (1%), and interest/other (1%). 75% of 2011 DDA expenditures went to debt service principal.

http://www.downtownfortcollins.org/index.html http://www.downtownfortcollins.org/docs/dda-development-plan.pdf



Downtown Fort Collins, CO







Downtown Grand Rapids, MI

Downtown Kalamazoo, MI

Historic Third Ward Milwaukee, WI

FOUR MODEL ORGANIZATIONS (continued)

Grand Rapids Downtown Development Authority (Grand Rapids, Michigan)

City population: 188,000

The Grand Rapids Downtown Development Authority (DDA) is a development agency responsible for many improvements in the downtown Grand Rapids area. DDA projects have contributed greatly to the growth and development of downtown. Using incremental property taxes collected from downtown properties, the DDA has financed many public improvements, which have led to unprecedented private investment. Since its establishment in 1980, the DDA has invested about \$120 million in various improvement projects. This investment has leveraged, directly and indirectly, over \$2 billion in private and institutional investment within the downtown area. The DDA has supported many notable projects, including:

- Construction of the Van Andel Arena
- Expansion of the convention center (now known as DeVos Place)
- Construction of the Interurban Transit
 Partnership's Rapid Station Transit Center,
 Construction of Heartside Park
- Reconstruction of many downtown streets

Currently, the DDA is a department of the City of Grand Rapids, so funding is through the City Budget. In 2010, the DDA commissioned a Framework Plan for downtown. One of the key recommendations of this plan was to combine the resources and energy of three downtown organizations, the DDA, the Downtown Alliance (DA), and the Downtown Improvement District (DID), into a single organization with a common goal of supporting downtown. The organization would be called Downtown Grand Rapids, Inc. (DGRI) and, if formed, would be a separate

not-for-profit, governed by a board. The board would consist of board members from each of the component parts and serve as the coordinating committee that guides the overall vision for moving downtown Grand Rapids forward. The plan recommends three (3) board members from the DDA, three (3) from the DA, one (1) from the DID, the City Manager (or City Manager's designee) and the Mayor (or his or her designee). The three component organizations would still exist, but under the umbrella of the DGRI. DGRI would manage the overall budget and provide a six-person staff to administer the umbrella organization and assist the component organizations. This proposed concept, utilized in other cities, effectively combines three important tools in downtown management: development assistance (DDA), marketing (DA), and maintenance (DID).

http://grcity.us/design-and-development-services/ Downtown-Development-Authority/Pages/default.aspx

FOUR MODEL ORGANIZATIONS (continued)

Kalamazoo Downtown Development Authority (Kalamazoo, Michigan)

City population: 74,000

The Kalamazoo Downtown Development Authority (DDA) is one of three downtown entities that are part of Downtown Kalamazoo Incorporated (DKI). Downtown Kalamazoo Incorporated is a private, non-profit organization that works with both the public and private sectors in preserving and enhancing the economic health of Kalamazoo's downtown area and, in turn, the Kalamazoo community. The mission of DKI, in conjunction with its affiliate organizations, is to establish Downtown Kalamazoo as an accessible, diverse, green, progressive and vibrant urban center. The Authority manages a full range of activities that include:

- Downtown parking
- Capital improvement projects
- Business development and recruitment programs
- Image marketing and event planning

A board that includes eleven people representing local businesses, education, public sector, and real estate governs the DDA. The staff consists of a president, vice president of planning and development, executive secretary, finance director, community relations director, planning and development coordinator, business recruitment and retention director, finance assistant, administrative support and I.T. coordinator.

While the Downtown Development Authority is part of the DKI, the Authority itself is actually funded through the City and is a function of government. DDA revenues include a 2 mill tax on downtown properties and taxes from its TIF district that was established in 1988. The DDA has a target list of

transformative projects that could take anywhere from 2-10 years to complete. In 2009, the DDA provided \$25,000 in grant for business recruitment and retention, \$288,000 in building revitalization grants, and over \$1.2 million in preliminary funding for public improvements.

http://www.downtownkalamazoo.org/About-Downtown.aspx

http://www.kalamazoocity.org/docs/BoardsAnd-Commission/DDA/2009DDAANNUAL.pdf

Historic Third Ward Association (Milwaukee, WI)

City population: 595,000

The Historic Third Ward, located three blocks from downtown, was once the commercial and industrial hub of Milwaukee. Today, it has been reborn as vibrant, urban, mixed-use neighborhood home to over 400 businesses, 1200 residential units, and several civic spaces and structures. The organization behind the neighborhood's renaissance, commonly referred to as Historic Third Ward, is actually several organizations that work closely together to promote and support the area as a vibrant, mixed-use neighborhood. These organizations include:

- The Historic Third Ward Association (HTWA), a private non-profit organization, created in 1976, that champions the implementation of improvement efforts in the district
- A Business Improvement District, is a quasigovernmental entity, created in 1987, that is an extension of the City and has the power to levy assessments on business property to fund the HTWA and its projects
- A Historic District, created in 1984, to preserve the area's architectural heritage
- An Architectural Review Board (ARB), established by the City to review and issue

- certificates of appropriateness to projects in the district according to design guidelines
- Two Tax Increment Financing Districts (TID) to fund capital improvements

The HTWA has primarily been involved in capital improvement projects and the promotion of the district. Specific efforts include:

- Constructing two 400+ space parking structures
- Extending the Milwaukee River Riverwalk to downtown
- Construction of the Milwaukee Public Market
- Streetscape improvements and maintenance
- Marketing and promotion of the neighborhood

The HTWA Board consists of 26 members. Three members are residents of the Historic Third Ward, with the remaining members being business representatives. Staff positions include executive director, associate director, communications director, accountant, marketing, architectural review board coordinator, streetscapes coordinator, and streetscapes maintenance. The BID board consists of nine members appointed by the Mayor and approved by the Common Council. The ARB includes eight members appointed by the City, and features an elected official, developers, architects, and HTWA representation.

As noted above, Historic Third Ward efforts are funded through a combination of the BID, TID, City and membership support. According to the HTWA, there has been \$20 million in public investment that has generated over \$200 million in private investment over the past 25 years. Property values have climbed and the district is one of the premier destinations in the City.

http://www.historicthirdward.org/

While there are many successful downtown organizations across the U.S., four organizations with a focus on development and transformation stand out as models for Peoria (see sidebar on previous pages). These organizations are found in Fort Collins (CO), Grand Rapids (MI), Kalamazoo (MI), and Milwaukee's Historic Third Ward (WI). All but one include multiple components, or are in the process of combining different organizations under an umbrella organization.

Based on lessons learned from these models, this plan recommends that the City create a Downtown Development Authority with a subgroup to concentrate specifically on the Warehouse District. Key recommended steps for creating the Downtown organization are as follows:

Form a Steering Committee

The new Downtown Advisory Committee may be the appropriate place to start in determining the feasibility and interest in forming a Downtown Development Organization.

Fund the Initial Formation

Funding from private contributions, grants, or the City will be necessary to get the organization up and running.

Research

Building on the recommendations in this plan, it is important to research the legal requirements for forming different organizational structures, as well as, study additional, successful organization that can serve as models for Peoria.

Reach Out

Armed with research, reach out to business and property owners, City departments, and the City Council to generate the support for moving forward.

STRATEGY 2:

Brand and Promote the Warehouse District

The strategy for branding and promoting the Warehouse District is built on the marketing concepts developed earlier in this report. The strategies relate not only to marketing but also to tenanting and business recruitment, streetscape design, and organizational development, as presented below.

Brand the Warehouse District

The findings of the market analysis recommend that identity marketing or "branding" for at least a portion of the study area should focus on the concept of an "Old Peoria Distillery District" that celebrates the unique industrial and architectural heritage of the area. The Distillery District would include at least one large anchor distillery/restaurant and would also draw of the themes of the pre-Prohibition and Prohibition era to create a sense of time and place. Other key uses that would complement the theme would be microbreweries, restaurants, gift shops, a destination liquor store that offers a broad range of whiskeys

BRANDING THE SOUTH END (Charlotte, NC)

A district's "brand" is the impression formed at every point of contact, and is a means of distinguishing one place from another, while creating and maintaining an image that encourages confidence in its quality and performance. Branding creates a visual and physical "sense of place" for an area with unique attributes and significant investment.

An extensive branding process was utilized in order to transform a dilapidated industrial area. outside of Charlotte, NC, from a blighted urban corridor into a thriving community and historic district. Before coming up with a new "brand" that could evoke the soul of the district, the consultant's staff hit the pavement and pored through reams of documents - conducting street interviews, querying stakeholders and analyzing surveys and demographic data. The next step in the branding process was to "paint a picture" of what the community and stakeholders want the district to be like in the future. Once they had a good idea what was relevant to the situation and what could make the area unique in the marketplace, the consultant developed brand identity components. They named the area "Historic South End," and built the brand around a notion of preserving history while making it new and fresh.



and distilled spirits including locals, and entertainment including nightclub(s), comedy club, and/or live theatre. The theatre or comedy club can be used to re-introduce visitors to Peoria's heritage as the trial ground for Vaudeville acts. While the Vaudeville era does not necessarily coincide with the distillery era, the themes complement one another and strengthen the overall focus on Peoria's unique industrial and cultural heritage. Peoria Chiefs baseball can also be incorporated into the overall brand, given that baseball was popular during the height of the distillery era.

Identity marketing can also be expressed through streetscape and urban design elements including public art, specialty street lamps and street signage, directional signage, business signage, banners, and others. Interpretive signage or landmarks should be incorporated that celebrate and reveal the history of key sites within the Warehouse District. Since some urban design elements are already being constructed as part of the transportation enhancement projects in the area, additional elements should be selected to complement those improvements but focus on establishing identity through visual elements. Consistent logos, naming, lettering styles, and signage will help reinforce the brand. Some thematic design elements might be incorporated into the exterior of Peoria Chiefs Stadium and Chiefs' marketing to also help strengthen the brand's visual impact. Design will help strengthen the brand, but design in itself will not attract investment into the area. That will require proactive recruitment efforts and facilitation.

Promote the Warehouse District

The organization responsible for management of the Warehouse District will also have responsibility for overall marketing and promotions. There are several target markets for the district that should be addressed, as identified below:

Developers

The Implementation Plan will help the City and the management entity in recruiting and working with developers with experience in historic rehabilitation. The Plan itself will become an important tool for promoting the district to developers, who will then have a stronger sense of the investment and commitments being made to infrastructure, the locations of key anchor uses and the overall mix, the marketing concepts, and the financial viability of various components of the plan.

Businesses

There is also a recruitment effort required to attract businesses and entrepreneurs to locate in the area. Specific recruitment efforts must be designed for target anchor uses as noted previously. Those recruitment efforts should focus first on local operators and entrepreneurs with a track record who express an interest in the concepts. But there are also opportunities to attract operators from outside of the Peoria region through direct outreach based on the plan and project assessments.

Potential Residents

Developers of residential and mixed-use projects will take the lead in marketing (either in-house or through brokers) their housing to potential renters and buyers. However, broader marketing materials and campaigns should be developed by the management entity to promote the district overall as a place to live, work, and play.

Local and Regional Destination Market Base

The broad marketing campaigns noted above would promote the district for dining and entertainment, shopping, events, baseball, and office or specialty industrial uses in addition to housing. Annual events oriented to the Distillery District theme would help strengthen the overall brand

WHAT'S NEW IN THE NEIGHBORHOOD? (Cleveland, OH)

From print media to social media, organizations use a wide variety of methods to promote their neighborhood and attract patrons. Warehouse Districts are no different. The Historic Warehouse District Corporation promotes Cleveland's Warehouse District and its businesses through its website, monthly events, and print media. It's

monthly promotional newsletter, What's New in the Neighborhood? recently won a "Excellence in Neighborhood Marketing Award."



and enhance exposure. Marketing would focus on destination activities that set the district apart from other neighborhoods and shopping districts. Initially, it is likely that marketing would focus on nighttime activities (i.e., dining and entertainment, baseball, etc) which draw people into the area and enhance perceptions of safety and security.

Tourism Market Base

There is a need for creation of a strong tourism development and marketing strategy that identifies and tests specific tourism projects and products, and develops marketing plans and strategies to target specific markets for the Distillery District and Peoria. The Distillery District can be packaged further with Whisky Baron Mansion Tours, Madison Theatre, Spirit of Peoria Riverboat, and Downtown Museums, Restaurants. lodging, theatre, and transportation would be incorporated into these packages, with a primary market driven by Chicago- and St. Louis-area weekend travelers. Interpretation of heritage sites within the Distillery District is important, and tours should be designed (coupled with signage and anchor attractions) to highlight the Distillery District's history. There may be the opportunity to use CGI technology and re-enactment videos to interpret previous activity within one or more of the historic whisky mixing buildings, which would also help strengthen the overall identity and association of the district with the distillery heritage.

STRATEGY 3:

Focus on Key Catalytic Projects and Attracting Anchor Uses

There is a need to focus on developing catalytic projects and attracting anchor business uses. Many of the specialty "anchor" uses are not large in scale but are specialized and help link the identity of the district with the distillery heritage brand. These uses will require a targeted business recruitment effort as they will not necessarily appear just because there is a market to support them. Audience support uses like a theatre and anchor uses like the distillery venue may require the use of public-private partnerships to assist with financing, operator recruitment, and site/building purchase negotiations. More detailed analysis of some of these anchor uses is recommended to refine the market potentials. test financial viability, identify potential developer/ operators, and recommend financing and ownership structures. More specific strategies for several of the "anchor" uses are described below.

Promote the development of the Old Peoria Distillery

The distillery is envisioned as a mixed-use venue incorporating a functional distillery that produces whisky and spirits for on-site use and sale in local restaurants and liquor stores. The distilling process and operation would be visible to the public. Other components of this venue would include a specialty restaurant and perhaps space for live

DISTILLERY ROW (Portland, OR)

Artisan and craft distilleries are on the rise, just as craft breweries blossomed in the 1990's. The American Distilling Institute recently reported a 400% growth in micro distilleries since 2005. Many attribute this growth to the larger food movement that has been occuring across the U.S. Known to some as the locavore movement or slow food movement, the emphasis is on preserving regional cuisine and sourcing ingredients locally. The movement has led to many popular spin-offs such as farm to table dining, increasing numbers of farmers markets, urban farming, and craft brewing. It is really no surprise that artisan distilleries are following suit.

A testament to how one urban distillery can lead to others is evident in Portland's Distillery Row. The Southeast Portland urban industrial neighborhood is now home to at least six micro distilleries. Collectively branded as "Distillery Row," the area has become a destination for those interested in touring the distilleries and tasting their craft products. A Distillery Row passport allows visitors to tour all of the distilleries for a reduced price. The distilleries don't consider each other as competition, but instead work together to promote their businesses as the next, great micro-enterprise.



entertainment (such as music). Other restaurants and entertainment venues would be located nearby to help establish an "agglomeration effect" in attracting patrons. The distillery complex would preferably locate in a historic building and design elements would harken back to Peoria's heyday as the Distillery Capital.

There are entrepreneurs, similar to those operating micro-brew pubs, who could be recruited to participate in this venture. Recruitment efforts would focus on local entrepreneurs and operators with experience in restaurant and bar operations, and if necessary a partner experienced in the distilling process and knowledge of whiskeys. Since this business is likely to be recruited as one of the initial anchors for revitalization, it is recommended that the management entity and/ or City assist with site location, negotiations on purchase of building space, and possibly financing and/or low-interest loans for building improvements. There may also be State incentives and capital loans for equipment such as the distillery, which represents a sunk cost.

Potential Adaptive Reuse Locations

709 SW Washington (Ingersoll)736 SW Washington (Sealtest)600 SW Washington (near State Street)

Promote the development of an entertainment venue

Several concepts for entertainment have been introduced, including a nightclub, comedy club,

and/or legitimate theatre. All three of these venues could be marketed to evoke the distillery era and the comedy club and/or theatre might celebrate the Vaudeville heritage of the city. The disadvantage of the theatre concept is that the Vaudeville activity was not concentrated per se in the Warehouse District, but this detail of history is less important than the overall marketing concept. Demand for entertainment venues has been confirmed through the market analysis but the economic and financial viability of specific concepts would need to be tested. It is recommended that the management entity or City sponsor a viability assessment that examines entertainment alternatives including the three noted above.

Once conceptual viability has been tested, the management entity would determine the overall financing and management structure appropriate for the venue. A nightclub is perhaps the most commercially-oriented of the three concepts and most nightclubs are privately operated. A local entrepreneur could be recruited to participate in the venture. A comedy club or theatre can have a more civic orientation and as such, could benefit from non-profit ownership, public sponsorship and grants oriented to celebrating local cultural heritage. As such, establishment of a non-profit organization to operate the venue may be one option. In all three cases, it is recommended that the venue be incorporated into an existing historic building, which could help reduce the overall development cost, enhance the marketing theme, and increase viability or sustainability.

THE FACTORY AT FRANKLIN (Franklin, TN)

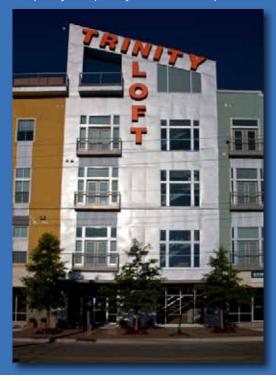
In 1995, when urban pioneer, Calvin Lehew, paid \$1 million for the old Jamison Bedding Company factory in downtown Franklin, he had no idea that one of its most successful uses would be as an entertainment venue. No stranger to adaptive reuse, Calvin's original vision for the Factory at Franklin was similar to the Torpedo Factory in Alexandria, VA. He envisioned a collection of unique shops, restaurants, artisans, and creative businesses nestled into 14 utilitarian, yet iconic, historic, brick industrial buildings over 20 acres. That vision became reality, but early in the process, Calvin realized the strong attraction of the Factory as a venue for events.

The Factory boasts no fewer than seven unique entertainment venues. The old boiler room was redeveloped into a performing arts theatre and is the home of a local theatre company. Jamison and Liberty Halls, with 10,000 and 14,000 sf respectively, have hosted everything from weddings and concerts to tv shows and music videos. Some of the biggest costs in the adaptive reuse of the Factory have been attributed to building systems, but the low cost of creating the venue spaces themselves led to some of its largest profits. Calvin sold the Factory in 2012 for \$24 million.



TRINITY LOFTS (Dallas, TX)

The first mixed-use project in the Dallas Design District was Trinity Lofts developed by Jim Lake Companies beginning in 2005. The original site included an 88,000 sf warehouse. After renovations and additions the building area doubled. The project now contains nearly 26,000 sf of showroom space and nearly 100 loft residential units. A unique feature of this development is its live/work component. There are 14 units that combine ground level office or showroom space with residential above. This project represents the blending of showroom, creative office space, and residential into a single development. The Trinity Lofts was completed in 2007 and almost completely occupied by the time of completion.



Potential Adaptive Reuse Locations

512 SW Washington (MRS Industrial) 600 SW Washington (near State Street) 709 SW Washington (Ingersoll) 723 SW Washington (Ingersoll)

Promote the development of the Peoria Design Center

The concept for the Design Center draws on opportunities for broadening existing building industry and warehousing uses in the district to incorporate more of a design and showroom component. The center would become a hub for design professionals, suppliers and consumers to interact and for suppliers to showcase their building and home supply products. Showrooms, whether for wholesale, art & design professionals, or retail use would be incorporated into the center to enliven the space and showcase product.

Design centers are developed along various models, including private for-profit entities, local government-sponsored building space (on the lines of an incubator), or are operated by associations of design professionals. The approach to developing this center would start with focus group discussions with a mix of businesses engaged in the building and architectural component & equipment supply industries, design professionals (architects, interior decorators, engineers), building and trade contractors (GC, HVAC, electrical, plumbing, etc), furniture whole-

salers & retailers, home furnishings wholesalers & retailers, artists and craftsmen. These discussions would help develop the concept further to determine key objectives and which groups or associations are most likely to take a lead role in the project. The district management entity and/or City would work with this group to help locate an appropriate building (based on the plan), negotiate on purchase, and develop a viable operating entity based on a financial plan.

Potential Adaptive Reuse Locations

733 SW Washington (Winkler) 800 SW Washington (Cohen Furniture) 801 SW Washington (Jobst-Bethard) 812 SW Washington (Builders Warehouse) 813 SW Washington

STRATEGY 4:

Encourage and Incentivize Adaptive Reuse

As stated previously in this report, the architectural character of most of the Warehouse District's existing buildings is what makes the district unique. In Betsy Bradley's book, entitled The Industrial Architecture of the United States, she states that in the period between 1840 and 1940, industrial architecture "evolved toward a single ideal—the exploitation of natural light and ventilation in structures with maximum span and strength." Many of the buildings of the Warehouse District exhibit these characteristics

through a palette of load bearing masonry, steel and wood trusses, and expansive windows. It is these characteristics along with tall ceilings and craftsmanship that make these buildings, and this neighborhood, attractive to prospective tenants of the innovation economy. Moreover, the embodied energy of old buildings makes adaptive reuse a sustainable action without the gadgetry. As the architect Carl Elefante famously stated, "The greenest building is the one that is already built." But the cost, difficulty, and time involved in adaptive reuse can deter redevelopers. This plan recommends that the City use everything at its disposal to encourage and incentive the adaptive reuse of existing buildings within the Warehouse District. Key recommended actions include:

Protect buildings that contribute to the character of the Warehouse District

Demolition is arguably the greatest threat to the revitalization of places such as the Warehouse District. Whether out of building neglect or the desire to start with a clean slate, demolition erodes the character of the district. If the existing character of the Warehouse District is one of its greatest assets, steps should be taken to minimize or avoid the unnecessary demolition of contributing structures.

Perhaps the best tool to accomplish this would be the designation of a Local Historic District. Not only would such a district minimize demolition, the historic designation provides incentive opportunities for preservation and adaptive reuse, which are often critical to revitalization. On the other hand, there are drawbacks to pursuing this designation. The establishment of a Local Historic District often requires strong support from property owners and the community, which can be difficult to achieve in some situations. Additionally, the design standards typically associated with these districts can limit creativity in adaptive reuse related to exterior alterations.

Alternatively, the City might consider exploring the implementation of a Demolition Delay or Demolition Review law. Demolition laws are used in some municipalities, regardless of adopted historic preservation ordinances, to prevent the demolition of certain existing buildings without a thorough review. The focus of the ordinance is demolition and may not be directly tied to Historic Preservation Ordinances, so design control is limited. It should be noted that there is not a great deal of legal precedence for demolition laws in Illinois. According to a 2007 study by City of Urbana-Champaign, the majority of the subject communities do not review demolition proposals for areas that are not designated historic districts. A handful of communities utilize demolition delay ordinances to slow the demolition of properties, but in the end demolition can still occur. To establish a legal foundation for this type of ordinance, it is recommended that Demolition Ordinances be based on historic preservation criteria, which is similar to what would be required with a Local Historic District designation. Given the potential drawbacks of Demolition Review laws, this plan recommends that the City apply a Local Historic District designation to the core of the Warehouse District, or at the very least the Catalytic Redevelopment Areas, in order to preserve the character of the district. If possible, the design standards associated with the designation should recognize and allow for creative solutions to the adaptive reuse of the existing buildings.

Create a central source for adaptive reuse incentives and provide guidance and assistance to property owners and redevelopers in using the incentives

If created, the Downtown Development Organization should be the central source of information, guidance and assistance to owners and developers who are interested in development incentives. A digital and print booklet should be created that lists the incentives available in the Warehouse District and provides instructions on how to qualify. Current and potential incentives include:

 The primary incentive used nationwide for adaptive reuse of historic buildings is the federal Historic Tax Credit (HTC), which ranges from a 10% credit for non-historic structures to 20% for structures designated by the Department of the Interior as historic. There are also federal tax benefits for historic preservation easements, which are transferable to preservation organizations. While the State of Illinois offers a 25% Historic Preservation Tax Credit as well, this incentive is restricted to designated River Edge Redevelopment Zones and is not currently in place in Peoria. The City, however, is in the process of securing this designation and this tax incentive should soon be available.

- The Illinois Finance Authority (IFA) Offers Participation Loans where the IFA purchases up to 50% of a loan for purchase of land and buildings, construction or rehabilitation of buildings, and for acquisition of equipment and machinery. The agency offers loans at 2% below prime lender's rates as a blended rate. The loans are offered with a ten-year maximum term and required balloon payment at the end of the 10-year period. These loans may be appropriate to assist in the rehabilitation of specific buildings and also for the purchase of equipment such as for the distillery.
- Within Peoria's state Enterprise Zone, the State Department of Commerce offers a similar Participation Loan that can be used for the purchase and installation of machinery and equipment, land, working capital, and construction or rehabilitation of buildings. Interest rates are variable and offered at 2% below the indexed rate.
- The City of Peoria and its partners

already offer a significant number of business and development incentives and related programs, including tax increment financing (TIF), Business Development Fund (for business development), Enterprise Zone (State and local tax incentives for businesses within the zone, see above), Peoria County G.A.P Loans (for business), and a number of State small business loan or credit programs.

Fully utilize the International Building Code for Existing Buildings

Flexibility in bringing adaptive reuse projects into compliance is imperative for revitalization of the Warehouse District. While the International Building Code (IBC) provides requirements for alterations, additions, and repair of existing buildings that vary from the requirements for new construction, they can present compliance challenges. Developers can seek additional flexibility as provided by the International Existing Building Code (IEBC), which has been adopted by Peoria. The IEBC utilizes a prescriptive method based on a point system. Regardless of which code is applied, it is important that city departments, commissions, and other entities involved in downtown work together to find a solution that meets applicable codes but does not hamper preservation and revitalization efforts. The following recommendations are encouraged:

- Include the Building Official or designee on any design review entity
- Develop a handout for prospective redevelopers that provides guidance on how to utilize available, alternative means of meeting applicable codes.
- Avoid design guidelines that create difficulties in meeting life safety codes.
- Encourage the Building Official to work closely with redevelopers on adaptive reuse projects.

WAREHOUSE DISTRICT BUSINESS AND DEVELOPMENT ASSISTANCE (Cleveland, OH)

The Historic Warehouse District Development Corporation in Cleveland maintains a portion of their website as a resource for business and

development incentives. Business owners and developers can find out information on all available incentive programs including requirements, how to apply and contact information for HWDDC staff to guide owners and developers through the process.



STRATEGY 5:

Capitalize on Proximity to the Riverfront

As the Heart of Peoria Plan highlights, the riverfront is one of Downtown Peoria's most "distinctive assets." While the emphasis of this plan is to aid the continued transformation of the Warehouse District into a vibrant, urban neighborhood, it is important to consider the role of the river in that transformation. Historically, the river was a key player in the development of Peoria and should be celebrated; however, it is also a natural feature that can serve the district and the community in many ways beyond commemoration. Providing open space along the riverfront provides relief from the hardscape typically associated with urban neighborhoods; and, it shares the riverfront with the public, rather than a select few, through active and passive recreation space. The existing rail lne along the riverfront currently creates a barrier but does not preclude reclaiming the rivefront as an open space and could possibly enhance it. A public open space along the riverfront also presents the opportunity to reduce stormwater runoff through the incorporation of interactive stormwater management practices. Finally, as part of a larger plan, the preservation of the riverfront can improve connectivity to areas beyond the immediate district through the existing regional trail network. Key recommended actions related to the riverfront include:

Create a formal open space and civic building at the terminus of State Street

Both the 2002 Heart of Peoria Plan and the 2006 Implementation Charrette Plan envision a formal open space at the terminus of State Street near the riverfront. In actuality, this space currently

exists as an underutilized green space in the foreground of the U.S. Post Office. This plan recommends that this space be redesigned and repurposed as a formal open space and plaza with a civic building as its focal point (Figure 5b). The civic building should be a multi-purpose



Figure 5b. This plan illustrates the transformation of the existing green space between the Post Office and ELM into a public plaza and civic building.

structure that could accommodate a wide range of activities, including, but not limited to, an artist's market, food market, or street market. This formal open space can be a riverfront anchor for the Warehouse District and the first phase of a larger riverfront preservation effort.

In the long-term, develop a Market Hall adjacent to the formal open space at the terminus of State Street

This plan recognizes the importance of the maintaining the U.S. Post Office as a viable use in the Warehouse District in the short and medium



Figure 5c. This plan illustrates a long-term vision for a Market Hall as part of a redevelopment of the Post Office site. This plan also illustrates new mixed-use infill next to the ELM office building to help frame and activate the space.

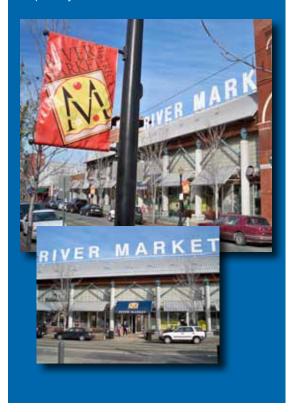
term. In the long-term, however, as redevelopment continues, the portion of the Post Office facitilty dedicated to distribution may not be the highest and best use of land along the riverfront. The addition of a market hall in this location, in the long-term, would complement the open-air pavilion in the formal open space at the terminus of State Street near the riverfront (Figure 5c). A market hall could feature permanent vendors that also complement the wholesale food component of the key market concepts. Similar to the openair pavilion, the market hall should have flexibility to adapt to a variety of functions within the framework of a public market. The retail component of the Post Office could remain as part of the market hall concept.

Preserve the 100-year flood plain as open space as future development occurs

A portion of the Warehouse District along the riverfront is located in the 100-year floodplain. As redevelopment continues, this plan recommends that the 100-year floodplain be preserved and transformed into active and passive park space for the Warehouse District and the greater community (Figure 5d). Within the park, low impact development (LID) strategies can be incorporated to reduce stormwater runoff and lessen the burden on the existing combined sewer system. LID strategies implemented in the park can become demonstration projects that can educate visitors as to the simplicity and effectiveness of such strategies.

RIVER MARKET (Little Rock, AR)

The Ottenheimer Market Hall is the focal point of Downtown Little Rock's River Market District. The market hall, built in the mid-1990's, was the foundation of a \$300 million plan for the area's renaissance. The main structure contains 10,000 square feet of permanent indoor vendors and two outdoor pavilions provide an additional 15,000 square feet of flexible, seasonal use. The surrounding River Market District consists of ten city blocks containing a mixture of uses and an active streetscape. The district is the hub of entertainment for downtown and the market hall serves as its primary anchor.



Connect the Warehouse District riverfront to the Rock Island Greenway

The Rock Island Greenway is Peoria's portion of the 1,100 mile Rock Island Recreational Trail system. Near the Warehouse District, the current trail system connects to the Bob Michel Bridge where it crosses the river. A portion of the trail

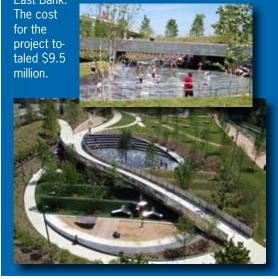
touches the Warehouse District and crosses Washington Street just beneath the Bob Michel Bridge toward the riverfront. Bicycle lanes along Jefferson and Adams are currently proposed as part of the TIGER II streetscape improvements underway. This plan recommends that bicycle access and connectivity be improved by link-



Figure 5d. This plan illustrates the potential redevelopment along the riverfront including the preservation of the 100-year flood plain as open space. A multi-purpose trail would follow the rail line and connect to the Rock Island Greenway located near the Bob Michel Overpass.

CUMBERLAND PARK (Nashville, TN)

Cumberland Park is a 6.5-acre play park located along the east bank of the Cumberland River. The park is the first phase of a larger riverfront park master plan in Nashville's downtown. When the master plan is fully implemented, the amount of riverfront open space accessible to the public will be ten times larger than the current riverfront park at the terminus of Broadway. Cumberland Park anchors the south end of the master plan and is designed as an interactive open space that appeals to all ages. Sustainable features, such as adaptive reuse, geo-thermal energy, energy efficient lighting, floodplain preservation, brownfield remediation, rainwater collection and reuse for irrigation, and interpretive signage about cultural and natural resources were incorporated into the design. At the grand opening of the park in April 2012, Mayor Karl Dean touted the benefits of the project: "Cumberland Park encourages physical play and activity, incorporates the natural beauty of the riverfront and adds to the vitality of the East Bank."



ing the proposed routes with the trail and the Warehouse District riverfront. This will not only connect the Warehouse District riverfront to the greater trail network, it will also encourage future connections south of the Warehouse District.

STRATEGY 6:

Develop a Parking Strategy for the Warehouse District

In the early stages of the Warehouse District's revitalization, destination visitors will be critical to its success and most of these visitors will arrive by automobile. It is important, therefore, to develop a parking strategy that can accommodate not only those that choose to live in the Warehouse District, but those visitors from farther away. Two of the challenges to a district parking strategy are location and the amount of parking provided. Buildings in the Warehouse District typically fill their lots and very little on-site parking exists. Some buildings utilize adjacent vacant lots for parking, which results in a disjointed streetscape. Regardless of current parking situations, the redevelopment of the district will require more parking than current industrial uses. In certain instances, new infill development will be able to provide on-site structured parking as part of a larger redevelopment; however, the cost of structured parking may limit this solution in the early stages of redevelopment. It is important for the City to pursue both short and mediumterm strategies for parking. Key recommended actions include:

Develop an interim parking strategy that focuses on surface parking and simple decks that take advantage of topography

Given that many existing buildings in the Warehouse District completely fill their lots, the ideal interim use for some of the vacant lots around the core of the district may be surface parking to support redevelopment. Surface parking lots adjacent to a sidewalk are generally unfriendly to pedestrians. Surface parking within the core of the district should be minimized; however, where it is inevitable it should be screened and the boundary between parking lot and pedestrian clearly defined. Additionally, the topographic change in the Warehouse District presents a unique opportunity to provide additional parking using simple structured decks. Such parking decks are different from typical parking structures in that parking is limited to two levels and is accessed from grade, which eliminates the need and expense for ramps. This type of parking deck effectively doubles the amount of existing parking and the structure helps to create a street wall along the pedestrian frontage. This plan recommends the use of surface parking and simple parking decks around the core of the district to provide interim parking for redevelopment projects (see Figure 5e).

KEY RECOMMENDATIONS

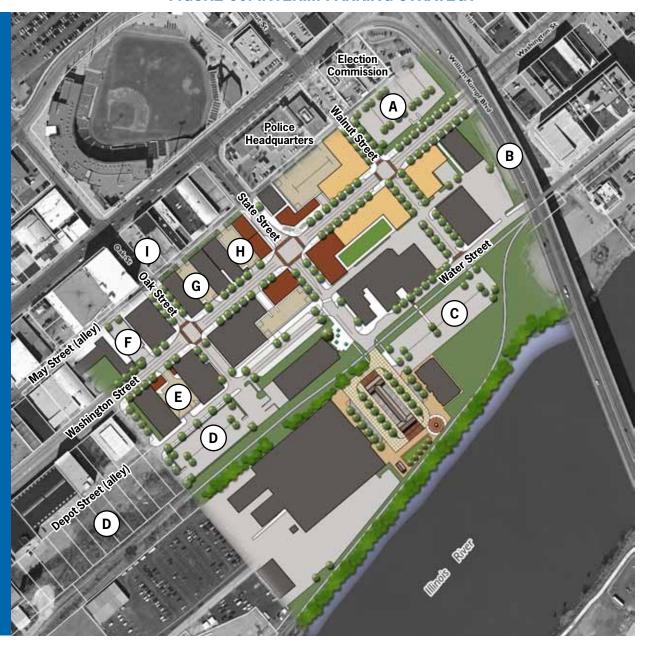
FIGURE 5e. INTERIM PARKING STRATEGY

- A This is an existing city-owned surface parking lot shared by the Police Department and the Election Commission. It is the most-used surface lot in the district and should remain as a parking area in the interim. The City could dedicate a portion of this lot to be used by Warehouse District patrons in off-peak hours.
- B This surface parking lot beneath the Bob Michel bridge should be utilized to the extent possible for employee and overflow parking.
- This existing lot is privately owned and crucial to businesses along Water and State. The lot is not always full and the City could pursue an arrangement with the owner to maximize its usage.
- A large strip of land between Depot Street and the railroad represents a great opportunity to develop an interim surface parking lot to serve buildings in the core of the district that have little to no current parking.
- These existing areas can be reconfigured for simple parking decks that are accessed at grade from the alley or fronting street.
- This vacant lot could be redeveloped as an interim surface

(H)

lot.

This existing lot is privately owned; however, the City could pursue an arrangement with the owner.



SCREENING TREATMENTS

Surface parking visible from the street should be minimized; however, there are situations where the infill of single surface lots is not feasible or the parking provided by such lots is too valuable to redevelopment in the short term. In these situations, it is important to encourage screening treatments that minimize the negative effect of the surface parking on the adjacent sidewalk. The most common form of screening is the use of landscaping, walls or a combination, which provide protection for the pedestrian and help to define the sidewalk (top photo). Another, more radical, treatment is to activate the street wall with temporary structures that feature small retail and restaurant uses. In San Francisco, a version of this concept, called Proxy, has been implemented with great success. Shipping containers have been converted to small retail, cultural, and food-related uses within an existing surface parking lot. The industrial character of the shipping containers fits well with the gritty character of the Warehouse District. Temporary structures do not



Develop a longer-term parking strategy that focuses on one or more public parking structures

As revitalization continues in the Warehouse District, sufficient parking might become a challenge. This should not necessarily be seen as a problem, because it typically signals the area is a desirable destination. In order to keep patrons in the area, though, parking must be available and accessible. Conversely, parking must be strategically placed and designed to minimize its negative impacts on an urban, mixed-use environment. While parking structures are significant investments, they arguably present the best solution to providing ample parking within a small footprint. This plan recommends the construction of one to

two parking structures in the medium term (see figure 5f.).

Prepare a detailed parking study for the Warehouse District

Some Development Authorities such as one of the model districts, Kalamazoo, act as parking authorities that manage the public parking in their jurisdiction. This allows for the implementation of a centralized parking strategy. As redevelopment continues and a critical mass is established, the Warehouse District could benefit from such a coordinated effort. The Downtown Development Authority, if created, or the City should prepare a Parking Management Plan that would address the following:

HISTORIC THIRD WARD PARKING STRUCTURES (Milwaukee, WI)

Milwaukee's Historic Third Ward is an excellent model for a revitalized, mixed-use urban neighborhood adjacent to a downtown. The Historic Third Ward's renaissance began in the 1980's with its designation as a National Register District. The first public investment in the area occurred in the early 1990's and included extensive streetscape improvements. In the mid 1990's, the Third Ward constructed its first parking structure, which provided 500 spaces and a small amount of ground level retail at a cost of \$5.5 million. By 2000, a second parking structure was constructed for \$5.8 million and included over 400 parking spaces and ground level retail. On the Historic Third Ward website, information on the location and rates for all parking is readily available to patrons unfamiliar with the area. Monthly parking

rates are available for businesses and hourly rates, from \$3 - \$20 for patrons. In all, there has been \$20 million of public investment in the Historic Third Ward, which has resulted in over \$200 million of private investment and an increase in property values.



KEY RECOMMENDATIONS

FIGURE 5f. LONG-TERM PARKING STRATEGY

- In the long term, the current vacant land between Depot Street and the railroad should be considered as a prime site for a public parking structure. The structure could have as many as five floors and still be below adjacent buildings. This location is central to the core of the district and the area with the largest parking deficits due to the size of buildings. The structure should have retail on the ground floor along Depot Street.
- B This private lot is another good candidate for a parking structure because much of the land is in the flood plain, which makes development other than parking a challenge. Ideally, this structure would be lower with a larger footprint.
- This City-owned surface lot is the third strongest candidate for a future structure that could serve the Warehouse District and the City departments along Adams Street. An efficient structure in this location would require reclaiming extra right-of-way that is part of the Bob Michel Bridge. A parking structure in this location should be lined with residential uses along Washington and Walnut Streets.
- D Similar to site 'C', this site presents another opportunity to convert publicly-owned land to a parking structure. Acquisition and assembly would be required, but the central location is attractive.



- Analysis of parking supply, as it relates to current and future demand at different times of the day, through observation, surveys, and public forums
- Recommendations on modifications to parking supply, including, but not limited to, surface lots, structures, and a detailed study of shared parking opportunities
- Recommendations on parking management, including, but not limited to, way-finding, improved access, and parking fee structure.
- Recommendations on locations for bikeshare and car-share programs.

Install car charging stations where appropriate

One of the most significant trends in modern transportation is towards adoption of innovative new technologies that reduce fuel consumption, and simultaneously, improve air quality by reducing vehicular emissions. Of the numerous technologies that currently exist, perhaps the most innovative is the Electric Vehicle (EV).

EVs can be defined as any vehicle that utilizes an electric motor for propulsion. In the past five years, EVs have made significant progress, including introduction of commercially-viable, commercially-available models from at least four automakers. Data indicates that the number of EVs on America's roads is rising, and should be expected to continue given a lack of any signifi-

cant change in the transportation trends driving the increase in EV use. Currently, EVs primarily serve as a secondary car for families, primary cars for people not frequently traveling outside their community, and fleet cars for local businesses. Still, the EV does have a role to play in this nation's transportation future, and the Peoria region would do well to take steps that will help support a safe, efficient, and modern regional transportation system that includes EVs. The primary role the public sector needs to play is in establishing sound policy that encourages and supports EV infrastructure, primarily by planning for, encouraging, and incentivizing EV charging stations at key locations throughout the community. The following are four basic infrastructure questions that Peoria must consider regarding the installation of EV charging stations:

Proposed Charging Station Type

There are three primary types of EV charging stations: Level 1, Level 2, and DC Fast Charging. Generally speaking, Level 1 charging refers to the use of a standard household outlet and is most commonly found at the vehicle owner's home. Level 2 Charging is commonly accepted as the minimal level of charging outside a residential setting; even in residences many EV owners choose to install Level 2 in order to save charging time. Depending on the battery technology used in the vehicle, Level 2 charging will add 10 to 20 miles of range per hour of charging, and generally takes 4 to 6 hours to completely charge a fully depleted battery. DC Fast Charging

ing, also commonly known as Level 3 charging, can charge a fully depleted battery up to 80% full in less than twenty minutes, and adds 60 to 80 miles of range per every 20 minutes of charging.

This plan recommends that the EV Charging Stations chosen for installation in the Warehouse District as publicly-accessible stations provide a minimum of Level 2 service, and utilize a J1772 connection, given that Level 2 Charging and the J1772 connector are the current standard.

Number of Stations

Electric Vehicle technology and technology adaptation is so recent and cutting edge that there is no known guideline or standard as to how many stations are required for a given population, number of parking spaces, city block, or square footage of development. Instead, it is wise at this time to place a small number of EV charging stations at key, prominent, and visible locations so that EV users can find the stations, and other individuals can see and visibly identify the stations. In the absence of an accepted standard, it is reasonable to target an average of one publicly-accessible EV charging station per every 100 parking places in the Warehouse District, with a minimum of 1-2 stations per public parking facility. The location of these stations will vary, based on development type, but should average out to 1 public charging station per block.

Locations of Stations

Locating EV charging stations is not a clear-cut

process at this time. The public and private sectors both have a role to play in ensuring an adequate coverage and quantity of EV stations, and therefore, good communication and collaboration are requisite. In general however, several guidelines can help ensure that the Warehouse District has EV stations that provide the maximum convenience and impact. Areas and facilities that should be targeted for EV charging stations include:

- all public parking facilities, garages, and surface lots, as well as some on-street parking spaces in key locations.
- large commercial parking facilities, particularly those focusing on retail and shopping.
- Private parking complexes
- Private-sector parking facilities, for use by the company's employees
- Parking facilities for government and institutional facilities

Catalytic Redevelopment Areas

The catalytic redevelopment areas in the Warehouse District should have EV charging stations incorporated from the outset of planning and developing. In Catalytic Project A, the primary focus should be on encouraging EV charging stations in the subgrade and above grade parking decks to be utilized primarily by residential owners. At a minimum, this plan recommends that 2 EV stations be installed in blocks A1, A3, and A4. In Catalytic Project B, the goal is opposite of

that Catalytic Project A; in B, the primary focus should be on publicly-accessible EV charging stations added to surface parking lots and parking decks to support the new retail and office uses. These stations will also support EV users coming to the Warehouse District for Peoria Chiefs baseball games and other cultural events. At a minimum, this plan recommends that 3 EV stations be installed in block B1 and 2 EV stations be installed in block B4. As EV charging stations are added in the Warehouse District, the stations should be submitted for inclusion in several data clearinghouses so that owners are able to use the Alternative Fueling Station Locator Map to locate and route to charging stations, as well as add new stations.

Estimate of Probable Cost

Like charging station location, the probable cost of a charging station is difficult to estimate. Depending on the circumstances and difficulty of installation for a given station location, installed EV station cost can run from \$1,000 to \$7,500 or more, in addition to the cost of the parking facility itself. Public charging stations can be Level 1, 2, or 3 and may or may not require an access fee in order to operate the unit. There are currently a number of incentive and rebate programs available from both the State and Federal governments. These incentives should be explored and utilized to the maximum possible extent in order to reduce the up-front costs to private-sector partners and local government of building out the EV charging station network.

EV STATION PROGRAM (Normal, IL)

The Town of Normal, IL recently received a federal grant to install EV stations throughout the Town, as a pilot program for developing EV-friendly communities and spurring economic development. The grant paid for thirty-three Level 2 charging stations throughout the Bloomington-Normal urban area, but centered primarily in downtown Normal and Bloomington. The two municipalities are continuing to add more EV stations beyond these 33, as well. Town of Normal public parking facility users are able to refill their vehicle's electric supply via any of the Town's charging stations without any additional fee above and beyond the same cost of parking charged to other non-electric users; however, access fees to utilize the charging station and draw electric power may be required in future years. In other locations across the county, access fees are paid by the user at the station, and stations are connected wirelessly to facilitate convenient electronic payment.



STRATEGY 7:

Complete Transportation and Infrastructure Improvements

It is commendable that the City of Peoria has continued to take steps toward implementing the 2002 Heart of Peoria Plan. The current efforts along Washington Street and other streets within the Warehouse District will help to create a transportation network more balanced between multiple modes of transportation. Likewise, improvements to the infrastructure of the area are important to increase the attractiveness of the area to new investment. Key recommended actions include:

Complete the Washington Street improvements

Construction of improvements to the Washington Street corridor has begun and is scheduled to continue in stages through 2014. The area of the corridor planned for construction is bounded by Maple Street on the south and Main Street on the north. Additionally, Caterpillar Inc. is constructing the streetscape improvements on the east side of Washington Street between Main Street and Hamilton Boulevard. The portion of the corridor being constructed from Harrison Street to Hamilton Street is in the Downtown District and not the Warehouse District. Continued implementation of the Washington Street design concepts south of Maple Street to just past the

Cedar Street Bridge should continue as funding opportunities and redevelopment activities allow.

The purpose of the proposed improvement is to construct the streets, intersections, utilities and sidewalks within the project area that create a livable and walk-able public infrastructure and streetscape appropriate for the development of a mixed-use neighborhood. The improvements are designed to balance the needs and safety for all modes of transportation. Some features implemented in the design include pedestrian and handicap accessibility; matching the vehicle demand to the number of travel lanes; vehicle parking; vehicle access to property; storm water best management practices; and space for urban landscape amenities.

Complete the TIGER II street improvements

Construction of street improvements in the Warehouse District is being funded through the US Department of Transportation TIGER II program and City of Peoria matching funds. The project is scheduled to be let in November 2012 and will likely continue through mid 2015. The project area planned for construction is 23 blocks and bounded by Persimmon Street on the south, Water Street on the east, Walnut Street on the north, and Jefferson Avenue on the west. Additionally if funding pemits, Commercial Street will be reconstructed from the State Street intersection south past Oak Street.

The purpose of the proposed improvement is to construct streets, intersections, utilities and sidewalks within the project area that create a livable and walk-able public infrastructure and streetscape appropriate for the development of a mixed-use neighborhood. The improvements are designed to balance the needs and safety for all modes of transportation. Some features implemented in the design include pedestrian and handicap accessibility; community bicycle routes; matching the vehicle demand to the number of travel lanes; vehicle parking; vehicle access to property; storm water best management practices; and space for urban landscape amenities.

Funding for this area is fiscally constrained to the dollars made available through the TIGER grant program (Figure 5g). For this reason, only Adams Street, State Street, Commercial Street and portions of Oak Street will be fully constructed to the streetscape concepts established for Washington Street. Interim improvements that improve the pedestrian way, while introducing vehicular parking and narrower travel lanes, will be completed for all other streets in the project area. Continued implementation of the Washington Street design concepts for the rest of the Warehouse District should continue as funding opportunities and development activities allow.

Upgrade alleys as redevelopment occurs

Alleys will be a key component of the transportation network in a revitalized Warehouse District.

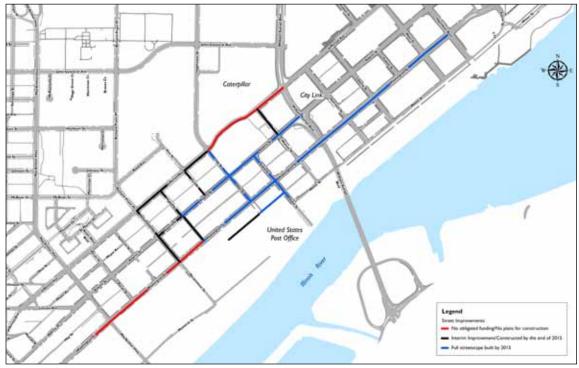


Figure 5g. This map illustrates the extent of current funding for streetscape improvements. Blue indicates full streetscape build by 2015, black indicates partial improvements by 2015, and red indicates no obligated funding at the time of theis plan

As development occurs, the alleys should begin to act as narrow local streets that provide the main vehicular access to buildings that require deliveries or contain parking. The alleys should be used to access buildings and parking spaces in favor of adding more access points to streets of a higher functional classification (ie Washington Street, Adams Street, and State Street). To maintain adequate levels of safety, access points along the alley are preferred to be set back 100

feet from the right-of-way and shall be a minimum set back of 50 feet. Because the access point may not be seen from the traveled way of the street, proper way-finding signage will be needed to direct patrons to the parking areas.

By adding the access to the alleys, traffic volumes in the alley will increase. The increase in traffic volumes may cause safety conflicts between different modes of transportation (pedestrians, bicycles, and vehicles). Fixed objects (i.e.

utility poles) within the public alleys could cause further decreases in the level of safety operations because there is a potential for an unsafe separation between building faces, sidewalks, traveled ways, and above ground utilities. The following concepts should be considered for implementation when space in alleys is limited.

- Any on-street parking on an alley shall be parallel parking and shall have a width of eight feet clear between the traveled way and any obstruction unless the obstruction is a building face in which case the clear width shall be ten feet.
- Any pedestrian access should be at least seven feet wide when adjacent to the traveled way.
- Where pedestrian access is desired and space is limited, on alley parking may be removed, one-way traffic could be implemented, or traffic may be removed completely from the alley. Traffic should only be considered for removal from the alley if safe access points to the building can be maintained along the adjacent collector street.
- Pedestrian access may not be desired within the alley space.
- Where possible, above ground utilities should be placed underground to eliminate any obstructions in the pedestrian or vehicular traveled way.
- Communications utilities will need to be installed prior to any traveled way

- improvements in the alleys.
- For a two-way alley, twenty feet of traveled way shall be the minimum width implemented.
- For a one-way alley, sixteen feet of traveled way shall be the minimum width implemented.

Explore redesigning low-volume portions of the May Street alley utilizing the "Living Street" concept

As noted previously in this plan, the Warehouse District includes several interesting "back spaces" formed by the unplanned assembly of different warehouse buildings along alleys. One such location within the core of the district is May Street between Oak and Maple Streets. This portion of the alley may warrant an entirely different treatment than upgrades to other alleys in the district. Some have envisioned a redevelopment of May Street that capitalizes on its character and features a design where pedestrians and vehicles share space in a traffic-calmed environment. While it is not a pedestrian-only space, this type of design does give the pedestrian precedent over other vehicles. The Dutch invented such a street concept in the 1970's, known as the Woonerf (pronounced voo-nerf), which literally translates to "living street." In the 1980's the United Kingdom adopted the model and renamed it Home Zones. The concept has been slow to catch on in the United States due in part to regulations which favor the automobile and tend to

separate pedestrians from other modes of transportation. Additionally, the woonerf and home zone model have mostly been used in areas with more residential uses, although, there are some examples of the concept being applied successfully to commercial streets here in the U.S. The abundance of buildings that line May Street alley south of Oak Street impedes unrestrained rear access, which may result in lower traffic volumes than other portions of the alley system. Despite the potential challenges of implemention, this plan recommends the City explore redesigning portions of May Street as a "living street." In doing so, the following concepts should be considered:

- The redevelopment of May Street should not diminish the first and foremost priority of promoting street level retail along more important streets such as Washington or Adams.
- Where possible, above ground utilities should be placed underground to eliminate any obstructions in the pedestrian or vehicular traveled way.
- The alley paving treatment should include a variety of materials, textures, and applications that delineate the functions of the alley and clearly distinguish this street as different from a standard alley.
- The alignment of the travel way should jog at strategic points in order to slow traffic.
- Parking along the alley is encouraged in

WALL STREET (Asheville, NC)

Wall Street began as an alley behind one of Asheville, North Carolina's busiest commercial streets, Patton Avenue. In the mid-20th century, Wall Street began to transform into an entertainment district with heavy pedestrian usage, but maintained its alley character similar to famous Printer's Alley in Nashville. In the 1980's, a developer purchased the buildings along Wall Street and Patton Avenue and began a revitalization that led to the street's renaissance. Through a public/private partnership, the developer invested \$3.6 million and the City invested \$450,000 to revitalize the street. The streetscape project for the one-block section was extensive and featured a shared vehicular and pedestrian space with no curbs. Alternative paving treatments, pedestrianscale lighting, and landscaping create a low-speed environment where pedestrians and vehicles mingle. In the 1990's, on-street parking was added on one-side of the street, which helped to slow traffic even more.



- a variety of configurations that complements the travel way.
- Landscaping is encouraged to provide protection from the elements, help to slow traffic, and provide visual interest.
- Public art should be incorporated at strategic points along the alley.

STRATEGY 8:

Encourage and Incentivize Sustainable Practices

As the redevelopment of the Warehouse District moves beyond the ongoing streetscape improvements and turns its focus toward the adaptive re-use of the existing buildings, opportunities to incorporate sustainable design elements abound. The unique features of the District and its building stock allow for many sustainable design strategies to be considered for implementation. Strategies for providing consistent, achievable sustainable design, applicable to the Warehouse District are given here. Key recommended actions include:

Incorporate Sustainable Design Strategies into the objectives for the Development Authority

Sustainable neighborhood strategies should be included in the Development Authority's goals for managing developments in the District. The adaptive re-use of the existing buildings and the revitalization of the neighborhood, with a focus

on new urbanism and mixed-use development is itself, a sustainable practice. In promoting sustainable redevelopment, the Authority should also focus on the following:

Mixed-use

Encouraging a mixture of uses within redeveloped buildings maximizes efficiency and promotes compact, pedestrian friendly, mixed-use neighborhoods. Providing parking below or at grade, commercial or entertainment uses at street level and office and residential above efficiently utilizes existing building stock and minimizes the footprint and required utility and parking infrastructure necessary to support redevelopment.

Connectivity

The connectivity of individual parcels encourages walkability and sustainable neighborhood development within a District. Consideration should be given during design to how the properties interact with adjacent properties and contribute to a cohesive, pedestrian friendly, mixed-use environment. Interaction with the street should be encouraged and the development's impact on pedestrian and vehicle movements throughout the District evaluated.

Access/Transportation

Encourage pedestrian traffic and enhance the use of mass transit and bicycles. Providing adequate and convenient bicycle parking, connecting to existing and future bicycle lanes, incentivizing mass transit with car pool parking and a focus on

bus traffic are all sustainable opportunities that should be addressed in each development.

Brownfield Redevelopment

If recognized environmental conditions exist on a property, brownfield redevelopment should be encouraged. These sites, often with technical and financial assistance available to both private and public entities from the IEPA and other agencies, might be evaluated for possible re-use by removing or limiting any remaining contamination that might remain on site.

Develop specific sustainable design requirements for Warehouse District developments

As the Development Authority develops the processes and guidelines it will use to manage proposed development, specific requirements for implementing sustainable design should be included. While the LEED system provides an existing framework for sustainable and green building, requiring a minimum LEED level can often appear as a barrier to development. Alternatively, a more flexible system is proposed.

A system should be established, whereby proposed developments seeking approval from the City and Development Authority would need to provide elements of sustainable design in three broad categories:

- Hardscape Reduction
- Energy Efficiency

Material Re-use

Hardscape Reduction

A variety of techniques exist to reduce the hardscape for a proposed development, which has significant benefit toward reducing heat island effects and stormwater impacts as well as providing aesthetic benefit and contributing to a more attractive neighborhood. Design standards should require that an applicant provide a minimum percentage of vegetated surfaces, or, alternatively, a pre-development rate of stormwater runoff. This would allow applicants flexibility in choosing techniques that fit their development. Examples include:

Incorporate Green Space

Maximizing green space on the property provides significant sustainable benefits in a variety of ways. From stormwater interception, heat island effect reduction, aesthetics, habitat, and livability effects, replacing asphalt, concrete, brick and gravel with planters, lawns, courtyards and other vegetated landscaping is often the single-most effective way to maximize site sustainability. A community garden might be considered and opportunities to incentivize the use of balcony gardens, window boxes, green roofs or enhanced property line vegetation could be evaluated.

Stormwater Harvesting/Infiltration

The alluvial soils that lie below the Warehouse District consist of sands and gravels that are

known to have significant infiltration capacities. By incorporating design elements that maximize infiltration of rainwater into these soils, the quantity and quality of water flowing to the streets and public sewers can be significantly improved. Strategies might include dry wells, rain gardens, permeable pavements or simply maximizing green space. Similarly, the use of rain barrels, cisterns, or other rainwater harvesting strategies can also serve as a source of water for site irrigation, further reducing dependence on public water supplies. Reducing inputs into the sewer system can also help reduce the occurrence of combined sewer discharges into the River.

Green Roofs

The use of a green roof, where possible, provides many benefits to both the building and neighborhood. Many of the buildings in the District have large roof areas, although the structural viability to developing a green roof would need to be investigated. Using these areas, a green roof can largely impact stormwater discharge, heat island effects and the energy efficiency of the building itself. The cooling effects of green roofs on hot summer days can have a significant impact on the building's HVAC system. In addition to providing urban wildlife habitats and biodiversity, they can make a positive contribution to the physical and psychological health of its users.

Energy Efficiency

Of critical importance to the successful adaptive

re-use of the existing building stock is addressing the energy efficiency of the individual structures. Existing buildings often contain large open spaces, a multitude of windows, poor insulation, brick exterior walls and inefficient HVAC systems. Any plumbing or water fixtures that may exist seldom exhibit water saving technology or proper insulation. Standards should be established, similar to the LEED program, by which building systems in proposed developments should achieve higher levels of efficiency over traditional systems. By incorporating new insulation, high performance windows, natural lighting, high efficiency HVAC systems and low flow water technologies, facilities can recognize a significant increase in their overall energy efficiency. The City or Development Authority should establish minimum standards of system efficiency and incorporate a review of proposed systems into its building permit review.

Material Re-use

As buildings are targeted for re-development and renovation, strong consideration can be given to utilizing the existing materials as part of the redevelopment, thus reducing material and transportation costs for virgin or distantly-sourced materials. Much of the brick, iron and wood in the individual buildings might have significant value, not only in material savings and use, but in providing a unique historical context to the building. For those buildings that are not suitable candidates for reuse, deconstruction can be a viable option. This provides both a source for

reclaimed construction materials and an income stream to partially fund the demolition of these structures.

The design standards should be established to require that one or more techniques be implemented in each proposed development to meet minimum standards for each category. Emphasis should be placed on providing choice and flexibility in achieving compliance, and a system to consider variances and reward innovation established. While compliance would be a requirement for obtaining City permits, incentives like permit fee reduction, expedited reviews, publicity, tax deduction, or simple financial assistance might also be provided on an incremental scale to maximize participation.

Incorporate sustainable design elements into the Catalytic Project Areas

Several sustainable design elements should be incorporated into the Catalytic Project Areas. Working through the District Development Authority, City Planning and Zoning, or the individual developments themselves, provide the following:

- Require a minimum of LEED Silver for public buildings and LEED Certified or an approved equivalent for private developments.
- Provide minimum standards for re-use of existing building materials (brick, wood, metals) in buildings targeted for adaptive re-use.

- Require that stormwater harvesting and infiltration be incorporated into the site design by reducing site runoff to predevelopment levels.
- Provide parking in accordance with the Parking Plan detailed in Strategy 6.
- Require enhanced landscaping or green space provision for both stormwater and heat island reduction. Provide a minimum green space requirement for each development that allows creative compliance strategies including the use of green roofs, balcony planters, courtyards, plazas, and other vegetated infrastructure.
- Incentivize the use of solar energy on the taller buildings by providing financial assistance through TIF or other funds. Provide flexible zoning requirements to allow for its use.
- Require enhanced bicycle parking
- Provide adequate street access and signage to promote the use of alternative transportation.
- Provide a dedicated car charging station in accordance with the District's car charging plan (see Strategy 7).
- Incorporate way-finding and pedestrian connections to State Street and Oak Street to provide connection to the Riverfront
- Upgrade the alley (May Street) in accordance with the plan detailed in Strategy
 7

Develop a resource for property owners and developers that provides guidance on sustainable design requirements and incentives

While green building and low impact development design in the Warehouse District can provide long-term community benefit, it often comes at a higher initial cost over more traditional development. Incentives and other financial assistance are often necessary to encourage the implementation of a cohesive, District-wide strategy of sustainable development. The City or Development Authority should prepare and distribute a resource guide to summarize the District requirements for sustainable design and provide information on potential sources of technical and financial assistance. Funding sources may include:

City Incentives

A financial system where building permit, utility hookup, plan review, or inspection costs are incrementally reduced for the incorporation of sustainable elements into the building and site design.

Development Authority Funds

Grant or Loan funds from the Authority itself.

TIF Financing

Local funds from the Warehouse District TIF.

Illinois DCEO Energy Efficiency Grant Programs

A variety of programs for funding of energy

efficiency upgrades for public organizations, notfor-profits, and private development. Programs range from grants, to cost sharing, to technical assistance and training.

Illinois Clean Energy Foundation

The Foundation exists to improve energy efficiency and advance the development of renewable energy resources in the State of Illinois. It provides grants to nonprofit organizations, schools, municipalities and other government agencies for

a variety of projects.

IEPA Municipal Brownfields Redevelopment Grant Program

State program for municipalities intended to provide technical and financial assistance for brownfield cleanup and redevelopment.

IEPA Green Infrastructure Program

State grant program to fund the use of green infrastructure for stormwater control.



Figure 5h. This drawing illustrates sustainable opportunities in the Catalytic Areas.

STRATEGY 9:

Refine the Form-Based Code and Develop Design Guidelines

One of the key steps the City of Peoria has taken toward implementing the Heart of Peoria Plan was the adoption of form-based zoning standards for the Warehouse District through an update to the Peoria Land Development Code in 2007. The Warehouse District standards apply to a large area; and it may take decades to fully realize the vision. It is important for the City to revisit the Warehouse District Plan and Form District Standards periodically and tweak them if necessary, based on current conditions. In addition to the Form District standards related directly to the Warehouse District, the City adopted general Architectural Standards that apply to all four Form Districts within the Heart of Peoria. It is advisable that the City adopt Architectural Standards specific to the Warehouse District that recognize its unique character within the context of the Heart of Peoria. Key recommended actions related to the Peoria Land Development Code include:

Refine the Form District Standards related to the Warehouse District

This plan recommends the following refinements to the Form District Standards for the Warehouse District (General and Local frontages):

Relax the minimum two-story height

- requirement for infill lots less than 130 feet wide that are repurposed to provide decked parking.
- Given the topographic change across the district, consider reducing the minimum first floor elevation for ground floor residential units to 2 ft.
- With the exception of Washington, Adams and Jefferson Streets, eliminate the required parking setback if parking is screened from street frontage by a building façade.
- Reduce the requirement for street walls from 6 ft.-8 ft. to 3.5 ft. minimum where interim surface parking is provided.
 Vehicular entries to interim parking areas should be increased from 18 ft. to 24 ft.
- Note that, while there is no setback required from alleys, the alleys may require widening as part of necessary upgrades.

Develop design guidelines and an Architectural Review Board specific to the Warehouse District

As noted throughout this plan, the character of the Warehouse District's industrial architecture sets it apart from other urban neighborhoods. Its architecture contributes to the Warehouse District's sense of place. Preserving that character is key to the success of revitalizing the district; however, there are also many vacant lots, or "missing teeth," within the streetscape. New infill will also inevitably play a role in the revitalization

of the district. New infill should complement the existing buildings in the Warehouse District without necessarily replicating those buildings. Whether part of a Historic Preservation Ordinance or stand-alone guidelines, this plan recommends establishing an Architectural Review Board (ARB) as part of the proposed Development Authority and developing Design Guidelines to guide continued redevelopment. In the implementation of this action, the following recommendations should be considered:

- The goal of the ARB and the guidelines should be to foster a balance between the preservation of the existing architectural heritage and complimentary, yet distinctive new infill development.
- Empirical principles of traditional urban form and composition should be encouraged; however, facsimiles of historic buildings should be avoided.
- The guidelines should be developed through a public participatory process.
- The guidelines should include guidance for a range of project scopes and sizes.

HISTORIC THIRD WARD DESIGN GUIDELINES (Milwaukee, WI)

Milwaukee's Historic Third Ward was designated as an historic district in 1984. The district covers 10 square blocks and includes approximately 70 buildings. In 1990, the City created an Architectural Review Board (ARB) and adopted design guidelines to guide redevelopment. Over the years, the guidelines and the legislation enabling the ARB have been revised to improve and update their effectiveness. The guidelines are divided into three parts, each at a different scale. First, largescale guidance is provided on the urban design of the district. Second, guidelines are established for projects that would require the services of a design professional. Third, there are guidelines established for incremental change to buildings that would be completed most likely by owners who do not need or want to engage the services of a design professional. The guidelines are based on a thorough understanding of the Historic Third Ward's context. While the preservation of the historic character of its buildings is paramount, the guidelines also encourage contemporary infill and contemporary design treatment for non-contributing, low-rise industrial buildings. This approach results in a richer palette of architecture that celebrates and reinforces the industrial aesthetic of the neighborhood.



STRATEGY 10:

Maintain Streetscapes and Public Spaces

A well-maintained district contributes to a clean and safe environment for residents, workers, and patrons. The significant investment in public infrastructure, related to streets and streetscape, currently underway in the Warehouse District, will require ongoing maintenance beyond the normal city standards. Key recommendations include:

Develop a maintenance program for the Warehouse District streetscape improvements funded by a Business Improvement District (BID)

Maintenance Items

The following list of maintenance items is derived from the maintenance program developed for the Washington Street Improvements. This list should become the basis for the final maintenance program developed in coordination with the responsible parties. These items would be similar for other streets within the Warehouse District.

General Items (including occurrence):

- Site inspections (once per month)
- Soil testing (once in the spring)
- Soil perk testing (once in late spring)
- Trash can pickup (1-2 times per week)
- Landscape trash pickup (weekly April through October)
- Sidewalk power washing (weekly April through October)

- Sidewalk inspections/repair (once in late spring)
- Pavement weed control (once per month April through October)
- Street sweeping (weekly June through November)
- Dry well cleaning (twice per year)

Plant Material (including occurrence):

- Mulching (once in late spring)
- Landscape spring clean-up (once per year)
- Tree pruning (once in early fall)
- Shrub pruning (once in early fall)
- Perennial plant care (three per year)
- Pre-emergent weed control (twice per year)
- Tree/shrub fertilization (twice per year)
- Ground cover fertilization (twice per year)
- Fall clean-up (once per year)
- Dead plant replacement (once in late spring)

Irrigation System (including occurrence):

- Spring start-up (once per year)
- Controller programming (four per year)
- System review (three per year)
- Fall shut-down (once per year)

Maintenance Costs

An opinion of the probable cost to subcontract the maintenance items listed above for one standard block (approximately 1,400 lf) constructed to the Washington Street standard is:

\$14,000 in labor, \$2,000.00 in materials, and \$9,000 in equipment

There are additional general maintenance items that must be addressed related to the new streetscape construction. The City will need to decide the appropriate need and frequency of these items based on available funding and

desired level of service to determine the cost.

Additional General Items (including ideal occurrence):

- Bike rack/bench maintenance (once per year)
- Hanging/replacing banners (6 times per year)
- Wayfinding/educational signage (6 times per year)
- Snow and ice control (25 times per year)
- Alley and parking lot cleaning (once per month)
- Graffiti removal (twice per year)
- Recycling pickup (1-2 times per week)
- Street light maintenance (4 times per year)

Maintenance Responsibilities

Typically, when streetscape improvements, such as those underway in the Warehouse District, are constructed, there are three basic ways they are maintained:

- Municipalities dedicate additional funding and/or staff for maintenance above and beyond typical city standards. This may be required until alternative funding means are established.
- Maintenance agreements between municipalities and property owners outline the responsibilities for ongoing maintenance.
 This is typically reserved for developers who receive municipal funding to construct streetscape improvements.
- Increasingly, maintenance is contracted to a third party and funded through assessments from a Business Improvement District (Special Service Area in Illinois). (see sidebar)

BUISINESS IMPROVEMENT DISTRICTS

As identified in Strategy 1, one type of organization that can play a key role in the maintenance and promotion of downtown is a Business Improvement District (BID). BIDs are on the rise with over 1000 BIDs currently operating in the U.S., an approximate 250% increase since 2001. A BID is a public/private partnership in which property and business owners agree to make a monetary contribution to the maintenance, development, and promotion of their commercial district. Through a levy assessment on real property, BIDs are able to fund specific improvements to a district beyond which local governments can reasonably provide. The following are items that the City should consider in creating BID.

Structure

A Board of Directors composed of property owners, merchants, residents, and public sector representatives oversees the BID and is able to make decisions on which specific services to provide to meet the district's unique needs. These services may include the following:

Maintenance

- Street/sidewalk cleaning
- Graffiti removal

Public Safety/Hospitality

- Public safety officers
- Visitor assistance

Business Development

Commercial vacancy reduction

Community Service

- Fundraising
- Homeless and youth services

Landscaping

- Park/open space maintenance
- Trees/flower planting

Marketing

- Special events
- District public relations
- Promotional materials
- Holiday decorations

Capital Improvements

- Improved streetlights
- Custom trash receptacles
- Directional street signage
- Custom news boxes
- Flower boxes

Additionally, the Board has all financial responsibility and often hires management / staff to administer the BID operations on a day-to-day basis.

Assess Feasibility

Before creating a BID, it is important to assess its feasibility. To be successful, a BID should be located in a district that meets a majority of the following conditions:

- Local elected officials and community board members are supportive of BID policy.
- Property owners have a proven track record of working together and investing in their neighborhood.
- Existing local development organizations will be involved in the formation effort.
- There is significantly more commercial property than residential property.
- There are few public and non-profit property users.
- There is little vacant land.

- There is a low vacancy rate (less than 20%).
- There are current or pending capital improvements.

Neighborhoods that lack many of the above conditions may consider focusing on strategic investments and business development to stimulate further private investment before they consider forming a BID. In the interim, work should be done on building partnerships, encouraging investment, and laying foundations for a healthier commercial district.

Once the feasibility of forming a BID is established, a steering committee is typically formed to create a vision for the district, define district boundaries, identify resource needs and funding sources, and draft a district plan based on district needs.

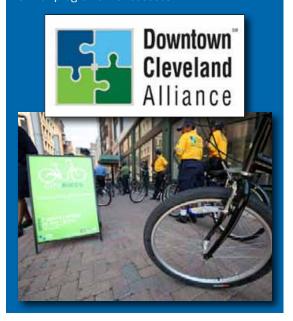
Benefits

Once created, a BID has ample benefits to stake-holders in the community, including:

- A cleaner, safer and more attractive business district;
- A steady and reliable funding source for supplemental services and programs;
- The ability to respond quickly to the changing needs of the business community;
- The potential to increase property values, improve sales, and decrease commercial vacancy rates;
- A district that is better able to compete with other business and retail centers in the region.

DOWNTOWN CLEVELAND ALLIANCE (Cleveland, OH)

The Downtown Cleveland Alliance (DCA) is a nonprofit organization committed to maintaining and promoting Cleveland's downtown. The Historic Warehouse District is one of several downtown districts that partners with the DCA. The DCA and its services are funded primarily through a special assessment paid by Downtown business and property owners. One of the DCA's most popular and useful services is its Ambassador program. Cleveland's Downtown Ambassadors provide a varierty of hospitality services. Clean Ambassadors spend their time on the streets of Downtown Cleveland making sure that the environment is clean and inviting for patrons. Safety Ambassadors, both on foot and bicycle, patrol the streets to help keep residents, workers, and visitors safe. Many cities across the country have instituted similar programs with success.



The Business Improvement District (BID) model, or Special Service Area (SSA), is recommended in this plan because it provides districts with hands-on involvement in maintaining a clean, safe and attractive environment for shoppers, workers, residents, and visitors. The BID model also reduces the strain on municipal budgets. It should be noted, however, that this model, while often successful, may take a great deal of time and effort to establish. As stated above, municipal funding may be required until the Special Service Area is established.

Develop Design and Maintenance Standards for Specific Business-related Elements within the Right-of-Way

There are other specific business-related elements commonly found within the streetscape that need to be addressed. Primarily, these elements include:

- Sidewalk cafes
- Sidewalk merchandise displays

Sidewalk cafes are currently allowed in the City of Peoria by permit; however the standards for the design and maintenance of sidewalk cafes could be strengthened.

Sidewalk Cafe Design

In the development of sidewalk cafe standards, consider the inclusion of the following:

- Maintain a 5 ft. clear pedestrian path
- Maintain a 2 ft. buffer zone between face of curb and cafe furniture or structures

- Maintain a 5 ft. clear radius at doors
- Requirement for a maximum seating capacity of four patrons per table
- Requirements for in-ground and movable barriers and fences

Sidewalk Cafe/Merchandise Display Maintenance

Require a maintenance agreement at the time of permit application that specifically outlines the property or business owner's responsibilities with regard to maintenance. Such agreements might include:

- Restrictions on the use of public trash facilities by sidewalk cafe operators
- Methods for sidewalk cleaning, including dry methods to minimize pollution
- Height requirements for merchandise displays
- Requirements for covering merchandise displays that contain fresh produce

Summary of Implementation Strategies and Key Actions

The Implementation Matrix on the following pages summarizes the strategies and provides recommendations on timeframe, responsible parties, and potential funding sources for key actions.

Strategies	Phasing	Lead Agency	Supporting Entities	Funding Sources
Create an Organization that Oversees and Supports	Short	City		Special Service Area (SSA), City
Development in Downtown Peoria - Downtown		Manager/City		
Development Authority (DDA)		Council		
2. Brand and Promote the Warehouse District				
Brand the Warehouse District	Short	new		SSA
Brand the Warehouse Blother		Downtown		
		Development		
		Authority		
		(DDA)		
December 11 to 11 to 12	NA I'			1004
Promote the Warehouse District	Medium	new DDA		SSA
3. Focus on Key Catalytic Projects and Attracting Anchor				
Uses				
Promote the development of the Old Peoria Distillery	Short	new DDA		Illinois Finance Authority participation
·				loans, Enterprise Zone participation loans
				(for purchase of machinery & equipment)
				business development fund, Peoria
				County GAP loans, operating subsidy /
				special fund
Promote the development of an Entertainment Venue	Medium	new DDA		Illinois Finance Authority participation
Tromoto and development of an Entertainment Female	Intodiani	1.011 22/1		loans, Enterprise Zone participation loans
				(for purchase of machinery & equipment)
				business development fund, Peoria
				County GAP loans, operating subsidy
				Theatre - non-profit organization with
Decode the decision of CU Decision	01. 1	DD4		fundraising capacity.
Promote the development of the Peoria Design	Short	new DDA		Illinois Finance Authority participation
Center				loans, Enterprise Zone participation loans
				(for purchase of machinery & equipment),
				business development fund, Peoria
				County GAP loans, operating subsidy

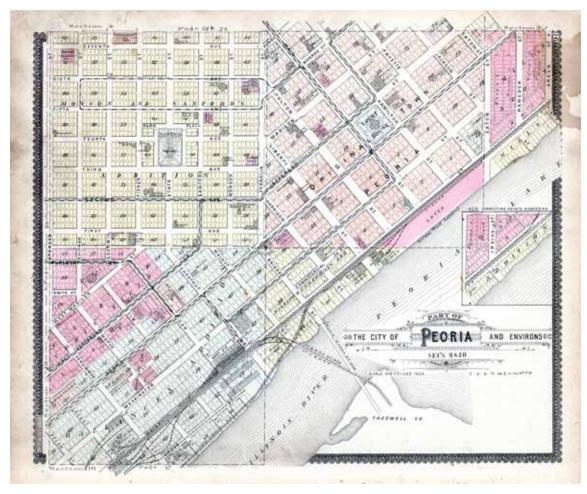
Strategies	Phasing	Lead Agency	Supporting Entities	Funding Sources
4. Encourage and Incentivize the Adaptive Reuse of				
Existing Buildings	01 1	11:	DD.4	ln.
Protect buildings that contribute to the character of	Short	Historic	new DDA	N/A
the Warehouse District		Preservation		
Constant and the second	Cls st	Commission		LUITO LITO TIE IEA Entennisea 7ana
Create a central source for adaptive reuse incentives	Short	new DDA		LIHTC, HTC, TIF, IFA, Enterprise Zone
and provide guidance and assistance to property				
owners and redevelopers in using the incentives				
Fully utilize the International Building Code for Existing	Short	Inspections		N/A
Buildings		·		,
5 Octivity and the Western District Decision to the				
5. Capitalize on the Warehouse District's Proximity to the Riverfront				
Create a formal open space and civic building at the	Medium	Peoria Park	new DDA	City of Peoria- artist market/fair building,
terminus of State Street	Medium	District	HEW DDA	rentals/concessions.
In the long-term, develop a Market Hall adjacent to	Long	new DDA		City of Peoria-permanent vendors, rentals
the formal open space at the terminus of State Street	_	IICW DDA		City of a cona-permanent vendors, rentals
the formal open space at the terminas of state street				
Preserve the 100-year flood plain as open space as	Long	Peoria Park		Peoria Park District or Trust for Public
future development occurs		District		Land
Connect the Warehouse District riverfront to the	Long	Peoria Park		Trust for Public Land, Peoria Park
Peoria Park District's Rock Island Greenway		District		District, TIF
6. Develop an Interim and Long-Term Parking Strategy		· · · · · · · · · · · · · · · · · · ·		
Develop an interim parking strategy focused on	Short	new DDA		Property Owners, City lease
surface parking and simple decks that take	Short	IICW DDA		l Toperty Owners, city lease
advantage of topography				
Develop a long-term parking strategy focused on one	Medium-	new DDA		TIF
or more public parking structures	Long	11011 0011		· · ·
Prepare a detailed parking study for the Warehouse		new DDA		ISSA
District				
Install car-charging stations where appropriate	Short	new DDA		TIF

Strategies	Phasing	Lead Agency	Supporting Entities	Funding Sources
7. Complete languagements to infrastructure and the	ı	<u> </u>		
7. Complete Improvements to Infrastructure and the Transportation Network				
Complete the Washington Street improvements	Long	Public Works		TIF, State and Federal DOT funding
Complete the TIGER II Street improvements	Long	Public Works		TIF, State and Federal DOT funding
Upgrade alleys as redevelopment occurs	Medium	Public Works		Developer contribution/private, TIF
Redesign portions of the May Street alley with a	Medium	Public Works		TIF
modified "living street" concept	Modiaiii	T dono Tronto		
8. Encourage and Incentivize Sustainable Practices as	<u> </u>			Γ
Redevelopment Occurs				
Encourage the incorporation of sustainable design as redevelopment continues	Short	new DDA		N/A
Incorporate sustainable design strategies into the catalytic project areas	Short	new DDA		N/A
Develop a resource for property owners and developers related to sustainable design incentives	Short	new DDA	Planning & Growth, Inspections	SSA
9. Refine the Form-Based Code and Develop Warehouse District Design Standards				
Refine the Form District Standards related to the Warehouse District	Short	Planning & Growth		N/A
Develop architectural standards specific to the Warehouse District	Short	Planning & Growth	Historic Preservation Commission, new DDA	City of Peoria
10. Maintain Streetscapes and Public Spaces				
Develop a maintenance program for the Warehouse District streetscape improvements funded by a Business Improvement District (BID)	Short	new DDA	Public Works	BID/SSA
Develop Design and Maintenance Standards for Specific Business-related Elements within the Right-of- Way	Short	Planning & Growth	Public Works	



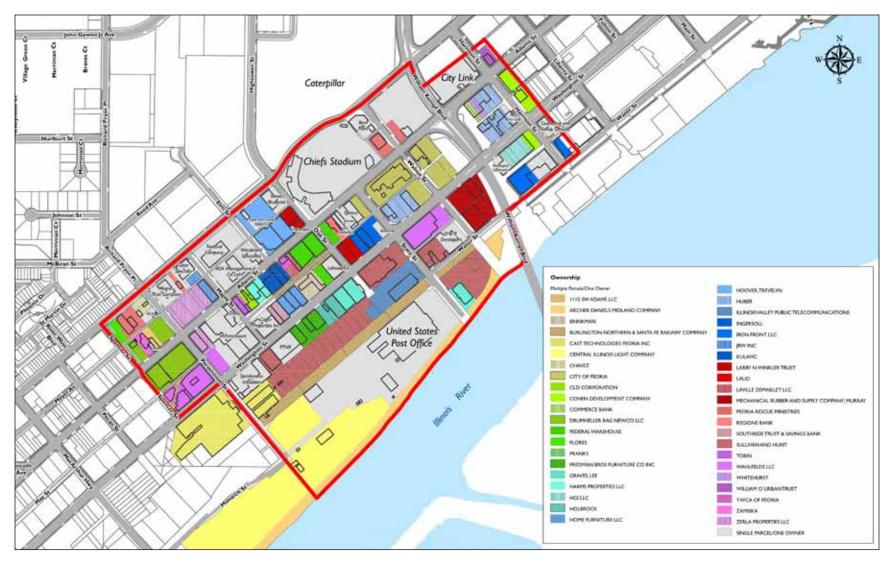
Assessment

The maps on the following pages were created to assess the existing physical conditions of the study area. The purpose for the assessment was to identify patterns that would shape and guide redevelopment within the Warehouse District. The assessment became the basis for the recommendations in this plan.



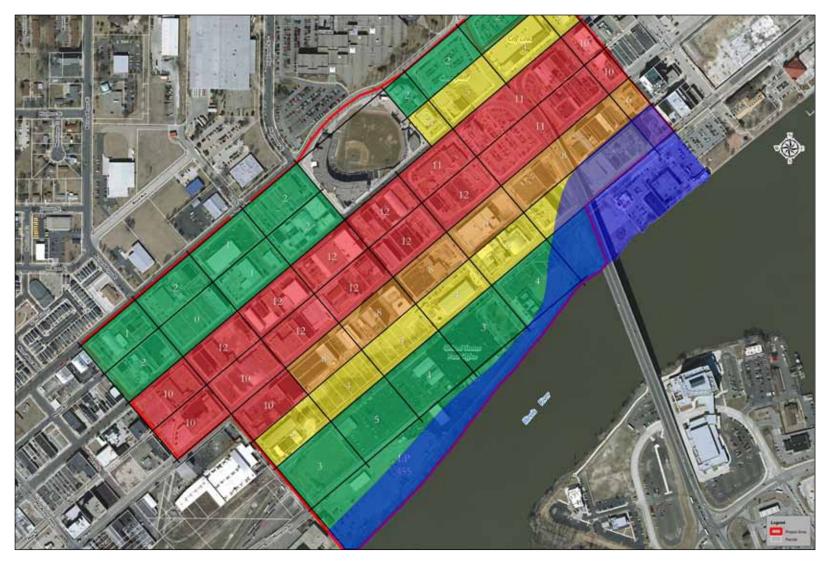
Historic Patterns

This map, published by Geo. Ogle & Co. in 1898, illustrates the historic street pattern in the area now known as the Warehouse District. Many of the streets shown here function in a similar manner today. Of interesting note, is the fact that Jefferson Street was not a through street at that time. Jefferson was interrupted by the corner of Monson and Sanford's Addition, a strict grid juxtaposed to the traditional grid running parallel with the river. Where the two grids converge was the location of Bridge Street, the predecessor to today's Bob Michel Overpass.



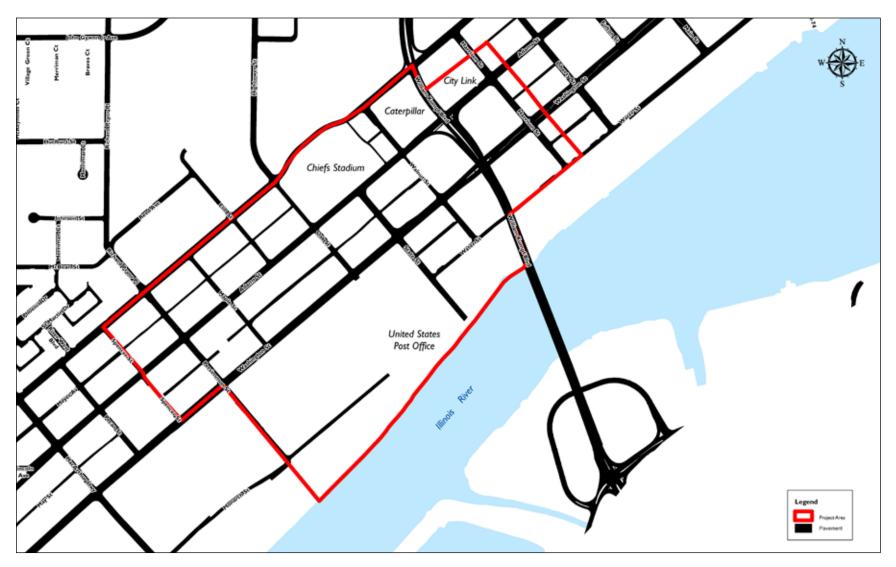
Ownership

This map illustrates property ownership within the study area. Property ownership analysis helped to identify patterns that present redevelopment opportunities. The core of the district, centered on the intersection of State and Washington, features several continguous properties under the same ownership.



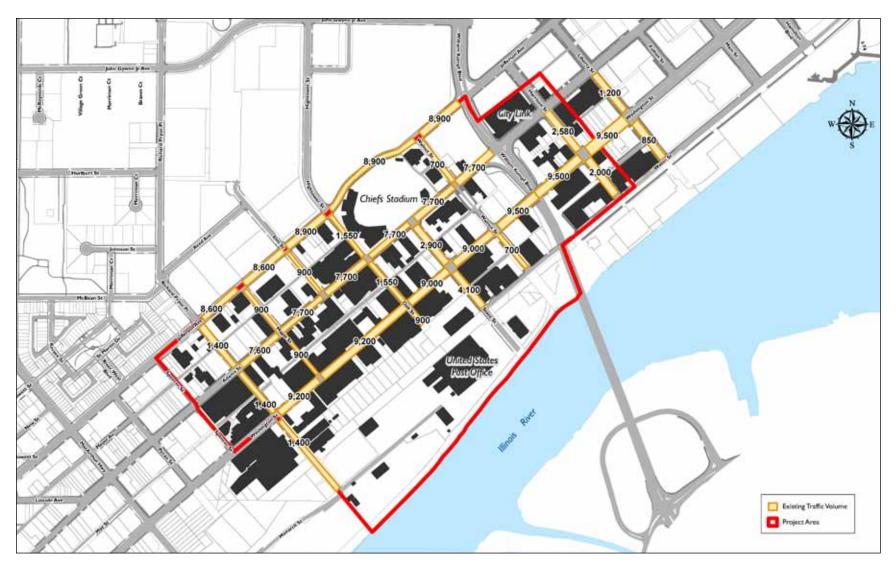
Slope and Floodplain

This map illustrates the basic topography and flood plain of the study area. The severity of the area's slope is represented by a height (in feet) and colors ranging from green (flattest blocks) to red (greatest amount of grade change across each block). The blue represents the area of the 100-year floodplain.



Street Network Figure-Ground

This map illustrates the street network within the study area and the degree of connectivity that is vital to urban neighborhoods. As expected, connection to the river is limited between Washington and the shore where larger industrial sites, now vacant, were once located.



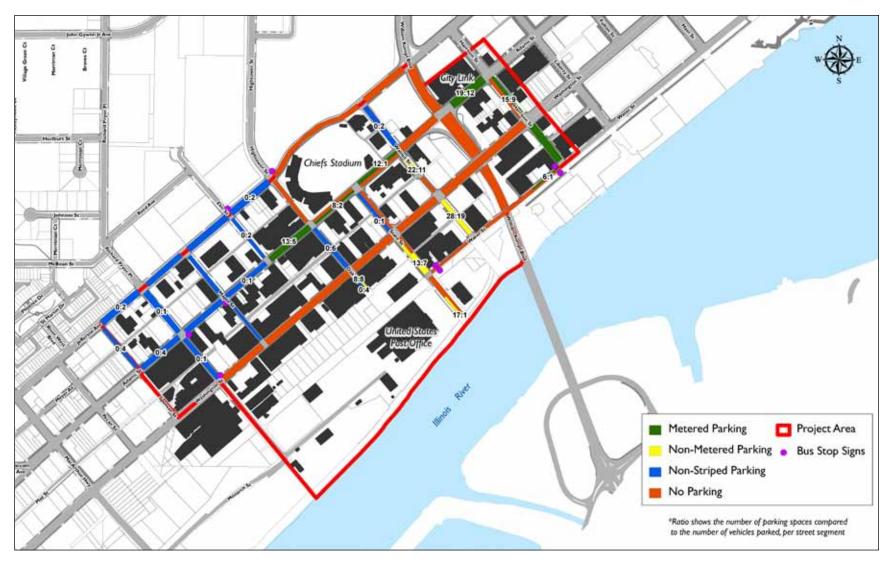
Existing Traffic Volume

This map illustrates the existing traffic volumes in the study area. The highest north/south traffic volumes are located on Washington, Adams and Jefferson Streets. The highest east/west traffic volumes are located on State Street.



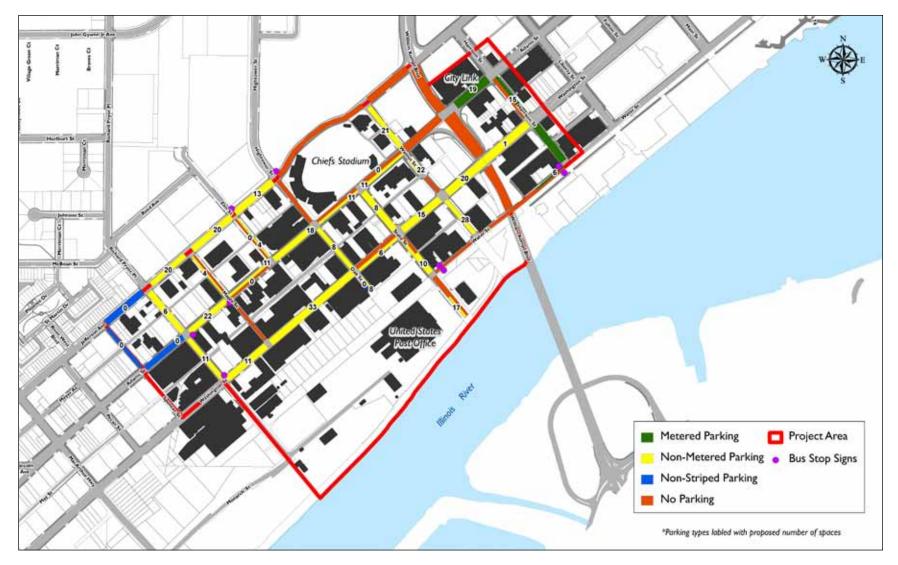
Proposed Traffic Volume

This map illustrates future traffic volumes as projected by the Washington Street and TIGER II streetscape projects. Projected volumes indicate that Washington, Jefferson, Adams, and State Streets will continue to be the primary vehicular thoroughfares within the Warehouse District as redevelopment continues.



Existing On-Street Parking Inventory

This map illustrates where on-street parking exists within the study area. As evidenced by the orange areas, several primary streets within the study area have little or no on-street parking. The lack of on-street parking, especially on Washington Street, has been a deterrant to redevelopment according to some stakeholders and redevelopers.



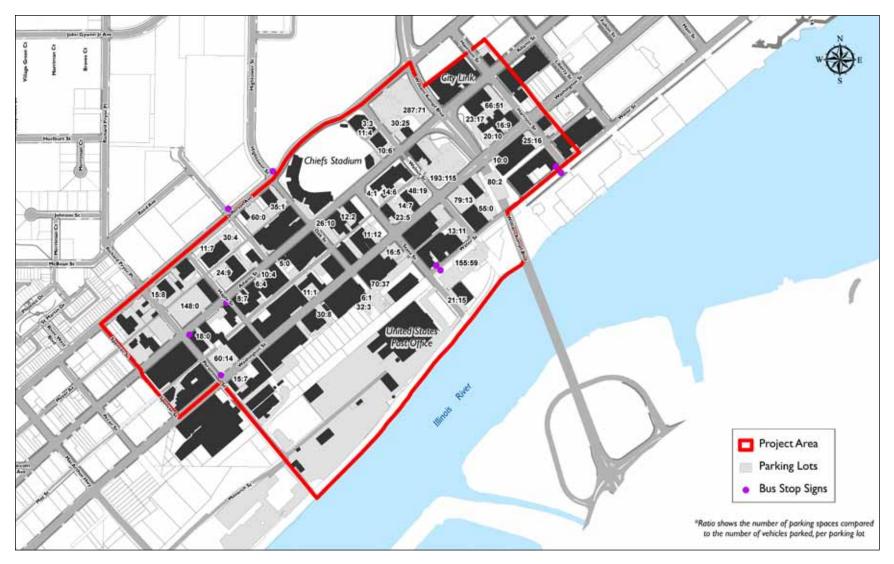
Future On-Street Parking

This map illustrates future on-street parking as a result of proposed Washington Street and TIGER II streetscape improvements. Increased on-street parking is evident and opportunities for future additional parking exist as redevelopment occurs.



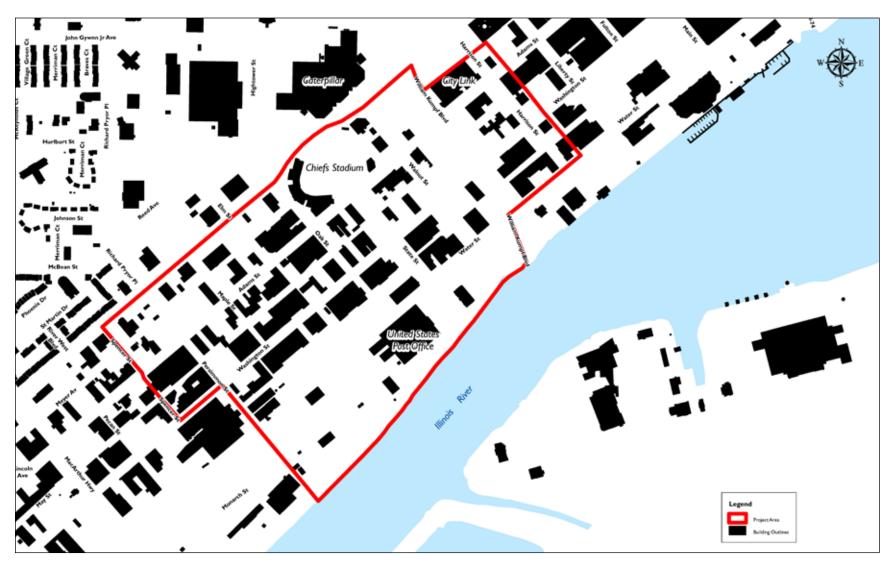
Parking Lots Figure-Ground

This map illustrates the amount of land dedicated to surface parking within the study area. Of particular note is the amount of surface parking that exists between the core of the district along Washington and the riverfront. This amount of surface parking can result in an environment unfriendly to pedestrians.



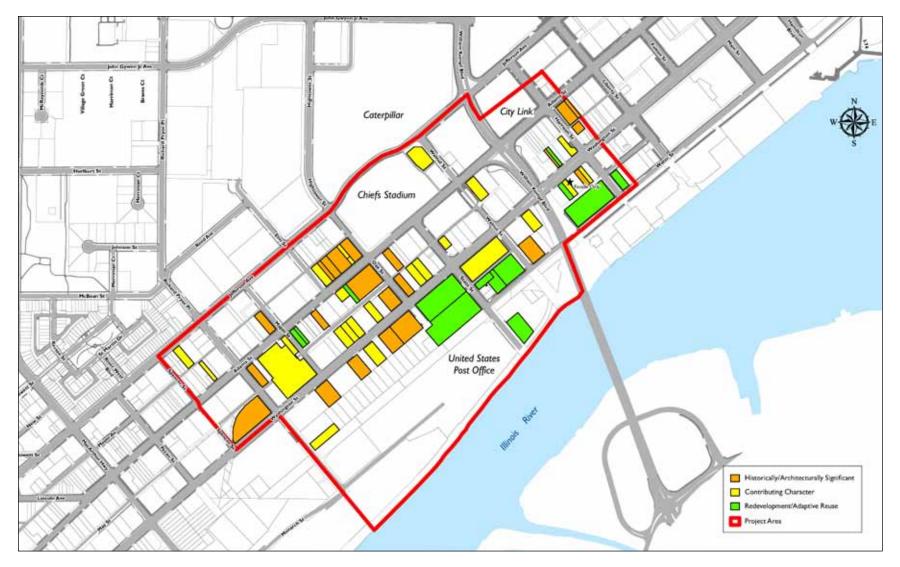
Existing Parking Lot Inventory

This map illustrates existing parking spaces within the study area. The first number indicates the number of parking spaces in a respective lot and the second number indicates the number of spaces used during peak hours. This map represents opportunities to promote the use of under-utilized parking lots.



Building Footprints Figure-Ground

This map illustrates the building footprint patterns across the study area. As would be expected, the existing industrial buildings fill their respective blocks. This not only results in an enormous inventory of building area, but also makes parking, necessary for redevelopment, difficult.



Warehouse District Character

This map illustrates study area properties with older and/or historic buildings that contribute the most to the character of the Warehouse District. The significant number of contibuting structures is evidence that the Warehouse District has a distinctive appearance that should be preserved as part of its story.

Building Assessment

The following is a physical assessment of the parcels and buildings within the study area. The purpose was to identify properties best suited for adaptive reuse. It is based on a photographic inventory and a visual assessment of the exterior of existing structures. A building checklist was developed to record the visual assessment. Six categories include a grading scale:

- Architectural Ornamentation
- Interest
- Quality
- ADA
- Adaptive Reuse Potential
- Recent Exterior Improvements

A grade of 1 to 5 (least compliant to most compliant) was given for each category. The following is an explanation of the characteristics that were considered for each category as well as a photo illustrating the grade scale. It is important to note that while the grading is based on an visual assessment, it is an opinion only. More detailed study on a case-by-case basis may alter these opinions.

Architectural Ornamentation:

- Field material quality
- Accent material quality
- Mixture of materials
- Appropriate decorative elements
- Window sill & head details
- Door surrounds
- Proportions



Less compliant (1-2)





- Street presence
- Height & Scale
- Appropriate character
- Uniqueness
- Decorative elements
- Complexity



Less compliant (1-2)



More compliant (4-5)

Quality:

- Exterior wall condition
- · Exterior window condition
- Exterior material
- Window sill & head details
- · Parapet cap material
- Obvious structural issues
- Good bones Intrinsic value
- Efficient build-out potential
- Potential function Office, Retail, Residential, etc..
- Age
- Flexibility
- Access



Less compliant (1-2)



More compliant (4-5)

ADA

 Degree to which the exterior street level allows universal access



More compliant (4-5)

Less compliant

(1-2)

Adaptive reuse potential:

- Flexibility
- Openness
- Availability
- Ease of conversion
- Appropriateness
- Character



Less compliant (1-2)



More compliant (4-5)

Recent Exterior Improvements:

- Age of improvements
- Consistency with the vision of the Warehouse District
- Quality of improvements
- Addictiveness of improvements
- Nature of improvements



Less compliant (1-2)



More compliant (4-5)

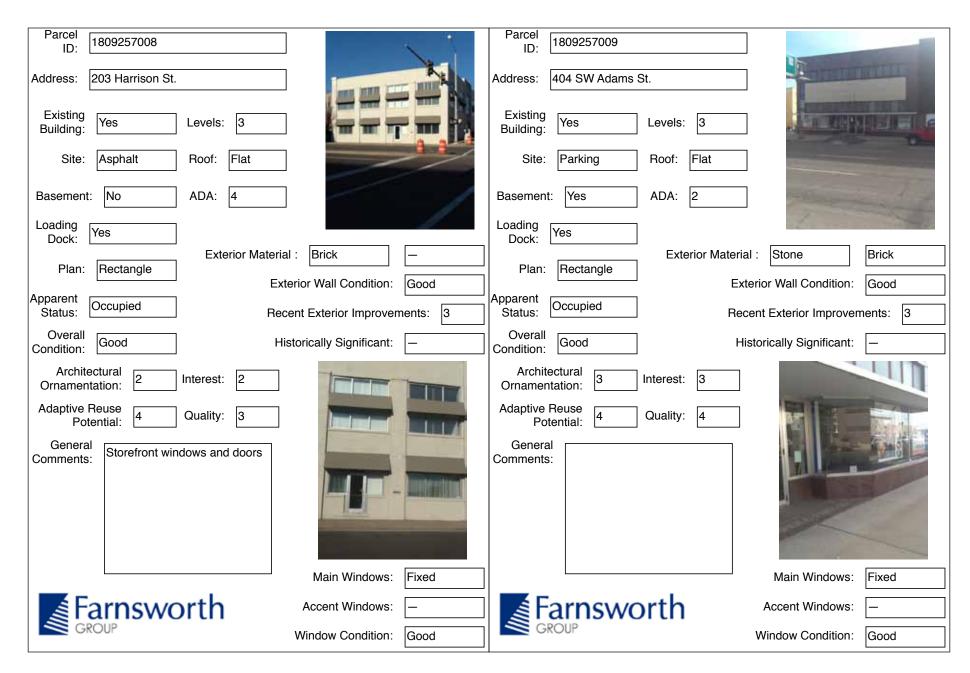
Parcel ID: 1809254003	
Address:	
Existing Building: No	Levels: -
Site: Parking	Roof: —
Basement: -	ADA: —
Loading Dock:	Exterior Material :
	Exterior Wall Condition: —
Apparent	Recent Exterior Improvements: —
Overall Condition:	Historically Significant: -
Architectural Ornamentation:	Interest: —
Adaptive Reuse Potential:	Quality: —
General Comments: Parking lot	
	Main Windows: -
Farnswo	orth Accent Windows: -
GROUP	Window Condition: —

Parcel 1809254003	Parcel ID: [1809254006
Address:	Address: 335 SW Adams St.
Existing Building: No Levels: —	Existing Building: Yes Levels: 1
Site: Parking Roof: —	Site: Concrete Roof: Flat
Basement: — ADA: —	Basement: No ADA: 4
Loading Dock: Exterior Material:	Loading Dock: No Exterior Material : Stucco Brick
Plan: — Exterior Wall Condition: —	Plan: Rectangle Exterior Wall Condition: Fair
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Occupied Recent Exterior Improvements: 3
Overall — Historically Significant: —	Overall Condition: Fair Historically Significant: No
Architectural Ornamentation: — Interest: —	Architectural Ornamentation: 2 Interest: 1
Adaptive Reuse Potential: — Quality: —	Adaptive Reuse Potential: 4 Quality: 3
General Comments: Parking lot	General Comments:
Main Windows: —	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: —	GROUP Window Condition: —

Parcel 1809254007	Parcel ID: 1809257001
Address:	Address: 418 SW Adams St.
Existing Building: No Levels: —	Existing Building: Yes Levels: 3
Site: Parking Roof: —	Site: Concrete Roof: Flat
Basement: — ADA: —	Basement: Walkout ADA: 2
Loading Dock: Plan: Exterior Material :	Loading Dock: Yes Exterior Material: Brick Metal Plan: Rectangle Exterior Wall Condition: Good
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Occupied Recent Exterior Improvements: 3
Overall Condition: Good Historically Significant: -	Overall Condition: Good Historically Significant: —
Architectural Ornamentation: Interest: —	Architectural Ornamentation: 2 Interest: 2
Adaptive Reuse Potential: — Quality: — General Comments: Parking lot	Adaptive Reuse Potential: 4 Quality: 2 General Comments:
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows: Window Condition:	Farnsworth Accent Windows: - Window Condition: Good

Parcel ID: 1809257002	Parcel ID: 1809257003
Address: 416 SW Adams St.	Address: 414 SW Adams St.
Existing Building: Levels: —	Existing Building: Yes Levels: 3
Site: — Roof: —	Site: Parking Roof: Flat
Basement: - ADA: -	Basement: Yes ADA: 2
Loading — — — Exterior Material : — — —	Loading Dock: Yes Exterior Material: Brick Metal
Plan: — Exterior Wall Condition: —	Plan: Rectangle Exterior Wall Condition: Good
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Occupied Recent Exterior Improvements: 3
Overall Condition: Historically Significant: —	Overall Condition: Good Historically Significant: —
Architectural Ornamentation: Interest: —	Architectural Ornamentation: 2 Interest: 2
Adaptive Reuse — Quality: —	Adaptive Reuse Potential: 4 Quality: 3
General Comments: See 1908257001.	General Comments:
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: —	GROUP Window Condition: Good

Parcel 1809257004	Parcel ID: 1809257005
Address: 412 SW Adams St.	Address: 408 SW Adams St.
Existing Building: Levels: —	Existing Building: Yes Levels: 3
Site: — Roof: —	Site: Parking Roof: Flat
Basement: — ADA: —	Basement: Yes ADA: 3
Loading Dock: Exterior Material:	Loading Dock: Yes Exterior Material : Brick Metal
Plan: — Exterior Wall Condition: —	Plan: Rectangle Exterior Wall Condition: Good
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Occupied Recent Exterior Improvements: 3
Overall Condition: Historically Significant: —	Overall Condition: Historically Significant: —
Architectural Ornamentation: Interest: -	Architectural Ornamentation: 2 Interest: 2
Adaptive Reuse Potential: Quality: —	Adaptive Reuse Potential: 3 Quality: 3
General Comments: See 1809257003.	General Comments:
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows:	Farnsworth Accent Windows: -
GROUP Window Condition: —	GROUP Window Condition: Good

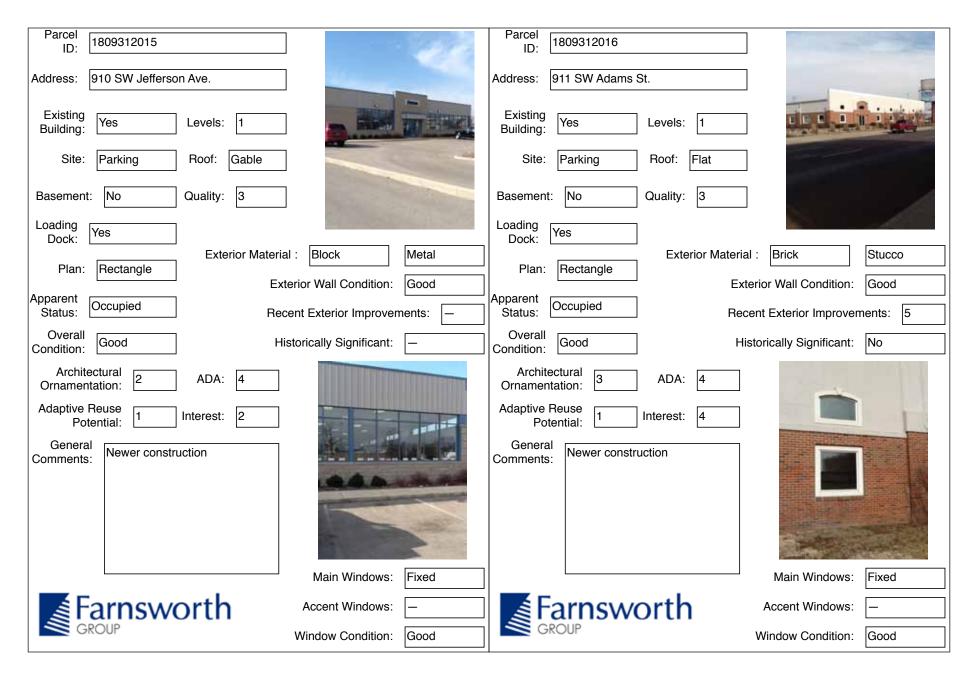


Parcel ID: 1809257010	Parcel ID: 1809258001
Address:	Address: 332 SW Adams St.
Existing Building: No Levels: —	Existing Building: Yes Levels: 4
Site: Parking Roof: —	Site: Concrete Roof: Flat
Basement: — ADA: —	Basement: Walkout ADA: 3
Loading Dock:	Loading Dock: Yes
Plan: — Exterior Material : — — —	Plan: Rectangle Exterior Material : Brick Terra Cotta
Apparent Status: Recent Exterior Improvements: -	Apparent Status: Exterior Wall Condition: Fair Recent Exterior Improvements: 2
Overall Condition: Historically Significant: No	Overall Condition: Poor Historically Significant: Maybe
Architectural Interest:	Architectural Ornamentation: 4 Interest: 4
Adaptive Reuse — Quality: —	Adaptive Reuse Potential: 5 Quality: 4
General Comments: Parking lot.	General Comments: Cohen Building
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows: -	Farnsworth Accent Windows: Hung
GROUP Window Condition: —	GROUP Window Condition: Fair

Parcel ID: 1809258006	Parcel ID: 1809258007
Address: 336 SW Adams St.	Address:
Existing Building: Yes Levels: 5	Existing Building: No Levels: —
Site: Concrete Roof: Flat	Site: Asphalt Roof: -
Basement: Yes ADA: 1	Basement: - ADA: -
Loading Dock: Yes	Loading
Plan: Square Exterior Material : Brick Stone	Plan: — Exterior Material : — — —
Apparent Status: Vacant Recent Exterior Improvements: 2	Exterior Wall Condition: — Apparent Status: Recent Exterior Improvements: —
Overall Condition: Historically Significant: Maybe	Overall Condition: Good Historically Significant: No
Architectural Ornamentation: 3 Interest: 3	Architectural Ornamentation: — Interest: —
Adaptive Reuse Potential: 4 Quality: 3	Adaptive Reuse Quality:
General Comments: Cohen Annex	General Comments:
Main Windows: Fixed	Main Windows: —
Farnsworth Accent Windows: Awning	Farnsworth Accent Windows: -
GROUP Window Condition: Poor	GROUP Window Condition: —

Parcel 1809258008	Parcel 1809258009
Address:	Address:
Existing Building: No Levels: —	Existing Building: No Levels: —
Site: Asphalt Roof: —	Site: Parking Roof: —
Basement: — ADA: —	Basement: — ADA: —
Loading	Loading
Exterior Material :	Exterior Material :
Exterior Wall Condition: —	Exterior Wall Condition: —
Apparent Recent Exterior Improvements:	Apparent Status: Recent Exterior Improvements: -
Overall Condition: Good Historically Significant: No	Overall Condition: Good Historically Significant: —
Architectural Ornamentation: Interest: —	Architectural Ornamentation: Interest: —
Adaptive Reuse Potential: — Quality: —	Adaptive Reuse Potential: — Quality: —
General Comments:	General Comments:
Main Windows: —	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: —	GROUP Window Condition: —

Parcel 1809258010	Parcel ID: 1809312013
Address:	Address: 901 SW Adams St.
Existing Building: No Levels: —	Existing Building: Yes Levels: 1
Site: Asphalt Roof: -	Site: Grass Roof: Flat
Basement: — ADA: —	Basement: No Quality: 2
Loading Dock: Plan: Exterior Material: Exterior Wall Condition: Exterior Wall Condition:	Loading Dock: Yes Exterior Material: Brick Block Plan: Irregular Exterior Wall Condition: Good
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Occupied Recent Exterior Improvements: —
Overall Condition: Good Historically Significant: No	Overall Condition: Historically Significant: —
Architectural Ornamentation: Adaptive Reuse Potential: General Comments:	Architectural Ornamentation: 2 ADA: 3 Adaptive Reuse Potential: 3 Interest: 2 General Comments:
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows: -	Farnsworth Accent Windows: - Window Condition: Good
GROUP Window Condition: —	GROUP Window Condition: Good



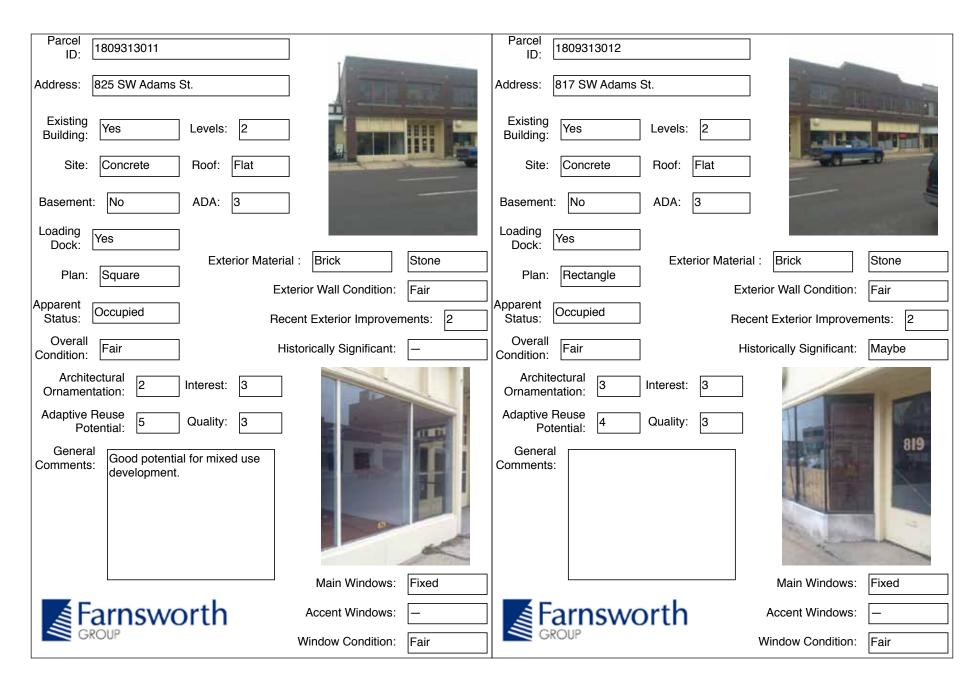
Parcel 1809313001	Parcel 1809313002
Address:	Address: 820 SW Jefferson Ave.
Existing Building: No Levels: —	Existing Building: Yes Levels: 1
Site: Grass Roof: —	Site: Concrete Roof: Flat
Basement: — ADA: —	Basement: No ADA: 3
Loading Dock: Exterior Material : —	Loading Dock: Exterior Material : Brick Block
Plan: Exterior Wall Condition:	Plan: Rectangle Exterior Wall Condition: Good
Apparent Recent Exterior Improvements:	Apparent Status: Occupied Recent Exterior Improvements: 3
Overall — Historically Significant: —	Overall Condition: Good Historically Significant: —
Architectural Ornamentation: — Interest: —	Architectural Ornamentation: 1 Interest: 1
Adaptive Reuse Potential: — Quality: —	Adaptive Reuse Potential: 3 Quality: 3
General Comments:	General Comments:
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows: -	Farnsworth Accent Windows: — Window Condition: Good
GROUP Window Condition: —	GROUP Window Condition: Good

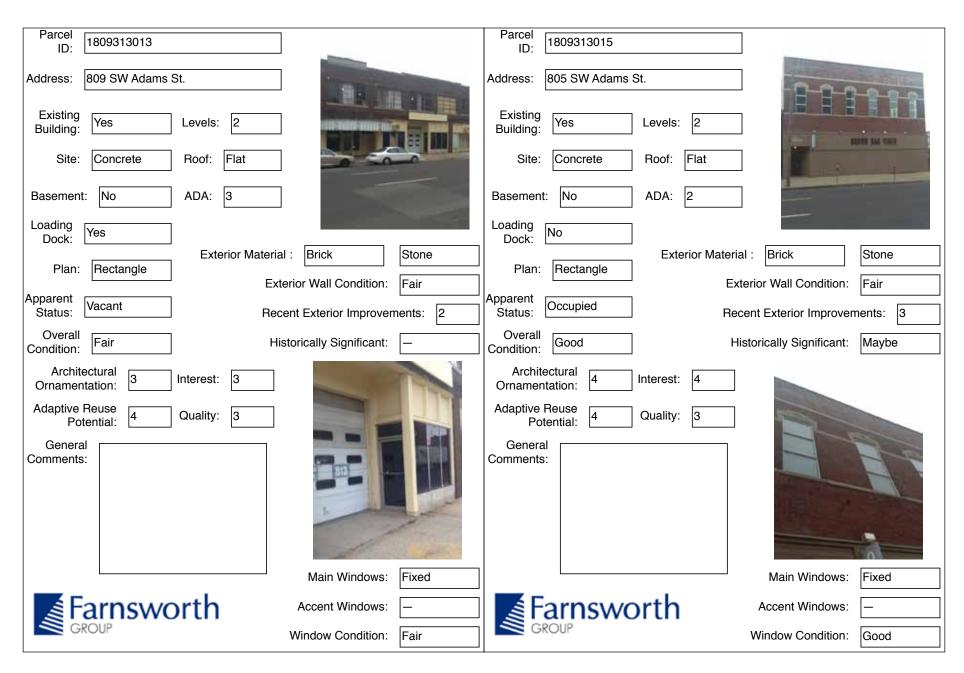
Parcel ID: 1809313003	Parcel ID: 1809313004
Address:	Address:
Existing Building: No Levels: —	Existing Building: No Levels: —
Site: Parking Roof: —	Site: Parking Roof: —
Basement: - ADA: -	Basement: — ADA: —
Loading Dock: Exterior Material : — — — — — — — — — — — — — — — — — —	Loading Dock: Exterior Material: — — — — — — — — — — — — — — — — — — —
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Recent Exterior Improvements: —
Overall Condition: Historically Significant: —	Overall — Historically Significant: —
Architectural Ornamentation: Interest: —	Architectural Ornamentation: Interest: —
Adaptive Reuse — Quality: —	Adaptive Reuse Potential: — Quality: —
General Comments:	General Comments:
Main Windows: —	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: —	GROUP Window Condition: —

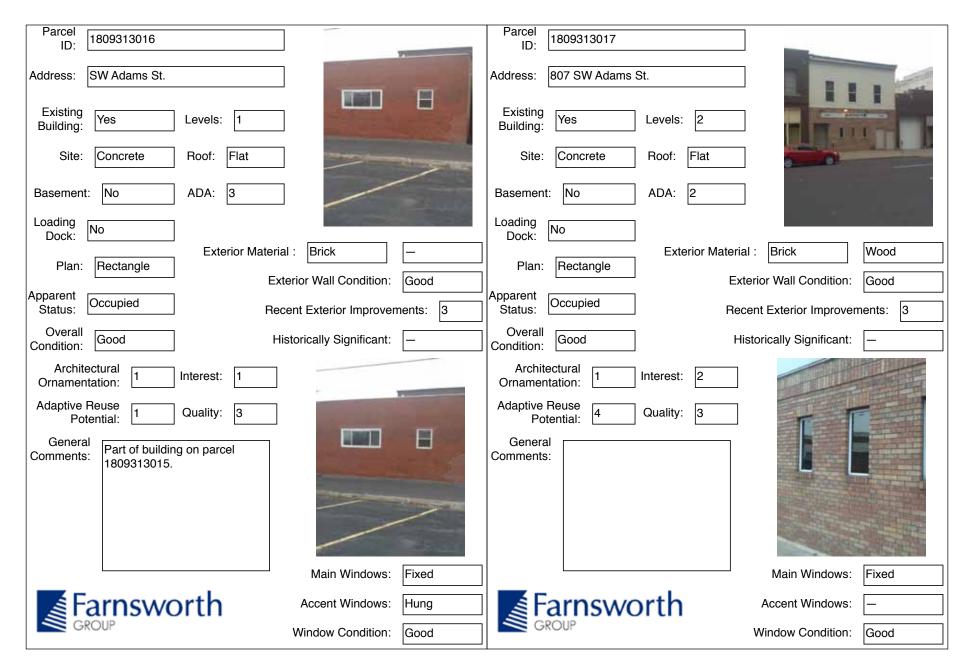
Parcel ID: 1809313005	Parcel ID: 1809313006
Address:	Address:
Existing Building: No Levels: —	Existing Building: No Levels: —
Site: Grass Roof: -	Site: Parking Roof: —
Basement: — ADA: —	Basement: - ADA: -
Loading Dock: Plan: Exterior Material: Exterior Wall Condition: Exterior Wall Condition:	Loading Dock: Exterior Material: Plan: Exterior Wall Condition: Ext
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Recent Exterior Improvements: —
Overall — Historically Significant: —	Overall — Historically Significant: —
Architectural Ornamentation: Interest: —	Architectural Ornamentation: Interest: —
Adaptive Reuse Potential: — Quality: —	Adaptive Reuse Potential: Quality: —
General Comments:	General Comments:
Main Windows:	Main Windows:
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: —	GROUP Window Condition: —

Parcel ID: 1809313007	Parcel ID: 1809313008
Address:	Address:
Existing Building: No Levels: —	Existing Building: No Levels: —
Site: Gravel Roof: —	Site: Gravel Roof: —
Basement: — ADA: —	Basement: — ADA: —
Loading	Loading
Exterior Wall Condition: — Apparent	Exterior Wall Condition: — Apparent
Status: Recent Exterior Improvements: -	Status: Recent Exterior Improvements: -
Condition: Historically Significant: —	Condition: Historically Significant: —
Architectural Ornamentation: Interest: —	Architectural — Interest: —
Adaptive Reuse Potential: Quality: —	Adaptive Reuse — Quality: —
General Comments:	General Comments:
Main Windows: —	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows:
GROUP Window Condition: —	GROUP Window Condition: —

Parcel ID:	1809313009	Parcel ID: 1809313010
Address:	800 SW Jefferson Ave.	Address: 831 SW Adams St.
Existing Building:	Yes Levels: —	Existing Building: Yes Levels: 1
Site:	_ Roof: _	Site: Concrete Roof: Flat
Basemen	t:	Basement: No ADA: 3
Loading Dock:		Loading Dock:
Plan:	Exterior Material :	Exterior Material : Brick -
Apparent Status:	Recent Exterior Improvements:	Apparent Status: Occupied Recent Exterior Improvements: 3
Overall Condition:	— Historically Significant: —	Overall Condition: Historically Significant: —
Archit Ornamer	ectural Interest:	Architectural Ornamentation: 2 Interest: 2
Adaptive Po	Reuse Quality:	Adaptive Reuse Potential: 2 Quality: 2
Genera Comments		General Comments:
	Main Windows: —	Main Windows: Fixed
	arnsworth Accent Windows:	Farnsworth Accent Windows: -
	Window Condition:	Window Condition: Good

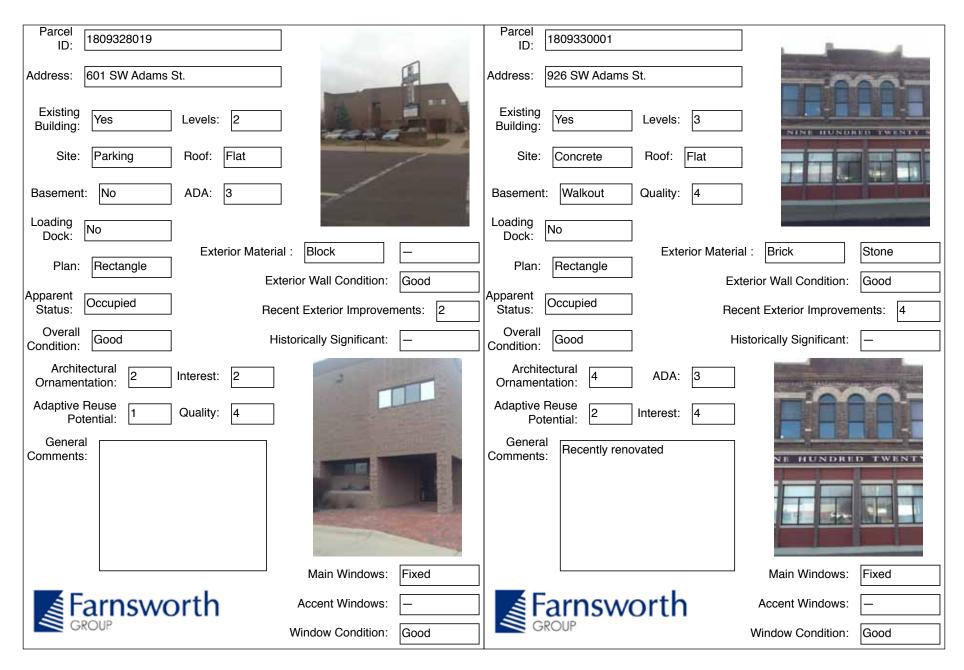






Parcel 1809322018	Parcel ID: 1809322022
Address:	Address: 600 SW Adams St.
Existing Building: No Levels: —	Existing Building: Yes Levels: 2
Site: Parking Roof: —	Site: Parking Roof: Flat
Basement: — ADA: —	Basement: Walkout ADA: 3
Loading Dock: — Exterior Material : — — — — — — — — — — — — — — — — — —	Loading Dock: No Exterior Material : Concrete — — — — — — — — — — — — — — — — — —
Exterior Wall Condition: — Apparent	Exterior Wall Condition: Good
Status: Recent Exterior Improvements: -	Status: Recent Exterior Improvements: 3
Overall Condition: Fair Historically Significant: —	Overall Condition: Good Historically Significant: —
Architectural Ornamentation: — Interest: —	Architectural Ornamentation: 4 Interest: 5
Adaptive Reuse Quality:	Adaptive Reuse Potential: 1 Quality: 4
General Comments:	General Comments:
Main Windows: —	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: —	GROUP Window Condition: —

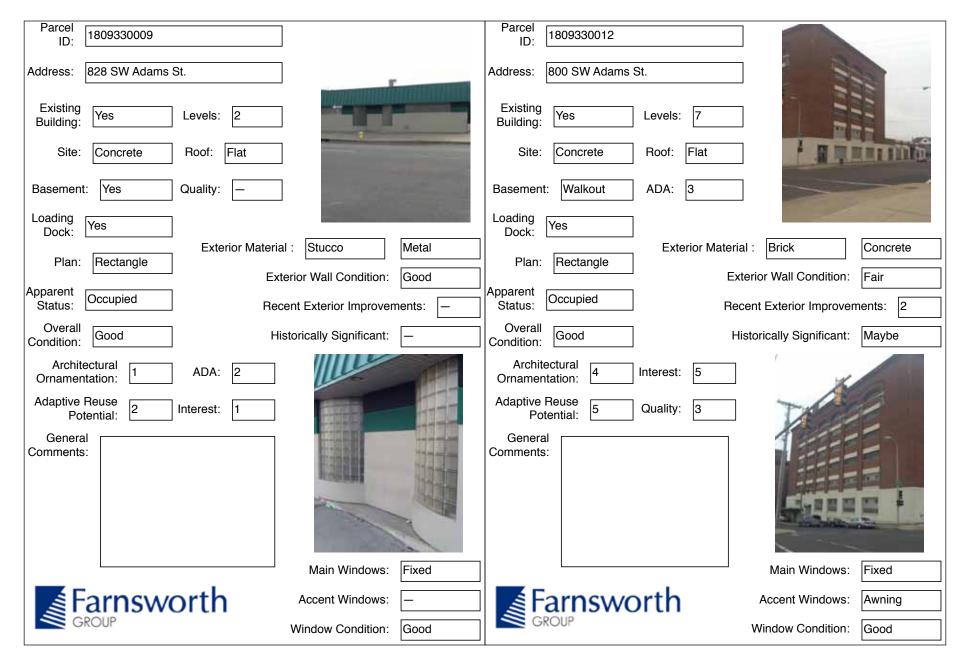
Parcel 1809327022	Parcel ID: 1809328009
Address: 730 SW Jefferson Ave.	Address: 600 SW Jefferson Ave.
Existing Building: Yes Levels: —	Existing Building: Yes Levels: 4
Site: - Roof: -	Site: Parking Roof: Flat
Basement: — ADA: —	Basement: Yes ADA: 2
Loading Dock:	Loading Dock: Yes
Plan: — Exterior Material : — — — — — — — — — — — — — — — — — —	Plan: Irregular Exterior Material : Brick Wood Exterior Wall Condition: Good
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Occupied Exterior Wall Condition: Good Recent Exterior Improvements: 2
Overall Condition: Historically Significant: —	Overall Condition: Good Historically Significant: —
Architectural Ornamentation: Interest: —	Architectural Ornamentation: 3 Interest: 5
Adaptive Reuse Potential: Quality: —	Adaptive Reuse Potential: 2 Quality: 4
General Comments: Obrien field	General Comments:
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows: -	Farnsworth Accent Windows: Hung Window Condition: Good
GROUP Window Condition: —	GROUP Window Condition: Good

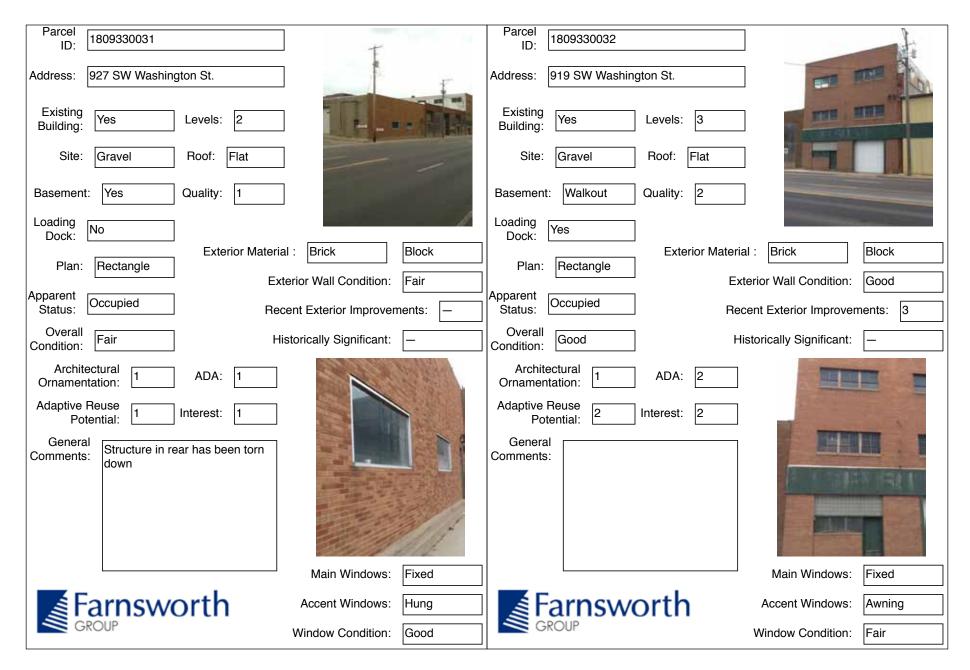


Parcel ID: 1809330002	Parcel ID: 1809330003
Address: 926 SW Adams St.	Address:
Existing Building: Yes Levels: 1	Existing Building: Yes Levels: 2
Site: Parking Roof: Flat	Site: Rubble Roof: Flat
Basement: Yes Quality: 1	Basement: Walkout Quality: 2
Loading Dock: No	Loading Dock:
Exterior Material : Block — — — — — — — — — — — — — — — — — — —	Exterior Material : Brick — — — — — — — — — — — — — — — — — — —
Exterior Wall Condition: Good	Exterior Wall Condition: Fair
Apparent Status: Occupied Recent Exterior Improvements: 3	Apparent Status: Occupied Recent Exterior Improvements: 1
Overall Condition: Good Historically Significant: —	Overall Condition: Fair Historically Significant: —
Architectural Ornamentation: 1 ADA: 2	Architectural Ornamentation: 1 ADA: 3
Adaptive Reuse Potential: 1 Interest: 1	Adaptive Reuse Potential: 3 Interest: 2
Conoral	General
Comments: Recently renovated	Comments:
Main Windows: Fixed	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: Good	GROUP Window Condition: —

Parcel ID: 1809330005	Parcel ID: 1809330006
Address: 912 SW Adams St.	Address: 910 SW Adams St.
Existing Building: Yes Levels: 1	Existing Building: Levels:
Site: Concrete Roof: Flat	Site: _ Roof: _
Basement: No Quality: 2	Basement: — Quality: —
Loading Dock: Yes Exterior Material : Brick Block	Loading Dock:
Plan: Rectangle Exterior Material : Brick Block Exterior Wall Condition: Fair	Exterior Material :
Apparent Status: Occupied Recent Exterior Improvements: 3	Apparent Status: Recent Exterior Improvements:
Overall Condition: Good Historically Significant: —	Overall Condition: Historically Significant: —
Architectural Ornamentation: 2 ADA: 4	Architectural — ADA: —
Adaptive Reuse Potential: 4 Interest: 2	Adaptive Reuse Potential: Interest: —
General Comments:	General Comments: See 1809330005.
Main Windows: Fixed	Main Windows: —
Farnsworth GROUP Accent Windows: — Window Condition: Good	Farnsworth GROUP Accent Windows: — Window Condition: —

Parcel ID: 1809330007	Parcel ID: 1809330008
Address: 906 SW Adams St.	Address: 900 SW Adams St.
Existing Building: Yes Levels: 4	Existing Building: Yes Levels: 2
Site: Parking Roof: Flat	Site: Parking Roof: Flat
Basement: Yes Quality: 3	Basement: Yes Quality: 2
Loading	Loading Yes Yes
Dock: Exterior Material : Brick	Dock: Tes Exterior Material : Block —
Plan: Rectangle	Plan: Rectangle
Apparent Convision Exterior Wall Condition: Good	Exterior Wall Condition: Good Apparent Conversed
Status: Occupied Recent Exterior Improvements: —	Status: Occupied Recent Exterior Improvements: —
Overall Condition: Good Historically Significant: Maybe	Overall Condition: Good Historically Significant: No
Architectural Ornamentation: 3 ADA: 2	Architectural Ornamentation: 1 ADA: 1
Adaptive Reuse Potential: 4 Interest: 3	Adaptive Reuse Potential: 1 Interest: 1
General —	General
Comments:	Comments:
Main Windows: Hung	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: Fair	GROUP Window Condition: —

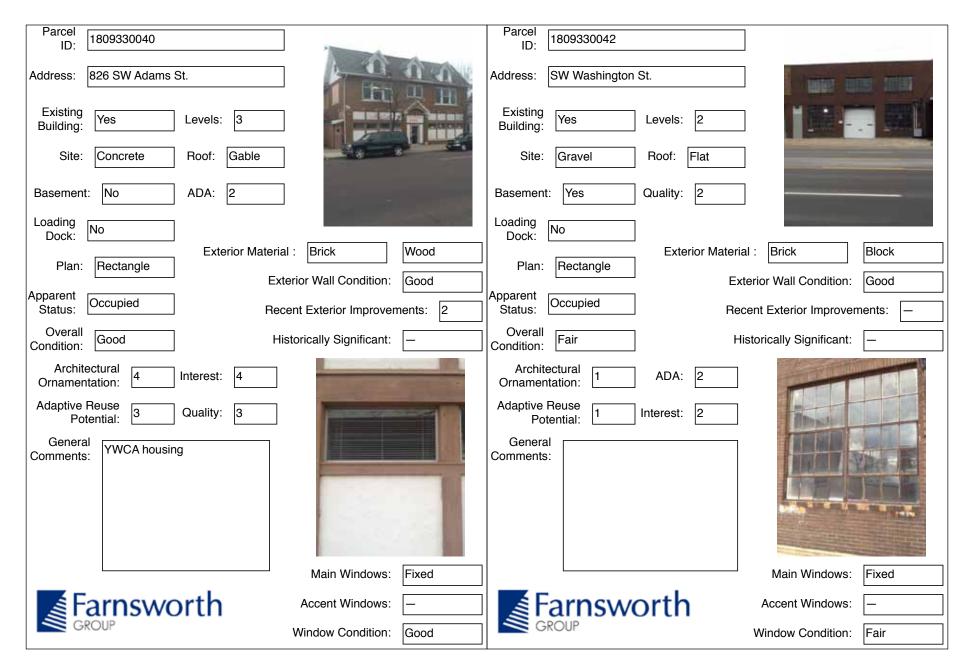




Parcel ID: 1809330033	Parcel ID: 1809330035
Address: 915 SW Washington St.	Address: 837 SW Washington St.
Existing Building: Yes Levels: 2	Existing Building: Yes Levels: 2
Site: Gravel Roof: Flat	Site: Concrete Roof: Barrel
Basement: Walkout Quality: 1	Basement: No Quality: 2
Loading Dock: Yes	Loading Dock: No
Exterior Material : Metal — Plan: Rectangle	Exterior Material : Brick Block Plan: Rectangle
Exterior Wall Condition: Good Apparent Conversed	Exterior Wall Condition: Good Apparent Conversed
Status: Occupied Recent Exterior Improvements: —	Status: Occupied Recent Exterior Improvements: 2
Overall Condition: Good Historically Significant: —	Overall Condition: Fair Historically Significant: —
Architectural Ornamentation: 1 ADA: 3	Architectural Ornamentation: 2 ADA: 1
Adaptive Reuse Potential: 1 Interest: 1	Adaptive Reuse Potential: 3 Interest: 2
General Comments:	General Comments:
Main Windows: —	Main Windows: Hung
Farnsworth Accent Windows: -	Farnsworth GROUP Accent Windows: — Window Condition: Good
GROUP Window Condition: —	GROUP Window Condition: Good

Parcel ID:	1809330036				Parcel ID:	1809330037				_
Address:	815 SW Washing	ton St.			Address:	813 SW Washin	igton St.		THE REL	
Existing Building:	Yes	Levels: 1			Existing Building:	Yes	Levels:	2	DEL .	E
Site:	Asphalt	Roof: Gable			Site:	Concrete	Roof:	Flat		
Basemen	t: No	Quality: 1			Basement	:: No	Quality:	2	_	
Loading Dock:	Yes	Exterior Materi	al : Wood		Loading Dock:	Yes	Evte	rior Material	: Brick	Stone
Plan:	Rectangle		terior Wall Condition:	Good	Plan:	Rectangle			rior Wall Condition:	Good
Apparent Status:	Occupied		cent Exterior Improver		Apparent Status:	Vacant]		nt Exterior Improver	
Overall Condition:	Good	Н	listorically Significant:	_	Overall Condition:	Fair]	Hist	orically Significant:	_
Archit Ornamer	ectural ntation:	ADA: 3			Archite Ornamen		ADA:	1		
Adaptive Po	Reuse tential:	Interest: 1			Adaptive Pot	Reuse tential: 3	Interest:	2		1 4
Genera Comments					Genera Comments	I			<u>F</u>	
			Main Windows:	_					Main Windows:	Hung
É	arnswo	orth	Accent Windows:	_		arnsw	orth	1	Accent Windows:	_
S G	ROUP		Window Condition:	_	G	ROUP		,	Window Condition:	Fair

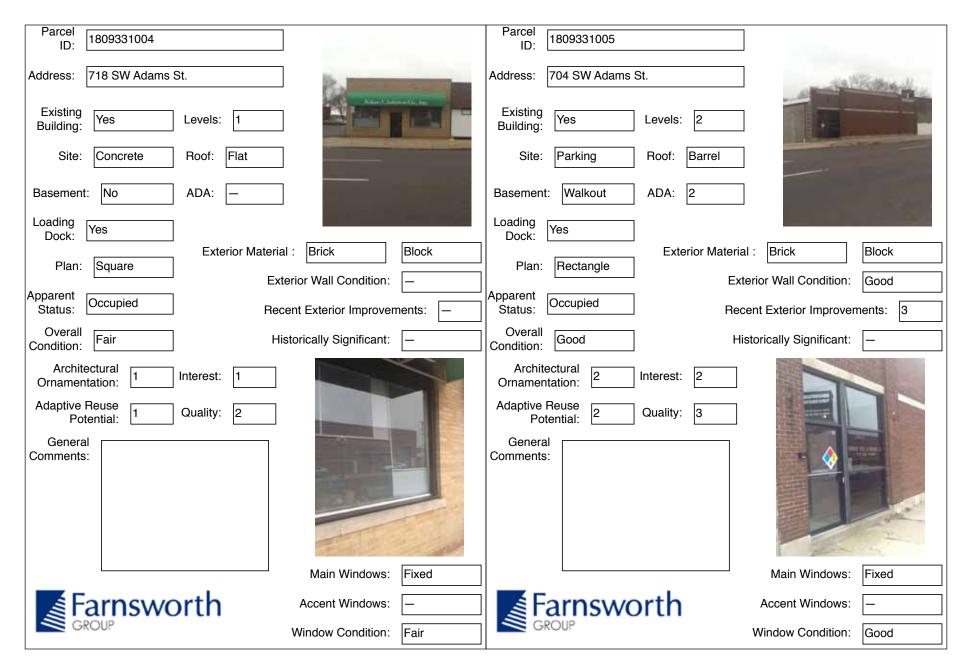
Parcel 1809330038	The state of the s	Parcel 1809330039
Address:		Address: 801 SW Washington St.
Existing Building: No	Levels: —	Existing Building: Yes Levels: 6
Site: Gravel	Roof: —	Site: Concrete Roof: Flat
Basement: -	Quality: —	Basement: Walkout Quality: 3
Loading — — — — — — — — — — — — — — — — — — —		Loading Dock: Yes
Plan: —	Exterior Material :	Plan: Rectangle Exterior Material : Brick Stone Exterior Wall Condition: Poor
Apparent	Recent Exterior Improvements: —	Apparent Status: Occupied Recent Exterior Improvements: 1
Overall Condition:	Historically Significant:	Overall Condition: Fair Historically Significant: Maybe
Architectural Ornamentation:	ADA: —	Architectural Ornamentation: 4 ADA: 2
Adaptive Reuse Potential:	Interest: —	Adaptive Reuse Potential: 5 Interest: 4
General Comments:		General Comments: Dilapidated brick work falling off building.
		Good character.
	Main Windows: —	Main Windows: Hung
Farnsw	orth Accent Windows: -	Farnsworth Accent Windows: — Window Condition: Poor
GROUP	Window Condition: —	GROUP Window Condition: Poor



Parcel 1809330043	Parcel ID: 1809330044
Address: SW Washington St.	Address: 918 SW Adams St.
Existing Building: Yes Levels: 2	Existing Building: Yes Levels: 2
Site: Gravel Roof: Flat	Site: Concrete Roof: Flat
Basement: Yes Quality: 2	Basement: Yes Quality: 1
Loading Dock: No	Loading — Dock:
Exterior Material : Brick Block Plan: Rectangle	Exterior Material : Block — Plan: Rectangle
Exterior Wall Condition: Good	Exterior Wall Condition: Good
Apparent Status: Occupied Recent Exterior Improvements: —	Apparent Status: Occupied Recent Exterior Improvements: 1
Overall Condition: Fair Historically Significant: —	Overall Condition: Fair Historically Significant: —
Architectural Ornamentation: 1 ADA: 2	Architectural Ornamentation: 1 ADA: —
Adaptive Reuse Potential: 1 Interest: 2	Adaptive Reuse Potential: 2 Interest: 1
General Comments:	General Comments:
Main Windows: Fixed	Main Windows: —
Farnsworth Accent Windows:	Farnsworth Accent Windows: -
GROUP Window Condition: Fair	GROUP Window Condition: —

Parcel ID: 1809330047	Parcel ID: 1809331001
Address: 820 SW Adams St.	Address:
Existing Building: Yes Levels: 2	Existing Building: No Levels: —
Site: Gravel Roof: Flat	Site: Parking Roof: —
Basement: Walkout ADA: 3	Basement: — ADA: —
Loading Dock: Yes	Loading
Plan: Rectangle Exterior Material : Brick Wood	Plan: — Exterior Material : — — —
Apparent Status:	Exterior Wall Condition: — Apparent Status: Recent Exterior Improvements: —
Overall Condition: Good Historically Significant: —	Overall — Historically Significant: —
Architectural Ornamentation: 3 Interest: 2	Architectural Ornamentation: — Interest: —
Adaptive Reuse Potential: 3 Quality: 2 General Comments:	Adaptive Reuse Potential: — Quality: — General Comments:
Main Windows: Fixed	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: Good	

Parcel 1809331002	Parcel ID: 1809331003
Address: 724 SW Adams St.	Address: 720 SW Adams St.
Existing Building: Yes Levels: 4	Existing Building: Yes Levels: 2
Site: Gravel Roof: Flat	Site: Concrete Roof: Flat
Basement: Walkout ADA: 1	Basement: Walkout ADA: -
Loading	Loading Dock: Yes
Plan: Rectangle Exterior Material : Brick Metal Exterior Wall Condition: Fair	Plan: Rectangle Exterior Material : Wood Concrete Exterior Wall Condition: Fair
Apparent Status: Vacant Recent Exterior Improvements: 2	Apparent Status: Occupied Recent Exterior Improvements: —
Overall Condition: Fair Historically Significant: Maybe	Overall Condition: Fair Historically Significant: —
Architectural Ornamentation: 3 Interest: 3	Architectural Ornamentation: 1 Interest: 1
Adaptive Reuse Potential: 3 Quality: 3	Adaptive Reuse Potential: 1 Quality: 2
General Comments:	General Comments:
Main Windows: Hung	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
Window Condition: Fair	Window Condition: —



Parcel ID: 1809331007	Parcel ID: 1809331007
Address:	Address:
Existing Building: No Levels: —	Existing Building: No Levels: —
Site: Gravel Roof: —	Site: Gravel Roof: —
Basement: — ADA: —	Basement: - ADA: -
Loading Dock: Plan: — Exterior Material : — — — Exterior Wall Condition: —	Loading Dock: — Exterior Material : — — — Exterior Wall Condition: —
Apparent Status: Recent Exterior Improvements: -	Apparent Status: Recent Exterior Improvements: —
Overall Condition: Historically Significant: —	Overall — Historically Significant: —
Architectural Ornamentation: Interest: —	Architectural Ornamentation: Interest: —
Adaptive Reuse Potential: — Quality: —	Adaptive Reuse Potential: Quality: —
General Comments:	General Comments:
Main Windows: —	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: —	GROUP Window Condition: —

Parcel ID: 1809331008	Parcel ID: 1809331009
Address:	Address: 733 SW Washington St.
Existing Building: No Levels: —	Existing Building: Yes Levels: 3
Site: Gravel Roof: —	Site: Concrete Roof: Flat
Basement: — ADA: —	Basement: No ADA: 2
Loading Dock: Plan: Exterior Material: — — — — — — — — — — — — — — — — — — —	Loading Dock: Yes Exterior Material: Brick Stone Plan: Rectangle Exterior Wall Condition: Good
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Occupied Recent Exterior Improvements: 3
Overall Historically Significant:	Overall Condition: Good Historically Significant: Maybe
Architectural Ornamentation: Interest: —	Architectural Ornamentation: 3 Interest: 3
Adaptive Reuse Potential: Quality: —	Adaptive Reuse Potential: 4 Quality: 3
General Comments:	General Comments:
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
Window Condition: —	Window Condition: Good

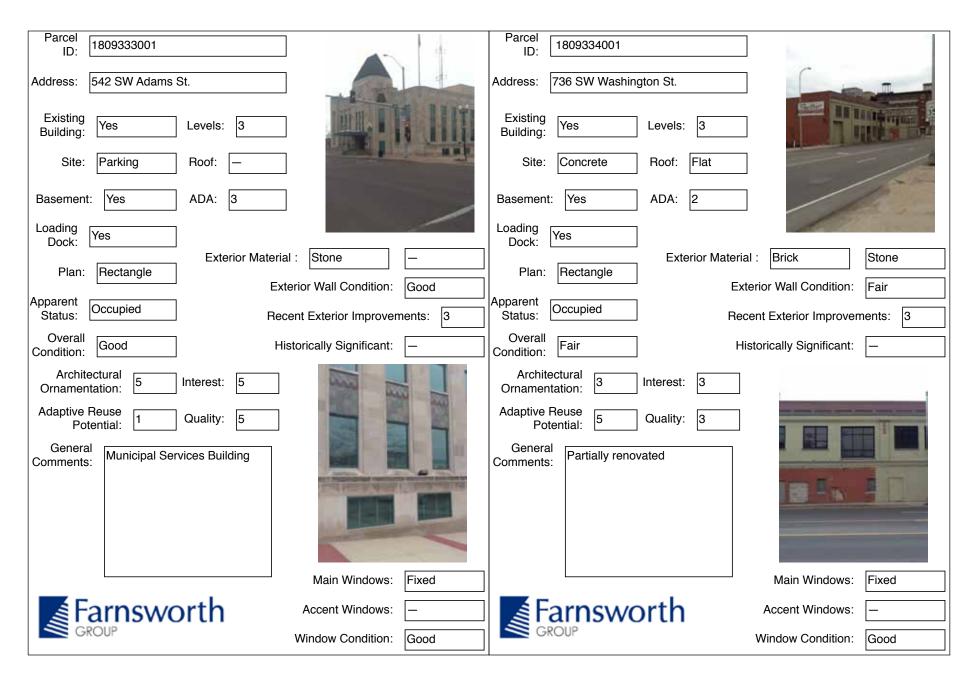
Parcel ID: 1809331010	Parcel ID: 1809331011
Address:	Address: 723 SW Washington St.
Existing Building: No Levels: —	Existing Building: Yes Levels: 2
Site: Parking Roof: —	Site: Concrete Roof: Flat
Basement: - ADA: -	Basement: No ADA: -
Loading	Loading No Dock:
Plan: — Exterior Material : — — — — — — — — — — — — — — — — — —	Plan: Rectangle Exterior Material : Brick Wood Exterior Wall Condition: Fair
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Vacant Recent Exterior Improvements: 2
Overall Historically Significant:	Overall Condition: Fair Historically Significant: —
Architectural Ornamentation: Interest: —	Architectural Ornamentation: 2 Interest: 1
Adaptive Reuse — Quality: —	Adaptive Reuse Potential: 2 Quality: 2
General Comments:	General Comments:
Main Windows:	Main Windows: Fixed
Farnsworth GROUP Accent Windows: — Window Condition: —	Farnsworth Accent Windows: — Window Condition: Fair
GROUP Window Condition: —	GROUP Window Condition: Fair

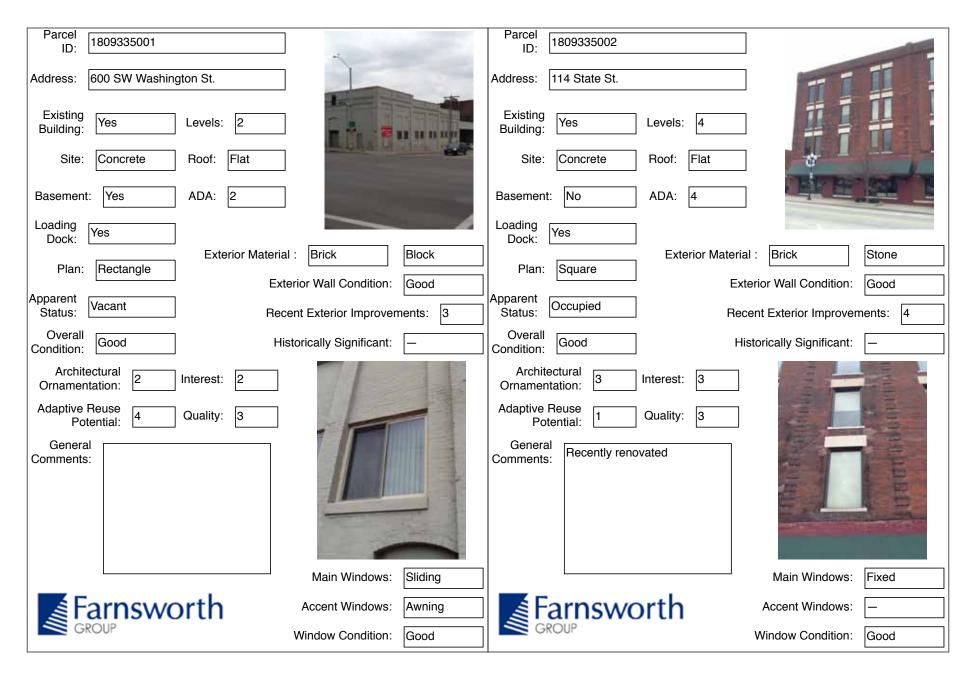
Parcel ID: 1809331012	Parcel ID: 1809331013
Address: 709 SW Washington St.	Address:
Existing Building: Yes Levels: 2	Existing Building: No Levels: —
Site: Concrete Roof: Flat	Site: Parking Roof: —
Basement: No ADA: 2	Basement: — ADA: —
Loading Dock: Yes	Loading
Plan: Rectangle Exterior Material : Brick — Exterior Wall Condition: Fair	Plan: — Exterior Material : — — — Exterior Wall Condition: —
Apparent Status: Occupied Recent Exterior Improvements: 2	Apparent Status: Recent Exterior Improvements: —
Overall Condition: Historically Significant: —	Overall — Historically Significant: —
Architectural Ornamentation: 2 Interest: 2	Architectural Ornamentation: Interest: —
Adaptive Reuse Potential: 2	Adaptive Reuse Potential: — Quality: —
General Comments:	General Comments:
Main Windows: Hung	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: Fair	GROUP Window Condition: —

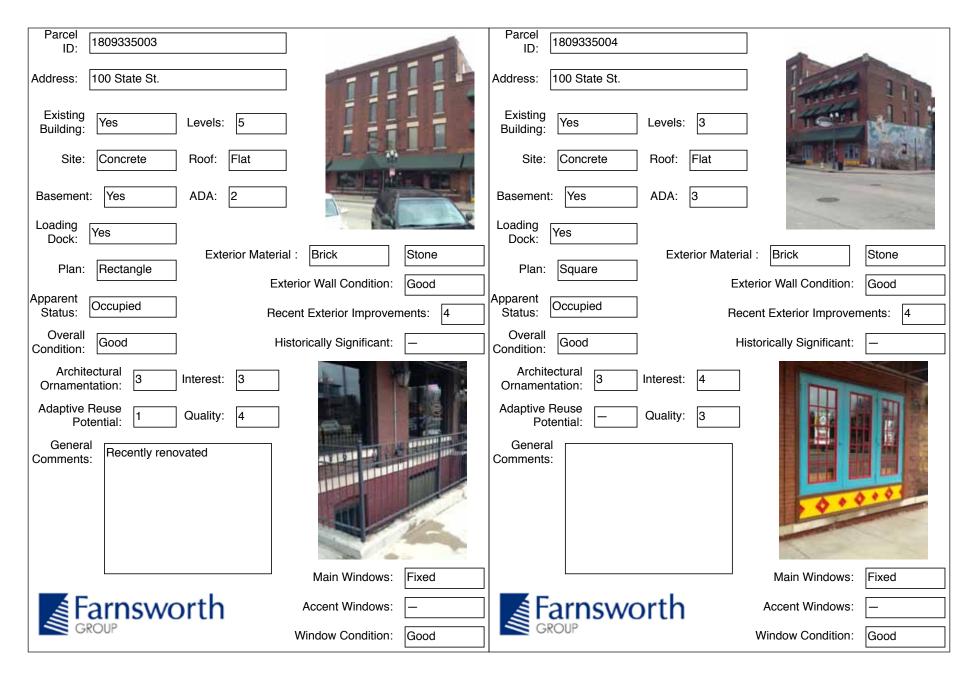
Parcel 1809331014	Parcel ID: 1809332016
Address:	Address: 210 State St.
Existing Building: No Levels: —	Existing Building: Yes Levels: 1
Site: Gravel Roof: —	Site: Concrete Roof: Flat
Basement: — ADA: —	Basement: No ADA: 3
Loading	Loading Dock: No
Plan: — Exterior Material : — — —	Plan: Square Exterior Material : Brick Stone
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Occupied Exterior Wall Condition: Good Recent Exterior Improvements: 4
Overall Condition: Historically Significant: —	Overall Good Historically Significant: —
Architectural Ornamentation: — Interest: —	Architectural Ornamentation: 4 Interest: 4
Adaptive Reuse Quality:	Adaptive Reuse Potential: 1 Quality: 3
General Comments:	General Comments:
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows: -	Farnsworth Accent Windows: — Window Condition: Good
GROUP Window Condition: —	GROUP Window Condition: Good

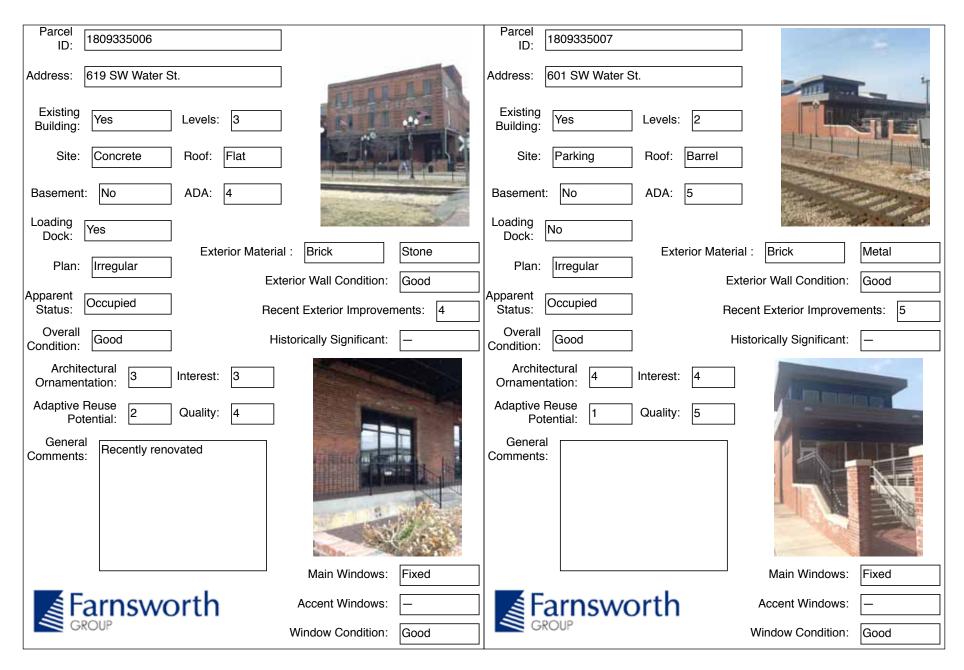
Parcel ID:	1809332017			Parcel ID: 1809332019
Address:	625 SW Washington St.			Address:
Existing Building:	Yes Levels: 1			Existing Building: No Levels: —
Site:	Parking Roof: Gable			Site: Parking Roof: —
Basement	:: No ADA: 3		-	Basement: - ADA: -
Loading Dock:	No			Loading
Plan:	Exterior Ma		Good	Plan: — Exterior Material : — — — — — — — — — — — — — — — — — —
Apparent Status:	Occupied	Recent Exterior Improvemen		Apparent Status: Recent Exterior Improvements: —
Overall Condition:	Good	Historically Significant:	_	Overall Condition: Fair Historically Significant: —
Archite Ornamen	ectural tation: 1 Interest: 1			Architectural Ornamentation: Interest: —
Adaptive Po	Reuse tential: 1 Quality: 3			Adaptive Reuse Quality:
Genera Comments	·			General Comments:
		Main Windows: -	_	Main Windows: —
S F	arnsworth	Accent Windows: -		Farnsworth Accent Windows: -
€ G	ROUP	Window Condition:	_	GROUP Window Condition: —

Parcel ID: 1809332020	Parcel 1809332022
Address: 611 SW Washington St.	Address:
Existing Building: Yes Levels: 1	Existing Building: No Levels: —
Site: Concrete Roof: Flat	Site: Parking Roof: -
Basement: No ADA: 4	Basement: — ADA: —
Loading Dock: Yes	Loading Dock:
Plan: Rectangle Exterior Material : Brick Stucco Exterior Wall Condition: Good	Plan: — Exterior Material : — — — Exterior Wall Condition: —
Apparent Status: Occupied Recent Exterior Improvements: 4	Apparent Status: Recent Exterior Improvements: —
Overall Condition: Good Historically Significant: —	Overall Condition: Good Historically Significant: —
Architectural Ornamentation: 3 Interest: 3	Architectural Ornamentation: Interest: —
Adaptive Reuse Potential: 2 Quality: 3	Adaptive Reuse Quality:
General Comments:	General Comments:
Main Windows: Fixed	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
Window Condition: Good	Window Condition:









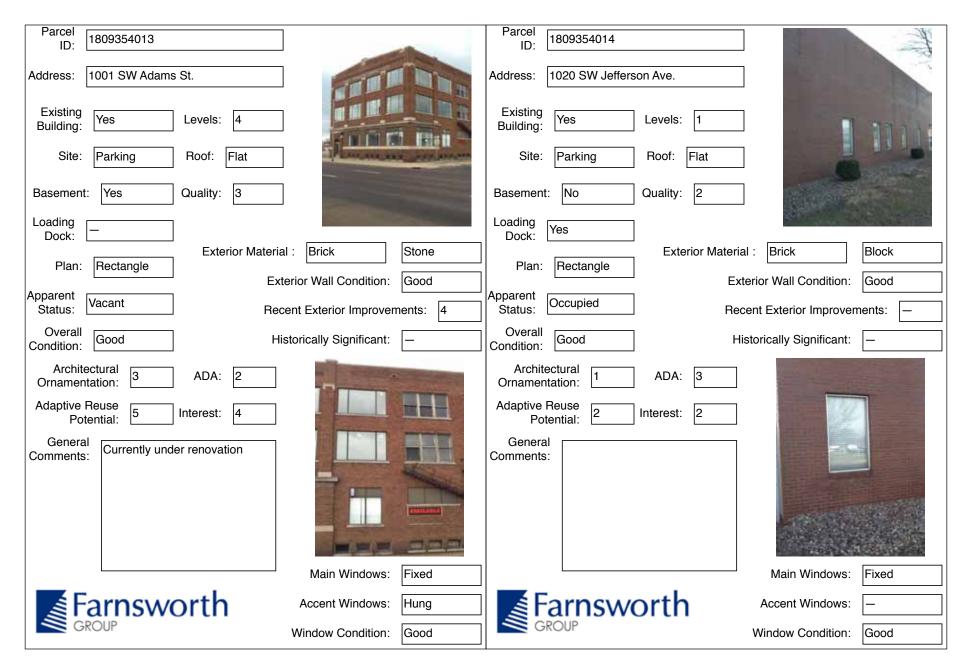
Parcel 1809336001	Parcel ID: 1809353006
Address: 101 State St.	Address: 1114 SW Jefferson Ave.
Existing Building: Yes Levels: 2	Existing Building: Yes Levels: 1
Site: Parking Roof: Flat	Site: Parking Roof: Barrel
Basement: No ADA: -	Basement: No Quality: 2
Loading Dock: No	Loading Dock:
Plan: Irregular Exterior Material : Brick Metal	Plan: Irregular Exterior Material : Brick Block
Apparent Status: Occupied Status: Exterior Wall Condition: Good Recent Exterior Improvements: 5	Apparent Status:
Overall Condition: Good Historically Significant: No	Overall Condition: Historically Significant: —
Architectural Ornamentation: 5 Interest: 5 Adaptive Reuse 4 Ouglitu: 4	Architectural Ornamentation: 2 ADA: 4 Adaptive Reuse O Interest: 2
Potential: 1 Quality: 4 General Comments: Recent construction	Potential: 2 Interest: 2 General Comments:
Main Windows: Fixed	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: Good	GROUP Window Condition: —

Parcel ID: 1809353013	Parcel ID: 1809353016
Address: 1125 SW Adams St.	Address: 1115 SW Adams St.
Existing Building: Yes Levels: 1	Existing Building: Yes Levels: 1
Site: Gravel Roof: Barrel	Site: Concrete Roof: Flat
Basement: No Quality: 1	Basement: No Quality: 2
Loading Dock: No	Loading Dock:
Plan: Square Exterior Material : Block — Exterior Wall Condition: Poor	Plan: Rectangle Exterior Material : Brick Block Exterior Wall Condition: Good
Apparent Status: Vacant Recent Exterior Improvements: —	Apparent Status: Occupied Recent Exterior Improvements: —
Overall Condition: Poor Historically Significant: —	Overall Condition: Fair Historically Significant: —
Architectural Ornamentation: 1 ADA: 3	Architectural Ornamentation: 2 ADA: 4
Adaptive Reuse Potential: 1 Interest: 1	Adaptive Reuse Potential: 1 Interest: 1
General Comments:	General Comments:
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows: -	Farnsworth GROUP Accent Windows: — Window Condition: Good
GROUP Window Condition: —	GROUP Window Condition: Good

Parcel ID:	1809353020	Parcel ID: 1809353021
Address:	317 Persimmon St.	Address: 1119 SW Adams St.
Existing Building:	Yes Levels: 1	Existing Building: Yes Levels: 1
Site:	Parking Roof: Flat	Site: Gravel Roof: Gable
Basement:	No Quality: 1	Basement: No Quality: 2
Loading Dock:	No	Loading Dock: Yes
Plan:	Exterior Material : Stucco — Rectangle	Exterior Material : Block Metal Plan: Irregular
Apparent 7	Exterior Wall Condition: Occupied Description: Increase Increas	Exterior Wall Condition: Good Apparent Occupied December 5-storios Insurancements
Status. L	Recent Exterior Improvements:	Status. Hecent Exterior improvements:
Overall Condition:	Good Historically Significant: -	Overall Condition: Good Historically Significant: —
Archite Ornament		Architectural Ornamentation: 1 ADA: 4
General	ential: I Interest: I	Adaptive Reuse Potential: 1 Interest: 1 General
Comments:		Comments:
	Main Windows: —	Main Windows: Fixed
É Fa	arnsworth Accent Windows: -	Farnsworth Accent Windows: -
GR GR	Window Condition: —	GROUP Window Condition: Fair

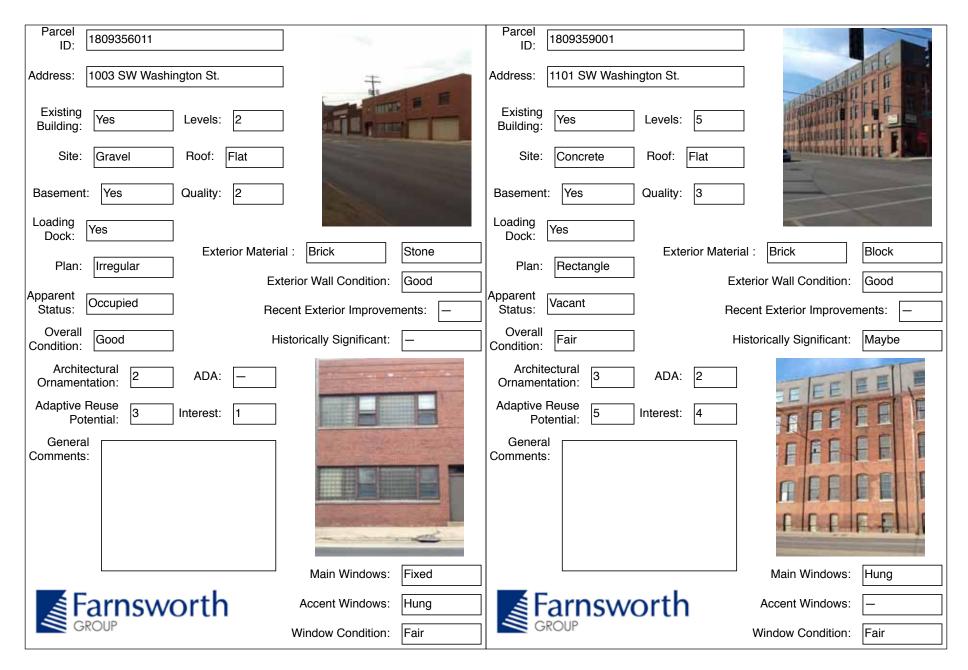
Parcel 1809353022	Parcel ID: 1809353023
Address:	Address: 1112 SW Adams St.
Existing Building: No Levels: —	Existing Building: Yes Levels: 1
Site: Grass Roof: —	Site: Parking Roof: Gable
Basement: — Quality: —	Basement: No Quality: 2
Loading Dock: Exterior Material: — — — — — — — — — — — — — — — — — — —	Loading Dock: Exterior Material: Metal Plan: Rectangle
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Occupied Status: Exterior Wall Condition: — Recent Exterior Improvements: —
Overall — Historically Significant: —	Overall Good Historically Significant: —
Architectural — ADA: —	Architectural Ornamentation: 1 ADA: 4
Adaptive Reuse Potential: Interest: — General	Adaptive Reuse Potential: 1 Interest: 1 General
Comments:	Comments:
Main Windows: -	Main Windows: Sliding
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: —	GROUP Window Condition: Fair

Parcel ID: 1809354004	Parcel ID: 1809354005
Address: 1010 SW Jefferson Ave.	Address: 1000 SW Jefferson Ave.
Existing Building: Yes Levels: 1	Existing Building: Yes Levels: 1
Site: Gravel Roof: Gable	Site: Asphalt Roof: Flat
Basement: No Quality: 1	Basement: No Quality: 2
Loading Dock: Yes	Loading Dock: Yes
Plan: Rectangle Exterior Material : Block — Exterior Wall Condition: Fair	Plan: Irregular Exterior Material : Brick Block Plan: Fair
Apparent Status: Occupied Recent Exterior Improvements: —	Apparent Status: Occupied Recent Exterior Improvements: —
Overall Condition: Fair Historically Significant: —	Overall Condition: Good Historically Significant: —
Architectural Ornamentation: 1 ADA: 4	Architectural Ornamentation: 1 ADA: 4
Adaptive Reuse Potential: 1 Interest: 1	Adaptive Reuse Potential: 2 Interest: 1
General Comments:	General Comments:
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows: -	Farnsworth GROUP Accent Windows: — Window Condition: Fair
GROUP Window Condition: —	GROUP Window Condition: Fair



Parcel ID:	1809355006				Parcel ID:	1809355007				
Address:	1100 SW Adams	St.		Towns of the last	Address:	1100 SW Adams	s St.			1
Existing Building:	Yes	Levels: 1			Existing Building:	Yes	Levels:	1		
Site:	Concrete	Roof: Flat		100	Site:	Concrete	Roof:	Flat		
Basement	:: No	Quality: 2			Basement	:: No	Quality:	3		-
Loading Dock:	Yes				Loading Dock:	Yes]		6	- 9
Plan:	Rectangle	Exterior Mate		Concrete	Plan:	Rectangle	Exte	erior Material :		Concrete
Apparent	Occupied		exterior Wall Condition:	Good	Apparent	Occupied]		ior Wall Condition:	
Status:	Осоция	R	ecent Exterior Improver	nents:	Status.	оссар.са	J	Recen	t Exterior Improver	nents:
Overall Condition:	Good	ļ	Historically Significant:	_	Overall Condition:	Good		Histo	orically Significant:	_
Archite Ornamen		ADA: 2]		Archite Ornamen		ADA:	2		
Adaptive Pot	Reuse tential:	Interest: 1]		Adaptive Pot	Reuse tential:	Interest:	2		
Genera Comments					Genera Comments					
			Main Windows:	_					Main Windows:	_
	arnswo	orth	Accent Windows:	_		arnsw	orth	1	Accent Windows:	_
G	ROUP		Window Condition:	_	G	ROUP		V	Vindow Condition:	_

Parcel [ID:	1809356001				Parcel ID: 1809356007
Address: [1028 SW Adams	St.			Address:
Existing Building:	Yes	Levels:	5		Existing Building: No Levels: —
Site:	Concrete	Roof: -	-	101	Site: Asphalt Roof: —
Basement	: Yes	Quality:	4		Basement: — Quality: —
Loading Dock:	_				Loading
Plan:	Rectangle	Exteri		Stone	Exterior Material :
			Exterior Wall Condition: G	Good	Exterior Wall Condition: —
Apparent Status:	Vacant		Recent Exterior Improvemen		Apparent Status: Recent Exterior Improvements: —
Overall Condition:	Good		Historically Significant:	Maybe	Overall — Historically Significant: —
Archite Ornament		ADA:	1		Architectural Ornamentation: ADA: —
Adaptive F	Reuse ential: 5	Interest:	5		Adaptive Reuse Potential: Interest: —
General Comments:					General Comments:
			Main Windows: F	ixed	Main Windows: —
<u>á</u> F	arnswo	orth	Accent Windows: -	_	Farnsworth Accent Windows: -
GF GF	ROUP		Window Condition:	Good	GROUP Window Condition: —



Parcel ID: 1809361006	Parcel ID: 1809376001
Address: 1100 SW Washington St.	Address: 1010 SW Washington St.
Existing Building: Yes Levels: 2	Existing Building: Yes Levels: —
Site: Concrete Roof: Flat	Site: Railroad Roof: —
Basement: Walkout ADA: 3	Basement:
Loading Dock: Yes	Loading Dock:
Plan: Rectangle Exterior Material : Brick Metal Exterior Wall Condition: Good	Plan: Irregular Exterior Material: — — — — — — — — — — — — — — — — — — —
Apparent Status: Occupied Recent Exterior Improvements: 3	Apparent Status: Occupied Recent Exterior Improvements: —
Overall Condition: Good Historically Significant: —	Overall Condition: Historically Significant: —
Architectural Ornamentation: 2 Interest: 1	Architectural Ornamentation: Interest: 1
Adaptive Reuse Potential: 1 Quality: 2	Adaptive Reuse Potential: 2 Quality: 1
General Comments: Heavy equipment factory	General Comments: Multiple buildings, comprising of brick, stucco & metal.
	Several small storage building off alley.
	Various roof styles and points/ levels of entry
Main Windows: —	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: —	GROUP Window Condition: —

Parcel Laggerage	Parcel Laggerage
ID: 1809376002	ID: 1809376003
Address: 1000 SW Washington St.	Address: 920 SW Washington St.
Existing Variation (a)	Existing Vac
Building: Yes Levels: 3	Building: Yes Levels: 1
ACTUAL STREET	
Site: Gravel Roof: Flat	Site: Concrete Roof: Flat
Basement: Walkout ADA: 2	Basement: No Quality: 2
Localina	Localina
Loading Dock: Yes	Loading Dock: Yes
Exterior Material : Brick Stone	Exterior Material : Metal —
Plan: Rectangle	Plan: Rectangle
Exterior Wall Condition: Good	Exterior Wall Condition: Good
Apparent Occupied Decay 5 to size Incompared to 1	Apparent Occupied Pocent Exterior Improvements:
Status: Recent Exterior Improvements: 2	Status: Recent Exterior Improvements: —
Overall Fair Historically Significant: —	Overall Fair Historically Significant: —
Condition:	Condition:
Architectural 4 Interest: 4	Architectural 1 ADA: 2
Ornamentation: 4 Interest: 4	Ornamentation: Land ADA. 2
Adaptive Reuse Retential: 5 Quality: 4	Adaptive Reuse
Potential: 5 Quality: 4	Potential: 1 Interest: 1
General Genera	General
Comments:	Comments:
Main Windows: Hung	Main Windows: -
Earlast vonta	Eo Nicola do Nto
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: Fair	GROUP Window Condition: —

Parcel ID: 1809376004	Parcel ID: 1809376005
Address: 908 SW Washington St.	Address: 840 SW Washington St.
Existing Building: Yes Levels: 6	Existing Building: Yes Levels: 1
Site: Concrete Roof: Flat	Site: Gravel Roof: Flat
Basement: Walkout Quality: 2	Basement: No Quality: 1
Loading Dock: Yes	Loading Dock: No
Plan: Rectangle Exterior Material : Brick — Exterior Wall Condition: Poor	Plan: Rectangle Exterior Material : Block —
Apparent Status:	Apparent Status: Occupied Recent Exterior Improvements: —
Overall Condition: Poor Historically Significant: Maybe	Overall Condition: Good Historically Significant: -
Architectural Ornamentation: 3 ADA: 1	Architectural Ornamentation: 1 ADA: —
Adaptive Reuse Potential: 3 Interest: 3	Adaptive Reuse Potential: 1 Interest: 1
General Comments: Brick work falling off in rear.	General Comments:
Main Windows: Hung	Main Windows: —
Farnsworth Accent Windows:	Farnsworth GROUP Accent Windows: — Window Condition: —
GROUP Window Condition: Poor	GROUP Window Condition: —

Parcel ID:	1809376006	Parcel ID: 1809376007
Address:	836 SW Washington St.	Address:
Existing Building:	Yes Levels: 2	Existing Building: No Levels: —
Site:	Gravel Roof: Flat	Site: Parking Roof: —
Basement	t: Yes Quality: 3	Basement: — Quality: —
Loading Dock:	Yes	Loading Dock:
Plan:	Rectangle Exterior Material : Brick Stone Exterior Wall Condition: Good	Exterior Material :
Apparent Status:	Occupied Recent Exterior Improvements:	Apparent Status: Recent Exterior Improvements: —
Overall Condition:	Fair Historically Significant: —	Overall Condition: Poor Historically Significant: —
Archite Ornamer	ectural 2 ADA: 1	Architectural — ADA: —
Adaptive Po	Reuse tential: 4 Interest: 2	Adaptive Reuse Potential: Interest: —
Genera Comments	Mindows have been closed off	General Comments:
	Main Windows: —	Main Windows: —
	arnsworth Accent Windows: -	Farnsworth Accent Windows: -
G	ROUP Window Condition: —	GROUP Window Condition: —

Parcel ID: 1809376008	Parcel ID: 1809376009
Address:	Address: 800 SW Washington St.
Existing Building: Yes Levels: 8	Existing Building: Yes Levels: 6
Site: Gravel Roof: Flat	Site: Parking Roof: Flat
Basement: Walkout Quality: 3	Basement: Walkout ADA: 2
Loading Dock: Yes	Loading Dock: Yes
Exterior Material : Brick Stone Plan: Rectangle	Exterior Material : Brick Stone Plan: Rectangle
Apparent Occupied Status Occupied Exterior Wall Condition: Good	Apparent Vacant Vacant
Status: Hecent Exterior improvements:	Status: Hecent Exterior Improvements:
Overall Condition: Good Historically Significant: —	Overall Condition: Fair Historically Significant: Maybe
Architectural Ornamentation: 4 ADA: 1	Architectural Ornamentation: 4 Interest: 4
Adaptive Reuse Potential: 5 Interest: 3	Adaptive Reuse Potential: 5 Quality: 3
General	General
Comments:	Comments:
Main Windows: Fixed	Main Windows: Hung
Farnsworth Accent Windows: Awning	Farnsworth Accent Windows: Circular
GROUP Window Condition: Fair	GROUP Window Condition: Poor

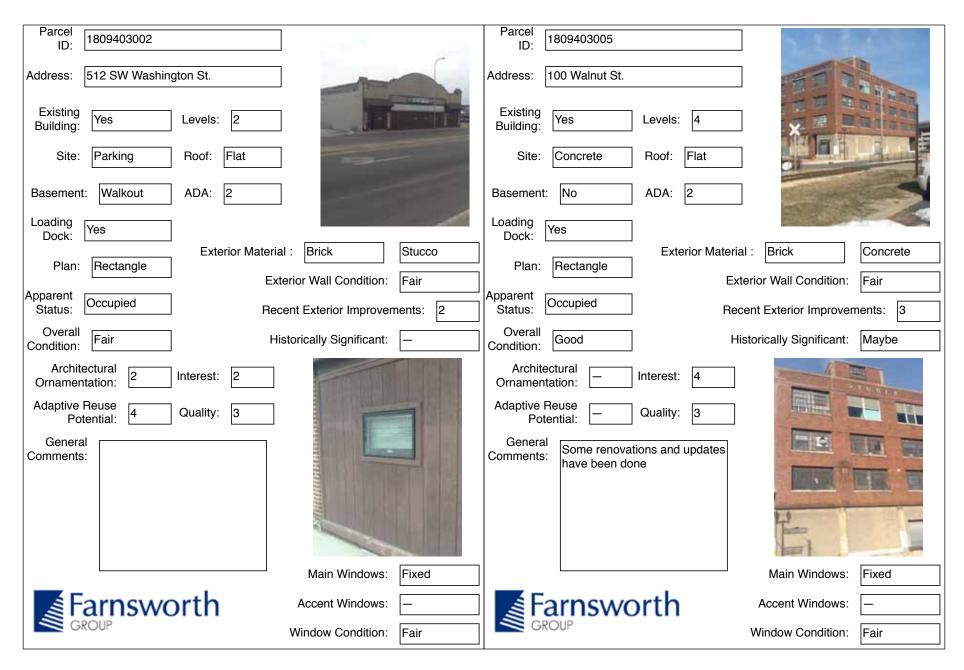
Parcel ID: 1809376011	Parcel ID: 1809376012
Address:	Address:
Existing Building: Yes Levels: —	Existing Building: Yes Levels: 1
Site: Gravel Roof: —	Site: Gravel Roof: —
Basement: No ADA: —	Basement: No ADA: —
Loading Dock:	Loading Dock:
Plan: — Exterior Material : — — — — — — — — — — — — — — — — — —	Plan: — Exterior Material : — — — — — — — — — — — — — — — — — —
Apparent Recent Exterior Improvements:	Apparent Recent Exterior Improvements:
Overall Condition: Fair Historically Significant: —	Overall Condition: Fair Historically Significant: —
Architectural Ornamentation: Interest: —	Architectural Ornamentation: Interest: 2
Adaptive Reuse Potential: Quality: —	Adaptive Reuse — Quality: 1
General Comments: Grain silo	General Comments: Grain silo
Main Windows: —	Main Windows: -
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: —	GROUP Window Condition: —

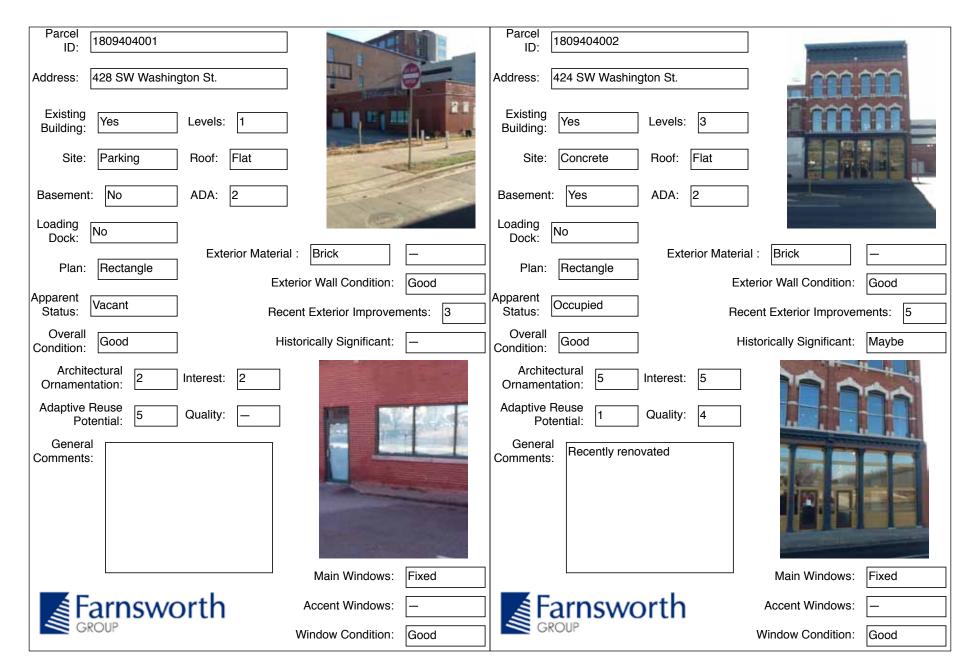
Parcel ID: 1809376028	Parcel 1809376029
Address: SE Persimmon St.	Address: 100 SE Persimmon St.
Existing Building: Yes Levels: 1	Existing Building: Yes Levels: 2
Site: Concrete Roof: Gable	Site: Concrete Roof: Flat
Basement: No ADA: 3	Basement: No ADA: -
Loading Dock: No	Loading Dock: No
Plan: Rectangle Exterior Material : Brick Metal Exterior Wall Condition: Good	Plan: Irregular Exterior Material : Brick Block Exterior Wall Condition: Fair
Apparent Status: Occupied Recent Exterior Improvements: 1	Apparent Status: Occupied Recent Exterior Improvements: 2
Overall Condition: Good Historically Significant: —	Overall Condition: Fair Historically Significant: —
Architectural Ornamentation: 1 Interest: 1	Architectural Ornamentation: 2 Interest: 2
Adaptive Reuse Potential: 1 Quality: 1	Adaptive Reuse Potential: 2 Quality: 1
General Comments:	General Comments:
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows:	Farnsworth Accent Windows: Hung
Window Condition: —	Window Condition: Poor

Parcel ID:	1809377036	ří.		Parcel ID:	1809402013				
Address:	95 State St.			Address:	417 SW Washir	ngton St.		10	
Existing Building:	Yes Levels: 1	- 24	HAME OF THE STATE OF	Existing Building:	Yes	Levels:	3		F TITE
Site:	Concrete Roof: Flat			Site:	Concrete	Roof:	Flat		1
Basement	: No ADA: 4			Basement	: No	ADA:	2		
Loading Dock:	Yes			Loading Dock:	No]			
Plan:	Rectangle Exterior	Material : Concrete	_	Plan:	Rectangle	Exte	rior Material		_
Apparent Status:	Occupied	Exterior Wall Condition: Recent Exterior Improven	Good nents: -	Apparent Status:	Vacant]		erior Wall Condition: ent Exterior Improver	Good nents: 4
Overall Condition:	Good	Historically Significant:	No	Overall Condition:	Good]		storically Significant:	Maybe
Archite	II Interest: I—			Archite Ornamen		Interest:	5	14	
Adaptive F				Adaptive I		Quality:	4	1	75
Genera	Post office	<u> </u>		Genera Comments	l Inder curren	nt renovation	on		
Comments				Comments	Older wood v	vindows			11 11
		Main Windows:	Fixed					Main Windows:	Fixed
	arnsworth	Accent Windows:			arnswa	orth		Accent Windows:	_
GR GR	ROUP	Window Condition:	Good	S GF	ROUP			Window Condition:	Good

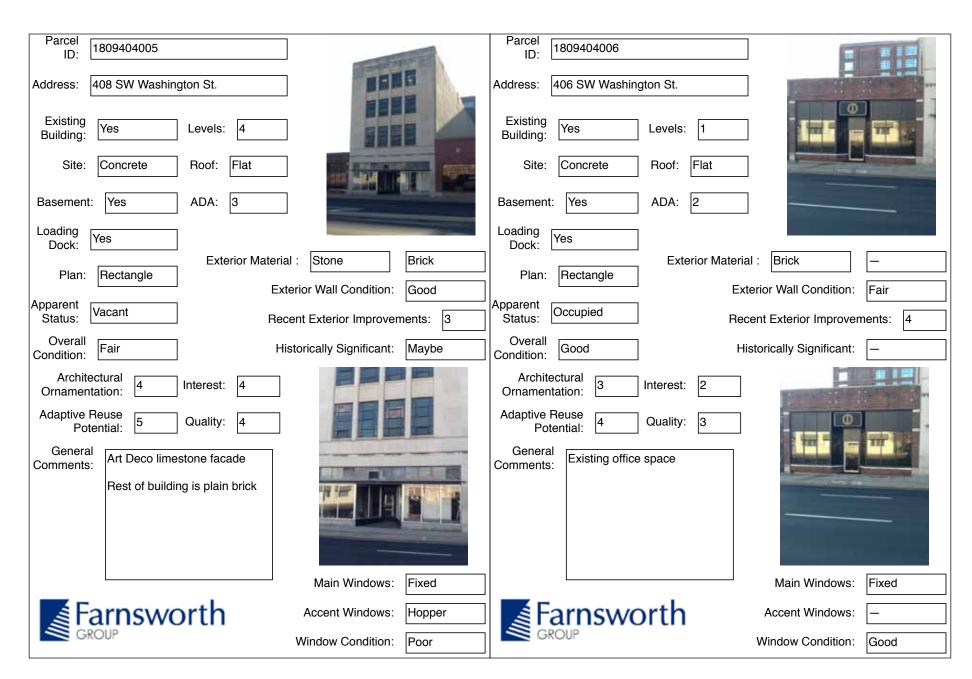
Parcel ID: 1809402014	Parcel ID: 1809402015
Address:	Address: 409 SW Washington St.
Existing Building: Levels: —	Existing Building: Yes Levels: 2
Site: — Roof: —	Site: Asphalt Roof: Flat
Basement: — ADA: —	Basement: No ADA: 4
Loading Dock: Exterior Material: — — — — — — — — — — — — — — — — — — —	Loading Dock: No Exterior Material: Brick Stucco Plan: Rectangle
Apparent Status: Exterior Wall Condition: — Recent Exterior Improvements: —	Apparent Status: Occupied Exterior Wall Condition: Good Recent Exterior Improvements: 5
Overall Condition: Historically Significant: —	Overall Condition: Good Historically Significant: —
Architectural Ornamentation: Interest: — Adaptive Reuse Potential: — Quality: —	Architectural Ornamentation: 4 Interest: 5 Adaptive Reuse Potential: 1 Quality: 5
General Comments: See 1809402015.	General Comments: Recently renovated New windows and stucco surrounds
Main Windows: —	Main Windows: Casement
Farnsworth Accent Windows: -	Farnsworth Accent Windows: —
Window Condition:	Window Condition: Good

Parcel 1809402018	Parcel ID: 1809402019
Address:	Address: 423 SW Washington St.
Existing Building: No Levels: —	Existing Building: Yes Levels: 2
Site: Parking Roof: —	Site: Concrete Roof: Flat
Basement: — ADA: —	Basement: No ADA: 3
Loading Dock: Plan: — Exterior Material : — — — Exterior Wall Condition: —	Loading Dock: Plan: Square Exterior Material : -
Apparent Status: Recent Exterior Improvements: —	Apparent Status: Occupied Recent Exterior Improvements: —
Overall Condition: Good Historically Significant: No	Overall Good Historically Significant: No
Architectural Ornamentation: Interest: —	Architectural Ornamentation: 2 Interest: 2
Adaptive Reuse Potential: Quality: — General Comments:	Adaptive Reuse Potential: 3 Quality: 3 General Comments:
Main Windows: —	Main Windows: Fixed
Farnsworth Accent Windows:	Farnsworth Accent Windows: -
GROUP Window Condition: —	Window Condition: Good





Parcel ID:	1809404003	Parcel ID: 1809404004
Address:	420 SW Washington St.	Address: 412 SW Washington St.
Existing Building:	Yes Levels: 1	Existing Building: Yes Levels: 2
Site:	Concrete Roof: -	Site: Concrete Roof: Flat
Basement	: Yes ADA: 1	Basement: Yes ADA: 4
Loading Dock:	No	Loading Dock: Yes
Plan:	Exterior Material : Brick — Rectangle	Exterior Material : Brick — Plan: Rectangle
Apparent Status:	Vacant Second States of Market Second States of Market Second Sec	Apparent Status: Occupied Exterior Wall Condition: Good Recent Exterior Improvements: 4
Overall	Recent Exterior Improvements: 1	Overall
Condition:	Dilapidated Historically Significant: -	Condition: Good Historically Significant: —
Archite Ornamer	ectural tation: 3 Interest: 2	Architectural Ornamentation: 2 Interest: 2
Adaptive Po	Reuse tential: 5 Quality: 1	Adaptive Reuse Potential: 4 Quality: 3
Genera	leacade only no huilding hehindi	General Comments: Updated brick work
Commonte		Partially occupied
	Main Windows: —	Main Windows: Fixed
	arnsworth Accent Windows:	Farnsworth Accent Windows: -
G	Window Condition: —	GROUP Window Condition: Good



Parcel ID:	1809404007	Parcel 1809405001
Address:		Address: 330 SW Washington St.
Existing Building:	No Levels: —	Existing Building: Yes Levels: 3
Site:	Parking Roof: —	Site: Parking Roof: Flat
Basement	::	Basement: No ADA: 3
Loading Dock:		Loading Dock: No
Plan:	Exterior Material :	Plan: Square Exterior Material : Concrete — Exterior Wall Condition: Good
Apparent Status:	Recent Exterior Improvements:	Apparent Status: Occupied Recent Exterior Improvements: 3
Overall Condition:	Good Historically Significant: No	Overall Condition: Good Historically Significant: —
Archite Ornamer	ectural Interest:	Architectural Ornamentation: 3 Interest: 3
Adaptive Po	Reuse Quality:	Adaptive Reuse Potential: 1 Quality: 3
Genera Comments		General Comments:
	Main Windows: —	Main Windows: Fixed
	arnsworth Accent Windows:	Farnsworth Accent Windows: — Window Condition: Good
G	ROUP Window Condition: —	GROUP Window Condition: Good

Parcel ID:	1809406007			Parcel ID:	1809406008				
Address:	401 SW Water St.		11	Address:	401 SW Water S	St.			
Existing Building:	Yes Levels: 6			Existing Building:	_	Levels:	_		
Site:	Parking Roof: -			Site:	_	Roof:	_		
Basement	: ADA:			Basement	:: [—	ADA:	_		
Loading Dock:	_			Loading Dock:	_]			
Plan:	Exterior Mat		Good	Plan:	_	Exte	erior Material	: rior Wall Condition:	
Apparent Status:		Recent Exterior Improvement		Apparent Status:	_			nt Exterior Improven	nents: -
Overall Condition:	Good	Historically Significant:	No	Overall Condition:	_]	Hist	torically Significant:	
Archite Ornamen	ectural Interest:			Archite Ornamen		Interest:	_		
Adaptive Po	Reuse Quality:			Adaptive Pot	Reuse tential:	Quality:	_		
Genera Comments				Genera Comments		2000.			
		Main Windows:						Main Windows:	
	arnsworth	Accent Windows:			ornove	orth		Accent Windows:	
€ GH	aiiiswoitti ROUP	Window Condition:		€ GH	arnswo	ווווכ		Window Condition:	
		vviildow Condition.	_					VVIII IGOVV CONGILION.	

Parcel ID: 1809407001	Parcel ID: 1809408021
Address: 100 Harrison St.	Address: 60 State St.
Existing Building: Yes Levels: 2	Existing Building: Yes Levels: 2
Site: Concrete Roof: Flat	Site: Parking Roof: Hip
Basement: No ADA: 3	Basement: No ADA: 4
Loading Dock: No	Loading Dock: No
Plan: Rectangle Exterior Material : Brick — Exterior Wall Condition: Good	Plan: Rectangle Exterior Material : Brick — Exterior Wall Condition: Good
Apparent Status: Occupied Recent Exterior Improvements: 4	Exterior Wall Condition: Good
Overall Condition: Good Historically Significant: —	Overall Condition: Good Historically Significant: —
Architectural Ornamentation: 3 Interest: 3 Adaptive Reuse Potential: 3 Quality: 3	Architectural Ornamentation: 5 Interest: 4 Adaptive Reuse Potential: 1 Quality: —
General Comments:	General Comments: New construction
Main Windows: Fixed	Main Windows: Fixed
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
Window Condition: Good	Window Condition: Good

Parcel Logg Hope	Parcel Lagger Lagger
ID: 1809412000	ID: 1809414000
Address: 401 SW Water St.	Address: 401 SW Water St.
Existing Voc	Existing Lavalar
Building: Yes Levels: 8	Building: Levels: —
Site: Grass Roof: Flat	Site: - Roof: -
Basement: No ADA: 5	Basement: - ADA: -
Loading Dock: No	Loading
Exterior Material : Brick Stone	Exterior Material : —
Plan: L-Shape	Plan: —
Exterior Wall Condition: Good	Exterior Wall Condition: —
Apparent Occupied Pagent Fytorian Improvements.	Apparent
Status: Recent Exterior Improvements: 5	Status: Recent Exterior Improvements: -
Overall Good Historically Significant: —	Overall Historically Significant: —
Condition:	Condition:
Architectural 2 Interest: 3	Architectural Interest:
Ornamentation: 2 Interest. 3	Ornamentation:
Adaptive Reuse	Adaptive Reuse Quality: —
Potential: 1 Quality: 5	Potential: — Quality. —
	General
General Comments: Recently renovated building, contains condos and	Comments: See 1809412000.
husinesses	
Dusinoses	
· · · · · · · · · · · · · · · · · · ·	
Main Windows: Fixed	Main Windows: -
Town or would	
	Accept Mindows
Farnsworth Accent Windows: Awning	Farnsworth Accent Windows: -
GROUP Accent Windows: Awning Window Condition: Good	Farnsworth Accent Windows: Window Condition:

Parcel ID: 1809415000	Parcel ID: 1809416000
Address: 401 SW Water St.	Address:
Existing Building: Levels: —	Existing Building: Levels: —
Site: — Roof: —	Site: - Roof: -
Basement: — ADA: —	Basement:
Loading Dock: — Exterior Material : — — — Exterior Wall Condition: —	Loading Dock: Plan: - Exterior Material : - -
Apparent Status: Recent Exterior Improvements: -	Apparent Status: Recent Exterior Improvements: —
Overall Condition: Historically Significant: —	Overall Historically Significant: —
Architectural Ornamentation: Interest: —	Architectural Ornamentation: Interest: —
Adaptive Reuse Quality:	Adaptive Reuse Potential: Quality: —
General Comments: See 1809412000.	General Comments: See 1809412000.
Main Windows: —	Main Windows: —
Farnsworth Accent Windows: -	Farnsworth Accent Windows: -
GROUP Window Condition: —	GROUP Window Condition: —



Additional Market Data

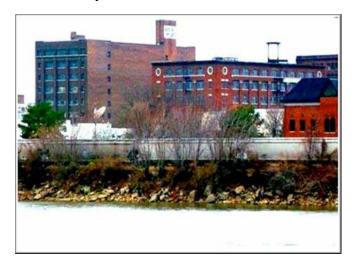
The following is the detailed market analysis that was the basis for the recommendations in this plan. The pages have been reduced to fit this document format. A full-size copy of the following pages can be made available on request.

Randall Gross / Development Economics

DRAFT

PEORIA WAREHOUSE DISTRICT

Market Analysis



October 30, 2012 Randall Gross / Development Economics

USA: 2311 Connecticut Ave Ste 206 Washington DC 20008. Tel 202-427-3027. Fax 332-1853. Rangross@aol.com AFRICA: African Development Economic Consultants (ADEC). 27-11-728-1965. Fax 728-8371. Randall@ADEC1.com UK: 118 Hampstead House, 176 Finchley Road, NW3 6BT London. Tel 44-79 0831 6890. rangross@aol.com

DRAFT DRAFT

INTRODUCTION

Market assessments were conducted to provide an indication of the potential for industrial, office, and retail uses within the Warehouse District. A review was also conducted of a 2011 housing market update conducted by Tracy Cross, which assessed housing market potential in Downtown Peoria and the Warehouse District. Finally, an opportunities assessment was conducted to identify any other uses that may hold potential within the district. An existing conditions assessment in Section 1 provides context for the market analysis. Key market findings for industrial, office and retail commercial uses are then discussed, along with other opportunities, in subsequent sections of this report. Finally, a summary of preliminary marketing concepts is provided based on the findings of the market analyses.

Randall Gross / Development Economics

Section 1. EXISTING CONDITIONS

This section examines existing conditions relating to the Warehouse District in Peoria. Extensive field reconnaissance was conducted and existing land and building uses were inventoried as a baseline for assessing future market potentials. A Site Analysis was conducted to assess the location, physical conditions and other factors that may have an impact on the overall marketability of the Warehouse District for various uses. Existing regional and local economic conditions were also examined as context for development or revitalization in the Warehouse District. Findings from these analyses are summarized below.

Location and Sub-Areas

The Warehouse District is located adjacent to Downtown Peoria, alongside the Illinois River. For the purposes of this Existing Conditions Assessment, the study area was disaggregated into two distinct sub-areas. The "core" Warehouse District refers to that area located south and west of William Kumpf Boulevard; straddling the Illinois River to the east, S.W. Jefferson Avenue on the west, and Spencer Street to the south.



The Bob Michel Bridge separates this core area from a "transition zone" situated between the Warehouse District and Downtown Peoria. From a marketing perspective, this area is made distinct from the core portion of the Warehouse District because of the physical presence of the bridge, which acts as a man-made and psychological boundary between the two areas. The zone is transitional in nature because it is not quite functioning as part of the financial

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and corporate central business district but is physically-separated from the Warehouse District further to the south and west.

Existing Inventory

The Warehouse District has a total inventory of about 2.7 million square feet of building space. About 2.1 million square feet is located within the "core" portion of the district south and west of William Kumpf Boulevard. Another 600,000 square feet is located within the "transition zone" north-east of Kumpf, between the core area and downtown Peoria.

Building Use	Square Feet
Industrial	925,222
Office	406,060
Retail	160,120
Residential	42,706
Sports/Rec	79,132
Pkg Garage	133,455
Government	217,113
Vacant	727,502
TOTAL	2,691,310
Sources	City of Peoria and RGDE

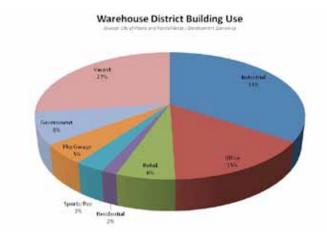
Existing uses within the Warehouse District are characterized largely by industrial activity, particularly within the "core" portion of the district. Most of the buildings were originally built for industrial uses, with the exception of Chief's Stadium, the U.S. Post Office, and a few others. More than 40% of the building space or about 925,000 square feet within the core area is occupied by industrial uses, mainly wholesale and storage. By contrast, only 4% of the space in the "transition zone" is occupied by industrial uses.

Within the study area, office and parking uses also predominate. Office use constitutes about 15% of building space in the study area, with active businesses occupying about 406,000 square feet. While office tenancy is diverse, there is a substantial cluster of technology businesses. About 5% of building space is used for parking garages. There are also several large government uses in the area, including Peoria's police headquarters. Altogether, about 217,000 square feet (8%) is occupied by public sector uses, mainly local government functions as well as a U.S. Post Office. There is about 160,000

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square feet of retail use in the district, including restaurants and drinking places. One of the largest downtown-area residential apartment buildings is located in the transition zone, but there is very little residential occupancy in the core portion of the Warehouse District, with only 2% of building space dedicated to housing use at present. Sports & recreation use accounts for 3% of building space. Chief's Stadium, home to Peoria's minor league baseball team, is located within the core of the study area.



Overall, about 27% (728,000 square feet) of the building space in the Warehouse District is vacant. On the surface, this large block of vacant space may seem to represent a significant challenge to the marketing and financing of new development in the Warehouse District, but in reality, much of this vacant space is located in upper floors of older warehouse buildings, some of which are functionally obsolescent or un-renovated for modern use. The space also represents an opportunity for marketing the district for attracting new tenants.

Industrial

Not surprisingly, the Warehouse District's industrial use is aptly dominated by warehousing and storage, comprising nearly 640,000 square feet. Wholesale & distribution companies and associated storage occupy about 25% of the overall building space in the study area and almost 70% of industrial space. Wholesale activity is much more significant in the "core" district as compared with the "transition zone," where it represents only about 2.0% of all building use. The area has long served as a center for distribution (liquor, earth-moving equipment, etc.), thanks to its central location in the Midwest near the nexus of river, rail and highway freight routes. Specific industrial and other building uses are disaggregated by type below.

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Table 1.	WAREHOUSE DISTRICT BUILDING INVENTORY BY USE, PEORIA, 2012							
	Total Warehous	e District	"Transition	"Core				
Building Use	Sq. Ft.	Share	Zone"	District"				
Industrial	925,222	34.4%	3.9%	42.4%				
Manufacturing	144,541	5.4%	1.7%	6.3%				
Wholesale/Dist	369,907	13.7%	1.9%	16.9%				
Storage	267,017	9.9%	0.0%	12.5%				
Contractor	101,715	3.8%	0.0%	4.8%				
Ind/Auto Service	42,043	1.6%	0.3%	1.9%				
Office	406,060	15.1%	27.4%	11.8%				
Tech Services	97,341	3.6%	10.9%	1.7%				
Non-Profit	52,402	1.9%	3.5%	1.5%				
Medical	30,005	1.1%	1.7%	1.0%				
FIRE	87,639	3.3%	8.3%	1.9%				
Mgt/Business Svc	80,936	3.0%	1.7%	3.4%				
Professional	8,926	0.3%	0.7%	0.2%				
Media	20,621	0.8%	0.0%	1.0%				
Other Office	28,190	1.0%	0.7%	1.1%				
Retail	160,120	5.9%	5.7%	6.0%				
Eating & Drinking	44,362	1.6%	0.3%	2.0%				
Retail Trade	88,465	3.3%	3.5%	3.2%				
Entertainment	16,416	0.6%	0.0%	0.8%				
Personal Svcs	10,877	0.4%	1.9%	0.0%				
Residential	42,706	1.6%	7.6%	0.0%				
Sports/Rec	79,132	2.9%	0.0%	3.7%				
Parking Garage	133,455	5.0%	23.7%	0.0%				
Government	217,113	8.1%	3.2%	9.3%				
Vacant	727,502	27.0%	28.4%	26.7%				
TOTAL	2,691,310	100.0%	100.0%	100.0%				
Sources:	City of Peoria and Randall Gross / Development Economics.							

There is also some limited manufacturing use in the area, comprising about 145,000 square feet. Manufacturing activity is relatively diverse, with printing, food production and a variety of other uses. Other industrial building use activities include construction contracting, industrial service companies and automotive service businesses.

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Office

Office use is even more diverse within the Warehouse District, with a substantial inventory of emerging technology companies with young, professional staff that have a preference for locating in older, "funky" spaces. Much of this emerging technology sector is locating in the "transition zone" part of the district, where it represents nearly 11% of all building use and almost 35% of all office uses. By comparison, "tech" firms only occupy about 1.7% of the building space in the "core" of the Warehouse District. Other office use includes management, business services, FIRE (finance, insurance and real estate), and other traditional Downtown-oriented office uses.

Retail

Retail stores, including convenience businesses, shopper's goods stores and personal service establishments represent the largest share of commercial use in the Warehouse District, with about 100,000 of 160,000 square feet.

Another 44,000 square feet is in restaurants and 16,000 in entertainment. The distribution of these uses is fairly consistent between the "core" sub-area and the "transition zone," with a roughly equal share in each.

Residential

As noted previously, there is relatively limited residential use within the study area, at about

43,000 square feet total. Nearly all of the residential use is concentrated in the "transition zone," especially in one large waterfront condominium development. At present, there are practically no housing or residential uses within the core of the Warehouse District per se. Thus, developing residential in the area will represent the establishment of a new neighborhood, which can be difficult to accomplish unless the environment is supportive in attracting new residents to the area.

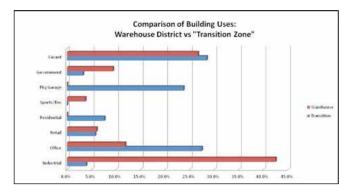
Other Uses

As noted before, there are also parking garages, a number of public sector uses, and sports & recreation facilities in the study area. Many of these uses are clustered at the eastern edge of the core part of the district.

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Core versus "Transition Zone"

As noted above, much of the industrial use is concentrated in the core of the warehouse district, and the largest share of this use is in wholesale businesses using warehouses and storage facilities in the area.



The transition zone is oriented more to office space, which constitutes a far larger share of the overall building space there than in the core of the Warehouse District. This is not surprising, given that the transition zone is situated adjacent to the Downtown business district. Parking is also clustered primarily in the transition zone and residential uses are found mostly in that area. Surprisingly, the share in vacant space is roughly equal between the core and the transition zone, even though these sub-areas have a very different market base and building utilization.

Site Analysis

A site analysis was conducted to assess the location, physical conditions and other factors impacting on the overall marketability of the Warehouse District for various uses. Key findings relating to each of these factors are discussed below.

Location and Access

The Warehouse District is centrally-located adjacent to Downtown Peoria, at the center of the third-largest metropolitan region in Illinois. Downtown Peoria and the Warehouse District are accessible via Interstate 74, which extends east about 40 miles towards Normal, where it connects to I-39 and I-55, and then continues east to Champaign-Urbana and Indianapolis. Interstate 55 in turn connects the Peoria area north to Chicago and south to Memphis. Interstate 39 connects the region north to Rockford. Interstate 74 extends north and west

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towards Galesburg and the Quad Cities. Within the Peoria area, the Warehouse District is accessible from Downtown via three parallel roads: SW Washington Street (Route 29), SW Adams Street (one-way north) and SW Jefferson Street (one-way south), all of which have a Northeast-Southwest orientation. These streets provide further access to/from the southwest industrial areas (which extend for miles along the river) and the suburb of Bartonville.

South McArthur Highway provides access south across the river to East Peoria and north towards Bradley University, an important anchor institution located about two miles away. North William Kumpf Boulevard connects the Warehouse District south to East Peoria and north around Downtown towards the hospital district (including Methodist and OSF St. Francis hospitals). Adjacent neighborhoods north of the Warehouse District are accessible via cross streets including Elm, Richard Pryor, and McArthur Highway.

Exposure

The Warehouse District has relatively good visibility and exposure, particularly from East Peoria, from which the district is visible across the river. Direct visibility from Downtown Peoria is partly blocked by the Bob Michel Bridge, which extends north across Washington Street.

Heritage & Character

The Warehouse District has exceptional industrial and architectural heritage. Peoria developed as a major industrial center and much of this industry formed along the banks of the Illinois River, which provided regional transportation access as well as water supply for various types of manufacturing businesses. Paramount among these businesses were whiskey producers and earth-moving equipment manufacturers. At one stage during the mid-19th century, Peoria produced more whiskey (and paid more income tax) than any other city in the nation. "Distillery Row" lined the banks of the river and warehouses were constructed in the Warehouse District for mixing, storage and distribution of the various products. Large breweries were also developed which added to the reputation of the area as a major alcohol producer. Mansions for the "Whiskey Barons" built in Peoria Heights still bear testament to the tremendous wealth brought by this industry.

As the center of a rich agricultural region and a major transportation node, Peoria and the Warehouse District were home to several major earth-moving equipment manufacturers (Avery, et al), one of which grew to become the world's largest heavy equipment producer, Caterpillar, which is still headquartered several blocks away in Downtown Peoria. Many of the handsome, late 19th century brick industrial buildings still stand as testament to the city's industrial era. And during the early 20th century, Peoria became a Vaudeville entertainment capital, a place where the metaphor "Will it play in Peoria?" was born. Peoria's

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place in entertainment history was cemented once again as the birthplace of Richard Pryor, one of the nations' most famous stand-up comedians.

Unique Historical Context and Identity. While the Vaudeville theaters were not based in the Warehouse District, the overall theme of Peoria's ascendance as a powerhouse of whiskey, big business, and entertainment during the late 19th / early 20th centuries helps in marketing the Warehouse District's historic buildings and ambiance. The historical context associated with



the "whiskey era" provides the Warehouse District with a marketing identity that is unique among peers and provides a baseline for concept development.

Urban Spaces. The urban context of the Warehouse District not only provides exceptional 19th century industrial architecture but also a dense, mid-rise urban environment, interesting alleys and back spaces that enhance the area's unique physical character and sense of history. Wholesale demolition of industrial building stock would not only diminish the architectural heritage of the district but would also alter its unique identity and character.

Building Functionality

Many of the 19th century warehouses converted from whiskey mixing and distribution to furniture wholesaling and other industrial uses in the 20th century. Today, many of these mid-rise brick buildings are functionally obsolescent for modern distribution but still perform the basic functions necessary for storage and wholesale trade. Many of the buildings may be physical viable or appropriate for "niche" uses that rely less on high-volume manufacturing or mass market distribution than on craft production and mixed commercial, light-industrial and residential uses.



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Physical and Psychological Barriers

As noted previously, the Bob Michel Bridge acts as a physical and, to some extent, psychological barrier between Downtown and the core Warehouse District area. The bridge clearly reduces the visibility of the district from parts of Downtown. Perceptions of crime or undesirable activity south/west of the bridge can impact the marketing of the area, even if such negative perceptions are not based on the current realities. Positive marketing efforts can act to overcome such psychological barriers, although the physical separation created by the bridge is more difficult to erase.

Civic Facilities and Amenities

The river itself also acts as a boundary, reducing access from areas to the south. On the other hand, the river can become an important amenity and the City's efforts have focused for many years on increasing the amenity value of the waterfront, extending along the south side of Downtown. Such efforts have included investment in public infrastructure and community-oriented facilities along the waterfront. A large new civic museum, coupled with a new visitors' center for Caterpillar, have recently been completed in Downtown within one block of the waterfront, adding to the overall visitor experience in the area.

A number of civic uses are clustered around the eastern edge of the core of the Warehouse District, including Chief's Stadium (home of the Peoria Chiefs), the Police Headquarters, and the Post Office. The police station, along with the Peoria Rescue Mission, and the local social agency office are located alongside the stadium, which is not ideal because there is less opportunity for economic spin-off (i.e., restaurants, pubs, entertainment) directly adjacent to the stadium. The positioning of the post office just off of the riverfront is also not ideal, since the building's design and distribution functions do little to activate the waterfront. On the other hand, the post office is a civic use that helps bring people into the Warehouse District and as such, can be a helpful economic anchor.

Economic Overview

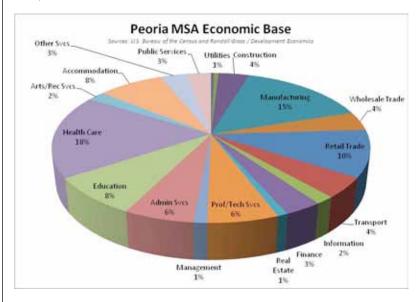
Peoria has a long history as an industrial powerhouse, with a succession of major manufacturing businesses calling Peoria home over the last 150 years. Today, however, metropolitan Peoria has a diversified economy and is more likely to have the sales and marketing offices of manufacturing companies than actual production plants.

Key Industry Sectors

Manufacturing still accounts for 15% of the employment base in the Peoria Metropolitan Statistical Area (MSA), but health care is now the largest employer,

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with 18% of all jobs in the region. Other key industries include retail trade (10% of jobs), education (8%), accommodation & foodservice (8%), professional & technical services (6%), and administrative services (6%). Wholesale trade, which has been such an important part of the Warehouse District economy, accounts for about 4% of the region's jobs, as of 2012, the same percentage as transportation and construction.

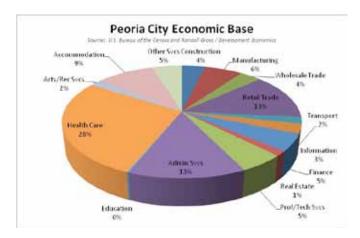


Remaining jobs are spread to a number of other industries, ranging from finance & insurance to utilities. Only about 3% of the region's jobs are in the public sector, a relatively small number compared with some other cities. Less than 1% of the MSA's jobs are in agriculture or mining, despite the influence of farming on the region's food and heavy equipment manufacturing base.

City of Peoria. Within the city of Peoria, the economy is more heavily dominated by health care and administrative services. The health care industry includes various medical facilities (such as Methodist and OSF St. Francis, which are located near Downtown) and other health care services, representing 28% of all employment within the city in 2009. Thus, health care is a major economic driver, not only creating jobs and business spin-off but also attracting residents into the city to live. Administrative services, ranging from garbage collection to travel agencies and other services to business are also an important local employment base, accounting for 13% of the city's jobs (in 2009). Retail trade accounted for 13% of the city's employment base, while accommodation & foodservice generated 9% of the city's jobs in 2009.

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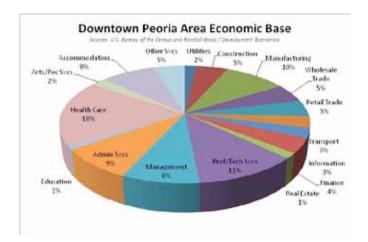


Manufacturing and wholesale trade in the city generate a relatively smaller share of the employment base than in the county and the MSA, accounting for 6% and 4%, respectively. Historically, Peoria itself was the hub for industry in the region, but over time, much of the industrial employment base has shifted to outlying areas. Thus, while Caterpillar maintains its headquarters Downtown, it is increasing production employment north of the city in Mossville.

Downtown Area. Within the zip codes that comprise the urban core of Peoria, the economic base is also dominated by health care, but there is also a significant number in professional & technical services (lawyers, architects, scientists, etc), administrative services, accommodation, and management services (corporate offices). Interestingly, FIRE (finance, insurance and real estate) represent a relatively small share of jobs in the central city, with only 4% in finance and 1% in real estate. Given that downtown is usually the financial hub for the region, the share of jobs in finance is relatively small.

In general, health care is a major employer throughout the region and within Peoria and its urban core. But manufacturing and industrial uses are increasingly dispersed in suburban and exurban areas of the region, and are less prominent in the city or downtown area. The urban core has a relatively diverse mix of service industries and a higher share of the region's management, professional and technical service employment, signifying a competitive strength in these industries. The types of workers that are attracted to these industries have also been shown in some cities to have a preference for urban living, and thus may form part of the target market for housing Downtown and within the Warehouse District.

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Employment Trends

Data from the U.S. Census Bureau and the Illinois Department of Employment Security was examined in order to assess economic trends in the region. Between 1998 and 2009, the Peoria MSA saw employment growth of about 4.5%, adding almost 7,200 jobs for a total 165,000 in 2009. Mirroring trends in the rest of the country, manufacturing industries lost employment during this period, despite the overall growth in the economy. The manufacturing sector lost about 2,100 jobs or 9.2%, falling from 23,200 in 1998 to 19,000 by 2003. However, the sector saw growth between 2003 and 2009, with the region's jobs base increasing to 21,100 (11.4%) during that six-year period. As such, the Peoria MSA bucked national trends, which saw further decreases in manufacturing during that same period, signaling the continued strength of Peoria as a relatively desirable manufacturing hub.

The region's wholesale trade industries did not fare as well during the period, losing 2,300 jobs between 1998 and 2009, or nearly 25%. The greatest share of this loss occurred between 1998 and 2003, but the sector still lost jobs through 2009 at the rate of about 1.0% per year. The utility, information, and real estate sectors also lost jobs during this period but all other major economic sectors saw growth in the region. The fastest growth was in management services, such as regional or corporate offices, or in management consulting and relating services to business. This sector added almost 3,400 jobs during the 11-year period, or 24%.

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Table 2. EMPLOYMENT TRENDS BY INDUSTRY, PEORIA MSA, 1998-2009

				1998-2009 Change				
Industry	1998	2003	2009	Number	Percent	2003-09		
Agriculture	60	60	60	_	0.0%	0.0%		
•								
Mining	60	60	107	48	79.8%	79.8%		
Utilities	1,418	1,750	926	(492)	-34.7%	-47.1%		
Construction	7,421	7,769	8,066	645	8.7%	3.8%		
Manufacturing	23,241	18,961	21,114	(2,127)	-9.2%	11.4%		
Wholesale Trade	9,387	7,500	7,047	(2,340)	-24.9%	-6.0%		
Retail Trade	19,836	19,771	19,335	(501)	-2.5%	-2.2%		
Transport	5,160	7,500	6,256	1,096	21.2%	-16.6%		
Information	2,969	3,750	2,737	(232)	-7.8%	-27.0%		
Finance	6,457	7,008	6,876	419	6.5%	-1.9%		
Real Estate	1,750	1,750	1,526	(224)	-12.8%	-12.8%		
Prof/Tech Svcs	6,380	7,500	7,193	813	12.7%	-4.1%		
Management	14,110	17,500	17,500	3,390	24.0%	0.0%		
Admin Svcs	9,260	9,017	10,262	1,002	10.8%	13.8%		
Education	3,750	3,750	3,750	-	0.0%	0.0%		
Health Care	23,200	25,437	28,492	5,292	22.8%	12.0%		
Arts/Rec Svcs	1,693	1,750	1,905	212	12.5%	8.9%		
Accommodation	14,194	15,833	15,647	1,453	10.2%	-1.2%		
Other Svcs	7,328	7,559	8,597	1,269	17.3%	13.7%		
TOTAL 1/	157,458	154,026	164,611	7,153	4.5%	6.9%		

Note: Some employment estimated based on Census ranges (in italics).

Sources: U.S. Bureau of the Census and Randall Gross / Development Economics.

Health care employment has increased nationally, and Peoria is no exception. This sector added nearly 5,300 jobs between 1998 and 2009, or 23%. An aging population, coupled with increasing technologies and health care services has fed job growth in the sector. Other important growth sectors include transportation (again, where Peoria is an important transport hub), arts & entertainment, professional & technical services, and other services.

Since 2009, Illinois Department of Employment Security data suggest that the national recession has impacted growth in the region. Employment has fallen in manufacturing, construction, retail trade, information, finance, real estate and accommodation. Meanwhile, employment in transport, management,

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professional & technical services, health care, administrative services, and other services has continued to expand.

Peoria County. Peoria County employment trends are detailed below.

Table 3. EMPLOYMENT TRENDS BY INDUSTRY, PEORIA COUNTY, 1998-2009

				1998-200	9 Change	
Industry	1998	2003	2009	Number	Percent	2003-09
Agriculture	60	60	60	_	0.0%	0.0%
Mining	60	60	75	16	26.1%	26.1%
Utilities	1.315	750	750	(566)	-43.0%	0.0%
Construction	3,879	4.044	3.982	103	2.7%	-1.5%
Manufacturing	14.049	9.599	10.272	(3,777)	-26.9%	7.0%
Wholesale Trade	4.827	3,764	3,808	(1,019)	-21.1%	1.2%
Retail Trade	12.044	10,998	11,187	(857)	-7.1%	1.7%
Transport	1,773	1,921	2,770	997	56.2%	44.2%
Information	2,337	2,780	2,019	(318)	-13.6%	-27.4%
Finance	4.410	4.719	4.571	161	3.7%	-3.1%
Real Estate	,	, -	**			
	1,025	1,231	1,128	103	10.0%	-8.4%
Prof/Tech Services	5,342	4,115	4,800	(542)	-10.1%	16.6%
Management	13,682	17,500	17,500	3,818	27.9%	0.0%
Admin Services	7,912	7,371	8,581	669	8.5%	16.4%
Education	3,181	3,413	3,750	569	17.9%	9.9%
Health Care	17,710	18,879	21,259	3,549	20.0%	12.6%
Arts/Rec Services	1,357	1,357	1,457	100	7.4%	7.4%
Accommodation	7,980	8,723	8,096	116	1.5%	-7.2%
Other Services	4,693	4,873	5,823	1,130	24.1%	19.5%
TOTAL 1/	107,509	99,166	108,226	717	0.7%	9.1%

Within Peoria County, employment increased by 0.7% during the period from 1998 through 2009, but the county has seen rapid growth since 2003, with 9.1% growth over the six-year period from 2003-09. Again, there was a significant decrease in manufacturing, wholesale, retail and information employment, along with a decrease in professional & technical services, since 1998. But since 2003, many of those industries saw an increase in employment

Note:

Sources:

1998. But since 2003, many of those industries saw an increase in employment while others, such as finance, construction, real estate and accommodation, saw a decrease. Other than accommodation, a decrease in employment in these industries is clearly tied to the financial crisis that has stalled real estate development nationwide.

Some employment estimated based on Census ranges (in italics).

U.S. Bureau of the Census and Randall Gross / Development Economics.

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The share of MSA employment within Peoria County fell from 68.3% to 64.4% between 1998 and 2003, but has since increased slightly to 65.7%, suggesting that the county has regained some of its competitiveness as a location for business in the broader region. The county's share of MSA employment has increased over time for transportation and education, but has fallen for most other sectors. In manufacturing, for example, the county's share fell from 60.4% in 1998 to 50.6% by 2003, and then to 48.7% in 2009.

City of Peoria. Private sector employment totaled about 70,000 in the city of Peoria in 2007, according to census data. Between 2002 and 2007, the city's employment base increased by 7.7% within the industries for which there is consistent data available. This 1.54% annual growth rate is slightly *higher* than the 1.52% annual growth rate for the MSA as a whole (between 2003 and 2009).

Table 4. AT-PLACE EMPLOYMENT TRENDS, PEORIA CITY, 2002-2007

Industry	2002	2007	1998-20 Number	009 Change Percent
ilidustry	2002	2007	Number	reiceilt
Construction	N/A	2,634	N/A	N/A
Manufacturing	4,763	4,217	(546)	-11.5%
Wholesale Trade	2,937	2,397	(540)	-18.4%
Retail Trade	8,893	9,177	284	3.2%
Transport	N/A	1,281	N/A	N/A
Information	2,118	1,902	(216)	-10.2%
Finance	N/A	3,429	N/A	N/A
Real Estate	988	926	(62)	-6.3%
Prof/Tech Services	3,660	3,579	(81)	-2.2%
Management	N/A	N/A	N/A	N/A
Admin Services	7,032	9,267	2,235	31.8%
Education	139	123	(16)	-11.5%
Health Care	17,091	19,197	2,106	12.3%
Arts/Rec Services	1,433	1,288	(145)	-10.1%
Accommodation	6,431	6,428	(3)	0.0%
Other Services	2,932	3,337	405	13.8%
TOTAL	58,417	69,182	N/A	N/A

Note: N/A means data Not Available or Applicable.

Sources: U.S. Bureau of the Census and Randall Gross / Development Economics

The fact that the city's employment base expanded at a moderately faster rate than the region's during a similar period bodes well for the market within

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Peoria and the Warehouse District in particular. Within the city, growing industries have included administrative services (up by 31.8% between 2002 and 2005), health care (12.3%), other services and retail trade. Employment was fairly static in professional & technical services, but fell in most other industries (for which consistent data were available) during that five-year period.

Downtown Area. Within the Peoria urban core, employment increased slightly between 1998 and 2007, adding 450 jobs or about 1.7%, to a total of 26,625 jobs.

Table 5.	AT-PLACE EMPLOYMENT TRENDS, URBAN CORE,
	PEORIA, 1998-2009

Industry	1998	2003	2009	1998-200 Number	9 Change Percent
Utilities	887	495	450	(437)	-49.3%
Construction	1,093	1,041	1,207	115	10.5%
Manufacturing	3,196	2,733	2,364	(833)	-26.0%
Wholesale Trade	1,628	1,284	1,254	(375)	-23.0%
Retail Trade	1,778	1,424	1,126	(652)	-36.7%
Transport	357	430	786	429	120.3%
Information	293	420	655	362	123.4%
Finance	1,368	922	1,004	(364)	-26.6%
Real Estate	389	499	360	(29)	-7.5%
Prof/Tech Svcs	3,247	2,426	2,814	(433)	-13.3%
Management	630	1,301	2,082	1,453	230.7%
Admin Svcs	2,112	2,683	2,111	(1)	0.0%
Education	432	492	242	(190)	-44.0%
Health Care	4,869	4,656	4,516	(354)	-7.3%
Arts/Rec Svcs	364	596	581	217	59.5%
Accommodation	2,008	2,355	2,070	62	3.1%
Other Svcs	1,454	1,464	1,198	(257)	-17.6%
TOTAL 1/	26,172	26,107	26,625	453	1.7%

Notes: N/A means not applicable.

Urban Core includes zips 61602, 03, 05, and 06.

Sources: U.S. Bureau of the Census and Randall Gross

Development Economics.

The fastest growth was in management (e.g., corporate offices like Caterpillar), which added almost 1,500 jobs in the Downtown area for growth of 231%. Other growing industries included transportation (120%), information services (123%), arts & recreation (60%), construction (11%), and accommodation & foodservice (3%). Employment in administrative services.

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though high, increased through 2003 but then fell back to 1998 levels by 2009. Employment fell in other industries, including manufacturing and wholesale trade, which had been concentrated in the Warehouse District. The wholesale sector lost 375 jobs or 23% within the urban core between 1998 and 2009. However, nearly all of that loss occurred between 1998 and 2003, with a decrease of only 30 wholesale jobs since 2003.

Table 6. PEORIA URBAN CORE SHARE OF MSA EMPLOYMENT,
PEORIA MSA, 1998-2009

Industry	1998	2003	2009	98-03	03-09
Agriculture	0.0%	4.2%	0.0%	0.04	(0.04)
Mining	0.0%	0.0%	0.0%	-	-
Utilities	62.6%	28.3%	48.6%	(0.34)	0.20
Construction	14.7%	13.4%	15.0%	(0.01)	0.02
Manufacturing	13.8%	14.4%	11.2%	0.01	(0.03)
Wholesale Trade	17.3%	17.1%	17.8%	(0.00)	0.01
Retail Trade	9.0%	7.2%	5.8%	(0.02)	(0.01)
Transport	6.9%	5.7%	12.6%	(0.01)	0.07
Information	9.9%	11.2%	23.9%	0.01	0.13
Finance	21.2%	13.1%	14.6%	(80.0)	0.01
Real Estate	22.2%	28.5%	23.6%	0.06	(0.05)
Prof/Tech Svcs	50.9%	32.3%	39.1%	(0.19)	0.07
Management	4.5%	7.4%	11.9%	0.03	0.04
Admin Svcs	22.8%	29.8%	20.6%	0.07	(0.09)
Education	11.5%	13.1%	6.5%	0.02	(0.07)
Health Care	21.0%	18.3%	15.8%	(0.03)	(0.02)
Arts/Rec Svcs	21.5%	34.1%	30.5%	0.13	(0.04)
Accommodation	14.1%	14.9%	13.2%	0.01	(0.02)
Other Svcs	19.8%	19.4%	13.9%	(0.00)	(0.05)
TOTAL	16.6%	16.9%	16.2%	0.00	(0.01)

Sources: U.S. Bureau of the Census and Randall Gross /
Development Economics.

The relative position of Peoria's urban core vis-à-vis the regional economy has remained surprisingly stable since 1998, with only a minor decrease in terms of its share of regional employment. In several sectors, the Downtown area consistently increased its share of MSA employment, including in information services (e.g., IT, media) and management services, throughout the 11-year period. In some other sectors, the urban core has improved its position since 2003, after having lost share between 1998 and 2003. These sectors include

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utilities, professional & technical services, transport, construction, wholesale trade, and finance. Again, this improvement bodes well for the competitiveness of downtown and the Warehouse District in attracting businesses engaged in these industry activities.

Warehouse District. Information on employment within the Warehouse District was supplied by the City of Peoria, based on tax increment financing district records. These records indicate total employment of about 3,850, but there are 150 businesses with less than 10 employees operating in the area plus seven large businesses with more than 100 workers. Among the largest employers in the district are the following:

• U.S. Postal Service 650 (post office)

Belcan Corporation
 Accenture LLP
 Clifton Gunderson LLP
 230 (professional service-engineering)
 210 (professional service-accounting)
 130 (professional service-accounting)

USA Technologies
 IBM
 Sc2, Inc.
 120 (manufacturing)
 120 (wholesale trade)
 100 (administration/support)

While the larger employers in the area tend to be service industries, many of the smaller companies operating in the Warehouse District are in wholesale trade, manufacturing, transportation, automotive service, and construction.

Summary

Peoria's Warehouse District provides a unique heritage and cluster of 19th century industrial buildings that help tell the story of Peoria's rise as a global industrial hub. The district is centrally-located adjacent to Downtown Peoria and is therefore very accessible to downtown workers and the metropolitan population base. The district has a large amount of building space still devoted to industrial uses, even as many of the area's industrial buildings have emptied and sit vacant. Other uses, including emerging technology firms and other office tenants, retailer, restaurants, and civic uses also fill much of the space. Housing exists primarily in the "transition zone" north/east of the bridge physically separating Downtown from the Warehouse District. The district is situated in a growing metropolitan area and jobs appear to be returning to the urban core after many years of decline in the manufacturing industry that was once concentrated in the city. The "new" jobs coming to the central city are in professional, technical and scientific services rather than in manufacturing, although certain niche industries remain and prosper there.

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Section 2. INDUSTRIAL MARKET ANALYSIS

As noted previously in this report, Peoria developed as an industrial powerhouse in the mid-19th century and continued to produce scores of manufactured products up through the 1920s and beyond. The city was the center for whiskey production (with major distilleries listed in the Appendix). Although Prohibition brought the whiskey boom to a rapid close, remnants of the world's largest distillery (Hiram Walker & Sons) operated by Archer Daniels Midland continue to produce alcohol today for ethanol and fermented spirits, just south of the Warehouse District. Peoria was not only a center for production of whiskey, beer, and heavy equipment; but a full array of products ranging from cigars to tombstones, washing machines, bricks, pottery, bicycles, automobiles, and barbed wire among others. The city's industrial base started along the river and spread north and south to encompass a massive industrial corridor by the late 19th century. The Warehouse District forms the heart of this industrial corridor and today boasts a large number of 19th century industrial buildings.

Peoria's role as a manufacturing capital has long since passed, and changes in policies, competitive positioning, and technologies have contributed to major shifts in manufacturing industries. At the same time, the wholesale trade, warehousing and distribution functions for which many Warehouse District buildings were originally constructed still form an important part of the economy in the study area. The market for industrial space in Peoria and the Warehouse District was tested to determine the extent to which such activities will continue to drive demand for this tremendous asset base of historic industrial buildings as well as for new industrial development.

Existing Market Conditions

At present, there are only a handful of brokerage firms tracking industrial real estate trends for the overall Peoria market. There is little historic data on the market, since several firms have only started tracking the market relatively recently. In order to assess industrial market conditions, data from these firms was complemented with field reconnaissance conducted to industrial nodes and corridors, interviews with various real estate professionals, and real estate listings over the course of several months during spring 2012. The sample data from these sources provides a basis for assessing overall market indicators, summarized below.

Inventory. Data collated by Re/MAX Unlimited Commercial to early 2012 suggests a total existing industrial inventory of about 21.9 million square feet in the Peoria market. The overall industrial supply has not increased dramatically

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during the past several years, with just 12,300 square feet added in one building in 2009, according to the Re/MAX data.

For the purposes of this market analysis, a detailed inventory was specifically conducted of the Warehouse District study area, based on assessment records provided by the City of Peoria. This inventory includes a total of about 925,000 square feet of industrial uses, as noted previously. An additional 728,000 square feet of vacant space, much of it in industrial warehouse buildings, is also located in this area, for a total of about 1.6 million square feet. A less-detailed inventory was also conducted of the south-west industrial corridor which extends further south of the Warehouse District into the city of Bartonville. This southwest corridor has an additional 2.4 million square feet of industrial building space and, when combined with the Warehouse District, this corridor has a total of about 4.0 million square feet of industrial space. As such, the southwest corridor, of which the Warehouse District is a part, represents about 18.3% of the overall Peoria region industrial market.

Occupancy. The Re/MAX inventory indicated a total of 20.3 million square feet of occupied industrial space in the Peoria market, representing a relatively healthy occupancy rate of 92.8%. The vacancy rate increased from 6.3% at the beginning of 2009 to 7.2% by the beginning of 2012. The recession has impacted industrial real estate nationally, although Peoria has been relatively insulated from major swings in the economy. Among the buildings with industrial space on the market, the average occupancy is 82.3%. Of course, this number includes neither owner-occupied buildings, nor leasable buildings that are fully-occupied. About 75% of the listed available space is in warehouse buildings, versus only about 13% each in office/warehouse and flex.

Rents. Triple-net rents among listed industrial buildings averages about \$3.37 per square foot, based on the Re/MAX inventory data. Industrial rents fell 7.2% from \$3.63 per foot (\$3.59 direct) at the beginning of 2009. Data was also examined on rents among the sample of current listings, which indicated an average listing rent of \$4.08 per square foot. Listing rents are highest for flex space, at an average \$5.75, followed by office/warehouse at \$5.50 per square foot, and lowest for large warehouses at an average \$3.51 per square foot. Older, multi-story brick warehouse buildings in the Warehouse District, however, are typically listed at \$2.50 per square foot, among the lowest rents in the market.

Sale Prices. Industrial building prices have fluctuated over the past several years, with an average \$29.58 per foot at the beginning of 2009, a peak of \$48.43 per foot in first quarter 2010, and \$27.32 per foot by end of 2011. The average is highly impacted by single sales. As such, the 2010 price was likely skewed due to a small number of high-priced sales. In fact, other than the 4th quarter of 2008, which saw six sales, the Peoria market has averaged about two industrial sales per guarter.

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Tenant Mix. The older industrial spaces within the southwest and northeast corridors tend to be dominated by wholesale and storage uses, although there are several large manufacturing facilities anchoring these submarkets. As noted earlier, almost 70% of the industrial use in the Warehouse District is in warehousing or storage. A relatively small share is in manufacturing, with some in contracting and industrial or automotive service. Further out from the center, industrial space is oriented to highway distribution or light industrial facilities within industrial parks.

Regional Demand Drivers

Caterpillar remains an important industrial driver in the region, with more than 15,000 employees in the Peoria MSA. Other large manufacturing companies in the area include Komatsu Mining Systems, Matcor Metal Fabrication, SC2, Keystone Steel & Wire Company, Interstate Brands, and G&D Integrated Manufacturing Logistics, all of which have more than 500 employees. There are almost 20 additional manufacturing companies with more than 100 employees in the area. Distribution is supported by the interstate systems and central location. A variety of industrial development projects are planned, recently completed or underway in the region, as summarized below.

- Peoria Growth Cell Development (\$5 million)
- Airport terminal Renovation (\$30 million)
- Ethanol/Biodiesel Production (\$70 million)
- Caterpillar East Peoria Plant upgrade (\$200 million)
- RLI renovation (\$14 million)
- Pekin Bypass (\$18 million)

These projects will enhance opportunities for industrial and economic development in the region. But there are also smaller-scale efforts that may be as relevant to the Warehouse District. For example, small entrepreneurs who are developing new IT products, specialty food and beverages, and craft merchandise are potentially attracted to older industrial buildings and spaces like those found in the Warehouse District

Demand Forecasts

Demand for industrial space was forecasted for the Peoria market using several inputs. First, expected growth within key industrial sectors was examined and employment forecasted. Employment growth will help drive demand for industrial space within those key sectors. Second, absorption and other market trends were considered with respect to the cycles of industrial development and emerging trends in industrial real estate. Overall market demand forecasts are summarized below.

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Employment-Based Demand Forecast

Employment projections have been produced for the Peoria region by the Illinois Department of Employment Security, along with input from the U.S. Bureau of Economic Analysis, U.S. Bureau of the Census, and other sources. These forecasts are summarized below by major industry sector.

Table 7. EMPLOYMENT PROJECTIONS, PEORIA MSA, 2012-2018

Industry	2012	2018	2012-2018 Change Number Percent
Agriculture	494	471	(23) -4.6%
Mining	75	81	6 7.6%
Utilities	977	916	(61) -6.2%
Construction	6.257	6.563	306 4.9%
Manufacturing	25.953	23.918	(2.035) -7.8%
Wholesale Trade	6.896	6.802	(94) -1.4%
Retail Trade	17.062	16.980	(82) -0.5%
Transport	7.347	7.675	328 4.5%
Information	2.728	2.779	51 1.9%
Finance	5.464	5.642	178 3.3%
Real Estate	1.545	1,605	60 3.9%
Prof/Tech Svcs	, -	,	1.175 11.5%
	10,226	11,401	, .
Management	1,948	2,033	85 4.4%
Admin Svcs	10,180	11,291	1,111 10.9%
Education	13,953	14,702	749 5.4%
Health Care	30,619	34,210	3,591 11.7%
Arts/Rec Svcs	3,414	3,718	304 8.9%
Accommodation	13,397	14,703	1,306 9.7%
Other Svcs	5,469	5,828	359 6.6%
Government	5,006	5,210	204 4.1%
TOTAL	169,010	176,528	7,518 4.4%

Sources: Illinois Department of Employment Security;

U.S. Bureau of the Census; and Randall Gross /

Development Economics.

Overall, employment in the Peoria MSA is expected to increase by about 7,500 or 4.4% between 2012 and 2018. The fastest growth will be generated within the health care sector, along with professional & technical services and administrative services, all of which will expand by more than 10% by 2018. The largest number of jobs will be created in the health care sector, almost 3,600,

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followed by accommodation & foodservice (1,300), professional & technical services (1,200) and administrative services (1,100).

Several sectors that drive the industrial market, including manufacturing, wholesale trade, and utilities, will continue to see declining employment through 2018. However, the transport sector will grow by 4.5% and construction by 4.9%. The housing market is expected to gradually re-bound, helping to increase demand for construction activity in the region. Mining (such as quarries), though small, will also see a slight uptick in employment. Still, the anticipated loss of more than 2,000 jobs in manufacturing will over-shadow any small gains in these other industrial sectors.

Downtown Industrial Employment. Within Peoria's downtown and surrounding urban areas, industrial employment will fall but not to the extent as in the region overall. Industrial employment in this area totals about 6,460, and is expected to fall by about 130 jobs to 6,330. This loss represents a decrease of just 2.0%, significantly lower than that expected in the region as a whole. The bulk of this job loss will be in manufacturing, but there will be employment growth in utilities, construction and transportation within the urban core.

Table 8. INDUSTRIAL SECTOR EMPLOYMENT PROJECTIONS,
PEORIA URBAN CORE. 2012-2018

			2012-201	8 Change
Industry	2012	2018	Number	Percent
Utilities	475	489	14	3.0%
Construction	936	984	48	5.1%
Manufacturing	2,905	2,668	(237)	-8.2%
Wholesale Trade	1,227	1,212	(14)	-1.2%
Transport	922	980	58	6.2%
TOTAL	6,465	6,333	(132)	-2.0%

Sources: Illinois Department of Employment Security;

U.S. Bureau of the Census; and Randall Gross /

Development Economics.

There will also be differentials in growth within the manufacturing sector itself. While manufacturing on the whole will continue to decline in the near-term, the central city is particularly competitive for smaller food, beverage, transportation machinery & equipment, furniture & home furnishings, and other sub-sectors that supply primarily a local consumer market and are likely to see growth in coming years. The central city is also competitive for attracting and retaining companies that cater to or supply and distribute to downtown

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businesses and the region, and need to be centrally-located. Thus, foodservice and catering companies, local wholesalers, elevator and other equipment repair companies, delivery services, and a broad range of industrial service businesses will need to remain or expand within the urban core of Peoria.

Industrial Demand Projections. Based on the expected changes in relevant industrial sectors and industries, the demand for industrial space has been forecasted through 2018 within the urban core. Despite the overall net loss of industrial jobs, demand for industrial space will increase because of the different ratio of space required for different industries and the need to accommodate certain niche businesses in the urban core. Overall gross industrial demand will increase from 3.78 million square feet to 3.81 million square feet, an increase of about 0.8% or 32,000 square feet of industrial space demand. This amount is roughly equivalent to the amount of industrial space constructed in the area during the past several years.

While there will be a net loss of demand for manufacturing space, wholesale trade will generate demand for about 53,000 square feet, followed by transport, construction and utilities. Demand generated by other industries not listed here would add another +/-5,000 to 10,000 square feet to the following projections.

Table 9. INDUSTRIAL DEMAND PROJECTIONS, PEORIA URBAN CORE. 2012-2018

Industry	2012	2018	2012-20 Number	18 Change Percent
Utilities	50,659	55,316	4,656	9.2%
Construction	99,903	111,332	11,428	11.4%
Manufacturing	2,324,868	2,262,936	(61,932)	-2.7%
Wholesale Trade	1,112,502	1,165,342	52,841	4.7%
Transport	196,858	221,708	24,850	12.6%
TOTAL	3,784,791	3,816,634	31,843	0.8%

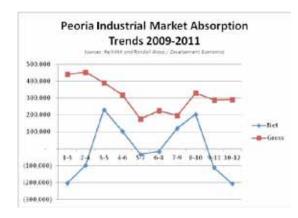
Source: Randall Gross / Development Economics

Absorption Trends-Based Forecast

The Peoria market has averaged gross absorption of 415,410 over the past three years. However, net absorption (the change in occupancy) has averaged *negative* 60,850 square feet per year, with a total *negative* absorption of almost 200,000 square feet during the period from 2009 through 2011. Below, 3-quarter moving averages indicate the overall absorption trends during the last three years, with two cycles peaking in the 3rd-5th quarters and again in the 8th-10th quarters under review. The rate of negative absorption (.0028) is about one-half the rate of decline in industrial employment over the same period (.006)

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The rate of negative absorption has been slowing and the market cycle is moving in a positive direction. Based on absorption moving averages, it is anticipated that the overall absorption will remain relatively flat but will see several years of positive net growth during the six-year period. The model forecasts net annual absorption of -6,500 square feet per year through 2018, but there may be positive net absorption during several of the next five to six years. The absorption forecasts are weighted heavily to recent trends, which have seen negative absorption of industrial space in part due to long-term decline but also because of the effects of the 2009-10 national recession.

Demand Summary

The several models generate a range in industrial market demand by 2018 as follows:

Employment-based forecast: 36,000 to 40,000 sf (urban core)
Absorption-based forecast: -39,000 square feet (broader market)

These forecasts seem to contradict one another but in reality they confirm the different industrial outlook for Peoria's urban core versus the broader region. The broader region's heavier dependence on a still-declining mass manufacturing sector suggests a continued decrease in industrial demand overall. Within the urban core of Peoria, the industrial sector has become more diversified (partly because it has already lost much of its manufacturing industry), so it will experience a more buoyant market. Niche food & beverage producers, wholesalers, and industrial service or transportation companies that service the local market will need an increasing amount of space in the urban core. Either way, the net amounts are relatively small in the near-term when compared with the overall existing industrial base of over 21.0 million square feet.

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Warehouse District Potentials

Based on the economic projections, there will be demand for 36,000 to 40,000 square feet of industrial use by 2018 within the urban core of Peoria. The Warehouse District would capture about 20,000 to 25,000 square feet of this potential, assuming that key existing buildings were pro-actively marketed for target industrial uses. Because of the large amount of vacant and available space in the district, there will not be significant demand for new industrial development, even though most existing space is functionally obsolete for certain industrial activities. While demand for mass manufacturing space will continue to decline over the next several years, there will be increasing demand for space to accommodate niche producers, wholesale trade, transportation and warehousing, construction and administrative services. Wholesale trade has long been concentrated in the Warehouse District, but there are opportunities for strengthening this sector such as through the development of showrooms and more consumer-oriented functions associated with wholesale trade. Industrial potentials within the Warehouse District are summarized in the following table.

Table 10.	WAREHOUSE DISTRICT INDUSTRIAL POTENTIALS, 2012-2018		
Industry	Urban Core	Warehouse District	
Utilities	4,656	931	
Construction	11,428	1,143	
Manufacturing	(61,932)	(12,386)	
Wholesale Trade	52,841	26,420	
Retail Trade	573	229	
Transport	24,850	4,970	
Admin Services	3,428	1,143	
Other Services	983	197	
TOTAL	36,828	22,647	
Source:	Randall Gross /	onomics.	

Industry has been such an integral part of Peoria's historical development, and of the activities in the Warehouse District, that it is unlikely that the city can or should ever lose touch with its industrial "roots." Industrial heritage is an important part of the Warehouse District's "brand." But the functionality of the historic buildings in Peoria's southwest and northeast industrial corridors does

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not suit modern, large-scale manufacturing, warehousing and distribution. Specialty, niche manufacturing and wholesaling businesses can find a place there, particularly where those businesses have a consumer component that is built on the reputation and heritage of the district. Such businesses are likely to include food, beverage, furniture, and other companies that produce or distribute a high-quality hand-made or niche product appealing to the consumer market.

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Section 3. OFFICE MARKET ANALYSIS

An office market analysis was conducted to determine the potential for office uses and for development of (or rehabilitation for) office space within the Warehouse District. This analysis, like that for industrial, draws from extensive field reconnaissance, interviews with brokers and businesses, analysis of the existing business mix, economic trends and forecasts, and sample office real estate data.

Existing Market Conditions

Existing office market conditions were assessed based on the best available information at the time of this study. Unfortunately, there is even less historic data and information available on the office market than on the industrial markets and the office market is not tracked comprehensively by any of the city's brokerages. Nevertheless, information from a sample inventory of office buildings is provided below.

Inventory

A sample inventory of about 3.4 million square feet of office space in Peoria was compiled from field reconnaissance, assessment data, real estate listings, and other sources in order to assess basic market conditions. Of this overall Peoria sample, about 2.3 million or 66.8% is located within the Downtown Peoria sub-market. The average age of the office buildings in this inventory is 47 years, and with buildings constructed from 1900 to 2007. Relatively few buildings have been constructed since 2000 and would be considered as "Class A"

product. Without that product, it is more challenging to attract business into the city or to move-up from existing space.

Downtown. A more detailed inventory of Downtown buildings includes 3.4 million square feet of office space, including about 330,000 square feet of medical office. The average age of this



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inventory is 53 years, somewhat older than that of the city as a whole. Based on the years buildings were built, there is some indication of when Downtown Peoria achieved its peak growth cycles. These cycles peaked around the turn of the century and again during the 1970s. In recent years, an average of about four new buildings has been built Downtown per decade.

Warehouse District. There is very little purpose-built office space within the Warehouse District. At present, most of the office use comprises tenants located in converted industrial warehouse buildings or in smaller office/commercial spaces. This contrasts with the large office building inventory only blocks away in the Downtown core.

There is about 406,000 square feet of existing office use within the Warehouse District, much of which is concentrated in the "transition zone" closest to Downtown. As noted earlier, almost one-quarter of this use is in technology service businesses. These services comprise about 3.6% of all activity in the study area, but represent almost 11% of all economic activity and 24% of office use within the transition zone. However, tech companies represent only 1.7% of uses in the Warehouse District core, although they are the second-largest office use there after management & business services.

Finance, insurance and real estate (FIRE) businesses take up about 88,000 square feet (3.3% of all uses) in the study area, followed by management & business services (3.0%), non-profits (1.9%), and medical offices (1.1%). Smaller amounts of space are utilized by media and professional services. Not surprisingly, FIRE uses are much more heavily concentrated in the transition zone, closest to the central business district. Management & business services and media uses are the only office uses more likely to be located in the core portion of the district.

Occupancy

Based on the sample inventory, office occupancy stood at about 80.3% (with 19.7% vacancy) as of spring 2012. Since the sample inventory is somewhat weighted towards buildings for which listing information was available, the vacancy rate may be somewhat over-stated. However, assessment data was also compiled for buildings that are fully-occupied (or did not have any listed space). Within the Downtown Peoria sub-market, overall occupancy was much higher, at 90.9% (vacancy of 9.1%), again based on the sample inventory. The Downtown sample has a higher proportion of the overall inventory and is more likely to reflect actual market conditions.

Rents & Sale Prices

Listed rents averaged \$11.92 per square foot within the Peoria market as of spring 2012. Within the central business district, rents were somewhat higher,

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at \$13.38 per square foot, on average. Sale prices averaged \$40.26 per square foot on the sample of buildings listed for sale in spring 2012. There were not enough buildings listed in the Downtown sub-market to determine an accurate sale price.

Office Demand Forecasts

Demand for office space was forecasted based on economic growth projections in the targeted sectors that influence demand for office use. The demand projections also incorporated existing market trend data and other information as available.

Office Employment Projections

Employment projections for each industry were provided in Section 2. The Peoria MSA is likely to see growth in several industries likely to generate demand for office space, namely professional & technical services, health care, and administrative services.

Urban Core. Among those industries most likely to generate demand for office space, there is likely to be significant growth in the city's urban core during the next five to six years. Among these industries are the following:

•	Health care	11%
•	Professional & technical services	13%
•	Administrative services	9%
•	Information services	8%
•	Management services	6%
•	Real estate	4%
•	Finance & insurance	4%

Growth will be led by health care and professional & technical services. The traditional "downtown" office uses, such as finance, insurance and real estate (FIRE) will also grow, but at a much slower pace.

Economic Growth-Generated Demand

Based on the economic projections, office demand was forecasted for Peoria's urban core (Downtown and surrounding areas). This analysis determined that there is gross demand for about 1,450,000 square feet in 2012, increasing by about 97,000 square feet (6.7%) to 1,540,000 by 2018.

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Table 11. OFFICE DEMAND, PEORIA URBAN CORE, 2012-2018

			2012-201	8 Change
Industry	2012	2018	Amount	Percent
Utilities	74,049	76,279	2,229	3.0%
Manufacturing	155,918	143,174	(12,744)	-8.2%
Wholesale Trade	19,617	19,386	(231)	-1.2%
Retail Trade	15,884	15,795	(89)	-0.6%
Transport	19,389	20,601	1,212	6.2%
Information	49,624	53,633	4,009	8.1%
Finance	129,363	133,856	4,493	3.5%
Real Estate	59,017	61,179	2,163	3.7%
Prof/Tech Services	424,311	478,053	53,742	12.7%
Management	20,684	21,818	1,135	5.5%
Admin Services	119,209	129,716	10,508	8.8%
Health Care	128,167	142,642	14,475	11.3%
Arts/Rec Services	89,694	96,611	6,917	7.7%
Other Services	63,003	66,627	3,624	5.8%
Government	77,972	83,184	5,212	6.7%
TOTAL	1,447,912	1,544,573	96,660	6.7%

Note: N/A means not applicable.

Sources: NAIOP and Randall Gross / Development

Economics.

While there will be a decrease in demand for office space (such as for management or administrative offices) in the manufacturing, wholesale and retail sectors; most other sectors will generate growth in demand for office space over the next six years. The largest share of this demand will be generated by professional & technical services (e.g., lawyers, architects, scientists, etc.), at a net gain of about 54,000 square feet (12.7%) in the urban core. The growth in this industry represents not only the fastest but also the highest volume increase for office space. Significant growth will also be generated by health care (e.g., doctor's offices, clinics, etc.) and administrative services.

Market Drivers & Other Factors

The Peoria NEXT Innovation Center, located at 801 West Main Street, works to spin-off companies using emerging technologies generated by major anchors including Caterpillar, Bradley University, local hospitals, the USDA National Center for Agricultural Utilization Research and other sources. Among the companies incubated by this center are Ag Defense Systems, zuChem, EcoThermics, Industrial Electric Manufacturing (IEM), Knotty Outdoors, Arvens

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Technology Inc., Essen Scientific LLC, Lumec Control Products Inc., Robotics, Advanced CAD/CAM Service (ACCS), Endotronix, Intellihot, and InformMed.

Many of these companies are engaged in biotechnologies, mechanical pumps and other device technologies. Because of its proximity to the Innovation Center and its central location, the Warehouse District is a potential, prime location for emerging technology companies, particularly in information technologies, media, and design. Among technology and business services companies locating in the Downtown and Warehouse District areas, Caterpillar plays a critical role in their development. As such, these companies seek locations that help them serve the Caterpillar corporate client. But, Bradley University and the Downtown area's medical centers are also important clients and/or partners.

Warehouse District Potentials

Office potentials of about 97,000 square feet were forecasted through 2018 for the urban core of the city. The Warehouse District can be expected to capture about 44,000 square feet of this demand, assuming that appropriate building space is marketed and the environment is created to support office uses.

Table 12.	WAREHOUSE DISTRICT OFFICE POTENTIALS, 2012-2018		
Industry	Urban Core	Warehouse District	
Utilities	2,229	334	
Manufacturing	(12,744)	(1,912)	
Wholesale Trade	(231)	(69)	
Retail Trade	(89)	(4)	
Transport	1,212	242	
Information	4,009	3,608	
Finance	4,493	449	
Real Estate	2,163	324	
Prof/Tech Svcs	53,742	26,871	
Management	1,135	454	
Admin Svcs	10,508	6,305	
Health Care	14,475	724	
Arts/Rec Svcs	6,917	3,459	
Other Svcs	3,624	1,087	
Government	5,212	1,564	
TOTAL	96,654	43,436	
Source:	Randall Gross / Development Economics.		

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The largest share of this demand would be generated by professional and technical service businesses, accounting for about 27,000 square feet of potential demand. Other target office uses would include administrative services, arts & recreation services, and information technology firms. The area has become attractive for IT and other technology firms, and potentially for software developers, architects and engineers, and other professional, technical, and information services firms. Office potentials are summarized in the table, above.

The location, historic buildings and potential mixed-use context of the Warehouse District are attractive features for small, emerging technology firms, information and back-office services, and arts and other non-profits that seek to recruit young workers, particularly if the area can support eating, drinking, and entertainment uses. Such uses help establish a "scene" for young residents, workers and "the creative class" to socialize, brainstorm, network, and establish a community. As such, the ability of the Warehouse District to capture this office demand is partly dependent on the mixed-use environment that is created, perceptions of safety, and the availability of attractive, adaptive reuse of historic building space. Incorporating green building standards is also helpful in marketing to this class of companies, which has a higher awareness of sustainability issues.

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Section 4. RETAIL MARKET ANALYSIS

A retail market analysis was conducted which focused on the potential generated from within a primary trade area including downtown, the Warehouse District and areas south and west of the study area; as well as destination potential generated by the broader regional market base. Demographic growth was forecasted for this trade area, and retail sales potential determined by specific types of goods or services. Based on this analysis, the potential for retail businesses within the Warehouse District was determined within the competitive market.

Existing Inventory

As indicated previously, the Warehouse District has a total of about 160,000 square feet of retail business use. However, some of these businesses occupy space in former industrial buildings that were not originally designed for this use. Retail trade (convenience and shopper's goods stores) occupy about 90,000 square feet or 56% of the total inventory in the district. Eating & drinking establishments occupy about 44,000 square feet or 28% of the retail use. Entertainment uses occupy about 16,000 square feet and personal services (e.g., hair salons) occupy 11,000 square feet. About an equal share of this space is in the transition zone versus the core of the Warehouse District. The transition zone has more of the personal service establishments (to serve residents and workers in the area) while the core has a higher share of eating & drinking.

Trade Area Definition

The Primary Trade Area (PTA) for the Warehouse District includes Downtown, the Warehouse District, and areas south and west of the study area. However, the central location and heritage context provide opportunities for destination marketing to a broader regional market base as well as for tourism. The retail trade areas are defined more specifically below.

•	Trade Area A	Peoria CBD / Warehouse District (zip 61602)
•	Trade Area B	Southwest Corridor / Warehouse District (61605)

• Trade Area C Bartonville (61607)

Trade Area D Destination 1: Remainder of Peoria

• Trade Area E Destination 2: Remainder of Metro Area (MSA)

Thus, the PTA (sub-areas A, B and C) includes most of the central city and areas to the south and west of Downtown. Other parts of Peoria form part of a "Destination" Trade Area D, while the remainder of the Peoria Metro Area forms Destination Trade Area E. There would also be inflow from "day-trippers,"

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such as residents of nearby towns like Normal or Galesburg who would visit Peoria for shopping or services but do not spend the night. Other inflow includes tourists and other visitors who would be drawn by destination venues and marketing.

Demographic Analysis

A demographic analysis was conducted of trade area households as the basis for the market forecasts. Demographic trends in population, households, and average household income in each of the sub-areas are indicated below, followed by an analysis of demographic forecasts.

Table 13. DEMOGRAPHIC TRENDS, RETAIL TRADE AREA,
PEORIA WAREHOUSE DISTRICT, 1990-2012

							1990-2	2012 Change
Factor	1990		2000		2012		Number	Percent
A-CBD/Whse								
Population	1,039		1,106		1,173		134	12.9%
Households	450		435		539		89	19.8%
HH Income	\$ 33,587	\$	31,797	\$	28,168	\$	(5,419)	-16.1%
B-Western								
Population	20,284		18,401		16,037		(4,247)	-20.9%
Households	7,599		6,877		6,134		(1,465)	-19.3%
HH Income	\$ 32,954	\$	33,903	\$	27,635	\$	(5,319)	-16.1%
C-Bartonville								
Population	11,338		11,316		12,415		1,077	9.5%
Households	5,029		5,279		5,842		813	16.2%
HH Income	\$ 82,512	\$	85,805	\$	84,046	\$	1,534	1.9%
Destination1								
Population	161,504		163,926		170,131		8,627	5.3%
Households	62,748		65,421		69,838		7,090	11.3%
HH Income	\$ 35,519	\$	68,659	\$	61,769	\$	26,250	73.9%
Destination2								
Population	175,725		183,466		194,044		18,319	10.4%
Households	65,978		70,874		76,707		10,729	16.3%
HH Income	\$ 58,518	\$	65,609	\$	56,536	\$	(1,982)	-3.4%
Note:	Income expres	sed ir	constant 20	010 d	ollars.			
Sources:	Claritas, Inc. a	nd Ra	ndall Gross	/ Dev	elopment Ed	conom	iics.	

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Demographic Trends

Since 1990, the population and household base within the Peoria MSA and the broader area has expanded. Between 1990 and 2010, MSA population increased by 10.6%. Since 2000, population has increased by 3.2%, indicating faster growth during the 1990s. However, the population growth rate has been increasing at a faster pace since about 2006. Areas surrounding Downtown Peoria have also grown. However, population and households fell in the southwestern sub-area extending south and west from Downtown towards Bartonville.

Downtown Peoria. Within Trade Area A, the population base increased by 12.9% between 1990 and 2012. This Downtown population base is still so small (1,200) that even a small increase of 134 people represents a significant growth rate. There are only about 540 households in this area, although the number of households increased by about 90 since 1990. Average household incomes among Downtown Peoria residents have fallen consistently since 1990 in real terms (after adjusting for inflation) and now are about one-half of the regional average, at \$28,200. Relatively low incomes limit the existing retail sales potential generated by downtown residents.

Southwestern Peoria. Trade Area B has seen a significant outflow of people, households, and income since 1990. The population of this corridor has fallen by 20.9% or almost 4,250 over the 20-year period. In 2012, the population of this area is still relatively substantial, at 16,000. The number of households fell by 19.3% or nearly 1,500 over the 20-year period since 1990, to a total of 6,100 by 2012. The loss of population and household base appears to have been relatively constant over the 20 years. However, household incomes actually increased in real terms during the 1990s, only to fall again since 2000. Over the full period, incomes have fallen in this area by 16% or over \$5,000 in constant dollar terms. Incomes in this sub-area are roughly similar to those in the Downtown itself.

Bartonville. Residents of Bartonville (Trade Area C) form part of the "natural" trade area for the Warehouse District because they are located along the commuter routes towards Downtown that pass through the district. This subarea has expanded rapidly since 1990, with population growth of 9.5% and household growth of 16.2%. The faster rate of household growth relates to the changing demographics in this area, which is less likely to have large young families than it did 20 years ago. Household size is much smaller, with the younger generation moving out and into their own homes, and declining household size among "empty nesters." Household incomes also increased in Bartonville, although that increase occurred during the 1990s and has, since 2000, slipped down in real terms. Bartonville incomes, at \$84,000, are much higher than inner-city as well as regional averages. Thus, this growing, relatively

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affluent suburb can provide an important market base for the Warehouse District so long as a positive environment and destination uses can draw residents back into the city and away from suburban shopping centers.

Destination Areas. Remaining parts of Peoria and the county had expanded since 1990, with population growth of 5.3% and household growth of 11.3%, again suggesting a rapidly-shrinking household size. Incomes increased most rapidly in this destination market, rising almost 74% in real terms, from \$35,500 to \$61,800. In further reaches of the metro area (Destination Trade Area 2), population and household have increased at an even faster rate (10.4% and 16.3%, respectively), but incomes in outlying areas have fallen. Average household incomes increased rapidly during the 1990s in these areas, but fell back since 2000 such that incomes have fallen by 3.4% in constant dollars overall during the 20-year period.

Demographic Forecasts

The region is expected to continue growing at a modest pace through 2017. Pro-active economic development efforts can, of course, leverage further growth beyond what is forecasted here based on regional planning projections.

Downtown Peoria. Within Downtown Peoria, population and households will increase modestly through 2017, under the assumption that no pro-active steps are taken to leverage new housing development such as through financing or development partnerships. Income within the CBD will also increase modestly as the region pulls out from the recession. Overall, households will increase by 5.0% and incomes will increase by about 2.8% by 2017.

Southwest Peoria. The southwest corridor of the city will continue to lose population and households, but the rate of decrease will slow and there is the possibility of positive growth by 2017. Average household income will increase slightly thanks to increasingly positive economic growth during the next several years. Still, incomes in this sub-area will remain among the lowest in the region, at about \$28,000.

Bartonville. Bartonville will continue to see rapid growth over the next five years, according to demographic projections produced by Claritas, Inc. The community will add about 600 residents, for a growth rate of 12.5%, and the household base will increase at a similar rate. Incomes will increase, but at a much slower rate than in the past 20 years.

Destination Areas. Other areas of Peoria city and county will experience modest growth over the next five years, according to the Claritas projections. Overall, population outside of the previously-mentioned sub-areas will expand by about 1.8% and households by 2.5%. In the remainder of the MSA, population

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will grow by 2.0% and households by 2.3%. Income will increase at around 2.0% to 2.7% within these areas.

Table 14. DEMOGRAPHIC FORECASTS, RETAIL TRADE AREA, PEORIA WAREHOUSE DISTRICT, 2012-2017

					2012-20	17 Change
Factor	2012		2017		Number	Percent
A-CBD/Whse						
Population	1,173		1,198		25	2.1%
Households	539		566		27	5.0%
HH Income	\$ 28,168	\$	28,953	\$	785	2.8%
TITT IIICOIIIE	\$ 20,100	φ	20,933	φ	705	2.0 /0
B-Western						
Population	16,037		15,536		(501)	-3.1%
Households	6,134		6,056		(78)	-1.3%
HH Income	\$ 27,635	\$	27,650	\$	15	0.1%
C-Bartonville						
Population	4,862		5,468		606	12.5%
Households	1,799		2,028		229	12.7%
HH Income	\$ 54,554	\$	55,184	\$	630	1.2%
Destination1						
Population	170,131		173,180		3,049	1.8%
Households	69,838		71,566		1,728	2.5%
HH Income	\$ 61,769	\$	63,422	\$	1,653	2.7%
Destination2						
Population	194,044		197,860		3,816	2.0%
Households	76,707		78.454		1.747	2.3%
HH Income	\$ 56,536	\$	57,655	\$	1,119	2.0%
Note:	Income expresse	d in co	onstant 200	7 dollars	i.	
Sources:	Claritas, Inc. & R	andall	Gross / De	velopme	ent Econ.	

Summary

In general, the Peoria area will see modest growth in the near-term. The Bartonville area may grow at a somewhat faster pace, although it does not have a large population base to start. The downtown area will see an increase in population and households, but the base there is also very small. The southwest corridor will continue to see declining population and households, but the rate of decrease is slowing and incomes can rise over the next five years.

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Retail Demand

Based on these demographic projections, demand for retail goods and services was forecasted. Total trade area income was projected and the portion of income spent by area residents on retail goods was determined through 2017.

TPI

Total personal income (TPI) within the trade area is estimated at \$8.9 billion in 2012, and is forecasted to increased by \$424.5 million or 4.8% to \$9.4 billion by 2017. All of the sub-areas except for the south-western corridor will see increasing TPI by 2017. The destination markets have total income of about \$8.6 billion, increasing to \$9.0 billion over five years. The Primary Trade Area has TPI of about \$283 million, increasing by about \$14 million to almost \$300.0 million by 2017.

Table 15 TPI FORECASTS, WAREHOUSE DISTRICT RETAIL TRADE AREAS, 2012-2017

	TPI	(000)	2012-2017 0	hange
Trade Area	2012	2017	Amount	Percent
CBD/Whse	\$ 15,183	\$ 16,387	\$ 1,205	7.9%
Southwestern	\$ 169,513	\$ 167,448	\$ (2,065)	-1.2%
Bartonville	\$ 98,143	\$ 111,913	\$ 13,771	14.0%
Destination1	\$ 4,313,823	\$ 4,538,859	\$ 225,035	5.2%
Destination2	\$ 4,336,717	\$ 4,523,269	\$ 186,553	4.3%
Total	\$ 8,933,379	\$ 9,357,877	\$ 424,499	4.8%
Notes:		ncome (TPI) express	sed in	

thousands of constant 2011 dollars

Source: Randall Gross / Development Economics.

Expenditure Potentials

The share of personal income spent by trade-area consumers on each type of retail good and service was determined based on statistics collected through the U.S. Census of Retail Trade. Based on this analysis, it was determined that the trade area generates retail expenditure potential of about \$2.74 billion in 2012, increasing by about \$545.8 million (19.9%) to \$3.29 billion by 2017. This expenditure potential forms the basis for retail demand.

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Other Retail Demand Drivers

In addition to trade-area households, the region can generate retail demand from tourists and other visitors. An increasing number of tourists will visit Peoria's attractions including the new Riverfront Museum and the Caterpillar Visitor's Center, along with the Peoria Zoo, Par-A-Dice Hotel Casino, Wildlife Prairie State Park, and other attractions in the area.

Tourism expenditures were calculated based on hotel room-nights sold and average tourist expenditures, and included in the retail model as an "inflow" factor impacting on overall demand. This analysis determined that there were approximately 2,056,190 over-night hotel visitors to Peoria during 2011, spending an estimated \$199.7 million on retail, dining and entertainment. This amount is roughly equivalent to the entire retail expenditure potential of households in the southwest corridor (Trade Area B), but is growing. As such, tourism is a large and significant market base for retail, dining and entertainment in the district.

Peoria hotel rooms 4,580

Room-nights 1,028,096 – Growing at 3.9% per year

Visitors 2,056,191

Average Spend \$106.00 per visitor day (USTA – Illinois)

Total Spend \$539,750,138 Retail, Dining, Entertain \$199,707,551

Competitive Framework

There is a significant amount of existing retail and restaurant activity in the Peoria region that will compete for trade-area household spending. Just across the river from the Warehouse District, East Peoria has attracted significant "big box" retail and established shopping districts where none existed 20 years ago. Significant retail has also followed Peoria's growth to the west, with shopping malls and new lifestyle centers. Among the large shopping centers in the region are the Shoppes at Grand Prairie, Westlake Shopping Center, Junction City Shopping Center, Duryea Center-Northwestern Place, Sterling Plaza, Northwoods Mall, and others. Also competitive are smaller, specialty shopping nodes and districts such as Peoria Heights, Pekin and Princeton. Restaurants have clustered in East Peoria, proximate to the 226-room Embassy Suites Hotel & Conference Center. Complementing retail in the Warehouse District is Metro Centre, home of Peoria's Farmer's Market and retail and restaurants located in the University Street district near Bradley University.

Warehouse District Potential

The Warehouse District would capture a share of the overall demand for retail in the trade areas. As summarized below in Table 16 and detailed in Appendix Table 1, the market analysis forecasted warranted potential for about 141,000 square feet of retail use. This would include about 32,000 square feet of

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convenience retail use, 67,000 square feet in shopper's goods, 28,000 square feet of eating & drinking space, and 18,000 square feet in entertainment venues. There is an oversupply of about 4,000 square feet in personal services at present, but the addition of new housing units would help generate new demand for services.

Table 16.	SUMMARY WARRANTED RETAIL DEMAND BY USE PEORIA WAREHOUSE DISTRICT, 2012 AND 2017/18						
	Gross	Demand (SF)	Existing	Warranted			
Type of Good	2012	2017/18	Uses	Demand			
Convenience	33,628	35,300	3,779	31,521			
Shoppers Goods	162,715	205,633	138,610	67,023			
Eating/Drinking	58,315	72,626	44,303	28,323			
Entertainment	16,859	33,963	16,416	17,547			
Personal Services	6,465	6,944	10,877	(3,933)			
TOTAL	277,981	354,466	213,984	140,482			
Existing Vacant							
Net New Space				140,482			
Source:	Randall Gross / Develop	ment Economics	i.				

The ability of the Warehouse District to capture this demand is dependent on the marketing of the district as a mixed-use urban destination built on dining, entertainment, and specialty businesses in addition to convenience uses to serve Downtown area needs. Preferably, the area would be "branded" or themed to coincide with the district's whiskey, bootlegging, and industrial heritage. In fact, consideration of the branding of the area as the "Peoria Whiskey District" should be given as it evokes a strong heritage concept that is authentic for the area, and a certain excitement factor for marketing. A strong theme can help in recruiting businesses and developers, as well as destination trade area consumers and tourists. It is envisioned that the Warehouse District, coupled with the Riverfront Museum, Caterpillar Visitor's Center, Whiskey Baron mansions, and whiskey-era tours could help attract and strengthen the regional weekend visitor base, especially originating from Chicago and St. Louis.

The activities generated from this theme can also help in marketing the area for housing and entrepreneurial technology, niche manufacturing, and communications businesses. Without a destination approach, the Warehouse District will be competing head-on with nearby big-box retail in East Peoria and with other retail nodes throughout the region. The level of growth in this market does not support another shopping mall within Peoria. Rather, the opportunity is to leverage the destination market and to grow the regional tourism base to exploit new retail opportunities that are not otherwise available in this market.

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Section 5. HOUSING & OTHER USES

A housing market assessment has been conducted and updated by Tracy Cross over several years. As such, a housing market analysis was not conducted as part of this work so as not to "reinvent the wheel." However, the Tracy Cross studies were reviewed and findings were incorporated into the overall strategic recommendations for the implementation plan. Aside from housing, several other uses were identified that may hold opportunities for the Warehouse District. The market potentials for these uses were not forecasted for this study, but the opportunities are identified and discussed below.

Housing Review

The housing market assessment and updates completed by Tracy Cross consistently determine absorption potential of about 200 units per year within the Downtown and Warehouse District areas. The most recent update, completed in 2011, determined an annual absorption rate of 186 units per year, including 102 rental loft conversion units, 66 rentals in new construction, 12 garden condominiums, and 6 townhouse or rowhouse units.

The Tracy Cross studies do not forecast total potential, only an annual absorption rate "over several years." Assuming that the market has depth to sustain this absorption rate over three years, then there would be total potential of about 560 units. Assuming an environment can be created to support residential use, then the Warehouse District could support about 300 of these units, including 245 "loft conversion" rentals and 60 new rental units. It is likely that these units, whether new or rehabbed, would be in mixed-use buildings with office, retail, and possibly light industrial (like artist studios).

Lodging

There is the opportunity for establishing some hotel or other lodging use within the Warehouse District, in support of the tourism potential for the area. The Peoria area market has 50 lodging properties with a total of 4,580 rooms, according to Smith Travel Research (STR). Peoria-area hotel occupancies, revenue per room (RevPAR), and average daily rates (ADR) all out-perform nearby markets including Champaign-Urbana, Rockford, Bloomington-Normal, Springfield-Decatur, Illinois Central-Effingham, and Marion/l-64. Peoria had an average hotel occupancy rate of 61.5% in late 2011, according to STR, roughly on par with national averages. ADR of \$82.28 and RevPAR of \$50.63 far exceeded those of the other non-Chicago Illinois markets. Further, Peoria's hotel performance has improved over previous years, indicating a continued strengthening of the market. All of these factors suggest that Peoria has a relatively healthy hotel market that could possibly support more lodging rooms.

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The type and scale of product that would be most viable for this location would have to be tested through a market analysis. However, the basic concept is sound in that it complements the new Downtown destination uses as well as those that are otherwise recommended for the Warehouse District. A smaller, "boutique" hotel may be most appropriate, particularly if it can be packaged as part of the overall 19th century whiskey-bootlegging theme for weekend getaways.

A fine example of thematic marketing and branding for a hotel is the Chattanooga Choo Choo, a Hilton Hotel housed in an early 20th century train station and adjoining rail cars that evokes the famous Glenn Miller song. Without the song, the concept and marketing draw would not exist for this hotel. Similarly, the whiskey brand (and themes associated with it, such as bootlegging, 19th century industry, the Whiskey Barons, etc) can be used to create a strong brand for a specialty hotel, particularly if housed in one of the original warehouse buildings.

Audience Support Venues

There are also opportunities for audience support venues that serve to strengthen the overall brand and the "agglomeration effect" of dining and entertainment for marketing. Certainly Peoria's history as a Vaudeville capital can and should be integrated into the marketing of the Warehouse District, regardless of whether the original theatres were located there. Here is an opportunity for building on the tourism market created by Peoria's location between two major Midwestern markets – Chicago and St. Louis – to establish tourism destinations such as a Vaudeville or Burlesque-style theatre or nightclub. The potential for commercial nightclubs and theatres was identified through the retail market analysis, but there are also opportunities for non-commercial cultural venues. A museum or other visitors attraction, coupled with tours and specialty urban design elements, interpreting the history of the Warehouse District would also help strengthen the theme.

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Section 6. SUMMARY OF CONCEPTS

The following table summarizes a conceptual development mix based on the findings of the market analyses, opportunities assessments, and reviews. One concept relates to development of a 150,000 square-foot regional wholesale/retail food market and its constituent components including consolidation of 100,000 square feet of wholesale food (26,000 square feet new), plus 18,000 square feet of retail food (including specialties) and 10,000 square feet of take out /eat in restaurants. Another key component would be a retro (pre-prohibition era) micro distillery/pub as a centerpiece and a major component of the overall branding for the area as "The Peoria Whiskey District."

Other components of this concept include flower/garden supply, destination liquor store (featuring local micro brews and distilled spirits, gift / tourist-oriented novelty shop, and health products store.

A second concept comprises a 132,500 square-foot Peoria Design Center, anchored by 50,000 square feet of hardware / home supply, 25,000 square feet in furniture (including consolidation of existing uses), 18,000 square feet of architect and interior design offices, and 14,000 square feet in IT/communications and administrative services offices. Other tenants would include home furnishings, appliances, office supply, contracting offices, and others. The concept of a design center would also be appealing as an anchor for attracting other types of businesses, such as information technology, media, and niche manufacturing businesses that will co-locate with various types of craft businesses, artists, and designers.

Residential use, some of which is already planned, would be primarily in rehabilitation or new construction mixed-use buildings. The additional uses would include apparel & accessories, café, fitness club (an opportunity not tested in the market), professional services offices, sporting goods, and a destination toy/game store anchor.

Other uses that would be integrated into the Warehouse District include 33,500 square feet of eating & drinking (15,000sf) and entertainment (18,000sf) uses. A possible entertainment use that may be appropriate here would be night club(s) as noted previously. Overall, the food market, distillery, design center, mixed-use residential projects and dining & entertainment uses would help form an exciting urban environment. Target markets would include downtown workers, Bradley University students, regional destination, and tourists attracted by a pre-Prohibition Era heritage associated with the distillery industry.

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Table 17.	OVERALL RECOMMENDED RETAIL/COMM MIX, PEORIA WAREHOUSE DISTRICT
Type of Business	Square Feet/DU
Regional Wholesale/Retail Food Market	149,200
Wholesale Component (including existing+26,000new)	100,000
Midwestern Specialty Retail Food	18,000
Food Hall (Take Out/Dine In)	10,000
Micro-Distillery/Pub	8,500
Florist/Garden Supply	3,500
Destination Liquor Store (featuring locals)	2,500
Gift/Novelty	3,500
Health Products	3,200
Peoria Design Center	132,500
Furniture (including components of existing)	25,000
Home Furnishings (Ibid)	5,000
Appliances	5,000
Hardware/Home Supply (Ibid)	50,000
General Merch	5,000
Office Supply/Furniture	3,000
Camera Shop/Service	1,500
Architects/Designers/Media/IT/Communication Offices	18,000
Sewing Shop	1,000
Contractors	5,000
Tech/Admin Services	14,000
Res/Retail Mixed Use	42,700
Apparel, Shoes & Accessories	6,900
Destination Toy/Game	11,000
Sporting Goods-Stadium	1,500
Barber/Beauty	800
Coffee/Café	2,500
Fitness Club	10,000
Offices (Non-profits, Prof Services)	10,000
Loft Conversion & New Rental Apartments	250
Dining & Entertainment	33,500
Night Clubs/Burlesque a la Vaudeville Theme	18,000
Restaurants	12,000
Brewpub	3,500
Total Net New Retail/Office Space	198,900
Source:	Randall Gross / Development Economics.

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APPENDIX	List of 19 th Century Peoria Distilleries (for proofing) City Brewery (J. Huber & Son) Leisy Brewery Union Brewing Company (Utz & Lincoln) Star Union Brewing Company Pabst Brewing Company (Peoria Heights) Gipps Brewery Corning Great Western Distillery Arrow Distillers Charlie's Brothers Airan Wallace Century Distillery (U.S. Food Products) Industrial Alcohol Corporation Hiram Walker (ADM) Penn-Maryland Distillery
	L. Greenhut's Great Western Woolner Brothers

	Gross De	Existing	Warranted	
Type of Good	2012	2017/18	Uses	Demand
Convenience				
Grocery	10,627	10,868	-	10,868
Convenience	564	569	-	569
Specialty Food	2,057	3,175	-	3,175
Health/Pers Care	6,741	6,833	3,779	3,055
Gas/Convenience	5,942	6,091	-	6,091
Misc Conv	7,696	7,763	-	7,763
Sub-Total	33,628	35,300	3,779	31,521
Shoppers Goods				
Apparel	820	1,058	-	1,058
Accessories	18	23	-	23
Jewelry	12,775	15,405	18,912	(3,507)
Shoes	168	181	-	181
Furniture	36,010	37,609	10,152	27,457
Home Furnishings	10,473	16,860	7,300	9,559
Appliances	3,346	3,618	-	3,618
Hardware/Bldg/Home	59,060	74,179	68,381	5,798
Garden Supply	598	626	-	626
Gen Mdse/Dept	5,366	5,515	-	5,515
Auto Dealers	1,228	1,259	-	1,259
Auto Supply	1,680	1,723	-	1,723
Electronics/Comp	7,855	9,746	9,912	(166)
Books/Music	8,145	9,628	14,775	(5,147)
Camera/Photo	2,197	2,414	1,877	538
Gift, Novelty, Svr	4,728	9,823	7,300	2,523
Hobby/Toy/Game	4,580	11,617	-	11,617
Luggage/Leather	42	56	-	56
Office/Stationary	2,113	2,183	-	2,183
Sewing/Piece	820	963	-	963
Sporting Goods	690	1,147	-	1,147
Sub-Total	162,715	205,633	138,610	67,023
Dining & Entertainment				
Restaurant-FF	722	773	-	773
Restaurant-FS	46,640	58,518	40,524	17,994
Drinking Estab	10,953	13,334	3,779	9,556
Entertainment	16,859	33,963	16,416	17,547
Sub-Total	75,174	106,589	60,719	45,871
Personal Services	6,465	6,944	10,877	(3,933)
TOTAL	277,981	354,466	213,984	140,482
Existing Vacant Net New Space			-	140,482



Peer District Summaries

Introduction

As Peoria takes steps to achieve the community's vision for its Warehouse District, it is important to look at similar districts in other communities that have been revitalized, or are in the process of revitalization. These peer districts can offer valuable lessons for Peoria's Warehouse District. The team selected 11 districts nationwide and one in Canada, and researched various aspects of each that have contributed to their success. Below, there is a brief description of each district that was studied followed by a summary of the ideas and "lessons learned" that may be applied to Peoria's Warehouse District.

American Tobacco District (Durham, NC)

The 1.5 million square feet of buildings on 16 acres that were once part of the American Tobacco Company's campus represent the largest redevelopment project of a historic tobacco mill in North Carolina. The Capitol Broadcasting Company, owners of the minor league Durham Bulls, helped to lead the effort to preserve and transform the historic warehouse buildings into a mixed-use neighborhood that features retail, entertainment, office, and residential uses. In the 1990's, even before Capitol came on the scene, the city had built the Durham Bulls Athletic Park adjacent to the American Tobacco Campus to bring the minor league team into the heart of Durham and spark redevelopment. After several failed attempts at redeveloping the American Tobacco campus, Capitol purchased an option on the property in 1999. With the help of financial incentives and alternative financing, Capitol was able to open phase I of the redevelopment in 2004. Many believe that the American Tobacco District was the most important project in the revitalization of Downtown Durham. A 2008 update to the 2000 Downtown Durham Inc. Downtown Master Plan indicated that significant progress had been made towards implementation of the Downtown plan, especially within the American Tobacco District. In addition to the Durham Bulls Athletic Park, the recently completed 2,800-seat Performing Arts Center has provided a cultural anchor that enhances the district as a regional destination. The unique setting of the American

Tobacco District has also been a major draw for businesses resulting in over 3,000 new jobs for downtown.

The success of the American Tobacco District depends on many factors working together to create a functional, yet unique environment. A public/private partnership between the city. county and developer yielded over \$300 million of public and private investment. Two important public investments within the district were the construction of two municipally owned parking structures totaling nearly \$40 million, which provided centralized parking to support the new uses. Despite the city and county incentives, Capitol had difficulty securing financing for the project. Self-Help, a local Community Development Financial Institution took an interest in the project and worked with Capitol to recruit investors, which resulted in an initial \$40 million New Market Tax Credit Ioan. In all, New Market Tax Credit loans have funded nearly 40% of American Tobacco District projects in two phases. The effect of the American Tobacco District project and other downtown projects has been evidenced city wide through an increase in jobs, property values and tax revenues.

From a physical environment standpoint, the District's success is also due to painstaking efforts made to preserve the historic buildings, which provides so much of the unique qualities of the district and helps to make it a desirable alternative to new development in suburban loca-

tions. Another benefit of preservation has been historic tax credits. The streets and spaces in between buildings have been improved to create a pleasant and inviting environment for users of the district. Public art by local artists utilizing reclaimed materials from the district supports the preservation efforts and reinterprets the history of the district. Work within the American Tobacco District is not complete. Continued efforts to improve connectivity to other parts of downtown as well as encourage redevelopment of several parcels in order to support the district are part of the 2008 Downtown Master Plan.

Lessons for Peoria:

- Public/private partnerships are crucial to the success of the Warehouse District, but the city's role should be supportive of new development and concentrated on investments that benefit the entire district and not simply a single project.
- Civic uses, such as O'Brien field, can be leveraged as anchors for redevelopment efforts.
- Utilize financial tools such as New Market and Historic Tax Credits to help fund redevelopment.
- Public art can be used to help interpret the history of the Warehouse District.
- Revisit the plan every five to seven years to celebrate progress, adjust goals to market and other forces, and identify new project opportunities.

Sources:

Turning Over a New Leaf, Barbara Horwitz-Bennett, Building Design and Construction, 10/1/06.

Downtown Durham Master Plan, Downtown Durham Inc.

New Market Tax Credit Impacts: A Case Study in Durham, North Carolina, Amanda Frazier Wong and Sarah Wolff, Self-Help, March 2010

Arts District (New Orleans, LA)

The rebirth of New Orleans warehouse district began in 1976 with the opening of the Contemporary Arts Center. The once busy commerce area had become quiet once industries began leaving or closing their doors. The 10,000 square foot Center continues to attract visitors with its promotion and exhibition of a wide array of visual and performing arts. Once the Center was built, the community seized the opportunity provided by vacant warehouses to store and display art. The New Orleans Arts District, as it has been renamed, is home to over 25 galleries, most of which are located along Julia Street. The district has also attracted a number of restaurants and cafes to serve patrons of the CAC and the galleries. The latest anchor to be housed in renovated warehouse was the National World War Il museum. In the past few years, the museum has had over a million visitors.

Partners of the Arts District include the Arts

Council of New Orleans, NOLA.com, and the Downtown Development District. These organizations work together to promote the Arts District and support its sustainability. The Arts District hosts several events including the popular "Jammin' on Julia" and various art walks. There is no sales tax charged on original artwork purchased in the district, which is an incentive that helps artists as well as patrons. The Downtown Development District (DDD) was created in 1974 as a Business Improvement District to "drive the development of Downtown New Orleans and be the catalyst of a prosperous, stimulating, innovative heart of the Crescent City." The DDD cultivates economic development in creative industries, ensures that the downtown is clean and safe. and serves as an advocate for downtown and its biggest promoter.

Lessons for Peoria:

- Promote and support the Warehouse District as a catalyst for Peoria's arts scene.
- Encourage a variety of events that will draw people into the district throughout the year that promote the creative industries the district has to offer.

Sources:

http://www.neworleansartsdistrict.com/ http://www.neworleansonline.com/tools/neighborhoodguide/artsdistrict.html

Distillery District (Lexington, KY)

Lexington's Distillery District along the Town Branch Creek and less than a half a mile from downtown was once a major hub of employment. The 28-acre development area was home to several distilleries, including the James E. Pepper distillery, which at one point was the largest producer of bourbon in the world. Like so many industrial areas, Lexington's Distillery District began to deteriorate once distilleries closed or moved elsewhere. Since the early 2000's, a private developer has been working to redevelop the district into a mixed-use neighborhood that draws directly on the history of the district and the bourbon industry in general as a catalyst for its success. The master plan for the district calls for the renovation of the Old Tarr and Pepper distillery buildings as "bookends" with new, mixeduse infill in-between. The Old Tarr distillery would house a Welcome Center for Kentucky's famous Bourbon Trail, a statewide tour of distilleries. The Pepper distillery is envisioned to house a Bourbon museum. Lexington's regional greenway, the Town Branch Trail, would follow the Town Branch Creek through the district. The greenway not only serves as a connection to the region and as recreation, but also as a way of interpreting the history of the district as the creek was the primary reason distilleries located in the area.

In addition to adaptive reuse and compatible infill, major public improvements will be necessary to make the Distillery District attractive to new businesses and residents. The Kentucky Economic Development Finance Authority established the state's first Tax Increment Financing (TIF) district in 2009 to financially aid the redevelopment of the district. The TIF study estimated public improvements, including streetscape, utility and sewer improvements at \$80 million. The state has pledged over \$45 million in reimbursement to support the redevelopment. The city approved a \$2 million investment in the district, which helped to trigger the TIF. As of March 2012, designs are being finalized for a streetscape along the Manchester Road corridor and the portion of the Town Branch Trail adjacent to the Distillery District.

Lessons for Peoria:

- Public investments such as streetscape improvements and trails are critical components that will make the Warehouse District an inviting place to visit and linger as well as connect it with surrounding areas.
- Interpreting the history of the Warehouse District can enhance private investment in the area by creating a unique environment.

Sources:

Lexington Distillery District Designers Show Plans to the Public, Josh Kegley, Lexington Herald Ledger, 11/18/11

Future of Distillery District at Pivotal Moment,

Business Lexington, 11/27/09

Lexington Distillery District Tax Increment Financing Development Area and Plan, Lexington-Fayette Urban County Government, October, 2008

Distillery Historic District (Toronto, Canada)

Toronto's Distillery District comprises thirteen acres and includes over 40 buildings that represent the largest preserved collection of Victorian industrial architecture in North America. After more than 150 years of continuous production, the Gooderham and Worts Distillery ceased production and closed in 1990. Shortly thereafter, it began its rebirth as a popular film shooting spot. In the early 2000's, a private developer, Cityscape Development, purchased the district. Cityscape initiated an ambitious effort to redevelop the distillery district into a pedestrianfriendly, mixed-use district. Like many visionary developers, Cityscape saw the Distillery District as not simply a way to preserve the history and architecture of the area, but to utilize those characteristics as a launching pad for reinvigorating the district. The blending of old and new has produced an environment that attracts creative people engaged in a variety of creative businesses, including professional services, cafes, restaurants, studios, theatres, galleries, and unique retail. In addition to the adaptive reuse of the historic buildings, \$200 million worth of mixed-use infill projects are slated for the district that will add more than 1200 residential units.

Lessons for Peoria:

- Encourage the preservation of older buildings, but allow new infill to follow a more modern aesthetic as long as the urban design of the area is not compromised.
- An emphasis on a wide spectrum of the arts can create a cultural anchor for a district.

Sources:

http://www.thedistillerydistrict.com/

Historic Third Ward (Milwaukee, WI)

In 1892, a devastating fire significantly damaged 16 square blocks of Milwaukee's riverfront center for commerce. The result of a thirty-year rebuilding effort was monumental. According to the Historic Third Ward's web site, the rebuilding effort, led by local architects, exhibits "a visual continuity that creates a unique urban expression." Now, the Historic Third Ward is home to over 400 businesses and over 1200 residential units. Retail growth soared when the Milwaukee Public Market was opened in 2005, attracting 20,000 visitors to the district every week. The district boasts of a large arts component including visual arts, performing arts, and fashion. Events such as the quarterly Gallery Night and Day bring additional visitors to the neighborhood. The blend of uses within historic buildings and new infill coupled with civic improvement efforts.

such as the extended Riverwalk and the Erie Street Plaza design competition, have made the Third Ward one of the premier mixed-use districts in Milwaukee.

The Historic Third Ward receives strong business and civic support through a number of initiatives. In 1988, a Business Improvement District (BID) was established that has led and provided financing mechanisms for several major public projects including streetscape, two parking structures, the extension of the Riverwalk and the Public Market. Tax increment financing was used for streetscape, the first parking structure, and the extension of the Riverwalk. The BID is actually the property owner of the streetscapes, the parking structures and the portion of the Riverwalk within the Third Ward; therefore, the BID is required to maintain these facilities and spaces. In 1991, Architectural Guidelines for the exteriors of buildings were developed and adopted by the City of Milwaukee for all properties within the BID. The BID reviews applications from developers and owners and coordinates monthly meetings of the seven-member Architectural Review Board (ARB). An applicant cannot receive a building permit until the ARB issues a "certificate of appropriateness" that affirms compliance with the guidelines and the neighborhood plan. The BID also financially supports The Historic Third Ward Association, which works on behalf of the district to promote business retention and encourage business recruitment in the Third Ward. The Association is also closely involved with the maintenance within the district such as repainting street lights, planting flowers in the spring, and plowing sidewalks in the winter.

Lessons for Peoria:

- Establish a BID or similar entity that can champion the efforts to redevelop the Warehouse District and develop the tools necessary to implement the plan. The BID should be tasked with identifying projects, developing funding mechanisms, overseeing implementation, and maintaining the facilities upon completion.
- Strengthen the current Warehouse
 District Association and allow them to promote and encourage business retention and recruitment
- Develop architectural guidelines for the Warehouse District that will encourage proper rehabilitation of existing structures and compatible infill.
- Conduct international competitions for civic spaces.

Sources:

http://www.historicthirdward.org/

DIDWhoWeAreGuide.pdf

Third Ward – House & Home.pdf

Historic Warehouse District (Cleveland, OH)

Situated on the bluffs above the Cuyahoga River, the ten blocks comprising Cleveland's Historic Warehouse District were the city's first center of commerce. As suburbanization increased and manufacturing industries began to relocate after World War II, the district went into decline. In the early 1980's, the Warehouse District witnessed a rebirth as a mixed-use district. Downtown business interests and preservation-minded architects formed the Historic Warehouse District Development Corporation (HWDDC) in 1980. According to Heritage Ohio and the Warehouse District web site the "purpose of the Historic Warehouse District Development Corporation of Cleveland is to stimulate, coordinate and strengthen successful quality reinvestment in the landmark Warehouse District of Downtown Cleveland." In 1985, design guidelines for the district were adopted after the area was designated a landmark by the Cleveland Landmarks Commission. Through this designation, HWDDC has acted as a local advisory board that reviews applications for physical improvements to Warehouse District buildings. The HWDDC has scheduled design review meetings and assisted applicants through the city's process. Additionally, the HWDDC has funded security, streetscape and open space creation and maintenance, and helped to market all aspects of the district. In 2007, a HWDDC committee developed the Public Realm Master Plan in order to identify opportunities and guide initiatives that would enhance the Warehouse District by promoting diverse open space, a sense

of place, connectivity and sustainability.

There are several programs intended to incentivize redevelopment in Cleveland's Warehouse District. The Downtown Predevelopment Fund provides up to \$10,000 for predevelopment activity and analysis related to the potential redevelopment of structures within the Warehouse District provided the applicant agrees to an investment of 50% of the predevelopment activity cost. The HWDDC utilizes a Historic Conservation Easement Program as a preservation tool. Through this program, historic building owners donate to the HWDDC the right to prevent current and future owners from modifying the historic property without approval from the HWDDC. In turn, the value of the easement is tax deductible. the real estate tax is lower, and the property is preserved. The HWDDC's Storefront Renovation Program offers matching funds and low interest loans through bank partners to bring signage in compliance with current design standards for targeted areas.

Lessons for Peoria:

- A Community Development Corporation may be a useful organization to guide development and redevelopment within the Warehouse District.
- Developing creative programs that encourage redevelopment through financial incentives are an important tool for revitalization.

Sources:

http://www.warehousedistrict.org/ http://www.heritageohio.org/ohiomainstreet/ cleveland-historic-warehouse-district/

Historic Mill District (Minneapolis, MN)

Minneapolis was the flour milling capital of the world in the 19th century. Large flour mills, including well-known brands such as Pillsbury and General Mills, lined the banks of the Mississippi River near downtown. Water power from the St. Anthony Falls was what drove mills to the area. By the 1960's when oil and gas had all but replaced water power, the Mill District declined and mills that were once thriving, sat vacant and deteriorated. In the 1970's, efforts by the city of Minneapolis to reclaim the riverfront helped to spark interest in the Mill District once again. The revitalization of the district began with a 1997 planning effort that was adopted and then revisited in 2000. Seven urban design concepts were the backbone of the Mill District plan and five of the concepts tied back to the riverfront. The riverfront was seen as a key opportunity to create public space for the city and celebrate the river and its importance to Minneapolis, past, present, and future. Two scenarios for the future of the district that embodied the seven concepts were developed. The first scenario was an all-residential alternative. The second scenario included a mixture of uses and a new baseball stadium. In the 2000 update, a third scenario was developed that included park and civic uses

along the riverfront in addition to residential infill. This scenario was ultimately implemented. Several new residential infill projects have been constructed along with the renowned Guthrie Theatre, the Mill City Museum, and the Mill City Farmers Market. The Mill Ruins Park celebrates the heritage of the Mill District within a usable public open space that reconnects the district with the riverfront that sustained its growth.

The Mill District is only one piece of the greater Minneapolis Riverfront District. As of 2010, public investments in infrastructure, open space and trails, environmental remediation, redevelopment and public facilities within the Riverfront District have totaled more than \$300 million. In turn, there has been \$1.75 billion of leveraged private and non-profit investment. Within the Mill District, the city has focused on creating the environment for private investment by removing barriers. adding infrastructure and amenities, and promoting residential development and job creation. In 1980, there were seven housing units in the Mill District. In 2010, there were 1,250 housing units in the district. As of 2009, 900,000 square feet of commercial space and about 2,000 permanent jobs were added. From 1994 to 2009, the estimated market value of real estate had increased from \$25 million to \$440 million. Reinvestment in the Mill District has been important to the revitalization of downtown and will continue to be well into the future.

Lessons for Peoria:

- Reconnecting and capitalizing on the riverfront could be key to the Warehouse District's revitalization.
- Patience is critical to long-term success.
- Planning is important, but there must be flexibility and periodic reassessment.

Sources:

http://en.wikipedia.org/wiki/Mills_District,_Minneapolis

Minneapolis Riverfront Revitalization: Three Decades of Progress (powerpoint)

Historic Millwork District (Dubuque, IA)

During a community-wide visioning process in 2007, the Dubuque community identified the city's historic millwork district as a crucial element in its regional economic development strategy. The 17 block district includes 28 buildings featuring historic industrial architecture and one million square feet of space. In its heyday, the district was a center for innovation and commerce in the region. While some large industrial uses remain, much of the district had fallen into a state of disrepair. Realizing the potential of the district's location and unique character, a diverse collection of district property owners, city representatives and the Dubuque Main Street program came together to develop a strategy for reinvigorating the district as a new mixed-use center for innovation and urban development. The Warehouse District Strategy was adopted in 2007 by the city council and the district was added to

the Greater Downtown Urban Renewal District in order to qualify for financial incentives.

In 2009, a master plan for the Millwork District was developed and progress toward implementation is underway. The foundation of the master plan is an emphasis on sustainability. The plan identifies and provides recommendations for five urban ecosystems: water, energy, development, vegetation and open space, and arts and culture. The strategies within these systems are intended to work together to create a sustainable environment that sparks innovation and puts Dubuque ahead of its competitors. The first district-wide project, the Historic Millwork District Streetscape Project, is under construction with \$5.6 million in Complete Street funding and a \$150,000 lowa Great Place grant.

Lessons for Peoria:

- Promote and encourage sustainable practices throughout the Warehouse District and not simply within publicly owned property or rights-of-way.
- As in the Millwork District, Peoria should strive to create a peaceful coexistence between viable industrial uses that should stay in the area and new opportunities for mixed-use redevelopment.

Sources:

Millwork District Master Plan, 2009

Warehouse District Strategy, 2007
The Dubuque Warehouse District, Sustainable Dubuque Initiative, 2009

Lowell (Lowell, MA)

Harnessing the power of the Pawtucket Falls along the Merrimac River, Lowell, Massachusetts became the largest American industrial center by the mid 1800's. The textile mills of Lowell employed thousands of immigrant workers that witnessed industrial innovation, many of whom spread these innovations well beyond Lowell. As with so many other cities, Lowell's manufacturing prowess witnessed decline and the last large mill closed in 1958. By the end of the mid 1970's, many had written Lowell off as hopeless. A group of citizens and community organizations believed differently and worked together on a plan to revitalize the struggling city. The community successfully campaigned for the creation of an urban park that celebrated the city's heritage and culture. In 1978, the Lowell National Historic Park was established with funding of \$40 million. The move was the impetus for one of the greatest revitalization stories in American history.

As of 2008, 77% of the 5 million square feet of historic mills have been renovated and/or adaptively reused. Several organizations have assisted in this effort. Lowell Plan is a non-profit economic development organization founded in 1980 that has served as medium for constructive dialogue between public and private entities

regarding the revitalization of the city. The organization's board includes city staff and elected officials to fulfill its mission of public/private partnership in revitalization. Lowell has reinterpreted its history through new cultural institutions. One of its first projects was to lead the development of a Downtown Master Plan. Lowell Development and Financial Corporation (LDFC) is a non-profit development corporation. Established in 1975, the LDFC began providing below market rate secondary loans for the restoration of historic, downtown buildings through federal grants. Their efforts have enticed new industries to relocate to downtown. The LDFC has a variety of financial incentive and assistance programs for revitalization efforts. For example, they currently provide loans on downtown renovation projects with a minimum of 10,000 square feet for 25% of the appraised value after completion up to \$250,000 with an interest rate at 40% of the current primelending rate. LDFC also partners with the City of Lowell, Lowell Plan and other organizations to purchase, plan and seek developers for future mixed-use projects.

Lessons for Peoria:

- Consider supporting a revolving loan program to assist in the redevelopment of the area.
- Create a non-profit organization that promotes a public/private partnership dedicated to implementing the vision of the Warehouse District.

Sources:

Ldfc_fact_sheet.pdf www.ldfc.org www.lowellplan.org

Lowell National Historic Park 1978-2008: 30 Years of Preservation and Innovation for Future Generations, June 2008

Old Market (Omaha, NE)

Omaha's Old Market District is one of the most identifiable neighborhoods in Downtown Omaha. Marketed as Omaha's Arts and Entertainment District, Old Market is home to a mixture of retail, dining, and loft-style housing. Cultural institutions such as the Holland Performing Arts Center and several museums are local and regional destinations. The area was hugely important to the development of downtown Omaha as a distribution center for goods headed to the west coast from the late 1800's through the early 1900's. The district's revitalization began in the 1970's, largely through the efforts of one property owner, the Mercer family. A local historic district was established in 1985 and revitalization continued.

The Old Market District evolved over a long period of time with very little planning effort specific to the district. Omaha has used Tax Increment Financing to assist in the preservation of historic buildings and fund streetscape improvements. The city has also assisted with the construction of a full-block parking structure to relieve parking issues in the district. The recently adopted

Downtown Omaha 2030 Plan outlines several new initiatives to sustain revitalization. Included in the plan are recommendations for enhancing an existing open space to create a focal point for the district and an emphasis on contextual infill development along 10th Street, a major connector to other parts of downtown.

Lessons for Peoria

- Usable public open space can provide a focal point for the Warehouse District.
- Emphasis should be placed on encouraging development along streets that link to other neighborhoods to create seamless connections.

Sources:

http://en.wikipedia.org/wiki/Old_Market_(Omaha, Nebraska)

http://www.oldmarket.com/index.asp

Dubuque Warehouse District Recommendations for Revitalization, Evan Barrett, Anna Lackender, Sushil Nepal, Kyle Smith

Shockoe Bottom (Richmond, VA)

Located near the James River, Shockoe is one of Richmond's oldest neighborhoods and once was the heart for commerce in the city. Interest in revitalization began as early as the 1980's, but it was not until the 1990's that redevelopment really took off. The city with federal assistance, built a flood wall with a canal walk to protect the neighborhood from flooding. A new stormwater

management system was constructed by the city in 2006. In the past 15 years, there has been a combined public and private investment of over \$1 billion. The districts unique urban vibe has become an attractive neighborhood for creative industries and professionals. The city recently adopted the Shockoe Economic Development Strategy to build on past revitalization efforts and set the stage for sustaining revitalization into the future.

At the core of the Economic Development Strategy is an embrace of the so-called innovation economy. The innovation economy is a designation for new technology and creative industries. These types of industries tend to locate in urban areas that are mixed in use and architecturally unique. The urban, industrial vibe of the Shockoe neighborhood fits this description well. The economic development strategy seeks to build on the revitalization of Shockoe and recommends strategies to make the neighborhood even more attractive to the creative industries. The plan identifies history, culture, entrepreneurship, retail and food as key themes that the city should capitalize on to promote an inviting environment for residents, business owners and visitors. The plan proposes the Community Development Authority (CDA) approach as a primary means of implementation. In Virginia, CDA's can issue tax exempt revenue bonds backed by multiple revenue sources, such as TIF, special assessments, and parking revenue. This approach provides a more comprehensive method for assisting in

redevelopment efforts.

Sources:

Shockoe Economic Revitalization Strategy, 2011

APPENDIX O

Detailed Pro-forma Analysis

The following pages contain the detailed feasibility analyses performed on the development scenarios in the catalytic project areas. These analyses are the basis for recommendations described in Chapter 4.

BLOCK A1

Bounded by State, Washington, Walnut and **Commercial Street**

Block: A1

Feasibility Summary						
	Re	sidential	Co	mmercial	Total	
Total Development Costs	\$	26,635,918	\$	2,842,728	\$	29,478,647
-					\$	-
Residential Mortgage	\$	8,853,020			\$	8,853,020
Commercial Mortgage			\$	1,743,447	\$	1,743,447
Historic Tax Credit Equity	\$	-	\$	-	\$	-
HOME Grant	\$	-			\$	-
LIHTC Equity	\$	-			\$	-
Developer Equity	\$	6,658,980	\$	710,682		
Total Development Sources	\$	15,512,000	\$	2,454,129	\$	17,966,129
Surplus/(Can)	,	\$11 123 018)		(\$388 500)	. ,	\$11 512 518

Trogram			
Total Project Scale:	112,200		
Residential Program	total	Adaptive Reuse	New Construction
Lot Coverage			
Basement			
Residential GSF	100,150	-	100,150
Loss Factor	15%	-	(15,023)
Residential NSF	85 128		85 128

Adaptive Re	use			%	Affordable	market r
Unit Types	% of nsf	Unit Size (sf)	Units	Affordable	Units	per un
Studio	0%			0%		
1 br	0%	-	-	0%	-	
2 br	0%	-	-	0%	-	
3 br	0%	-	_	0%	-	_
	0%		-		-	-
New Constru	iction			%	Affordable	market r
Unit types	% Types	Unit Size (sf)	Units	Affordable	Units	per un
Studio	0%			0%		
1 br	0%	-	-	0%	-	
2 br	100%	978	87	0%	-	1
3 br	0%	-	-	0%	-	
	100%		87		-	_
TOTAL PRO	DJECT UNITS	87				

		лиириче	new
Commercial Program	total	Reuse	Construction
Retail	12,050		12,050
Office	-	-	-
Industrial	-	-	-
Artisinal Industrial		-	-
Total	12,050		12,050
Parking Program	Total Spaces	Residential	Commercial
Structured (Ramps)	182	182	-
Structured (Tuck/Under)	-	-	-
Surface	-	-	-



	Ac	laptive		New		
Income Assumptions	1	Reuse	Co	nstruction		Vacancy
Residential	\$	1.08	\$	1.12	psf/month	10%
Retail	\$	14.00	\$	14.00	psf/year	10%
Office	\$	13.00	\$	13.00	psf/year	10%
Industrial	\$	3.50	\$	3.50	psf/year	10%
Artisinal Industrial	\$	-	\$	-	psf/year	10%
	Str	uctured		Surface		
Parking	9	62.00	•	54.00	ner month	109

Residential						
Administration	\$	926.38	per unit			
Salaries & Benefits	\$	1,642.99	per unit			
Maintenance	\$	579.76	per unit			
Utilities	\$	1,429.00	per unit			
Other	\$	460.00	per unit			
Total Residential	\$	5,038.13	per unit	\$	4.38	psf/year
Retail				\$	1.50	psf/year
Office				\$	3.50	psf/year
Industrial				\$	1.50	psf/year
Artisinal Industrial				\$	-	psf/year
Parking						
Structured (Ramps)				\$	18.00	space/month
Structured (Tuck/Under)				\$	18.00	space/month
Surface				\$	5.00	space/month
Real Estate Taxes						
Residential	\$	7,456.80	per year	Port	ion of 1y	r assessment
Commercial	S	897.20	per vear			r assessment

Notes:

Office Range: \$11.00 to \$16.00 psf - Depending on exposure to primary nodes/pedestrian traffic Retail Range: \$10.50 - \$13.00 depending on amenities/finish Industrial Range: \$2.50 - \$3.50 NNN

Real Estate Taxes - Based on current asssessment

Residential Mortgage			Interest Rate	Term
			5.25%	30
Residential Income		\$1,030,398		
Parking Income		\$121,867		
6 EGI		\$1,152,265		
Expenses		(\$477,629))	
Amount Available for Debt Ser	rvice	\$674,637	=	
DSCR 1.15		\$586,640		
Maximum Supportable First M	lortgage	\$8,853,020		
Commercial Mortgage				
			5.25%	30
Commercial Income				
Retail		\$151,830		
Office		\$0		
Industrial		\$0		
Artisinal Industrial		\$0		
Parking Income		\$0		
EGI		\$151,830		
Expenses	. –	(\$18,972)		
Amount Available for Debt Ser	rvice	\$132,858		
DSCR 1.15		\$115,529		
Maximum Supportable First M	lortgage	\$1,743,447		
Historic Tax Credits	R	esidential	Commercial	
Eligible Basis		\$0	\$0	
	10%	\$0	\$0	
HTC Equity	92%	\$0	\$0	
Affordable Residential	R	esidential		
LIHTC				
Eligible Basis		\$0		
w/Boost	30%	\$0	Project Located	within Qualified
Applicable Fraction	0%	\$0	Qualified Basis	
Annual Tax Credit Amount	7.48%	\$0		
Value of Tax Credit	0.95	\$0		
Total LIHTC Equity (10 yrs)		S0		

BLOCK A2

Bounded by Walunt, Washington, and Bob Michel Overpass

Block: A2

Feasibility Summary						
	Residential			mmercial	To	tal
Total Development Costs	\$	10,516,194	\$	1,355,008	\$	11,871,203
					\$	-
Residential Mortgage	\$	2,332,793			\$	2,332,793
Commercial Mortgage			\$	535,553	\$	535,553
Historic Tax Credit Equity	\$	-	\$	124,661	\$	124,661
HOME Grant	\$	-			\$	-
LIHTC Equity	\$	-			\$	-
Developer Equity	\$	2,629,049	\$	338,752		
Total Development Sources	\$	4,961,841	\$	998,966	\$	5,960,807
Surplus/(Gan)		(\$5.554.353)		(\$356.042)		(\$5.910.395)

rrogram				
Total Project Scale:	63,046			
Residential Program	total		Adaptive Reuse	New Construction
Lot Coverage				
Basement				
Residential GSF		42,000	-	42,000
Loss Factor		15%	-	(6,300)
Residential NSF		35,700	-	35,700

Residential U	Unit Mix					
Adaptive Reu	ise			%	Affordable	market rent
Unit Types	% of nsf	Unit Size (sf)	Units	Affordable	Units	per unit
Studio	0%			0%		
1 br	0%	-	-	0%	-	-
2 br	0%	-	-	0%	-	-
3 br	0%		-	0%	-	-
	0%	_	-		-	
New Constru	ction			%	Affordable	market rent
Unit types	% Types	Unit Size (sf)	Units	Affordable	Units	per unit
Studio	0%	-	-	0%	-	-
1 br	0%	-	-	0%	-	-
2 br	100%	965	37	0%	-	1,081
3 br	0%	-	-	0%	-	-
	100%	-	37		-	
TOTAL PRO	JECT UNITS	37				

Commercial Program		total	Reuse	Construction
Retail			-	-
Office			-	-
Industrial		21,046	21,046	
Artisinal Industrial		-		
T	otal	21,046	21,046	-
Parking Program		Total Spaces	Residential	Commercial
Structured (Ramps)			-	-
Structured (Tuck/Under)		46	46	-
Surface		-	-	



Income/Expenses						
	Aa	laptive		New		
Income Assumptions	1	Reuse	C	onstruction		Vacancy
Residential	\$	1.08	\$	1.12	psf/month	10%
Retail	\$	14.00	\$	14.00	psf/year	10%
Office	\$	13.00	\$	13.00	psf/year	10%
Industrial	\$	3.50	\$	3.50	psf/year	10%
Artisinal Industrial	\$	-	\$	-	psf/year	10%
	Str	uctured		Surface		
Parking	\$	62.00	\$	54.00	per month	10%

Expense Assumptions						
Residential	_					
Administration	\$		per unit			
Salaries & Benefits	\$	3,863.24				
Maintenance	\$		per unit			
Utilities	\$	1,429.00	per unit			
Other	\$	460.00	_per unit			_
Total Residential	\$	7,438.39	per unit	\$	6.55	psf/year
Retail				\$	1.50	psf/vear
Office				\$	3.50	psf/year
Industrial				\$		psf/year
Artisinal Industrial				\$	-	psf/year
Parking						
Structured (Ramps)				\$	18 00	space/month
Structured (Tuck/Under)				\$	18.00	
Surface				Š		space/month
Real Estate Taxes						
Residential	\$	5 111 60	per year	Porti	on of Iv	r assessment
Commercial	\$		per year			r assessment
total	\$	7,673.00				
Notes:						

Votes:
Office Range: \$11,00 to \$16,00 psf - Depending on exposure to primary nodes/pedestrian traffic
Retail Range: \$10,50 - \$13,00 depending on amenities/finish
Industrial Range: \$2,50 - \$3,50 NNN
Real Estate Taxes - Based on current asssessment

	Residential Mortgage			Interest Rate	Term	Toggle
le	Residential Wortgage			5.25%	30	0%
	Residential Income		\$432,123	3.2370	50	
	Parking Income		\$30,802			
	EGI		\$462,925			
	Expenses		(\$285,156			
	Amount Available for Debt Service		\$177,768			
	DSCR 1.15		\$154,581			
	Maximum Supportable First Mortga	ge	\$2,332,793			
	Commercial Mortgage					Rate Toggle
	Commercial Wortgage			3.25%	30	-2%
	Commercial Income			3.2370	50	270
	Retail		\$0			
	Office		\$0			
	Industrial		\$66,295			
	Artisinal Industrial		\$0			
	Parking Income		\$0			
	EGI		\$66,295			
	Expenses		(\$34,130))		
	Amount Available for Debt Service		\$32,165	_		
	DSCR 1.15		\$27,969			
	Maximum Supportable First Mortga	ge	\$535,553			
	Historic Tax Credits		Residential	Commercial		
	Eligible Basis		\$0	\$1,355,008		
	ē .	10%	\$0	\$135,501		
	HTC Equity	92%	\$0	\$124,661		
	Affordable Residential		Residential			
	LIHTC					
	Eligible Basis		\$0			
	w/Boost	30%		Project Located	within Qualij	fied Census
	Applicable Fraction	0%	\$0	Qualified Basis		
		7.48%	\$0			
	Value of Tax Credit \$	0.95	\$0			
	Total LIHTC Equity (10 yrs)		\$0			
	Total Ellife Equity (10 yls)					

BLOCK A2 (Artist's Lofts)

Bounded by Walunt, Washington, and Bob Michel Overpass

Block: A2 Artists Lofts

Feasibility Summary						
	Residential			mmercial	To	tal
Total Development Costs	\$	10,488,382	\$	1,355,008	\$	11,843,390
					\$	-
Residential Mortgage	\$	669,782			\$	669,782
Commercial Mortgage			\$	535,553	\$	535,553
Historic Tax Credit Equity	\$	-	\$	124,661	\$	124,661
HOME Grant	\$	-			\$	-
LIHTC Equity	\$	9,688,957			\$	9,688,957
Developer Equity	\$	2,622,095	\$	338,752		
Total Development Sources	\$	12,980,835	\$	998,966	\$	13,979,801
Surplus/(Gap)		\$2,492,453		(\$356.042)	,	\$2.136.411

Total Project Scale:	63,046		
Residential Program	total	Adaptive Reuse	New Construction
Lot Coverage			
Basement			
Residential GSF	42,0	- 000	42,000
Loss Factor		15% -	(6,300)
Residential NSF	35,	700 -	35,700

Adaptive Re	use			%	Affordable	market ren
Unit Types	% of nsf	Unit Size (sf)	Units	Affordable	Units	per unit
Studio	0%			0%		
1 br	0%	-	-	0%	-	-
2 br	0%	-	-	0%	-	-
3 br	0%	-		0%	-	-
	0%		-			
New Constru	iction			%	Affordable	market rer
Unit types	% Types	Unit Size (sf)	Units	Affordable	Units	per unit
Studio	0%	-	-	0%	-	-
1 br	0%	-	-	0%	-	-
2 br	100%	965	37	100%	37	1,0
3 br	0%	-		0%	-	-
	100%		37		37	

Commercial Program	total	Reuse	Construction
Retail			
Office	-	-	
Industrial	21,04	6 21,046	-
Artisinal Industrial	-	-	
To	otal 21,04	6 21,046	-
Parking Program	Total Spaces	Residential	Commercial
Structured (Ramps)		-	-
Structured (Tuck/Under)	4	6 46	-
Surface	-	-	-
To	461	16	



Income/Expenses						
	Aa	laptive		New		
Income Assumptions	i	Reuse	C	onstruction		Vacancy
Residential	\$	1.08	\$	1.12	psf/month	10%
Retail	\$	14.00	\$	14.00	psf/year	10%
Office	\$	13.00	\$	13.00	psf/year	10%
Industrial	\$	3.50	\$	3.50	psf/year	10%
Artisinal Industrial	\$	-	\$	-	psf/year	10%
	Str	uctured		Surface		
Parking	\$	62.00	\$	54.00	per month	10%

Residential						
Administration	\$	708.36	per unit			
Salaries & Benefits	\$	3,863.24	per unit			
Maintenance	\$	759.16	per unit			
Utilities	\$	1,429.00	per unit			
Other	\$	460.00	per unit			
Total Residential	\$	7,219.77	per unit	\$	6.36	psf/year
Retail				\$	1.50	psf/year
Office				\$	3.50	psf/year
Industrial				\$	1.50	psf/year
Artisinal Industrial				\$	-	psf/year
Parking						
Structured (Ramps)				\$	18.00	space/month
Structured (Tuck/Under)				\$	18.00	space/month
Surface				\$	5.00	space/month
Real Estate Taxes						
Residential	\$	5,111.60	per year	Port	on of 1y	r assessment
Commercial	\$	2,561.40	per year	Port	on of ly	r assessment
total	S		per year			

Office Range: \$11,00 to \$16,00 psf - Depending on exposure to primary nodes/pedestrian traff.
Retail Range: \$10.50 - \$13.00 depending on amenities/finish
Industrial Range: \$2.50 - \$3.50 NNN

Industrial Range: \$2.50 - \$3.50 NNN
Real Estate Taxes - Based on current asssessment

Residential Mortgage			Interest Rate	Term	Tog
Kesidentiai Wortgage			5.25%	30	
Residential Income		\$297,306	0.2070		
Parking Income		\$30,802			
EGI		\$328,108			
Expenses		(\$277,067)			
Amount Available for Debt Service		\$51,040	-		
DSCR 1.15		\$44,383			
Maximum Supportable First Mortg	age	\$669,782			
					Ra
Commercial Mortgage					Tog
			3.25%	30	-2
Commercial Income					
Retail		\$0			
Office		\$0			
Industrial		\$66,295			
Artisinal Industrial		\$0			
Parking Income EGI		\$0 \$66,295			
Expenses		(\$34,130)			
Amount Available for Debt Service		\$32,165	-		
DSCR 115		\$27,969			
Maximum Supportable First Mortg	000	\$535,553			
Maximum Supportable 1 list Mortg	идс	9000,000			
Historic Tax Credits		Residential	Commercial		
Eligible Basis		\$0	\$1,355,008		
	10%	\$0	\$135,501		
HTC Equity	92%	\$0	\$124,661		
Affordable Residential		Residential			
LIHTC					
Eligible Basis		\$10,488,382			
w/Boost	30%		Project Located	within Qualij	fied Cer
Applicable Fraction	100%		Qualified Basis		
Annual Tax Credit Amount	7.48%	\$1,019,890			
Value of Tax Credit \$	0.95	\$968,896			

BLOCK A3

Bounded by State, Washington, and Walnut

Block: A3

Feasibility Summary						
	Residential			mmercial	To	tal
Total Development Costs	\$	17,910,495	\$	3,845,845	\$	21,756,339
-					\$	-
Residential Mortgage	\$	5,077,469			\$	5,077,469
Commercial Mortgage			\$	2,717,672	\$	2,717,672
Historic Tax Credit Equity	\$	-	\$	102,700	\$	102,700
HOME Grant	\$	-			\$	-
LIHTC Equity	\$	-			\$	-
Developer Equity	\$	4,477,624	\$	961,461		
Total Development Sources	\$	9,555,092	\$	3,781,833	\$	13,336,926
Surplus/(Gan)		(\$8 355 402)		(\$64.011)		(\$8 419 413

Trogram				
Total Project Scale:	79,814			
Residential Program	total		Adaptive Reuse	New Construction
Lot Coverage				
Basement				
Residential GSF		62,874	-	62,874
Loss Factor		15%	-	(9,431)
Residential NSF		53 443		53 443

Adaptive Reu	se			%	Affordable	market
Unit Types	% of nsf	Unit Size (sf)	Units	Affordable	Units	per u
Studio	0%	-	-	0%	-	
1 br	0%	-	-	0%	-	
2 br	0%	-	-	0%	-	
3 br	0%	-	-	0%	-	_
	0%		-		-	_
New Constru	ction			%	Affordable	market
Unit types	% Types	Unit Size (sf)	Units	Affordable	Units	per u
Studio	0%	-	-	0%	-	
1 br	0%	-	-	0%	-	
2 br	100%	972	55	0%	-	
3 br	0%	-	-	0%	-	
	100%		55		-	_

Commercial Program		total	Aaapuve Reuse	New Construction
Retail		10,947	5,338	5,609
Office		5,993	-	5,993
Industrial		-	-	-
Artisinal Industrial			-	-
	Total	16,940	5,338	11,602
Parking Program		Total Spaces	Residential	Commercial
Structured (Ramps)		163	163	•
Structured (Tuck/Under)		-	-	-
Surface			-	-



	Ac	laptive		New		
Income Assumptions	Reuse		Construction			Vacancy
Residential	\$	1.08	\$	1.12	psf/month	10%
Retail	\$	14.00	\$	14.00	psf/year	10%
Office	\$	13.00	\$	13.00	psf/year	10%
Industrial	\$	3.50	\$	3.50	psf/year	10%
Artisinal Industrial	\$	-	\$	-	psf/year	10%
	Str	uctured		Surface		
Parking	S	62.00	\$	54.00	per month	109

t Expense Assumptions					
Residential					
Administration	\$ 925.97	per unit			
Salaries & Benefits	\$ 2,598.91	per unit			
Maintenance	\$ 657.00	per unit			
Utilities	\$ 1,429.00	per unit			
Other	\$ 460.00	per unit			
t Total Residential	\$ 6,070.87	per unit	\$	5.31	psf/year
Retail			\$	2.00	psf/vear
Office			\$	3.50	psf/year
8 Industrial			\$	2.00	psf/year
Artisinal Industrial			\$		psf/year
Parking					
Structured (Ramps)			\$	18.00	space/month
Structured (Tuck/Under)			\$		space/month
Surface			\$		space/month
Real Estate Taxes					
Residential	\$ 7,280.45	per vear	Porti	on of 1v	r assessment
Commercial	\$ 1,961.55	per vear			r assessment
total	\$ 9,242.00	per year			
Notes:		. ,			

Office Range: \$11,00 to \$16,00 psf - Depending on exposure to primary nodes/pedestrian traff.
Retail Range: \$10.50 - \$13.00 depending on amenities/finish
Industrial Range: \$2.50 - \$3.50 NNN

Residential Mortgage			Interest Rate	Term	Toggle
			5.25%	30	0%
Residential Income		\$646,885			
Parking Income		\$109,145			
EGI		\$756,030			
Expenses		(\$369,106)			
Amount Available for Debt Servi	ce -	\$386,924			
DSCR 1.15		\$336,456			
Maximum Supportable First Mor	tgage	\$5,077,469			
Commercial Mortgage					Rate Toggle
Commercial Mortgage			3.25%	30	-2%
Commercial Income			3.2374	30	270
Retail		\$137,932			
Office		\$70,118			
Industrial		\$0			
Artisinal Industrial		\$0			
Parking Income		\$0			
EGI		\$208,050			
Expenses		(\$44,831)			
Amount Available for Debt Servi	ce _	\$163,219			
DSCR 1.15		\$141,930			
Maximum Supportable First Mor	tgage	\$2,717,672			
Historic Tax Credits	I	Residential	Commercial		
Eligible Basis		\$0	\$1,116,304		
	10%	\$0	\$111,630		
HTC Equity	92%	\$0	\$102,700		
Affordable Residential	1	Residential			
LIHTC					
Eligible Basis		\$0			
w/Boost	30%		Project Located	within Qualif	ìed Census
Applicable Fraction	0%		Qualified Basis		
Annual Tax Credit Amount	7.48%	\$0			
Value of Tax Credit \$	0.95	\$0			
Total LIHTC Equity (10 yrs)		\$0			

BLOCK B1

Bounded by Elm (new), Washington, Oak, and Depot

Block: B1

Feasibility Summary	Residential		Commercial	Total	
Total Development Costs	\$	17,422,757	\$20,594,676	\$ 38,017,432 \$ -	
Residential Mortgage	\$	6,433,186		\$ 6,433,186	
Commercial Mortgage			\$13,972,233	\$ 13,972,23.	
Historic Tax Credit Equity	\$	1,602,894	\$ 1,708,645	\$ 3,311,539	
HOME Grant	\$	-		S -	
LIHTC Equity	\$	-		S -	
Developer Equity	\$	4,355,689	\$ 5,148,669		
Total Development Sources	\$	12,391,769	\$20,829,547	\$ 33,221,31.	
Surplus/(Gan)		(\$5,030,988)	\$234.871	(\$4.796.11)	

Program				
Total Project Scale:	225,729			
Residential Program	total		Adaptive Reuse	New Construction
Lot Coverage				
Basement				
Residential GSF		89,665	89,665	-
Loss Factor		15%	(13,450)	-
Recidential NSF		76 215	76.215	

Residential						
Adaptive Re	use			%	Affordable	market rei
Unit Types	% of nsf	Unit Size (sf)	Units	Affordable	Units	per unit
Studio	0%	-	-	0%	-	-
1 br	0%	-	-	0%	-	-
2 br	100%	1,016	75	0%	-	1,0
3 br	0%	-		0%	-	
	100%		75		-	
New Constru	action			%	Affordable	market rei
Unit types	% Types	Unit Size (sf)	Units	Affordable	Units	per unit
Studio				0%		-
1 br	0%	-		0%	-	
2 br	100%	-		0%	-	
3 br	0%	-		0%	-	-
	100%		-		-	-
TOTAL PRO	DJECT UNITS	75				

Commercial Program	total	Reuse	Construction
Retail	32,91	5 29,885	3,030
Office	43,37	9 43,379	
Industrial	59,77	0 59,770	
Artisinal Industrial	-	-	
Tota	al 136,06	4 133,034	3,030
Parking Program	Total Spaces	Residential	Commercial
Structured (Ramps)			-
Structured (Tuck/Under)	6	4 -	64
Surface	-	-	-



	Ac	laptive		New			
Income Assumptions	Reuse		Construction			Vacancy	
Residential	\$	1.08	\$	1.12	psf/month	10%	
Retail	\$	14.00	\$	14.00	psf/year	10%	
Office	\$	13.00	\$	13.00	psf/year	10%	
Industrial	\$	3.50	\$	3.50	psf/year	10%	
Artisinal Industrial	\$	-	\$	-	psf/year	10%	
	Str	uctured		Surface			
Parking	\$	62.00	\$	54.00	per month	10%	

e	020 66				
			_		
\$	5,324.53	per unit	\$	4.45	psf/year
			\$	1.50	psf/year
			\$	3.50	psf/year
			\$	1.50	psf/year
			\$	-	psf/year
			\$	18.00	space/month
			S		space/month
			\$		space/month
\$	6,302.75	per year	Portion of 1yr assessmen		r assessment
\$			Port	ion of 1v	r assessment
	\$ \$ \$	\$ 1,905.87 \$ 601.00 \$ 1,429.00 \$ 460.00 \$ 5,324.53	\$ 1,905.87 per unit \$ 601.00 per unit \$ 1,429.00 per unit \$ 460.00 per unit \$ 5,324.53 per unit \$ 5,324.53 per unit	\$ 1,905.87 per unit \$ 601.00 per unit \$ 1,429.00 per unit \$ 460.00 per unit \$ 5,324.53 per unit \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	\$ 1,905.87 per unit \$ 601.00 per unit \$ 1,429.00 per unit \$ 460.00 per unit \$ 5,324.53 per unit \$ \$ 1.50 \$ \$ 1.50 \$ \$ 1.50 \$ \$ 1.50 \$ \$ 5.00 \$ 6,302.75 per year \$ 9,564.25 per year \$ Portion of Iy,

Office Range: \$11,00 to \$16,00 psf - Depending on exposure to primary nodes/pedestrian traff
Retail Range: \$10.50 - \$13.00 depending on amenities/finish
Industrial Range: \$2.50 - \$3.50 NNN
Real Estate Taxes - Based on current asssessment

Residential Mortgage			Interest Rate	Term	Rate Toggle
			5.25%	30	0%
Residential Income		\$889,575			
Parking Income		\$0			
EGI		\$889,575			
Expenses		(\$399,339)			
Amount Available for Debt Service		\$490,235	-		
DSCR 1.15		\$426,291			
Maximum Supportable First Mortg	gage	\$6,433,186			
Commercial Mortgage					Rate Toggle
Commercial Mortgage			3.25%	30	-2%
Commercial Income			3.2370	50	270
Retail		\$414,729			
Office		\$507,534			
Industrial		\$188,276			
Artisinal Industrial		\$0			
Parking Income		\$42,854			
EGI		\$1,153,393			
Expenses		(\$314,242)			
Amount Available for Debt Service		\$839,151	-		
DSCR 1.15		\$729,696			
Maximum Supportable First Mortg	gage	\$13,972,233			
Historic Tax Credits		Residential	Commercial		
Eligible Basis		\$17,422,757			
Eligible Basis	10%	\$1,742,276	\$1,857,223		
HTC Equity	92%	\$1,602,894	\$1,708,645		
		0-,00-,00	,,		
Affordable Residential		Residential			
LIHTC		60			
Eligible Basis		\$0			
w/Boost	30%		Project Located	within Qualifi	ed Census
	0%	\$0	Qualified Basis		
Applicable Fraction					
Applicable Fraction Annual Tax Credit Amount	7.48%	\$0			
Applicable Fraction Annual Tax Credit Amount Value of Tax Credit	7.48% 0.95	\$0			
Applicable Fraction Annual Tax Credit Amount					

BLOCK B2

Bounded by Oak, Washington, State, and Depot

Block: B2

Feasibility Summary						
		sidential	Co	mmercial	To	tal
Total Development Costs	\$	7,261,820	\$	4,682,949	\$	11,944,768
					\$	-
Residential Mortgage	\$	983,093			\$	983,093
Commercial Mortgage			\$	5,540,780	\$	5,540,780
Historic Tax Credit Equity	\$	240,384	\$	256,590	\$	496,974
HOME Grant	\$	-			\$	-
LIHTC Equity	\$	-			\$	-
Developer Equity	\$	1,815,455	\$	1,170,737		
Total Development Sources	\$	3,038,932	\$	6,968,107	\$	10,007,040
Surplus/(Gan)		(\$4 222 887)		\$2 285 159		(\$1 937 729)

Total Project Scale:	63,078			
Residential Program	total		Adaptive Reuse	New Construction
Lot Coverage				
Basement				
Residential GSF		29,206	13,232	15,974
Loss Factor		15%	(1,985)	(2,396)
Residential NSF		24,825	11,247	13,578

Adaptive Re	use			%	Affordable
Unit Types	% of nsf	Unit Size (sf)	Units	Affordable	Units
Studio	0%			0%	
1 br	0%	-	-	0%	-
2 br	100%	865	13	0%	-
3 br	0%		-	0%	-
	100%	_	13		-
New Constru	uction			%	Affordable
Init types	% Types	Unit Size (sf)	Units	Affordable	Units
Studio	0%	-	-	0%	-
1 br	0%	-	-	0%	-
2 br	100%	970	14	0%	-
3 br	0%	-	-	0%	-
	100%	_	14		

Commerciai Program	totai	Keuse	Construction
Retail	21,219	13,232	7,987
Office - Existing To Remain	12,653	12,653	-
Industrial	-	-	-
Artisinal Industrial		-	-
Total	33,872	25,885	7,987
Parking Program	Total Spaces	Residential	Commercial
Structured (Ramps)		-	-
Structured (Tuck/Under)	46	46	-
Surface		-	-



	Ac	laptive		New		
Income Assumptions		Reuse		onstruction		Vacancy
Residential	\$	1.08	\$	1.12	psf/month	10%
Retail	\$	14.00	\$	14.00	psf/year	10%
Office - Existing To Remain	\$	13.00	\$	13.00	psf/year	10%
Industrial	\$	3.50	\$	3.50	psf/year	10%
Artisinal Industrial	\$	-	\$	-	psf/year	10%
	Str	uctured		Surface		
Parking	\$	62.00	\$	54.00	per month	10%

ent	Expense Assumptions						
t	Residential						
-	Administration	\$	889.98	per unit			
-	Salaries & Benefits	\$	5,294.07	per unit			
934	Maintenance	\$	874.78	per unit			
-	Utilities	\$	1,429.00	per unit			
	Other	\$	460.00	per unit			
ent	Total Residential	\$	8,947.83	per unit	\$	8.27	psf/year
t -	Retail				\$	1.50	psf/vear
	Office - Existing To Remain				\$		psf/year
986					\$		psf/year
-	Artisinal Industrial				\$	-	psf/year
	Parking						
	Structured (Ramps)				\$	18 00	space/month
	Structured (Tuck/Under)				\$		space/month
	Surface				\$		space/month
	Real Estate Taxes						
	Residential	\$	5,617.29	ner vear	Portio	n of Iv	r assessment
	Commercial	s	6,514.71	per year			r assessment
	total		12,132.00			, -,-	
	Notes:		,	F . 7 ****			

Office Range: \$11,00 to \$16,00 psf - Depending on exposure to primary nodes/pedestrian traff.
Retail Range: \$10.50 - \$13.00 depending on amenities/finish
Industrial Range: \$2.50 - \$3.50 NNN
Real Estate Taxes - Based on current asssessment

Residential Mortgage		Interest Rate Term	Rate Toggle
		5.25% 30	
Residential Income	\$295,642		
Parking Income	\$30,802		
EGI	\$326,443		
Expenses	(\$251,527		
Amount Available for Debt Service	\$74,916		
DSCR 1.15	\$65,144		
Maximum Supportable First Mortgage	\$983,093		
	·		Rate
Commercial Mortgage			Toggle
		3.25% 30	-2%
Commercial Income			
Retail	\$267,359		
Office - Existing To Remain	\$148,040		
Industrial	\$0		
Artisinal Industrial	\$0		
Parking Income	\$0		
EGI	\$415,400		
Expenses	(\$82,629)	
Amount Available for Debt Service	\$332,771	_	
DSCR 1.15	\$289,366		
Maximum Supportable First Mortgage	\$5,540,780		_
Historic Tax Credits	Residential	Commercial	_
Eligible Basis	\$2,612,873		
10			
HTC Equity 92	% \$240,384	\$256,590	
Affordable Residential	Residential		
LIHTC			
Eligible Basis	\$0	•	_
w/Boost 30	% \$0	Project Located within Qual	lified Census
	% \$0	Qualified Basis	
Annual Tax Credit Amount 7.48			
Value of Tax Credit \$ 0.9	5 \$0		
Total LIHTC Equity (10 yrs)	\$0		

BLOCK B2 (Artist's Lofts)

Bounded by Oak, Washington, State, and Depot

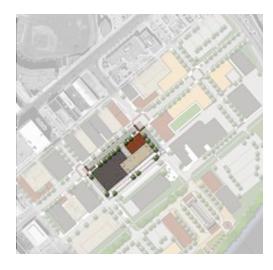
Block: B2 - Artists Lofts

	Residential			Commercial		al
Total Development Costs	\$	7,248,369	\$	4,682,949	\$	11,931,318
					\$	-
Residential Mortgage	\$	178,826			\$	178,826
Commercial Mortgage			\$	5,540,780	\$	5,540,780
Historic Tax Credit Equity	\$	239,939	\$	256,590	\$	496,529
HOME Grant	\$	-			\$	-
LIHTC Equity	\$	5,150,691			\$	5,150,691
Developer Equity	\$	1,812,092	\$	1,170,737		
Total Development Sources	\$	7,381,548	\$	6,968,107	\$	14,349,655
Surplus/(Gap)		\$133,179		\$2.285.159		\$2.418.338

Total Project Scale:	63,078			
Residential Program	total		Adaptive Reuse	New Construction
Lot Coverage				
Basement				
Residential GSF		29,206	13,232	15,974
Loss Factor		15%	(1,985)	(2,396)
Residential NSF		24 825	11 247	13 578

Adaptive Re	use			%	Affordable	market i
Unit Types	% of nsf	Unit Size (sf)	Units	Affordable	Units	per un
Studio	0%	-	-	0%	-	
1 br	0%	-	-	0%	-	
2 br	100%	865	13	100%	13	
3 br	0%	-		0%	-	
	100%		13		13	
New Constru	action			%	Affordable	market r
Unit types	% Types	Unit Size (sf)	Units	Affordable	Units	per un
Studio	0%			0%		
1 br	0%	-		0%	-	
2 br	100%	970	14	100%	14	1
3 br	0%	-		0%	-	
	100%		14		14	
TOTAL PRO	DJECT UNITS	27				

Commercial Program		total	Adaptive Reuse	New Construction
Retail		21,219	13,232	7,987
Office - Existing To Rer	nain	12,653	12,653	-
Industrial		-	-	-
Artisinal Industrial		-		4
	Total	33,872	25,885	7,987
Parking Program		Total Spaces	Residential	Commercial
Structured (Ramps)			-	
Structured (Tuck/Under)	46	46	-
Surface				



	Ac	laptive		New		
Income Assumptions		Reuse	C	onstruction		Vacancy
Residential	\$	1.08	\$	1.12	psf/month	10%
Retail	\$	14.00	\$	14.00	psf/year	10%
Office - Existing To Remain	\$	13.00	\$	13.00	psf/year	10%
Industrial	\$	3.50	\$	3.50	psf/year	10%
Artisinal Industrial	\$	-	\$	-	psf/year	10%
	Str	uctured		Surface		
Parking	\$	62.00	\$	54.00	per month	10%

mit	Expense Assumptions Residential					
	Administration	745.00				
-		\$	per unit			
-	Salaries & Benefits	5,294.07				
934	Maintenance	\$	per unit			
-	Utilities	\$ 1,429.00	per unit			
	Other	\$ 460.00	per unit			
rent	Total Residential	\$ 8,802.94	per unit	\$	8.14	psf/year
nit			-			
-	Retail			\$	1.50	psf/year
	Office - Existing To Remain			\$		psf/year
1.086	Industrial			\$		psf/year
-	Artisinal Industrial			S	-	psf/year
						F-9-7
	Parking					
	Structured (Ramps)			\$	18.00	space/month
	Structured (Tuck/Under)			\$		space/month
	Surface			\$		
	Surrace			3	5.00	space/month
	B 15					
	Real Estate Taxes					
	Residential	\$ 5,617.29	per year	Port	ion of 1y.	r assessment
	Commercial	\$ 6,514.71	per year	Port	ion of 1y.	r assessment
	total	\$ 12,132.00	per year			
	37 .					

Notes:
Office Range: \$11,00 to \$16,00 psf - Depending on exposure to primary nodes/pedestrian traf Retail Range: \$10.50 - \$15.00 depending on amenities/finish Industrial Range: \$2.50 - \$3.50 NNN
Real Estate Taxes - Based on current asssessment

h	HTC I
h h	Afford
	LIHTO
	Eligib
	w/B
	Applic
	Annua
	Value
trian traffic	Total I
	Home

Residential Mortgage		Interest Rate Term	Rate Toggle
		5.25% 30	0%
Residential Income	\$230,441		
Parking Income	\$30,802		
EGI	\$261,243		
Expenses	(\$247,615))	
Amount Available for Debt Service	\$13,627	-	
DSCR 1.15	\$11,850		
Maximum Supportable First Mortgage	\$178,826		
Commercial Mortgage			Rate Toggle
		3.25% 30	-2%
Commercial Income			
Retail	\$267,359		
Office - Existing To Remain	\$148,040		
Industrial	\$0		
Artisinal Industrial	\$0		
Parking Income	\$0		
EGI	\$415,400		
Expenses	(\$82,629)	<u>.</u>	
Amount Available for Debt Service	\$332,771		
DSCR 1.15	\$289,366		
Maximum Supportable First Mortgage	\$5,540,780		-
Historic Tax Credits	Residential	Commercial	
Eligible Basis	\$2,608,033	\$2,789,023	•
10	\$260,803	\$278,902	
HTC Equity 92	\$239,939	\$256,590	
Affordable Residential	Residential		_
LIHTC			
Eligible Basis	\$7,248,369		
w/Boost 0	\$7,248,369	Project Located within Qual.	ified Censi
Applicable Fraction 100	\$7,248,369	Qualified Basis	
Annual Tax Credit Amount 7.48	% \$542,178		
Value of Tax Credit \$ 0.9			
Total LIHTC Equity (10 yrs)	\$5,150,691		
Home Grant	\$4 878 495	Max Eligible	

BLOCK B3

Bounded by Elm (new), Washington, Oak, and May

Block: B3

Feasibility Summary						
	Residential			mmercial	Total	
Total Development Costs	\$	11,951,500	\$	8,609,399	\$	20,560,899
					\$	-
Residential Mortgage	\$	3,134,546			\$	3,134,546
Commercial Mortgage			\$	5,852,086	\$	5,852,086
Historic Tax Credit Equity	\$	838,119	\$	645,612	\$	1,483,731
HOME Grant	\$	-			\$	-
LIHTC Equity	\$	-			\$	-
Developer Equity	\$	2,987,875	\$	2,152,350		
Total Development Sources	\$	6,960,540	\$	8,650,048	\$	15,610,588
Surplus/(Gan)		(\$4 990 961)		\$40,650		(\$4 950 311)

Total Project Scale:	107,860			
Residential Program	tota	ı	Adaptive Reuse	New Construction
Lot Coverage				
Basement				
Residential GSF		54,025	46,596	7,429
Loss Factor		15%	(6,989)	(1,114)
Desidential NCC		45.021	20,607	6 215

Residential	Unit Mix					
Adaptive Re	use			%	Affordable	market rent
Unit Types	% of nsf	Unit Size (sf)	Units	Affordable	Units	per unit
Studio				0%		
1 br	0%	-	-	0%	-	-
2 br	100%	843	47	0%	-	910
3 br	0%	-		0%	-	-
	100%		47		-	-
New Constru	action			%	Affordable	market rent
Unit types	% Types	Unit Size (sf)	Units	Affordable	Units	per unit
Studio				0%		-
1 br	0%	-		0%	-	-
2 br	100%	902	7	0%	-	1,010
3 br	0%	-		0%	-	-
	100%		7		-	-
TOTAL PRO	DJECT UNITS	54				

A daptive

Commercial Program	total	Reuse	Construction
Retail	14,628	11,124	3,504
Office	18,037	16,762	1,275
Industrial	21,170	21,170	-
Artisinal Industrial		-	
Tc	tal 53,835	49,056	4,779
Parking Program	Total Spaces	Residential	Commercial
Structured (Ramps)		-	
Structured (Tuck/Under)	78	55	23
Surface		-	-



	Ac	laptive		New		
Income Assumptions	1	Reuse	Construction			Vacancy
Residential	\$	1.08	\$	1.12	psf/month	10%
Retail	\$	14.00	\$	14.00	psf/year	10%
Office	\$	13.00	\$	13.00	psf/year	10%
Industrial	\$	3.50	\$	3.50	psf/year	10%
Artisinal Industrial	\$	-	\$	-	psf/year	10%
	Str	uctured		Surface		
Parking	\$	62.00	\$	54.00	per month	109

Residential						
Administration	S	819 15	per unit			
Salaries & Benefits	s	2,647.04				
Maintenance	Š		per unit			
Utilities	s	1,429.00				
Other	\$		per unit			
Total Residential	\$	6,016.08		\$	6.01	psf/year
Retail				\$	1.50	psf/year
Office				\$	3.50	psf/year
Industrial				\$	1.50	psf/year
Artisinal Industrial				\$	-	psf/year
Parking						
Structured (Ramps)				\$	18.00	space/montl
Structured (Tuck/Under)				\$	18.00	space/month
Surface				\$	5.00	space/month
Real Estate Taxes						
Residential	\$	4,184.86	per year	Port	ion of 1y	r assessment
Commercial	\$	4,170.14	per year			r assessment
total	\$	8,355.00				

Notes:
Office Range: \$11.00 to \$16.00 psf - Depending on exposure to primary nodes/pedestrian traffic
Retail Range: \$10.50 - \$13.00 depending on amenities/finish
Industrial Range: \$2.50 - \$3.50 NNN
Real Estate Taxes - Based on current asssessment

ıt	Residential Mortgage			Interest Rate	Term	Toggle
le				5.25%	30	0%
0%	Residential Income		\$538,785			
0%	Parking Income		\$36,828			
0%	EGI		\$575,613			
0%	Expenses		(\$336,748)			
0%	Amount Available for Debt Service		\$238,865	='		
	DSCR 1.15		\$207,709			
	Maximum Supportable First Mortgag	ge	\$3,134,546			
						Rate
	Commercial Mortgage					Toggle
				3.25%	30	-2%
	Commercial Income					
	Retail		\$184,313			
	Office		\$211,033			
	Industrial		\$66,686			
	Artisinal Industrial		\$0			
	Parking Income		\$15,401			
	EGI		\$477,432			
	Expenses		(\$125,965)			
	Amount Available for Debt Service		\$351,467			
	DSCR 1.15		\$305,624			
	Maximum Supportable First Mortgag	ge	\$5,852,086			
	Historic Tax Credits		Residential	Commercial		
,	Eligible Basis		\$9,109,989	\$7,017,524		
		10%	\$910,999	\$701,752		
	HTC Equity	92%	\$838,119	\$645,612		
	Affordable Residential		Residential			
	LIHTC					
-	Eligible Basis		\$0			
	w/Boost	30%		Project Located	within Quali,	fied Census I
	Applicable Fraction	0%		Qualified Basis		
		7.48%	\$0			
	Value of Tax Credit \$	0.95	\$0			
	Total LIHTC Equity (10 yrs)		\$0			
	rotal Ellire Equity (10 yis)					

BLOCK B4

Bounded by Oak, Washington, State, and May

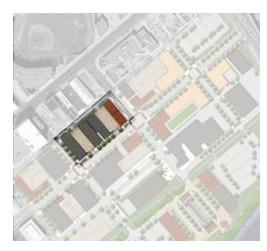
Block: B4

Feasibility Summary						
	Residential			Commercial		tal
Total Development Costs	\$	10,111,495	\$	6,484,824	\$	16,596,318
					\$	-
Residential Mortgage	\$	2,101,116			\$	2,101,116
Commercial Mortgage			\$	4,976,720	\$	4,976,720
Historic Tax Credit Equity	\$	393,825	\$	423,675	\$	817,500
HOME Grant	\$	-			\$	-
LIHTC Equity	\$	-			\$	-
Developer Equity	\$	2,527,874	\$	1,621,206		
Total Development Sources	\$	5,022,815	\$	7,021,601	\$	12,044,416
Surplus/(Gap)		(\$5,088,680)		\$536,777		(\$4,551,902)

Total Project Scale:	83,578			
Residential Program	total		Adaptive Reuse	New Construction
Lot Coverage				
Basement				
Residential GSF		37,971	21,905	16,066
Loss Factor		15%	(3,286)	(2,410)
Residential NSF		32,275	18,619	13,656

Adaptive Re	use			%	Affordable	market i
Unit Types	% of nsf	Unit Size (sf)	Units	Affordable	Units	per un
Studio	0%			0%		
1 br	0%	-	-	0%	-	
2 br	100%	846	22	0%	-	
3 br	0%	-	-	0%	-	
	100%	_	22		-	_
New Constru	action			%	Affordable	market i
Unit types	% Types	Unit Size (sf)	Units	Affordable	Units	per un
Studio	0%			0%		
1 br	0%	-		0%	-	
2 br	100%	975	14	0%	-	1
3 br	0%	-		0%	-	
	100%	_	14		-	-
TOTAL PRO	DJECT UNITS	36				

Commercial Program		total	Adaptive Reuse	New Construction	
Retail		24,135	16,102	8,033	
Office		-	-	-	
Industrial		21,472	21,472	-	
Artisinal Industrial		-	-	-	
	Total	45,607	37,574	8,033	
Parking Program		Total Spaces	Residential	Commercial	
Structured (Ramps)		-	-	-	
Structured (Tuck/Under)		104	104	-	
Surface		-	-	-	
	Total	104	1	-	



	Adaptive New come Assumptions Reuse Construction			New		
Income Assumptions			nstruction	Vacancy		
Residential	\$	1.08	\$	1.12	psf/month	10%
Retail	\$	14.00	\$	14.00	psf/year	10%
Office	\$	13.00	\$	13.00	psf/year	10%
Industrial	\$	3.50	\$	3.50	psf/year	10%
Artisinal Industrial	\$	-	\$	-	psf/year	10%
	Str	uctured		Surface		
Parking	\$	62.00	S	54.00	per month	10%

t rent	Expense Assumptions					
ınit	Residential					
-	Administration	\$ 864.50	per unit			
-	Salaries & Benefits	\$ 3,970.56	per unit			
914	Maintenance	\$ 767.83	per unit			
-	Utilities	\$ 1,429.00	per unit			
	Other	\$ 460.00	per unit			
t rent ınit	Total Residential	\$ 7,491.88	per unit	S	7.10	psf/year
-	Retail			\$	1.50	psf/vear
-	Office			\$	3.50	psf/vear
1,092	Industrial			\$	1.50	psf/year
-	Artisinal Industrial			\$	-	psf/year
	Parking					
	Structured (Ramps)			\$	18.00	space/monti
	Structured (Tuck/Under)			\$	18.00	space/monti
	Surface			\$	5.00	space/mont
	Real Estate Taxes					
	Residential	\$ 3,690.88	per vear	Ports	ion of Iv	r assessment
	Commercial	\$ 4,433.12				r assessment
	total	\$ 8,124.00	per year			
	Notes:					

Office Range: \$11,00 to \$16,00 psf - Depending on exposure to primary nodes/pedestrian traffic
Retail Range: \$10.50 - \$13.00 depending on amenities/finish
Industrial Range: \$2.50 - \$3.50 NNN

Real Estate Taxes - Based on current asssessment

Financing Assumptions				
Residential Mortgage			Interest Rate	Term
			5.25%	30
% Residential Income		\$382,647		
% Parking Income		\$69,638		
% EGI		\$452,286		
% Expenses		(\$292,172)	-	
% Amount Available for Debt Service		\$160,114		
DSCR 1.15 Maximum Supportable First Mortga	ge	\$139,229 \$2,101,116		
waxiiiaiii Supportable 1 list Wortga	50	92,101,110		
Commercial Mortgage			3.25%	30
Commercial Income			3.23%	30
Retail		\$304,101		
Office		\$0		
Industrial		\$67.637		
Artisinal Industrial		\$0		
Parking Income		\$0		
EGI		\$371,738		
Expenses		(\$72,844)		
Amount Available for Debt Service		\$298,894	•	
DSCR 1.15		\$259,908		
Maximum Supportable First Mortga	ge	\$4,976,720		
Historic Tax Credits		Residential	Commercial	
Eligible Basis		\$4,280,706	\$4,605,167	
ē.	10%	\$428,071	\$460,517	
HTC Equity	92%	\$393,825	\$423,675	
Affordable Residential		Residential		
LIHTC				
Eligible Basis		\$0		
w/Boost	30%	\$0	Project Located	within Qual
Applicable Fraction	0%	\$0	Qualified Basis	
	7.48%	\$0		
Value of Tax Credit \$	0.95	\$0		
Total LIHTC Equity (10 yrs)		\$0		
Home Grant		\$0		

Resources

In addition the resources cited elsewhere in this plan, the following resources may be useful for further study.

Image Sources

Cover: Peoria City County Atlas, Geo. A. Ogle, 1896, www. historicmapworks.com

p. 4: Peoria 1867 Bird's Eye View, A. Ruger, 1867, www. historicmapworks.com

p. 7: Urban Advantage

p. 12: Urban Advantage

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p. 21: Loper, Brad, Dallas Morning News

p. 22: www.dallasdesigndistrict.net

p. 47: www.downtownfortcollins.org

p. 48: www.historicthirdward.org

p. 52: www.distilleryrowpdx.org

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p. 56: www.warehousedistrict.org

p. 62: www.historicthirdward.org

Resources

Business Improvement Districts

Vasquez, Vince. The Economic Impact of Business Improvement Districts in San Diego. National University System Institute for Policy Research. 2012.

Starting a Business Improvement District: A Step-by-Step Guide. New York City Department of Small Business Services.

Armstrong, Amy, Ellen Gould, Ingrid, Schartz, Amy Ellen, Voicu, Ioan. *The Benefits of Business Improvement Districts: Evidence from New York City.* Furman Center for Real Estate & Urban Policy. New York University. 2007.